



*IPSWICH GARDEN SUBURB*  
SUPPLEMENTARY PLANNING DOCUMENT

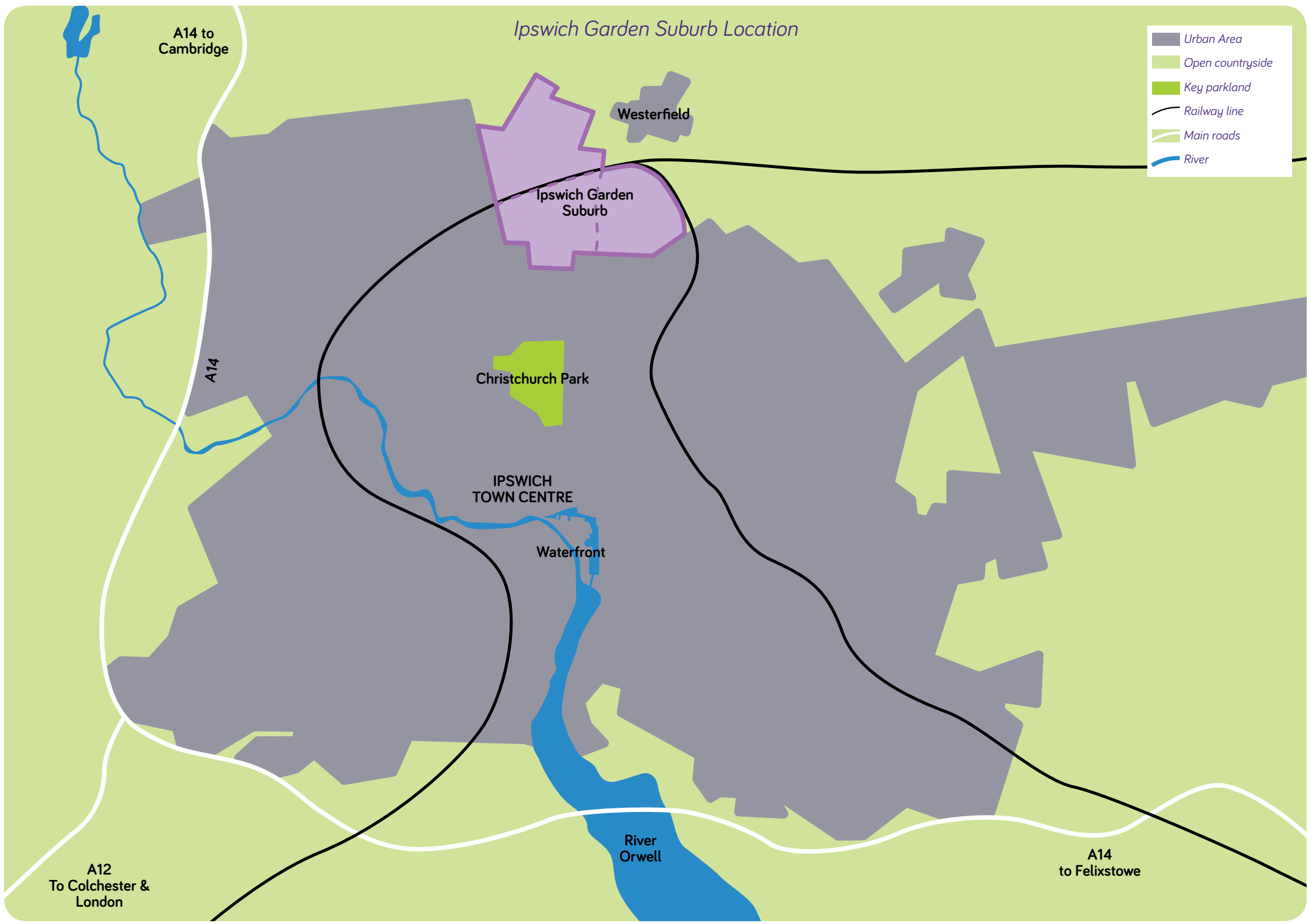


David Lock Associates  
Town Planning and Urban Design



# Ipswich Garden Suburb Location

- Urban Area
- Open countryside
- Key parkland
- Railway line
- Main roads
- River



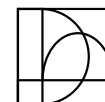


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SUPPLEMENTARY PLANNING DOCUMENT

Prepared by  
David Lock Associates  
on behalf of  
Ipswich Borough Council  
February 2017



David Lock Associates  
Town Planning and Urban Design



# Foreword by Portfolio Member

*“Ipswich is Suffolk’s county town and main urban centre. We have a growing population, and one of the Council’s most important responsibilities is to ensure that sufficient land is provided to house that population over the coming years.”*

To help meet this challenge, the Council’s Core Strategy Review 2017 identifies the Ipswich Garden Suburb area as a strategic allocation for the development of approximately 3,500 homes. This Supplementary Planning Document (SPD) fully reflects the policies contained within the Council’s adopted Core Strategy Review and presents an over-arching framework that offers comprehensive planning guidance for the whole development area. The SPD is essential to ensuring that all development phases fit within an area-wide plan, avoiding the risk of a piecemeal approach. The document makes provision for a range of community facilities and supporting infrastructure, and will help support high standards of sustainability and urban design.

In line with current national planning guidance for large scale urban extensions, the development will be modelled on ‘garden suburb’ principles. This means that Ipswich Garden Suburb will benefit from generous

green space provision; a sustainable urban drainage system; local facilities that include shops, schools, allotments, community halls and health facilities; and a new country park. Additionally, a wide choice of new homes will be provided to ensure that Ipswich Garden Suburb responds directly to a range of local housing needs; and superfast broadband will be installed from the outset.

Located on the northern edge of the town, the Ipswich Garden Suburb site falls within 1 to 2 miles of the town centre. This proximity gives future residents the option of walking, cycling, and/or using public transport to move around Ipswich. New bus services will be provided to encourage public transport uptake, and new footpaths and cycle routes will be delivered to further integrate the development. Two new bridges across the railway line are also proposed, ensuring that the northern and southern parts of the site are well-connected and that residents can move freely across the entire Ipswich Garden Suburb development.



The SPD was prepared in consultation with the local community, the landowners, and a wide range of outside agencies including Suffolk County Council, Suffolk Coastal District Council, NHS Suffolk, Anglian Water, Natural England, Sport England, the Environment Agency, and the Suffolk Wildlife Trust. A Community Steering Panel was also established to enable representatives of local communities, local councillors and council officers to meet regularly and discuss a wide range of issues. This forum helped guide the scope and content of the document; complementing the significant support and advice that was provided by ATLAS, the central government agency charged with assisting local planning authorities in the planning of major developments.

The SPD has sought to resolve a number of conflicting priorities and requirements that emerged during the preparation process. The document which evolved from this work was consulted on publicly and comments invited

from interested residents and organisations. The feedback which was received during this exercise was carefully considered and proved very useful in finalising and tightening up the guidance contained within the document.

My thanks go to everyone who has expressed an interest in the future of this site and all those who have contributed to this document's preparation. With your involvement we have produced a document which has carefully balanced a number of priorities, whilst setting out the expectations for development of this site to ensure a well-planned, high quality development to ensure the prosperous growth of Ipswich for the future.”



**Councillor Carole Jones**  
*Portfolio Holder:  
Development  
Ipswich Borough Council*

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# 1 Introduction

## The Role of the SPD

- 1.1 This document provides comprehensive supplementary planning and design guidance for the masterplanning of a major urban extension of Ipswich known as the Ipswich Garden Suburb. As envisaged in the National Planning Policy Framework (Annex 2: Glossary) the SPD adds further detail to the policies in the adopted Core Strategy Review and provides further guidance for the development of the Ipswich Garden Suburb and in respect of particular issues such as design.
- 1.2 The SPD is required to provide supplementary planning guidance in respect of policy CS10 of the adopted Ipswich Borough Council Core Strategy and Policies Development Plan Document Review 2017 (hereinafter referred to as “the adopted Core Strategy Review”).
- 1.3 The area to which the SPD relates is as defined on the Policies Map of the adopted Core Strategy Review (See Figure 1).

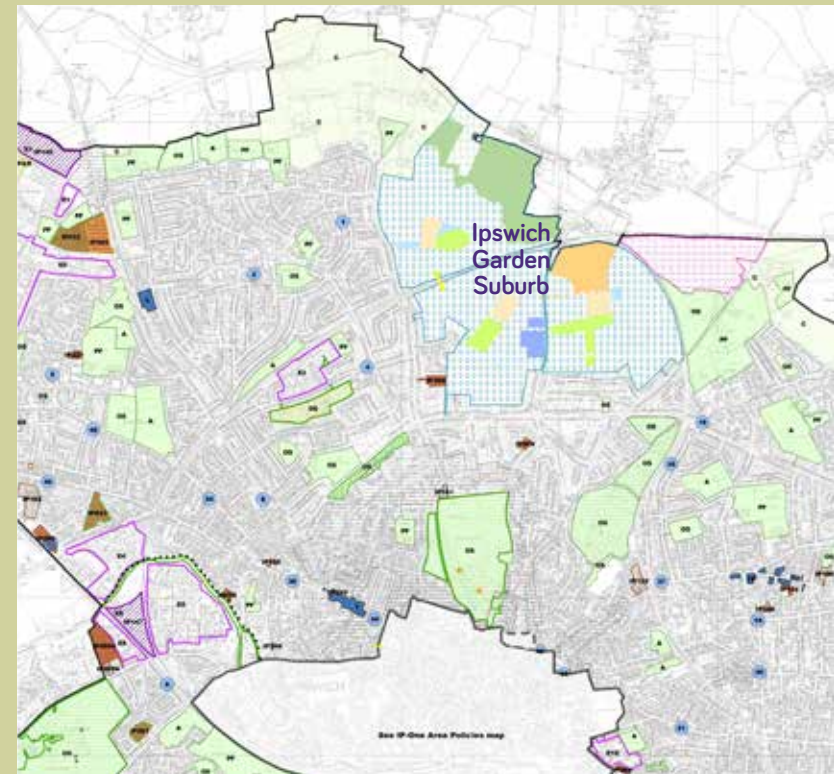


Figure 1 – Core Strategy Policy Map



Figure 2 – SPD Boundary

- 1.4 Policy CS10 of the adopted Core Strategy Review, read in association with the adopted Policies Map, defines an area of land to the North of Ipswich for the delivery of housing and associated facilities. This area, known as the Ipswich Garden Suburb, will form the main source of supply for housing and associated facilities in Ipswich over the planned period (2011-2031).
- 1.5 Unlike the 2011 Core Strategy, which only allocated land to the east of Henley Road and south of the railway line for housing delivery prior to 2021, the latest adopted Core Strategy Review (2017) allocates the entire Ipswich Garden Suburb area for housing delivery, with the delivery of 2,700 dwellings expected during the plan period 2011-2031.
- 1.6 The decision to allocate the entire Ipswich Garden Suburb site for development at any stage within the plan period was taken in response to revised housing need projections.
- 1.7 Policy CS10 states that “development proposals will be required to demonstrate that they are in accordance with the SPD” and that the SPD will:
  - a) guide the development of the whole Ipswich Garden Suburb area;

- b) amplify the infrastructure that developments will need to deliver on a comprehensive basis alongside new housing, including community facilities and, at an appropriate stage, the provision of a railway crossing to link potential development phases, in the interests of sustainability and integration;
  - c) identify the detailed location of a district and two local centres and other supporting infrastructure; and
  - d) provide guidance on the sequencing of housing and infrastructure delivery required for the development.
- 1.8 Progressing from interim guidance to formal adoption following the completion of a Core Strategy Review, the SPD provides guidance for the future planning and development of the entire Ipswich Garden Suburb site. The SPD also identifies the various supporting infrastructure requirements for the future residential development of the Ipswich Garden Suburb area already outlined in policy CS10 and associated reasoned justification.
- 1.9 Policy CS10 sets out a land use budget for the various uses the area will contain and indicates a site capacity of approximately 3500 dwellings. The broad distribution of land uses across the area is indicated on the revised Policies Map and the detailed strategic and neighbourhood infrastructure requirements for the development are included in table 8B of Chapter 10 of the review document.
- 1.10 This SPD, which provides firm guidance in respect of the entire Ipswich Garden Suburb allocation, has been approved by the Council as a material consideration for use in the determination of planning applications submitted for land at the Ipswich Garden Suburb.

## What the SPD Contains

- 1.11 The SPD provides guidance on how the allocations in the development plan will be delivered both in spatial terms and in terms of sequencing, along with more general supplementary planning and design advice. It is arranged in two parts:

**Part A: Planning & Design** establishes the Council's vision and objectives, and the overall approach to, and principles to guide the detailed master planning and design of the development. Specifically:

- **Chapter 2** makes clear the Council's vision and objectives for an "Ipswich Garden Suburb", and sets these within the national and local policy context. It provides guidance on a suitable approach to sustainable design and development, which is focused around the key themes of Character, Community, Connectivity and Climate Change;
- **Chapter 3** presents the Development Framework Plan – an overarching site plan which will guide the quantum and disposition of land uses across the site.
- **Chapter 4** provides four site-wide spatial strategies to guide the co-ordinated planning of landscape, movement, walkable neighbourhoods and sustainable drainage systems (SuDS).
- **Chapter 5** provides design guidance which will guide the creation of a garden suburb character at the Garden Suburb.

**Part B: Implementation & Delivery** sets out the Council's expectations about how its vision and objectives can be realised in relation to infrastructure, community development, management and the planning application process. In particular:

- **Chapter 6** explains the transport strategy which should guide the outline planning application stage. The transport strategy has been prepared by Ipswich Borough Council and Suffolk County Council (the Highways Authority).
- **Chapter 7** lists the infrastructure requirements to support the development of a new and expanded community at the garden suburb.
- **Chapter 8** explains the intended approach to community development, including the appointment of a community development officer.
- **Chapter 9** sets out guidance on the necessary long term management and maintenance of the landscape and green infrastructure within the proposed development.
- **Chapter 10** explains the Council's likely planning requirements at outline application stage and beyond to ensure a co-ordinated approach and the delivery of a high quality design.



## How the SPD has been prepared

- 1.12 The SPD has been prepared in accordance with the provisions of the Town and Country Planning (Local Planning) (England) Regulations 2012. It relates only to that area identified in policy CS10 (as amended by the Core Strategy Review). It does not introduce any new policies.
- 1.13 The SPD has been prepared through a process involving the public, stakeholders, representatives from public sector agencies, the landowners and officers and members of the Borough and County Councils. In order to provide a platform for regular discussion and update, the Council established technical working groups in relation to spatial planning and transport. A Community Steering Panel was also established. These groups met on a regular basis to review and comment on aspects of the SPD as they emerged.
- 1.14 The SPD aims to balance the aspirations and objectives of these groups with acknowledged best practice principles for the design and development of sustainable high quality urban extensions.
- 1.15 The following key stages of work have shaped the draft SPD. Central to this process has been the consideration of a range of spatial options for the site (an explanation of all options generated through the process is provided in Appendix 4 of this SPD):
- July 2012: Community Planning Day to identify development principles and master plan options for the site. This event was reported in a summary document which is available to view at

[https://www.ipswich.gov.uk/sites/www.ipswich.gov.uk/files/Masterplanning\\_Workshop\\_Report\\_v5\\_Final\\_-\\_August\\_2012.pdf](https://www.ipswich.gov.uk/sites/www.ipswich.gov.uk/files/Masterplanning_Workshop_Report_v5_Final_-_August_2012.pdf)

- August–November 2012: Work on master plan options and preparation of Issues & Options Report.
- January–February 2013: Non-statutory consultation on Issues & Options. The report can be viewed at

<https://www.ipswich.gov.uk/sites/www.ipswich.gov.uk/files/Issues%20and%20Options%20Report%20Dec%202012.pdf>

The summary of the responses to the Issues & Options Report can be viewed at

[https://www.ipswich.gov.uk/sites/www.ipswich.gov.uk/files/CONSULTATION\\_RESPONSES\\_Issues\\_and\\_options\\_REV\\_3\\_WEB.pdf](https://www.ipswich.gov.uk/sites/www.ipswich.gov.uk/files/CONSULTATION_RESPONSES_Issues_and_options_REV_3_WEB.pdf)

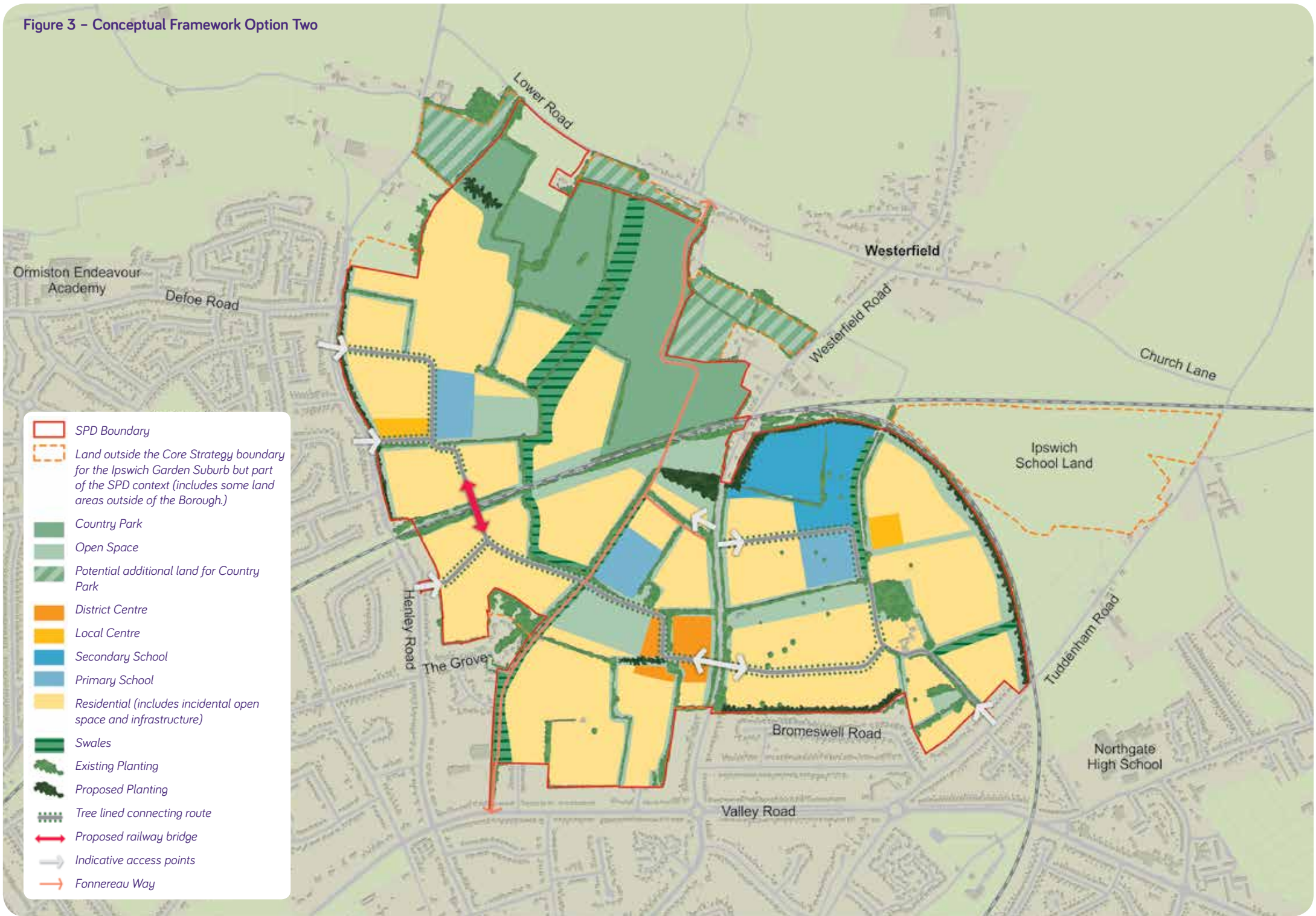
- March 2013 onwards: Identification of preferred option (Option 2) and drafting of SPD.

### *Identification of Preferred Option 2*

- 1.16 The Issues and Options Report included three alternative spatial options for development at the Ipswich Garden Suburb. In terms of community response, of those responding 17% preferred Option 1, 35% Option 2, and 14% Option 3. The three main developers / promoters had differing views as to a preferred option but there was a 2:1 majority in favour of either Option 2 or 3. The above informed the choice by the Council of a development option based on a variation of Option 2 for inclusion in the draft SPD (See Figure 3).



Figure 3 – Conceptual Framework Option Two



- SPD Boundary
- Land outside the Core Strategy boundary for the Ipswich Garden Suburb but part of the SPD context (includes some land areas outside of the Borough.)
- Country Park
- Open Space
- Potential additional land for Country Park
- District Centre
- Local Centre
- Secondary School
- Primary School
- Residential (includes incidental open space and infrastructure)
- Swales
- Existing Planting
- Proposed Planting
- Tree lined connecting route
- Proposed railway bridge
- Indicative access points
- Fonnereau Way

- 1.17 The Council concluded that Option 2 was preferred as it will, overall, create a better spatial plan for the site and the surrounding area than either Option 1 or 3 in that it provides a central community hub including primary school, district park, and local shops within easy walking distance for each neighbourhood, and a centrally located district centre accessible from all parts of the garden suburb and conveniently located for existing residents in north Ipswich who currently have limited shopping choice locally. The location of the secondary school in the eastern neighbourhood will assist in maintaining the required separation between Westerfield village and the development whilst being reasonably accessible to the whole of the garden suburb.
- 1.18 Option 2 poses relatively few impediments to an early start on the delivery of new homes at the garden suburb, alongside the provision of the necessary community facilities to form a largely self-sufficient neighbourhood during this early period. Additionally this option potentially facilitates the early delivery of the proposed district centre being on the land between Westerfield Road and Henley Road already allocated for development in the adopted Core Strategy.

### *Key Community Issues Arising from Issues & Options Consultation*

- 1.19 The following is a brief summary of the key issues coming out of that consultation process that the draft SPD has sought to address.

- 1.20 Several strategic issues were raised by the community:
- the principle of the allocation of land at Ipswich Garden Suburb for development;
  - the large scale of the development;
  - the need for additional housing;
  - the view that brownfield sites should be developed first, and
  - the loss of agricultural land.
- 1.21 However, these are essentially Core Strategy matters and not within the remit of the SPD currently being formulated, which is essentially a development brief, the purpose of which is to guide the planning and design of any new development in the Ipswich Garden Suburb rather than to review land use allocations.
- 1.22 There was significant support for the principle of three walkable neighbourhoods, the proposed country park and other green space (including wholesale retention of existing hedgerows and trees), and the proposed new local retail, health, and community facilities. Proposals for new walking and cycling facilities were welcomed and new bus services and improved train services were highlighted as important. A need for new family housing was identified as well as serviced retirement accommodation.

- 1.23 The main concerns raised by the community included:
- traffic impact (this was a primary concern for both local residents and adjoining parish councils);
  - adverse impact on air quality;
  - impact on outlook from existing homes;
  - distribution of public open space;
  - concern that essential community facilities will not be delivered;
  - drainage and flood risk;
  - whether the proposed housing densities will deliver a garden suburb character; and
  - design of frontages to Henley Road and Westerfield Road.

### *Key Agency Issues Arising from Issues & Options Consultation*

- 1.24 There was considerable support for the general approach being taken with regard to the planning and design of the garden suburb, particularly with regard to green infrastructure and sustainable urban drainage. The proposed country park was strongly supported. No agencies voiced any in principle objections in response to the Issues and Options consultation.
- 1.25 The main issues raised by agency organisations included:
- details and emphasis of transport strategy requiring further review

- should seek to ensure high standards of sustainable development are achieved
- ensuring timely delivery of all necessary supporting infrastructure
- important to consider potential air quality impacts
- need to ensure adequate health mitigation
- consider potential to restore historic parkland around Red House Farm
- need to ensure appropriate sports facilities provided
- need to optimise potential for rail travel

### *Key Landowner Issues Arising from Issues & Options Consultation*

- 1.26 The following issues were raised by the landowners:

- support for the garden suburb concept
- broad support for the vision and core objectives for future development of Ipswich Garden Suburb, and many of the key planning and design principles as set out in the Issues and Options report
- support for average net residential densities of 35 dwellings per hectare or less
- concerns that SPD should be an illustrative document that incorporates flexibility and is not too prescriptive, in part to enable it to respond to changing circumstances over the plan period, and to take account of viability issues

- deliverability is of paramount importance and all planning policy and infrastructure requirements must therefore be considered in the context of a viability assessment for the whole scheme
- need to ensure the right balance between built development and green infrastructure is achieved
- SPD should require good national practice rather than exemplars with regard to sustainable development following national policy
- support for the vision that the Ipswich Garden Suburb will be based on excellent standards of urban design and will incorporate best practice in terms of sustainability
- detailed transport assessments carried out at the time of any future planning applications should form the basis of decision making in this regard
- total provision of public open space as per adopted standards in Core Strategy Appendix 6 can be achieved but site characteristics and qualities may necessitate flexible application of individual open space types.
- support for principle that new development will be comprehensively planned and carefully phased and that any given phase must be supported with the necessary infrastructure to allow it to function well. Core Strategy review should consider allowing additional land release at INF prior to 2021 and countenance multiple starts to ensure the site is comprehensively brought forward and to ensure that infrastructure and facilities are phased appropriately and delivered alongside new housing

## How the Council has Responded

1.27 The Council has carefully considered the comments received, and this draft SPD responds appropriately. In particular the following should be noted:

- Matters relating to traffic, air quality, health provision and flood risk will be subject to environmental impact assessment at the outline planning application stage. This SPD makes clear the Council's expectations in this regard.
- The Council requires a development which is sustainable, and in this regard of the SPD makes clear how this should be achieved. Chapter 2 *Vision and Objectives* addresses this matter.
- Design and layout for Red House Farm is made clear in Chapter 5.
- Public open space is distributed across the site to ensure good access for all residents (Chapter 5). Open space is broadly consistent with the requirements of Appendix 6 of the adopted Core Strategy, with some flexibility permitted in response to the unique characteristics of the existing landscape.
- Sports facilities are required (Chapter 5), and this forms an integral part of the open space requirements. In addition, the potential for shared use with the proposed secondary school is highlighted.



- The timing and delivery of essential community and physical infrastructure is addressed in Chapter 7. This chapter explains the required sequencing of infrastructure, and has been prepared in light of viability studies undertaken on behalf of the landowners and the Council.
- Opportunities for sustainable travel, including travel by rail are highlighted in Chapters 4 and 6.
- The Council expects residential densities to be between an average of 30–35 dwelling per hectare. This approach will allow lower densities to be achieved, and provides sufficient flexibility to ensure a garden suburb character prevails.
- The SPD makes clear the required design response in relation to existing residential development (Chapter 4).
- The Council committed to and completed a Core Strategy Review.

## Sustainability Appraisal

1.28 The Issues and Options Report was subject to a Sustainability Appraisal (SA) to test its ability to help deliver the sustainable development criteria set out in the Core Strategy. Overall, the SPD has responded positively to the recommendations emerging from this exercise, including:

- The inclusion of a robust transport strategy which promotes sustainable travel, informed in part by early discussions with local bus operators and a review of the potential to connect to existing cycleways and footpaths (Chapters 4, 6 and 7);

- The requirement for a waste strategy to minimise waste during construction and for the lifetime of the development (Chapter 2);
- Reference to the historic Red House Farm, and the requirement for a clear strategy for its future integration and role within the development (Chapter 5);
- Reference in the SPD to provision for homeworking and the creation of a work hub within the district centre (chapter 5);
- The requirement for a housing mix which makes provision for all local housing needs including smaller households (Chapter 3); and
- A requirement to ensure Secure by Design Principles are applied (Chapter 2).

1.29 The SPD has been subject to an on-going Sustainability Appraisal process at each stage of its development. The SPD has been modified in response to the recommendations of the Sustainability Appraisal process. Where potential adverse impacts have been identified (for example, the loss of agricultural land and increased traffic generation) the SPD includes proposals to mitigate such impacts.



Aerial perspective of new country park looking south towards new urban edge







PART A  
Planning & Design

# 2 A Vision & Core Objectives for Ipswich Garden Suburb

## *Establishing Priorities*

- 2.1 The TCPA's 2013 publication *Creating Garden Cities and Suburbs Today: A Guide for Councils* includes a number of garden city principles which the Council endorses. They provide a good starting point for a vision for the Ipswich Garden Suburb:
- Strong vision, leadership and community engagement.
  - Land value capture for the benefit of the community.
  - Community ownership of land and long-term stewardship of assets.
  - Mixed-tenure homes and housing types that are affordable for ordinary people.
  - Beautifully and imaginatively designed homes with gardens in healthy communities.
  - A strong local jobs offer in the Garden City itself and within easy commuting distance of homes.
  - Opportunities for residents to grow their own food, including allotments.
  - Generous green space, including: a surrounding belt of countryside to prevent sprawl; well connected and biodiversity-rich public parks; high-quality gardens; tree-lined streets; and open spaces.

- Strong local cultural, recreational and shopping facilities in walkable neighbourhoods.
- Integrated and accessible transport systems.

2.2 In March 2012, the Government published the *National Planning Policy Framework* (NPPF) which states that “the supply of new homes can sometimes be best achieved through planning for larger scale development, such as new settlements or extensions to existing villages and towns that follow the principles of Garden Cities.”

2.3 Building on these principles the Borough Council requires the Ipswich Garden Suburb to be an exemplar sustainable urban extension. Future planning applications must clearly demonstrate that they have had full regard to the vision and objectives set out in this chapter and that proposals embrace best practice in sustainable development at the time the application is made.

## *Policy Framework*

2.4 The NPPF articulates a vision for growth in the context of sustainable development. It is committed to a presumption in favour of sustainable development and strives to “significantly boost” the provision of housing.



- 2.5 Ipswich Borough Council is required to provide a sufficient amount of deliverable and developable land through the identification of key sites which are critical to the delivery of the housing strategy over the plan period. Therefore, Ipswich Borough Council has a statutory obligation to plan for new homes and land for employment to meet identified growth demands.
- 2.6 The adopted Core Strategy Review allocates the entire Ipswich Garden Suburb area for development. It will form an urban extension in north Ipswich on land between Westerfield Village, Henley Road, Tuddenham Road and Valley Road. The Ipswich Garden Suburb is the only development area of significant size that is available within the Borough to provide new homes within its boundary. The defined area comprises three distinct sub-areas: north of the railway between Henley Road and Westerfield Road, south of the railway between Henley Road and Westerfield Road, and east of Westerfield Road.
- 2.7 In keeping with the NPPF, Core Strategy Review policy CS1 commits the Council to pursuing a comprehensive approach to tackling climate change and its implications. Specific requirements with regards energy conservation, renewable energy, water conservation, capture, recycling, and sustainable drainage are contained with DM1 and DM2.
- 2.8 Development of the Ipswich Garden Suburb will be required to reflect the requirements of current national and local planning policy. However, it is estimated that building out the whole of the garden suburb may take up to twenty years and it must therefore be recognised that planning policy will change over that

period and that the planning and design of successive phases of development will need to respond accordingly. Similarly technology in many areas of life, including transport, communications, and energy and water use will continue to change with implications for the way we live, work, and play and this will need to be reflected in the planning and design of later stages of the development.

- 2.9 In recognition of this, this SPD sets out a clear and enduring vision, and a set of core objectives, for the type of place to be created at the garden suburb, with a recognition of the need for monitoring and review in the future, to enable changing circumstances to be accommodated as necessary, whilst maintaining adherence to the key principles of sustainable development and garden cities.
- 2.10 The Council's Vision is based on four key themes:
- **Character**
  - **Community**
  - **Connectivity**
  - **Climate Change**
- 2.11 These themes are explored further across the following pages as a series of specific policy compliant objectives that must inform all future development proposals.

## Character

### *NPPF*

- 2.12 The NPPF recognises the value of garden city principles for large scale developments such as the Ipswich Garden Suburb. This policy reference is supplemented by recent guidance on the subject produced by the Town and Country Planning Association which provides a useful set of principles and helpful design guidance that can inform the delivery of a sustainable garden suburb in Northern Ipswich. This guidance informs this SPD and developers are encouraged to utilise it in formulating their proposals for the Garden Suburb.

### *Ipswich Core Strategy*

- 2.13 Policy DM5 of the adopted Core Strategy Review 2017 requires all new developments to be well designed and sustainable.
- 2.14 Core Strategy Policy DM30 requires residential densities, outside town and district centres, to be at an average of 35 dwellings per hectare. This is described in the Core Strategy as “low density”. Policy DM30 also enables exceptions to be considered where site characteristics, constraints or sustainable design justify a different approach. In order to prioritise place making objectives and to achieve the desired Garden Suburb character the Council is expecting densities across the site to vary, provided that the average overall density is between 30 to 35 dwellings per hectare.

### *The Council's Vision and Core Objectives*

- 2.15 Given its peripheral location and the prevailing character of the adjoining urban area the required essential design ethos

will be that of a 21<sup>st</sup> Century garden suburb that combines the best aspects of accessible urban living with a strong emphasis on urban greening and contact with nature. Variations on that theme will, however, occur in each of the three main neighbourhoods of the development area to give a distinct sense of identity to each one.

- 2.16 The garden suburb should have a distinct sense of place derived from existing natural and historic site features and high quality urban design and architecture.
- 2.17 The character of the garden suburb will be landscape dominated. Street trees and hedges will form the main boundary treatment between private and public space in the Garden City tradition of Hampstead or Letchworth. There will be generous provision of open space to deliver the garden suburb character and facilitate healthy lifestyles and wellbeing for future residents, provide space for nature (including the retention of the best of existing hedgerows and trees), accommodate sustainable drainage, and provide opportunities for residents to grow their own food, including good sized gardens, and allotments. Extensive tree planting will assist in defining the garden suburb character of the new development area.
- 2.18 The street layout will generally tend to the formal grid (town) rather than organic (village) although this pattern will tend to distort towards the settlement edge and considerations of sustainable design will influence layout (e.g. designing for passive solar gain). Home zone principles will be applied to form a strong character element.

- 2.19 In general terms, densities will be required to reflect Core Strategy policy DM30 and will be highest around district or local centres, reducing towards the settlement margins.
- 2.20 This will be a 21<sup>st</sup> Century development and the architectural design will be contemporary and influenced by sustainable design considerations. The achievement of high standards of architecture will be required. Spacious, resource efficient homes will be designed to take account of changing demands and lifestyles by providing adaptable internal layouts and allowing for cost effective alterations.
- 2.21 The new community will be designed to be carefully and sensitively integrated into both the existing adjacent residential areas and the open countryside. In the latter instance the development will have a carefully designed transitional character zone that ensures that it sits well in the landscape on approaching the town from the north.
- 2.22 There will be a strong design focus on high quality public realm and in particular good street design – streets will be designed primarily as places for people, as advocated in Manual for Streets, not primarily for cars.
- 2.23 High quality and imaginative public art will be integrated into the public realm and will enliven the street scene at key locations.
- 2.24 The interface between homes and other buildings, and the public realm will be carefully planned to fully integrate parking, bin storage, boundary treatments, planting and sustainable drainage in a considered way.

- 2.25 Light pollution from artificial light should be limited through detailed design for the amenity of local residents, the landscape and nature conservation.
- 2.26 Proposals should recognise and take account of the wider historical and cultural heritage of the site. This includes identifying and taking opportunities to conserve the setting of listed buildings which are in close proximity to the site.



## Community

### *NPPF*

- 2.27 The NPPF identifies the social dimension of sustainable development. Supporting strong, vibrant and healthy communities, by providing the supply of housing required to meet the needs of present and future generations; and by creating a high quality built environment, with accessible local services that reflect the needs of the community and support its health, social and cultural well-being.

### *Ipswich Core Strategy*

- 2.28 Policy DM5 of the adopted Core Strategy Review 2017 requires areas to function well and where possible integrate residential, working and community environments and fit well with adjoining areas. It promotes safe and secure communities.
- 2.29 Policy CS10 requires the provision of a range of community facilities and services at Ipswich Garden Suburb.

### *The Council's Vision and Core Objectives*

- 2.30 The new garden suburb will be required to meet a full range of identified housing needs through a varied housing mix which will include high quality social, affordable, and market homes. There will be a choice of apartments in appropriate locations. Housing should be high-quality, spacious and imaginatively designed so that it can be easily adapted to meet households' changing needs over time. Opportunities for self-build should be created within each neighbourhood.

- 2.31 The proposed scale of development will enable the funding of a wide range of highly accessible on-site community facilities sufficient to meet many of the day-to-day needs of both future and existing local residents without the need to travel far.
- 2.32 A mixed use district centre (including shops, banks, building societies and restaurants, health facilities, employment space, residential space, and civic space), local centres, a new secondary school, and three new primary schools will provide a key focus for community life. Schools will be designed with flexibility in mind to meet the need for crèches, nurseries, and community activities.
- 2.33 Good facilities will be provided for a wide range of outdoor recreation and sport to encourage healthy lifestyles and community interaction.
- 2.34 Home zones, community gardens (allotments) and orchards will provide further opportunities for new residents to meet up and socialise and grow some food.
- 2.35 There will be an on-going commitment to achieving successful community development, including the appointment of a community development officer, the provision of appropriate accommodation (e.g. community halls) online information (website), and by giving consideration to the community ownership of land and long-term stewardship of assets consistent with garden city principles.



2.36 Community facilities will be provided on a phased basis consistent with the pace of housing provision.

2.37 There will be a range of on-site employment opportunities notably in the district and local centres, and schools and health facilities. The development will also be required to build in the capacity and facilities to accommodate high quality communications infrastructure including superfast broadband and by ensuring that homes are designed to facilitate home working.



## Connectivity

### NPPF

- 2.38 The NPPF supports the provision of high quality infrastructure to support development and economic growth.

### Ipswich Core Strategy

- 2.39 The adopted Core Strategy Review identifies the Ipswich Garden Suburb for major development; its proximity to the town centre means that it is well connected by an existing road network to services, jobs and other facilities, with inherently good potential for people to walk, cycle, and use buses and trains to access a range of destinations.
- 2.40 The Core Strategy Review is supported by an evidence base, which includes a *Strategic Traffic Model*. The model assessed the transport implications of a 3,500 dwelling scheme at the Ipswich Garden Suburb on the whole of the town. Earlier modelling, prepared in support of the 2011 Core Strategy, assessed the implications of 5,000 dwellings. This informed the preparation of a *Transport Strategy* (summarised in Chapter 6 of this SPD). The latest modelling does not change the outcomes of this process.

### The Council's Vision and Core Objectives

- 2.41 Ipswich garden suburb will be a well-integrated and connected place based on three distinctive, interconnected, walkable neighbourhoods focused around attractive community hubs accessed by a highly permeable network of safe, convenient and attractive walking and cycling routes.

- 2.42 Every opportunity will be taken in designing the new community to reduce the need to travel, especially by car. Opportunities for walking, cycling and the use of public transport will be prioritised. All streets will be designed to be pedestrian and cycle friendly. This objective will influence all aspects of planning and scheme design including land use mix, layout, and the design of movement in and around the site.
- 2.43 Whilst accommodating the car, the garden suburb should prioritise sustainable transport options that will provide opportunities for, and encourage, future residents to use their cars less both when travelling around the site and to key off-site destinations with associated benefits in terms of reduced energy use and traffic impacts, air quality and health benefit.
- 2.44 The main community facilities will be located so as to be within easy walking distance of as many homes as possible. The concept of walkable neighbourhoods will inform the layout of the development.
- 2.45 There will be frequent bus services to the town centre and the majority of homes should be within 400m of a bus stop. Consideration will be given to the promotion of new orbital bus routes subject to agreement with the bus operators and viability considerations.
- 2.46 Opportunities for a Westerfield Station car park will be sought in association with improvements to the station facilities themselves. Strategic cycle routes will criss-cross the site including a key link from Westerfield Station through the site and onwards

to Ipswich Town Centre, potentially via the northern end of Christchurch Park and the bridleway along the western edge of the Park.

- 2.47 The design of roads, housing and other buildings, and the integration of planting, public art, foot and cycle path layout will all contribute to the legibility of the development, making it easy for people to find their way around.
- 2.48 Streets will have design speeds of no more than 20mph and many will be less.
- 2.49 Opportunities for home-working will be provided together with super-fast broadband (i.e. greater than 30 Mbit/s to meet Government targets) to make it attractive and easy for people to work from home.
- 2.50 The design of car parking in both residential areas and district and local centres will be an integral part of public realm design, contributing to the quality and legibility of public spaces.
- 2.51 In the interests of securing effective connections between all neighbourhoods and creating sustainable communities which have easy access to a full range of services and community facilities in each neighbourhood, a new road bridge over the Ipswich to Lowestoft / Felixstowe railway line will be provided to ensure a high level of connectivity between different parts of the site for various modes of transport including foot, cycle and bus. A new pedestrian / cycle bridge will replace the existing sub-standard at grade crossing where Fonnereau Way currently crosses the railway line.

- 2.52 New recreational routes will provide for easy access across the site from the town out into the surrounding countryside for cyclists and walkers.
- 2.53 Safe crossing points of routes of surrounding main roads and across Westerfield Road running through the heart of the site for pedestrians and cyclists will be provided in appropriate locations.
- 2.54 Wildlife corridors will be required for protected and valuable species, to enhance the existing ecological network.



## Climate Change

### *NPPF*

- 2.55 The NPPF recognises that sustainable development can play a key role in contributing to protecting and enhancing our natural, built and historic environment; and, as part of this, helping to improve biodiversity, use natural resources prudently, minimise waste and pollution and mitigate and adapt to climate change including moving to a low carbon economy.
- 2.56 NPPF requires local planning authorities to support the move to a low carbon future and when setting any local requirements for a building's sustainability, to do so in a way consistent with the Government's zero carbon buildings policy and adopt nationally described standards.

### *Ipswich Core Strategy*

- 2.57 Core Strategy policies DM1 (Sustainable Development) and DM2 (Decentralised Renewable or Low Carbon Energy) set out the Council's current requirements for new buildings in respect of energy and water use, and renewable energy. Policy DM1 also encourages BREEAM Very Good standards for all non-residential development of 500 sq m or more. Both policies make provision for reduced requirements consequent on feasibility and viability considerations in line with the requirements of the NPPF.

- 2.58 Policy DM2 requires all new development above certain thresholds to provide at least 15% of their energy requirements from decentralised and renewable or low carbon sources. The policy makes provision for additional carbon reductions through passive design measures (i.e. this should now be interpreted as being over and above the standard required by the Building Regulations) in lieu of all or part of the 15% renewables requirement. The Council would generally encourage this approach as providing a more robust solution to carbon reduction over the lifetime of a building than certain micro-renewable technologies.
- 2.59 Policy DM5 requires all new buildings to be highly sustainable and designed for long life by being capable of adaption to accommodate changing needs and uses over time.
- 2.60 Additionally, Core Strategy policy DM4 covers sustainable drainage and water efficiency measures, and policy CS4 covers construction materials and waste.

### *The Council's Vision and Core Objectives*

- 2.61 All homes will be required to achieve a high sustainability standard in conformity with adopted policy DM1. The Council will encourage maximising low energy use and energy efficiency through passive design principles in the first instance.



- 2.62 15% of the overall energy requirements of the development will be provided on site from renewable sources. This can be achieved on an individual dwelling basis. Additional passive design measures may be considered an appropriate alternative to on-plot renewables in some cases.
- 2.63 All homes will prioritise low energy use and water use, including rainwater capture and storage (responding to increasing drought stress in East Anglia).
- 2.64 Any development scheme will need to demonstrate a robust strategy for waste minimisation, both during construction and for the lifetime of the development.
- 2.65 There will be comprehensive facilities for domestic waste recycling; a waste management plan will be required at the outline planning stage.
- 2.66 High priority will be given to the creation of a strongly defined green infrastructure network that will define the character of the place and provide good access to a wide range of high quality green space and nature for both existing and future residents in combination with attractive and safe walking / cycling routes. An aim should be to deliver better and more varied access to high quality green space for existing residents for walking, cycling and other outdoor activities than currently exists. The green infrastructure network will build on the existing asset of the field hedgerows and trees that are such a distinctive and attractive feature of the existing site.



- 2.67 Working with the Suffolk Wildlife Trust and calling on existing expertise within IBC Parks and Open Spaces section, every opportunity will be taken to create space for nature (including the creation of new nature reserves) and to significantly enhance the overall biodiversity of the Site.
- 2.68 A new country park will be provided to serve both the new residents and the wider community. The new park will also serve as a green buffer between the new garden suburb and the village of Westerfield.
- 2.69 The development will be laid out and designed to provide an appropriate urban edge in the wider landscape and a suitable separation distance and setting for Westerfield village.
- 2.70 Community gardens and orchards will be provided in appropriate locations and supported with robust and sustainable maintenance arrangements.
- 2.71 The design of movement, green infrastructure, and drainage strategies will be fully integrated from the outset, with surface water attenuation to manage flood risk providing associated amenity and biodiversity benefits.
- 2.72 The landscape design throughout the new development will take full account of climate change objectives, incorporating shelter and shading from tree canopies, facilitating and / or managing passive solar gain, assisting with flood management, and helping increase biodiversity.



Aerial View of the Site from South East



# 3 Ipswich Garden Suburb Framework Plan

- 3.1** Policy CS10 allocates the whole of the defined Ipswich Garden Suburb area for housing and associated facilities. The required mix of land uses to be delivered over the plan period and their approximate areas are set out in the policy and the broad distribution of these uses is indicated on the Policies Map. The prerequisite requirement for the preparation and adoption of a development brief for the whole of the Ipswich Garden Suburb area in the form of an SPD prior to any development being granted planning permission set out in earlier policy iterations is substituted in the revised policy CS10 by a prerequisite requirement for the preparation of an SPD. This change is in recognition of the facts that (i) the provisions of the SPD as they relate to the wider Ipswich Garden Suburb area may not be formally adopted unless and until that area has been allocated for development in the Core Strategy Review but (ii) that as indicated by previous Government Inspectors the SPD is required at an early date to inform any planning applications that may be submitted in respect of the Ipswich Garden Suburb.
- 3.2** The framework plan responds to the environmental site features (figure 4), which were explained in the Issues & Options Report. A full copy of that report is available at:  
<https://www.ipswich.gov.uk/sites/www.ipswich.gov.uk/files/Issues%20and%20Options%20Report%20Dec%202012.pdf>
- 3.3** At the outline application stage the framework plan will be subject to technical assessment under The Town and Country Planning (Environmental Impact Assessment) Regulations 2011, and will be refined through this process. The Council further acknowledges that minor changes to the framework plan may arise as a consequence of ongoing detailed design and technical work. However, the Council expects the framework plan to form the starting point for this work, and expects the following guidance to be followed in future masterplanning and planning.



Figure 4 – Environment Site Features Plan





## Land Use

- 3.4** The Development Framework Plan gives spatial expression to the land use budget for the Ipswich Garden Suburb area as set out in Policy CS10 and provides more detail on the broad distribution of uses indicated on the Policies Map of the Core Strategy Review. In essence this can be regarded as a “balanced” budget that seeks to maximise the delivery of housing land within the defined Ipswich Garden Suburb area whilst ensuring that adequate land is reserved for the necessary supporting infrastructure for the number of homes proposed and an associated projected future population.
- 3.5** The Development Framework Plan also takes into account the main site constraints that will influence future development (most notably topography, drainage and areas subject to flooding, the railway, existing rights of way, and hedgerow and tree cover).
- 3.6** The land use budget provides 100 hectares of land for new housing together with 65 hectares of land for supporting infrastructure and also makes provision for a country park of at least 24.5 hectares.
- 3.7** This includes provision for 40 hectares of public open space to support a projected development of up to 3500 homes (accommodating an estimated 8750 people). The country park provision of 24.5 hectares (minimum) would be additional to this.
- 3.8** At an average net residential density of between 30 and 35 dwellings per hectare it is envisaged, in broad terms, that between 3,000 and 3,500 new homes can be accommodated within the whole of the defined area. This seeks to strike a balance between

achieving a density of development that can contribute to the achievement of a garden suburb character and that is consistent with the suburban context of the surrounding area, whilst at the same time delivering reasonable housing numbers to meet identified needs, supporting the provision of the necessary infrastructure, and making efficient use of scarce development land.

- 3.9** The following table summarises the land uses that will be required within the development, and provides guidance on the broad quantities that are anticipated at the outline planning application stage.

| Land Use   | Approximate area in hectares  |
|--|---|
| Public Open Space, sport and recreation facilities including dual use playing fields | 40  |
| Country Park   | 24.5 (minimum)  |
| Residential  | 100   |
| District Centre  | 3.5   |
| Local Centres  | 1.5 including 0.5ha per local centre within Henley Gate and Red House neighbourhoods and 0.5ha within Henley neighbourhood for the country park visitor centre / community centre |
| Secondary School   | 9.0   |
| Primary Schools  | 6.0   |
| Primary Road Infrastructure  | 5   |

Figure 5 - Development Framework Plan





### *Public Open Space & Green Infrastructure*

- 3.10** In keeping with the garden suburb tradition, landscape character and green open spaces will be the key defining feature of Ipswich Garden Suburb. The Council will require applicants to demonstrate high standards for the design, specification and maintenance of all landscape elements in order to secure an appropriate quality over the short, medium and long term life of the development which accords with planning policy and the Council's Open Space and Biodiversity Policy. Landscape strategies and landscape design codes will be expected to accompany any outline planning application(s). This will apply to all landscape areas including the public realm within the built up areas.
- 3.11** The Framework Plan indicates the anticipated disposition of green spaces and corridors across the site. It is informed by the site's topography and existing watercourses, and by existing hedgerows, trees and woodland, which are recognised as important structural elements within the site, providing the potential to enhance the garden suburb character. Many of the trees are covered by Tree Preservation Orders. A detailed arboricultural survey should be carried out to confirm the quality of the trees and hedgerows as part of the detailed masterplanning of the site. The alignment of existing watercourses and topography (e.g. areas at risk of flooding) also informs the distribution of open space.





- 3.12 The framework plan locates a formal green space at the centre of each neighbourhood to provide a focus for activity. The character and diversity to be achieved within these spaces is set out in the next section of this SPD.
- 3.13 A new country park will be a defining feature of the Ipswich Garden Suburb and an integral component of the development with a high priority attached to early delivery. The country park is required as necessary mitigation to divert additional recreational pressure, associated with development across the borough, away from European sites such as the Stour and Orwell Estuaries SPA and Ramsar site. The country park will also play a key role in maintaining the physical separation of Westerfield village from the built up area of Ipswich and in accommodating sustainable drainage.
- 3.14 The Framework Plan (Figure 5) and Landscape and Open Space Typologies plan (Figure 10) includes the following open space types, and approximate measurements:
- A new country park – 24.5 ha
  - Formal open space to include sports pitches – 5.5 ha\*
  - Parks & Gardens - 8 ha
  - Natural and semi-natural green space – 16 ha
  - Play areas (Destination Equipped Area for Play Neighbourhood Equipped Areas for Play and Local Equipped Areas for Play) – 1.2 ha

- Youth Provision – 0.3 ha
- Areas for food production including allotments and community orchards – 3 ha
- Amenity green space – 6 ha

\* Sports Pitch provision of 12ha is required to comply with Core Strategy Appendix 6. Additional provision should be made at the secondary school and primary schools, where the installation of all-weather pitches and shared community use is sought.

- 3.15 In addition, the Council expects a minimum of 10% of land within the net residential areas to be provided as public open space. This space will be required to accommodate sustainable urban drainage (SuDS), retained trees and hedgerows, and to provide an attractive “garden suburb” character to each residential area. The preliminary SuDS strategy indicates that this 10% figure may need to be increased to 12% in some locations to provide sufficient space for SuDS.
- 3.16 Open spaces across the site will support a comprehensive system of sustainable urban drainage for the whole site. Requirements for SuDS are set out in the next section of this SPD.

## *Residential*

- 3.17** The Ipswich Garden Suburb allocation introduces approximately 100 hectares of residential land for development. At an assumed average net residential density of 30–35 dwellings per hectare this quantum of land would deliver between 3000 and 3500 new homes. Work on the illustrative master plan and the framework plan has confirmed the sites capacity. It is anticipated that the majority will be family homes of different sizes, but provision should also include starter homes, retirement units, self-build plots, and apartments in order to achieve a balanced community.
- 3.18** It is considered that the average net residential density of development across the site as a whole is likely to be around 32.5 dwellings per hectare, with Policy CS10 indicating an approximate capacity of 3500 dwellings. However, in practice densities will vary across the site in response to a range of factors including location, adjacent uses, planning to accommodate existing landscape features, and a balanced housing mix and place making objectives will drive density rather than vice-versa. A limited number of small areas may have densities of up to 45 dwellings per hectare; in other areas density may be 20–25 dwellings per hectare. Further guidance on density is provided in the Design Guidance section of this SPD.
- 3.19** Each neighbourhood and each phase of development will be expected to deliver an appropriate mix of types and sizes of housing to provide variety and choice and meet a wide range of identified need.
- 3.20** Precise details of mix will be negotiated on a phase by phase basis having regard to the latest available evidence on need. Currently in Ipswich, in broad terms, there is an identified need for family housing, accommodation for smaller households (including suitable accommodation for the elderly wishing to downsize), managed accommodation for the elderly, affordable housing for first time buyers, social housing for rent, and opportunities for self-build.
- 3.21** However, taking account of current trends and projections, and the potential size of new homes being built throughout Ipswich, and also taking account of current household sizes and housing stock in the town, current data suggests that the following mix should guide the provision of new homes at the garden suburb:
- 1 bed homes – 10%
  - 2 bed homes – 23%
  - 3 bed homes – 38%
  - 4 bed homes – 21%
  - 5+ bed homes – 8%



3.22 With regard to housing for older people both Ipswich Borough Council and Suffolk County Council are keen to see the provision of general needs / market and affordable housing that meets the changing needs of people as they age. Both Councils would wish that all housing be built to a standard that improves health, independence and wellbeing outcomes, enabling older people to remain in their own homes, of whatever size, type or tenure, for longer. Core Strategy Policy DM5 (point f.) provides support for such an approach which is also supported by the Government's National Housing Strategy and Lifetime Neighbourhoods reports.

- See Lifetime Neighbourhoods, page 8: [https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/6248/2044122.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/6248/2044122.pdf)
- See 'Laying the Foundations', paragraph 37: [https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/7532/2033676.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/7532/2033676.pdf)

3.23 Most residential development will be two-storey, in keeping with the surrounding suburbs. In some places, for example close to mixed-use centres, adjacent to large public open spaces, or in locations where special emphasis is important, taller buildings to a maximum of four storeys may be considered.

### *District Centre*

3.24 The Core Strategy Review allocates an area of land of approximately 3.5 hectares to the west of Westerfield Road for a new district centre. This will occupy a broadly central location within the development and provide higher order facilities that will be easily accessible from both new and existing homes. The district centre is expected to deliver the following facilities:

- A maximum of 2,000 sq. m\* net of convenience shopping, to include a medium / large supermarket between 1,000 and 1,700 sq. m net;
- Up to 1,220 sq. m\* net of comparison shopping;
- Up to 1,320 sq. m\* net of service uses (planning Use Class A1), plus A2, A3, A4 and A5 uses;
- A health centre (D1);
- A library (D1);
- A police office;
- A multi-use community centre (D1);
- Residential accommodation in the form of appropriately designed and located upper floor apartments.

*\* To be provided in a mix of unit sizes to be agreed*





- 3.25** The Council's main objective is to ensure that the district centre provides a wide range of useful services, such as a chemist, post-office, bank, restaurants, pub, community hall, and health facilities that will meet many of the everyday needs of the local community thus reducing the need to travel and maximising the centre's vitality and viability. Proposals for non-specified uses will be assessed on their merits.
- 3.26** The Council would wish to see a specific effort made to facilitate the provision of a work hub type facility (c. 500 sq. m) in the district centre to support local businesses and home working and to mitigate the non-provision of a dedicated employment site within the development. This facility could be linked to another use, for example a community library.
- 3.27** The community centre should be designed to allow a range of activities to occur, including a crèche or pre-school, a day centre and place of worship.
- 3.28** The new district centre will be a key component of the Ipswich garden suburb that will help define a strong sense of place and community. Achieving an excellent standard of urban design for the centre drawing on best practice from elsewhere as highlighted by ATLAS will therefore be regarded as essential. Phased construction of the district centre will be required to ensure a high quality environment for users is experienced at all stages of its development. The Council will require developers to prepare a detailed design brief for the district centre, in collaboration with the Borough Council, before detailed proposals are formulated.
- 3.29** The design of the district centre should incorporate a public space of a high quality, capable of accommodating events and outdoor activities. The micro-climate of the district centre and outdoor spaces will be an important consideration at the detailed design stage. Vehicle and cycle parking, along with service access should be carefully integrated and available on a shared use basis for all district centre facilities and visitors.
- 3.30** The location of the district centre on Westerfield Road provides an opportunity to establish a gateway presence on this route into Ipswich, in particular through the creation of active frontage towards the road and the design of the public realm (including car parking). The design approach will need to balance the need for a visible, legible layout with the retention of important landscape features such as trees and hedgerows.
- 3.31** General design principles that should inform the design of the district centre are set out in Chapter 5 of this SPD.

### *Local Centres*

- 3.32** Provision is made to accommodate two local centres; in the north close to Henley Road and in the east close to Red House Farm. These facilities will help to meet the more localised everyday requirements of the new community by providing:
- Up to 500 sq. m net convenience floorspace;
  - Up to 600 sq. m net comparison floorspace;
  - Up to 500 sq. m net of service uses including non-retail Class A1, plus Class A2, A3, A4 and A5; and
  - Community Centre use (which could include Country Park Visitor Centre use located in Henley Gate)
- 3.33** These floorspace limits will be divided between the two local centre locations, with a broadly even split to avoid concentration in one place. It is anticipated that the total land take of the two centres will be approximately 1.5 hectares.
- 3.34** In addition, the northern neighbourhood will provide a community centre measuring 500 sq. m and a visitor centre for the proposed country park. The visitor centre should make provision for a café, meeting rooms, secure equipment compound and welfare facilities and car and cycle parking. There is potential for these two facilities to be combined within one building. The size of the visitor centre will be subject to detailed discussions with Ipswich Borough Council and Suffolk County Council. Providing appropriate depot and welfare facilities for parks staff and volunteers at or in close proximity to the visitor centre would clearly be advantageous in the coordination of work teams etc. The visitor centre will ideally be located in close proximity to the local centre (with shared car parking) to enhance vitality and viability.
- 3.35** Secure cycle parking, unobtrusive provision for servicing and well designed vehicle parking should be integral to each local centre.
- 3.36** Detailed design briefs will be required for both local centres at the appropriate time.
- 3.37** It will be important to ensure that the district and local centres are realised in the most effective and sustainable way. To this end it will be necessary to:
- phase development of the retail and other facilities to ensure a balance between the resident population of the garden suburb and the available shops and services; and
  - seek to ensure that an appropriate range of facilities are provided at the beginning of the first phase of development. In particular the medium to large foodstore should be available to support the first new residents alongside other key facilities such as a pharmacy, bank and community space, even if in temporary facilities in the first instance.



## *Schools*

- 3.38** Three, 1½/2 form entry primary schools and one secondary school, including a sixth form, will be provided. The detailed requirements for each school will be subject to discussions with Suffolk County Council as the local education authority.
- 3.39** The primary schools will be located at the centre of each of the three neighbourhoods, where they will be within easy walking distance of the surrounding community. Each primary school will require a 2 hectare site, and should make provision for Early Years Education.
- 3.40** The Adopted Core Strategy Review allocates land in Red House neighbourhood for the provision of a secondary school, where its expansive playing fields will contribute to an area of green separation between Ipswich Garden Suburb and Westerfield Village. One primary school will be co-located with the secondary school. An area of around 9 hectares will be allocated for the secondary school. The school sports pitches and sports hall will be available for shared community use in accordance with a detailed scheme to be agreed. Wider community use of other school facilities (e.g. stage, art rooms, and music facilities) will be explored as well in line with recently published Town and Country Planning Association guidance on culture, sports and the arts. Core Strategy Policy CS15 supports this objective.
- 3.41** The preferred location for the secondary school is shown in figure 5 (Development Framework Plan) and is located in the Red House neighbourhood. It has been identified based on pupil forecasts from Suffolk County Council as Local Education Authority that a secondary school will be needed by 2021 and therefore a serviced site with suitable access and drainage is required to be transferred to Suffolk County Council by 2018. The Infrastructure Delivery Plan which is to be agreed with IBC and Suffolk County Council, and prepared and agreed by all landowners, shall set out the arrangements required (such as a land transfer agreement, service provision for the site etc.) to secure delivery of the secondary school no later than 2021, unless it is demonstrated that projected delivery, phasing and other mitigation in the form of temporary accommodation suggests an alternative timetable and is agreed between developers, IBC and Suffolk County Council. In the event that the Red House site is not available at the required time, the Infrastructure Delivery Plan may need to identify the provision of a site in either the Fonnereau or Henley Gate neighbourhoods, whilst alternative purchase options will need to be explored by Suffolk County Council beyond the anticipated method of securing the site through a planning obligation. Notwithstanding the route of securing a satisfactory land transfer for the new secondary school, the arrangements for this must be in place prior to the commencement of development in IGS.

## Access

- 3.42 Primary vehicular access into the site will be taken from Henley Road and Westerfield Road. Limited vehicular access from Tuddenham Road may be possible.
- 3.43 Pedestrian / cycle access will be provided to surrounding areas wherever possible to optimise permeability for those modes and facilitate easy access to public transport. This will include accesses to Tuddenham Road, Valley Road, and Henley Road.
- 3.44 Connectivity within the site will be facilitated by the construction of primary streets and a new bridge over the railway at the point indicated in the Framework Plan. The bridge will be open to all modes of transport including buses and cars, and will make good provision for pedestrians and cyclists. The new railway bridge will be designed with a facility to prevent access by private cars at certain times should the need arise in the interests of good traffic management.
- 3.45 As a general principle all streets will permit access by all modes of travel. Pedestrian and cycle movement will be enhanced by a network of additional paths through open spaces. A new bridge for pedestrians and cyclists will cross the railway at the existing Fonnereau Way; this public right of way should be retained along its current alignment and incorporated into the layout of the garden suburb.
- 3.46 All other existing rights of way across the site will be maintained on their current alignment.



### *Other Requirements*

- 3.47 Some limited provision for employment spaces is permissible within the local and district centres. In addition, homeworking should be encouraged through the provision of dwellings with flexible spaces and rooms.
- 3.48 Provision of a community business hub facility (i.e. flexible facilities and space in a managed environment available for use by small businesses and home-workers) in the District Centre will be encouraged to support local businesses and homeworking. This facility could be linked to a community library.
- 3.49 The development should be supplied with super-fast broadband facilities. This will support homeworking.



# 4

## *Spatial Strategies*

4.1 The spatial strategies set out here identify the Council's preferred approach to the physical structure of the Ipswich Garden Suburb and the basis for ongoing masterplanning and design. The spatial strategies are important because they promote cohesion across the whole of the allocated area ensuring physical and functional connections between successive phases of development and continuity of character. They address the following key elements:

- Place Making;
- Walkable Neighbourhoods;
- Landscape and Open Space;
- Movement; and
- Sustainable Urban Drainage.



Figure 6 - Place Making Strategy



-  Existing buildings to be retained
-  Locations/corners requiring built form emphasis
-  Informal/rural landscape
-  Formal/suburban landscape
-  Tree lined avenue (all modes)
-  Pedestrian connections
-  Woodland to be retained
-  Existing trees to be integrated into development layout
-  Soft landscaped edge
-  Edge requiring formal built response
-  Green buffer to railway to include amenity space
-  Development frontage to primary streets and green spaces

## Place Making to achieve Walkable Neighbourhoods

- 4.2 The Council seeks a development which is sustainable, and makes every attempt to promote social, economic and environmental sustainability and equality at each stage of the design and development. Central to achieving this objective will be the creation of “walkable neighbourhoods”, where the built environment is friendly to the presence of people living, shopping, visiting, enjoying or spending time in their local area.
- 4.3 The design principles embedded in this SPD will help guide the design of walkable neighbourhoods. This includes the requirement for a connected street and footpath network, the provision and location of a mix of local facilities and services, and an attractive environment which demonstrates best practice in urban design. Figure 6: Place Making Strategy provides a clear indication of the Council’s guidance in relation to the built form and landscape insofar as they contribute to strategic place making. This includes:
- The retention of historic buildings at Red House Farm, along with the retention of existing woodland, trees and hedgerows. Each of these will provide valuable character in the early stages of this phase of the development, and are seen as important place making assets.
  - A network of informal pedestrian connections, linking centres and open spaces, to complement a network of interconnected streets.
- A formal tree lined avenue to connect each of the proposed neighbourhoods. This will be formally planted with generous grass verges.
  - Areas for formal and informal open space, to reinforce the garden suburb character and manage the transition between town and country.
  - The avenue, along with formal open spaces, will have continuous development frontage to provide a good sense of enclosure and create interest and activity on the street.
  - Appropriate responses to the different site edges, including places where soft landscaping is required, and those where a formal built response is preferred.
  - Corners and locations where built form emphasis, to help with orientation and to create distinction between the neighbourhoods.
  - A green buffer to the railway to ensure separation and, where appropriate, opportunities for noise attenuation.
- 4.4 At the outline and detailed design stages the Council expects place making to be further reinforced through the design of the hard and soft landscape, street furniture, building design, and public realm design which should create a hospitable microclimate and safe streets and places.
- 4.5 The scale and configuration of the Ipswich Garden Suburb site is such that it can support the creation of three walkable neighbourhoods, which are described below and are illustrated in Figure 7:



Figure 7 – Walkable Neighbourhoods



- Neighbourhood unit
- Concentration of community services and facilities
- P Parks & play areas
- DC District centre
- LC Local centre
- SS Secondary school
- PS Primary school
- VC Country park visitor centre
- RH Red House Farm buildings
- Bus route 1
- Bus route 2
- 400m/5 minute walking distance
- Existing footpath
- Proposed footpath

- Henley Gate neighbourhood lies to the north of the railway line, and is bounded to the west by Henley Road. Henley Gate neighbourhood will form the new northern edge of the town, and will accommodate the proposed country park, a local centre and a primary school.
  - Fonnereau neighbourhood lies to the south of the railway and will straddle Westerfield Road. It will accommodate the proposed district centre and a primary school.
  - Red House neighbourhood will lie to the east of Fonnereau. The smallest of the three neighbourhoods, it will be focused around the Red House farm buildings, existing woodland, and proposed primary and secondary schools.
- 4.6 As the masterplanning of Ipswich Garden Suburb progresses, particular attention should be given to:

**Connectivity** – The network of routes should be permeable and comprehensive, and serve significant desire lines. It should connect with existing routes and offer direct pedestrian access to local facilities.

**Clustering** – Local services and facilities should be clustered to provide an extra incentive to walk or cycle.

**Convenience** – Routes which generally follow contours, avoid steep inclines, incorporate conveniently located crossing points and negate the need to cross car parks should be planned. Bus stops should be within 400m walking distance of the majority of homes to encourage sustainable travel beyond the site.

**Comfortable** – Footways should be wide enough to allow easy passing and appropriate access for disabled users.

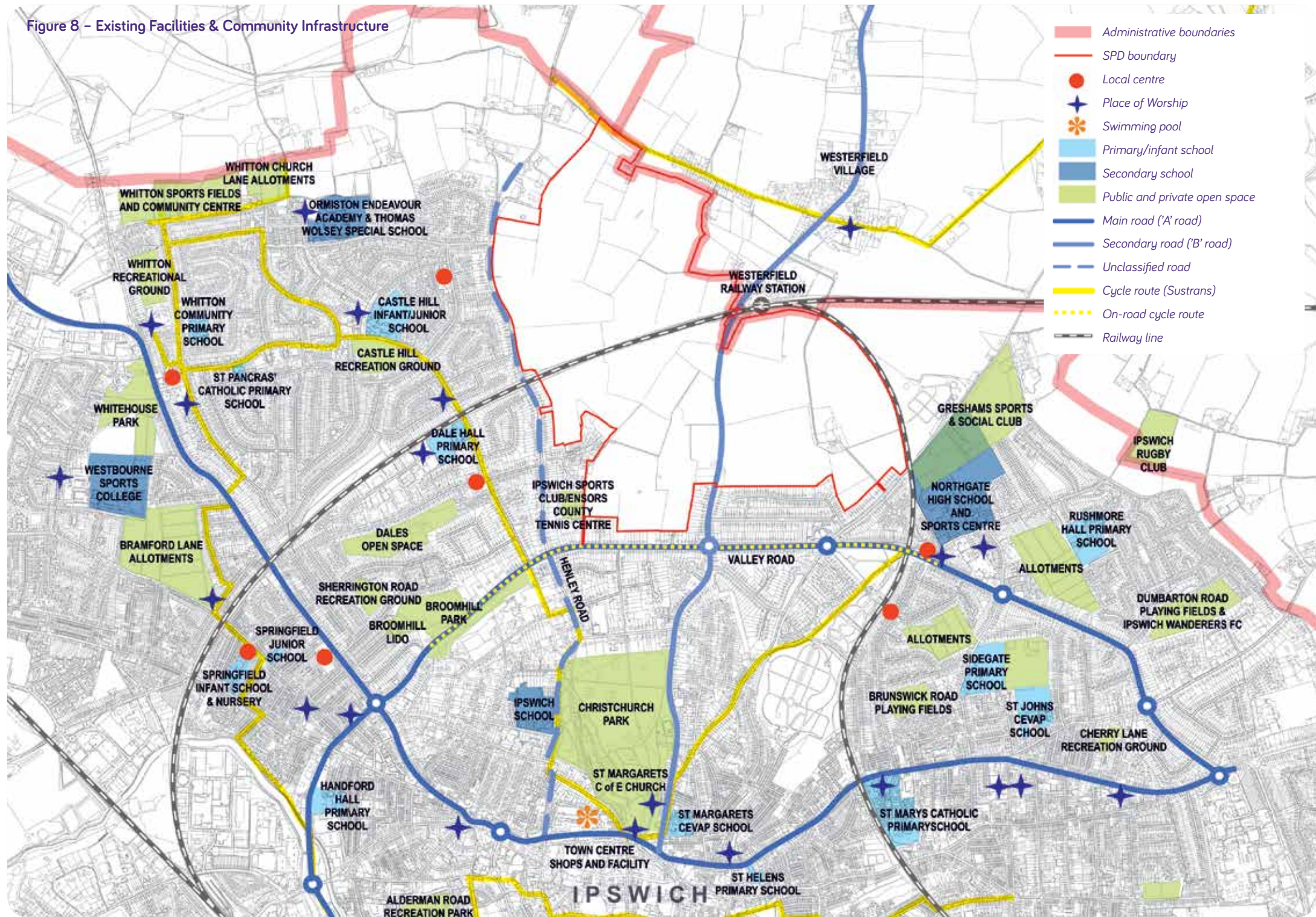
**Amenity** – Street furniture including signage, seating, litter bins, secure cycle racks and lighting should be well designed to encourage walking and cycling.

**Integration** – with existing communities, to ensure good connections and facilitate new residents' access to existing services and facilities (see Figure 8).

**Safety and Security** – the development should comply with the requirements of Secure by Design. Liaison with the Suffolk Constabulary will be required throughout the design and development process.



Figure 8 - Existing Facilities & Community Infrastructure





## Landscape and Open Space

- 4.7 Critical to the success of achieving garden suburb character, the landscape and green infrastructure strategy (Figure 10) is a fundamental component of Ipswich Garden Suburb. It incorporates the following site features:
- All existing hedgerows, which are to be supplemented by new planting to extend a green grid across the site. The grid will be scaled to accommodate development blocks or groups of blocks. Guidance on development in proximity to hedgerows is provided under “Design Guidance” in Chapter 5 of this SPD;
  - Existing ditches and ponds, which coincide with hedgerows. In general, existing ditches should be retained and integrated into the sustainable drainage strategy for the site, in order to maintain existing flow paths. All ponds should be retained and improved;
  - The Fonnereau Way is a long established public footpath that forms part of the 3.5 mile recreational route between Christchurch Park and Westerfield Village. This important route must be retained and enhanced, with development set back in accordance with the Design Guidance set out in the following section of this SPD. Other existing public rights of way on the site will be incorporated and their settings enhanced where possible;
  - Existing trees and woodland, including those remnants of the historic parkland attached to Red House Park. The 18<sup>th</sup> Century house no longer remains, although Red House Farm, including the farmhouse and outbuildings, are still present on site. Together with adjacent woodland they are an important landscape feature. Tree canopy cover across the site is illustrated on the plan overleaf (Figure 9). It should be used to inform the layout and landscape strategy of the proposed development, to ensure that the trees are adequately protected and maintained;
  - A considered response to the topography of the site, most notably through the definition of the proposed northern extent of development, which will form a new edge to the town;
  - Any current agricultural activity should continue until the land is needed for development in order to maintain active beneficial use. However it may be necessary to install strategic SuDS and foul sewers in advance down stream of developing land.

Figure 9 - Tree Canopy Plan



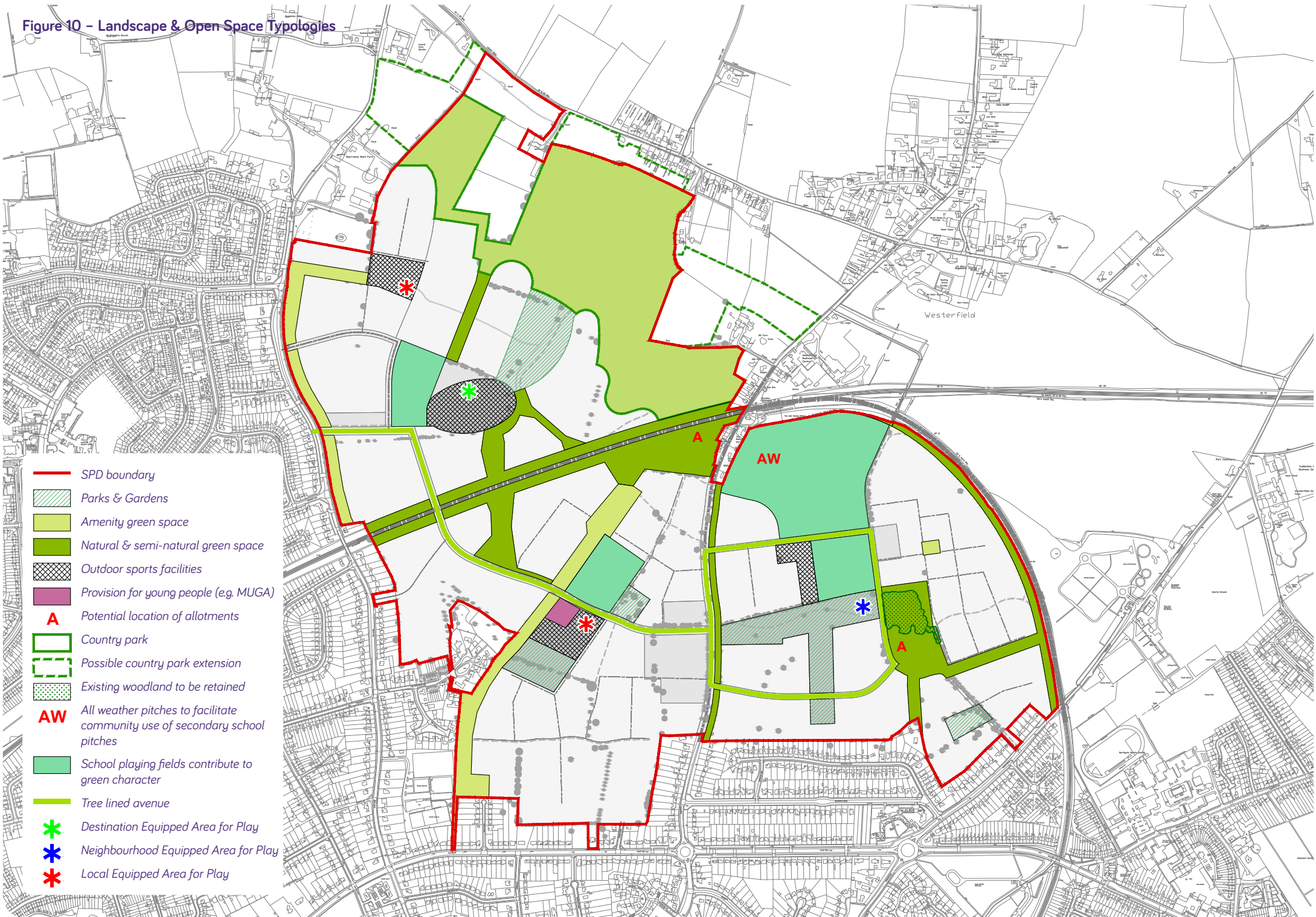


## Green Infrastructure Principles

- 4.8 The green infrastructure proposals should:
- ensure a well-balanced distribution of open space and facilities across the three neighbourhoods to ensure easy access for all future residents
  - facilitate the management, conservation and improvement of the local landscape
  - seek to protect, conserve and manage the historic landscape, archaeological and built heritage assets
  - working in conjunction with the Suffolk Wildlife Trust, maintain and enhance biodiversity to ensure that development and implementation results in a net habitat gain
  - offer new recreational facilities, particularly a country park to link urban and countryside areas
  - understand and integrate natural processes and systems
  - deliver extensive tree planting of an appropriate size and species to contribute to garden suburb character and biodiversity and landscape objectives.
  - be managed and funded to accommodate nature, wildlife and historic and cultural assets, and provide for sport and recreation
  - be designed to high standards of quality and sustainability to deliver social and economic, as well as environmental benefits
  - be designed into the streetscape at every spatial level, in keeping with garden suburb principles which make use of private garden spaces as well as public areas and planting.



Figure 10 - Landscape & Open Space Typologies



- SPD boundary
- Parks & Gardens
- Amenity green space
- Natural & semi-natural green space
- Outdoor sports facilities
- Provision for young people (e.g. MUGA)
- A** Potential location of allotments
- Country park
- Existing woodland to be retained
- AW** All weather pitches to facilitate community use of secondary school pitches
- School playing fields contribute to green character
- Tree lined avenue
- ✱ Destination Equipped Area for Play
- ✱ Neighbourhood Equipped Area for Play
- ✱ Local Equipped Area for Play



### *Country Park*

- 4.9 A new country park will be an integral feature of the new development that will serve both the new residents of the garden suburb and the wider needs of north Ipswich and form a new interface between the town and the adjacent countryside. It is expected to incorporate the following:
- A network of footpaths and cycle / horse-riding routes around the park and connecting to other public rights of way in the vicinity;
  - Signage for footpaths and other routes and interpretation panels relating to features of interest;
  - Secure boundary treatment to prevent vehicular access into the park;



- Woodland planting;
- Water features and new habitat areas;
- High levels of pedestrian access, located to coincide with existing and new pedestrian footpaths;
- Car parking; and
- A visitor centre and a “main entrance” to be signified by gateway feature or piece of public art.

- 4.10 Ipswich Borough Council, in consultation with relevant stakeholders, will prepare a detailed development brief for the country park prior to the commencement of its construction. The country park will expect to be appropriately designed and managed to help deliver the necessary mitigation to divert the additional recreational pressure of Ipswich’s growth from other European SPA and Ramsar sites. It is anticipated that developers will lead on the delivery of the country park in collaboration with the Borough Council, Suffolk Coastal District Council and others. The brief will include a strategy for the delivery, use, management and maintenance of the country park. It is envisaged that the Borough Council will manage the park in perpetuity through the acquisition of the freehold.

### *Formal Open Green Space*

- 4.11 Formal gardens and parks will be provided in a central location of each neighbourhood. These will be in the form of district parks providing a managed town park environment with an appropriate range of sports and play facilities to be agreed. e.g. tennis courts, multi-use games area, cricket strip, play areas.

- 4.12 A destination equipped area for play will be located within the new Henley Gate urban park and provide a wide range of equipment for children of all ages. The urban park, play area, and country park visitor centre will act as the “gateway” to the Country Park and wider countryside.

### *Natural and Semi-Natural Green Space*

- 4.13 These extensive areas of informal green space will serve a range of functions including:
- informal recreation routes including walking, jogging and cycling;
  - a range of informal sports facilities required by the development and not able to be accommodated in the district parks (e.g. skate park, BMX track and trim trail);
  - important wildlife corridors and other habitat for wildlife;
  - a setting for new development, to reinforce the garden suburb character;
  - sustainable urban drainage;
  - a mediating role between new development and existing development, and between new development and the railway, in order to ensure a suitably high level of residential amenity; and
  - space for small scale activities including food production and informal play.





## Play Areas

- 4.14 Children's play areas should be provided in accordance with IBC Play Area Strategy, the *Fields in Trust: Planning & Design for Outdoor Sport and Play (2014)* standards, and should comply with Sport England's *Active Design Guidance*. Importantly, play space should be attractive and functional.
- 4.15 Provision for play should include:
- Youth facilities, for example, multi-use games areas (MUGAs) within 720m walking distance of all houses;
  - A Destination Equipped Area for Play (DEAP) aimed at all ages and providing a destination type feature akin to the equipped play area provided at Holywells Park in Ipswich. This facility will be located within the park in the Henley Gate neighbourhood at the gateway to the country park;
  - Neighbourhood Equipped Areas for Play (NEAPs), designed to provide a range of activities, including area for informal ball games and aimed at children of all ages, and located within 480m walking distance of houses;
  - Local Equipped Areas for Play (LEAPs), designed to provide a good range of facilities to cater for children of all ages and located within 480m of houses; and
  - All residents must be within 480m walking distance of either the DEAP or a NEAP or a LEAP.
- 4.16 In locating and designing children's play, the following principles should be followed:





- Play areas should be accessible without having to cross main roads or railways;
  - They should be sited in open, welcoming locations;
  - They must be separate from areas with major vehicle movements, and should be directly accessible from pedestrian footpaths;
  - Good drainage should be ensured;
  - Low level boundary treatment should deter dog access;
  - Equipment should be designed, manufactured, installed and maintained in accordance with current European Standards (e.g. EN1176/77);
  - The design should take account of topography, and the land should be capable of being landscaped for the type of play experience intended; and
  - Open space, particularly that intended for active recreation (e.g. for informal ball games etc) should be of appropriate dimensions and designed to avoid potential conflicts of use / neighbourhood disputes.
- 4.17 In order to minimise noise on surrounding residential properties, clear zones should be planned around play areas, to the following minimum standards:
- MUGAs – 45m;
  - DEAPs – 30m;
  - NEAPs – 30m; and
  - LEAPs – 20m.

## *Outdoor & Indoor Sport*

- 4.18 Access to sports facilities is an important feature of garden suburbs, and there is a range of different sports that will be incorporated into the development in order to enhance the amenity of the new garden suburb. These facilities should be located as close to the centre of each neighbourhood as possible or in other highly accessible locations with accessibility and safety in mind.
- 4.19 The amount and type of outdoor sports facilities provided at Ipswich garden suburb shall meet the requirements of the adopted Core Strategy (Appendix 6).
- 4.20 Indoor sports facilities shall be provided as per the Sport England Sports Facility Calculator for the projected Ipswich Garden Suburb population.
- 4.21 The range of sports facilities considered desirable include:
- Tennis courts
  - Bowls or boule facilities
  - Basketball/netball (as part of a youth facility)
  - Trim-trails or green gyms
  - Informal cricket green and/or cricket strip
  - Football, including junior pitches
  - Multi-use Games Areas
  - Skate parks & BMX tracks



4.22 The provision of outdoor and indoor sports facilities should accord with the following approach:

- It is anticipated that the main provision of formal sports pitches and indoor sports facilities will be met by shared community use of the facilities expected to be provided at the proposed secondary school. It is currently estimated that the secondary school could provide up to a total of 5.5 ha. of pitches and hard surfaced games courts. Joint use of the sports pitches of the proposed three primary schools (about 3 x 1 ha) may also be an option. The pitches can include all weather surfaces (Multi-Use Games Areas or MUGAs) which count as double the area of a grass pitch as they are likely to be used more intensely and for a wider set of sports.
- The schools would have priority use during the school day and at certain times at the weekend. As the new secondary school would be established as an academy, it has the authority to set its own school day and school term time, so it must not be assumed that the school day will be from 09:00 to 16:00. Shared arrangements will therefore be negotiated with the school and secured by way of a Section 106 Agreement. In the event of failure to negotiate any such agreement, suitable alternative provision elsewhere on the site will be required.
- Any additional playing fields will depend on an assessment of what the new community will require. Any MUGAs will be used by the community and may have floodlights for evening use in the winter.

- Internal school sports facilities also have the potential for joint use with the community (gyms, fitness suites etc).
- There must be a formal agreement in place to ensure running costs and repairs are accounted for. An independent management company is one way to achieve this.
- Sport England can provide advice on joint school/community use of sport and leisure facilities.
- Secondary school sports provision will be complemented by more informal provision (e.g. open access tennis courts, cricket strip, MUGA, skate park etc) within appropriate locations either in the district parks or other areas of suitable informal green space.
- The above combined provision should be such as to meet the full requirement for sports pitches and other facilities for the projected population of the garden suburb as set out in Appendix 6 and the Sport England Calculator.
- Any shortfall of provision will be off-set by financial contributions in lieu which will be used to enhance existing facilities in the surrounding areas reasonably capable of being used by residents of the garden suburb.
- In the event of there being no site-wide outline planning application and masterplan, planning applications for each neighbourhood shall incorporate a robust strategy to ensure delivery of adequate provision of sports facilities for the residents of that particular neighbourhood. Developers will be expected to contribute to strategic facilities.

4.23 The design of the sports provision at the school should be tailored to best facilitate community use. Local experience indicates that a free-standing sports hall facility is best suited for shared use and will be the preferred option for the Council in negotiations.

4.24 High quality walking, cycling and public transport links to the sports centre shall be designed to encourage access by non-car based modes. Adequate car parking should, however, also be provided in accordance with the Council's standards.

4.25 The network of green corridors that will be laid out across Ipswich Garden Suburb and the country park shall accommodate high quality facilities for cycling, recreational walking, jogging, and a trim trail, all designed to meet the objective of encouraging active lifestyles.

### *Design for Sports*

4.26 The location, design, management and maintenance of outdoor and indoor sports facilities should be governed by Sport England guidance, including the following:

- Better Places for Sport
- Active Design

4.27 The scale of indoor sports facilities should be calculated using Sport England's "Facility Calculator". This is a population based calculation.

### *Food Production*

4.28 Areas for food production should be provided at several locations across the site. There are a number of ways in which this requirement can be met, and the Council anticipates a number of solutions will be provided in locations that are not only noted in Figure 10 but potential opportunities for the incorporation of food production areas within blocks and maximising the use of all marginal land along railway lines will be explored. Solutions to meet the areas for food production could be met in a number of forms, including:

- Allotments for rent by local people. Plots should be grouped together and should be enclosed using appropriate fencing and hedging; facilities should be in secure, accessible locations with good road access and parking facilities with power and water available. Two or three strategically located allotment sites will be deemed appropriate; and
- Community gardens, managed and maintained on behalf of the community, with community participation.





### *Amenity Green Space*

4.29 A minimum of 10% (and potentially up to 12% if required to accommodate SuDS) of all residential areas are required to be laid out as amenity green space to ensure that the landscape permeates throughout. These will be small spaces that can fulfil a range of functions:

- Enhancing the setting of dwellings and providing an attractive outlook;
- Attenuating, intercepting, treating and conveying surface water run-off as part of the wider SuDS system;
- Accommodating informal children's play or areas for neighbours to gather;
- Accommodating and providing an appropriate setting for retained trees and hedgerows; and
- Allowing for the retention and improvement of existing ponds.

4.30 In no instances should amenity green space be perceived as "left-over space". It must be planned and designed as an integral and meaningful part of the layout for each neighbourhood.



### *Garden Suburb Streets*

- 4.31 Streets will fulfil a multitude of functions, and they should not be regarded as simply routes for movement. They will be the most shared components of place, and give identity and character to the Ipswich Garden Suburb. In addition, they will provide important green corridors for wildlife. On this basis the “greening” of the new streets will be an important design exercise.
- 4.32 Section 5 of this SPD identifies a hierarchy of street typologies – primary, secondary and tertiary streets – with the key objective of organising movement. The landscape design of these streets should reinforce the status and function of each street, to increase legibility and cement the garden suburb character. Therefore, primary streets will be expected to feature large trees in generous verges, whereas tertiary streets will accommodate smaller scale planting.
- 4.33 Boundary treatments and planting within front gardens will also form part of the green character of each street; hedging will be particularly welcome.

## *Biodiversity & Wildlife*

4.34 The landscape within the Ipswich Garden Suburb can accommodate biodiversity and wildlife in a number of ways. Any outline planning application should be accompanied by an ecological assessment and proposals to mitigate the impact of the development, as well as ecological management plans. In addition, as much of the site is regularly ploughed arable farmland, there is scope to enhance biodiversity through the creation of new landscape and green infrastructure features. Plant and tree species should be selected for their ability to support biodiversity. Close collaboration with the IBC Parks and Open Spaces section and Suffolk Wildlife Trust is encouraged; applicants should refer to the Suffolk Wildlife Trust Phase 1 Habitat Survey (2012), which is a key reference document.

4.35 The following features of the proposed development are seen as having potential to achieve this:

- Retained trees and hedgerows will retain important habitat and wildlife corridors. New planting will enhance this;
- The proposed country park and connected network of green spaces will support wildlife;
- The SuDS can incorporate opportunities for wetland and pond habitat, including the retention of existing ponds;
- The provision of gardens can support wildlife and birdlife especially where fruit trees and soft landscape is included.





### *Landscape Design*

- 4.36** Outline planning applications should be supported by a comprehensive Landscape and Green Infrastructure Strategy addressing all landscape elements outlined above. The Strategy should make clear where existing hedgerows and trees are to be retained, and how the interface between new and existing homes will be managed through landscape and new planting. It should also establish a strategy for street tree planting and boundary hedges.
- 4.37** The Landscape and Green Infrastructure Strategy will set the framework for detailed landscape design beyond the outline application stage. At the reserved matters application stage, the Council will require the submission of detailed design codes and planting plans for the public realm and within private gardens in order to reinforce the garden suburb character.
- 4.38** A separate strategy will be developed for the proposed country park in conjunction with Ipswich Borough Council.
- 4.39** All landscape and green infrastructure areas must be subject to an approved management regime. This is discussed further in Chapter 9 of this SPD.





## Access & Movement

### *Principles*

- 4.40 The spatial arrangements set out here for access and movement within the site must be understood and designed within the context of the wider highway and movement network across Ipswich. Chapter 6 specifically provides guidance on the technical requirements and interventions that will be required to embed the Ipswich Garden Suburb into that network, including measures to manage the impact of travel demand arising from the development on the wider network. This section establishes the principles and broad spatial configuration of access and movement within the site and identifies the points of connection with the Ipswich network.
- 4.41 Whilst Ipswich Garden Suburb will be a planned community, it should seek over time to become an integral part of the wider town. This will be achieved through the interactions between residents and the communities and services already in existence across Ipswich.
- 4.42 Facilitating interaction, both throughout the site and beyond will be critical to achieving long term integration and equality. This Access and Movement Strategy for Ipswich Garden Suburb is intended to “plug in” to the existing network of cycleways, footpaths and roads and add to the web of routes that support movement in all directions, and to all destinations. Once the basis for connectivity is established, it is anticipated that various choices about the management of movement within that network will be available.
- 4.43 The following principles will inform the planning of access and movement within the site. They are intended to create a sustainable approach to local and strategic movement and support a range of modal choices for those living within the Ipswich Garden Suburb:
- Prioritise movement by walking, cycling and public transport over the car by creating a connected network of high quality, attractive and safe streets which provide direct links from homes to local destinations such as schools and shops. Cycle routes will be provided on-street, however on primary streets and bus routes, separate provision will be made for cyclist safety;
  - Design a network of routes that make clear the status of the individual routes, so that way finding is easy and the streets function is easily understood by users;
  - Contain trips within the development as far as possible by ensuring local services and facilities are provided in close proximity to homes, thus reducing the impact on the existing network;
  - Prevent the use of the site as a short cut for local traffic to preserve the amenity and safety of the area and enhance the environment for sustainable modes;
  - Create effective links into and from the existing footpath and highway system to provide improved accessibility from existing communities to facilities within the Ipswich Garden Suburb. Routes should be attractive so people living nearby are encouraged to utilise the new services in preference to those further afield, and travel by sustainable modes. New

routes should establish physical connections to existing streets, footpaths and cycleways to establish maximum pedestrian and cycle connectivity;

- Design routes that embody best practice in urban design, affording a high quality public realm that is fronted and overlooked by development. The DfT's *Manual for Streets* should inform the design of the streets and encourage low traffic speeds;
- Encourage the use of public transport for access to the town centre and places of employment in order to limit the impact on the existing network. This should be achieved by locating bus stops within walking distance of all homes, and ensuring bus priority within the site and at key junctions. Convenience for users should be increased by the provision of bus shelters and real-time information systems;
- Integrate existing public rights of way into the movement network to ensure it provides an alternative form of access for leisure and recreation, and for connecting to the planned country park and open countryside to the north;
- Make appropriate provision for emergency access.

### *Spatial Strategy*

- 4.44 The Access and Movement Strategy (Figure 11) for the Ipswich Garden Suburb incorporates the following key features as the basis for delivering the principles outlined above:
- Primary routes to facilitate bus access and movement through Ipswich Garden Suburb. The design and specification for the primary routes will give a clear indication of its status and function;
  - A finer grain network of secondary and tertiary routes to support movement around the neighbourhoods and to neighbourhood facilities. In the main these routes will be designed as quiet residential streets, however, there will be an emphasis on connectivity. Streets which restrict access (i.e. culs-de-sac), and in particular pedestrian and cycle access, will be strongly discouraged;
  - A network of non-vehicular routes to encourage walking and cycling. This includes the integration of Fonnereau Way as a key north-south connector, along with other public rights of way and a principal cycle and pedestrian route which connects each of the neighbourhoods in an east-west direction, including safe and convenient routes to the proposed secondary school from all neighbourhoods. Routes within the site should also be designed to connect easily to adjoining roads wherever possible (e.g. Tuddenham Road, Valley Road, Henley Road) to optimise accessibility and connectivity for those on foot or cycles and those wishing to access public transport;



Figure 11 - Access & Movement





- A ramped non-motorised user crossing of the railway line at the point where Fonnereau Way meets the railway line to offer a safe, non-vehicular connection to the country park;
  - Links to National Cycle Route 48 to north of the site and to Westerfield Station via a network of paths;
  - A railway crossing for all modes of transport at the most suitable and feasible location, to ensure continuity of the primary route through the site for public transport and to assist in containing travel demand within the Ipswich Garden Suburb;
  - The basis for the design of an attractive public realm, with streets designed in accordance with the principles of the DfT's *Manual for Streets*. Design standards for streets are provided in Section 5 of this SPD;
  - A movement network that wherever possible can support the inclusion of a sustainable urban drainage system; and
  - The layout of streets and verges, along with proposed planting, should take account at the earliest opportunity of the need to install and maintain underground utilities.
- 4.45 The successful delivery of these spatial arrangements will be dependent on good design and traffic management. Further information on the Councils' requirements is given in Chapter 6.

## Sustainable Drainage

- 4.46 The development of Ipswich Garden Suburb will be supported by an integrated sustainable drainage system (SuDS) / strategy that will require planning consent and consultation with Suffolk County Council as Lead Local Flood Authority.
- 4.47 The key objective is that the development must wholly contain its own surface water drainage and must not lead to increased flood risk or water pollution in adjoining areas.
- 4.48 As per the National SuDS Standards, a key principle is that wherever reasonably practicable; surface water run-off should be handled at source by the use of swales and drainage basins rather than by way of end-of-pipe systems further downstream.
- 4.49 The Conceptual Framework Option 2 (Figure 3) was used by the IBC Drainage Team to develop a broad, preliminary SuDS Strategy which calculated the likely area of land required for SuDS in each land parcel. The strategy includes road-side swales for all residential roads and strategic SuDS in open spaces, mainly in valley bottoms.

The Preliminary SuDS Strategy can be viewed at Appendix 5.

- 4.50 Figure 12 shows only the strategic SuDS, which have been allocated to the most likely locations based on topography and engineering judgement. The final location and sizes will depend on more detailed analysis and design, including the drainage route option chosen to underpin a drainage strategy and the capacity of the SuDS provided in the residential streets. Importantly open space will be required along all the main valley bottoms. Arrangements for the maintenance of SUDS will be agreed at the planning application stage.
- 4.51 In addition, roadside swales will be required along residential roads, to provide sustainable drainage at source, and reduce the impact of run-off at the strategic scale.
- 4.52 The preliminary strategic areas for SuDS shown on Figure 12 are overlaid on the Development Framework Plan (Figure 5) in order to highlight areas where an ongoing and iterative process of masterplanning and SuDS is likely to be required to adhere to the principles of the SuDS Strategy. It should be emphasised that the design of a viable development which incorporates an adoptable SuDS network for the site may generate revisions and refinements to the land use allocations and other drawn guidance as set out in this document. In particular it should be noted that detailed SuDS design may result in encroachment into areas identified for development on the Development Framework Plan, as shown in the IBC SuDS strategy.

- 4.53 What the preliminary SuDS Strategy does demonstrate is that subject to certain minor modifications to the envisaged layout of development a practicable and effective SuDS system can be accommodated. It includes guidance on relevant, site related technical requirements and constraints that any future proposed drainage strategy will need to take full account of.

Key recommendations are:

- Whilst in overall terms an adequate amount of green space is being proposed to accommodate SuDS some localised redistribution of such space may be required;
- Approximately 12% of the net area of the residential blocks indicated in Figure 5 may be required to accommodate the necessary road-side swales and verges. This will be in the form of open green areas that will function as amenity open space providing visual benefits and potential as wildlife habitats/corridors;
- The SuDS strategy should be based on open road-side, landscaped swales, which will convey run-off from both roads and homes towards more strategic SuDS sited close to the routes of existing ditches, and finally through detention ponds before the Westerfield watercourse. Overall, such a system has the potential to make a major contribution to the required garden suburb character for the development;

- The drainage design will take account of the ecological network and opportunities to enhance the network will be taken where possible, e.g. by way of swales, basins, ditches or ponds, providing ecological stepping stones or connections to provide habitat and help link to other areas;
  - Careful consideration will need to be given to the phasing of SuDS construction in relation to development phases and guidance on alternative options are provided in the draft Strategy.
- 4.54 The preliminary SuDS strategy follows standards currently described in IBC's Drainage and Flood Defence Policy and included requirements from the Consultation Draft National Standards and Draft Guidance. These are similar to those described in the "Framework for SUDS in England and Wales" and the CIRAI SuDS Manual C697 (currently being updated).
- 4.55 The preliminary SuDS strategy will need to be refined to support planning and SAB applications and will require further updates as the development progresses and as the National SuDS Guidance and Standards and any local requirements become effective.
- 4.56 A comprehensive SuDS system for the Ipswich Garden Suburb must be regarded as essential strategic infrastructure that must be the subject of a robust delivery strategy that is agreed between the various developer promoters involved at the Garden Suburb and incorporated in relevant planning and drainage agreements.











Figure 12 - Indicative Preliminary Strategic SuDS requirement





# 5 Designing & Delivering Garden Suburb Character

## A Tried & Tested Approach

- 5.1 In 2012, the TCPA published a reproduction of Raymond Unwin's 1912 pamphlet '*Nothing gained by overcrowding!*'. The publication re-explores Unwin's pamphlet and outlines the approach to the design and layout of the original garden cities and suburbs. This approach was seen as fundamental to the success of Letchworth and Welwyn and should be regarded as equally important to Ipswich Garden Suburb.
- 5.2 The approach, which underpins the Illustrative Master Plan (Figure 13) and the design guidance in this SPD, includes:
- a comprehensive and well planned structure with efficient definition of blocks for development and routes for movement;
  - larger development blocks with substantial enclosed areas of green space for gardens, allotments and recreation;
  - well managed, green, tree-lined streets, often characterised by a section comprising road, parking, tree-lined verge, footway, soft boundary treatment, front garden and home;
  - well designed groups of homes within the street, and careful design of the individual homes and gardens to create a distinctive garden suburb character;
  - the widespread use of road side swales; and

- ensuring that new development maximises the natural landscape and ecological assets of the area, whilst minimising its environmental impact.

In the context of North Ipswich, the following additional principles apply:

- a carefully managed and designed relationship between the town and the surrounding countryside, and the creation of a thoughtful transition between the two;
  - a clearly defined and integrated hierarchy of spaces and places, from the district and local centres to the country park;
  - a major enhancement of existing tree canopy cover across the site to reflect garden suburb principles and the character of existing adjoin suburbs to the south; and
  - integration of parked cars in a manner which ensures they do not have a detrimental impact on the visual qualities and amenity of the garden suburb. In addition, streets should be designed in accordance with their function, and to manage traffic speeds.
- 5.3 Ipswich has a history of garden suburb style development; indeed much of the existing housing within North Ipswich was planned and designed in a garden suburb manner. Appendix 2 includes a study of the characteristics that are found within some of these areas; reference should be made to Appendix 2, particularly in relation to the detailed design for the proposed Ipswich Garden Suburb.

Figure 13 - Illustrative Master Plan



## Design at Every Scale

- 5.4 The design guidance presented here should inform the design and layout of Ipswich Garden Suburb. Its objective is to ensure that consideration is given at each level of design and development to how a garden suburb character can be achieved within the unique context of the Ipswich Garden Suburb site.
- 5.5 It addresses:
- how each neighbourhood should be designed to embed garden suburb principles whilst maximising opportunities for local distinctiveness;
  - how streets within the development should be laid out and designed, not only to be attractive and safe, but also to promote efficient walking and cycling, and provide a basis for sustainable urban drainage;
  - how development blocks can be structured and planned to provide scope for green interiors, and to accommodate a variety of house types; and
  - how garden suburb principles can be accommodated within the individual plot.
- 5.6 The following illustrated hierarchy of design principles are regarded as key to achieving the required garden suburb character for development at the Ipswich Garden Suburb and should be carefully adhered to by future developers in formulating their proposals.

## Creating Distinctive Neighbourhoods

### Henley Gate

- 5.7 The northern neighbourhood of Henley Gate (see Figure 14) will be distinguished in particular by:
- the interplay between the neighbourhood and the country park, including the built response to the country park, and the opportunities to draw the character of the country park into the residential area;
  - the interface with Henley Road and facing development, where scope exists to mirror the existing public realm arrangement and create a new gateway into the site; and
  - the clustering of local facilities and services.

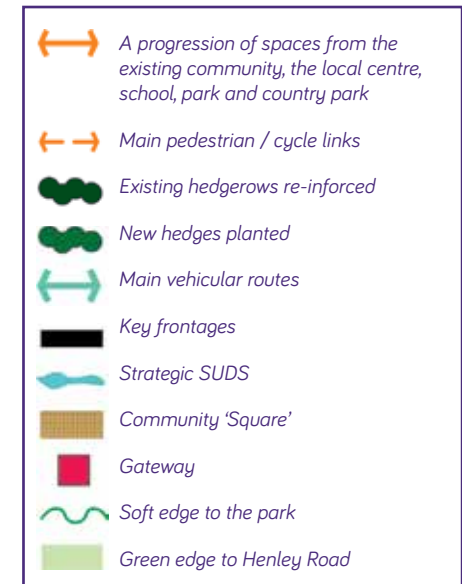
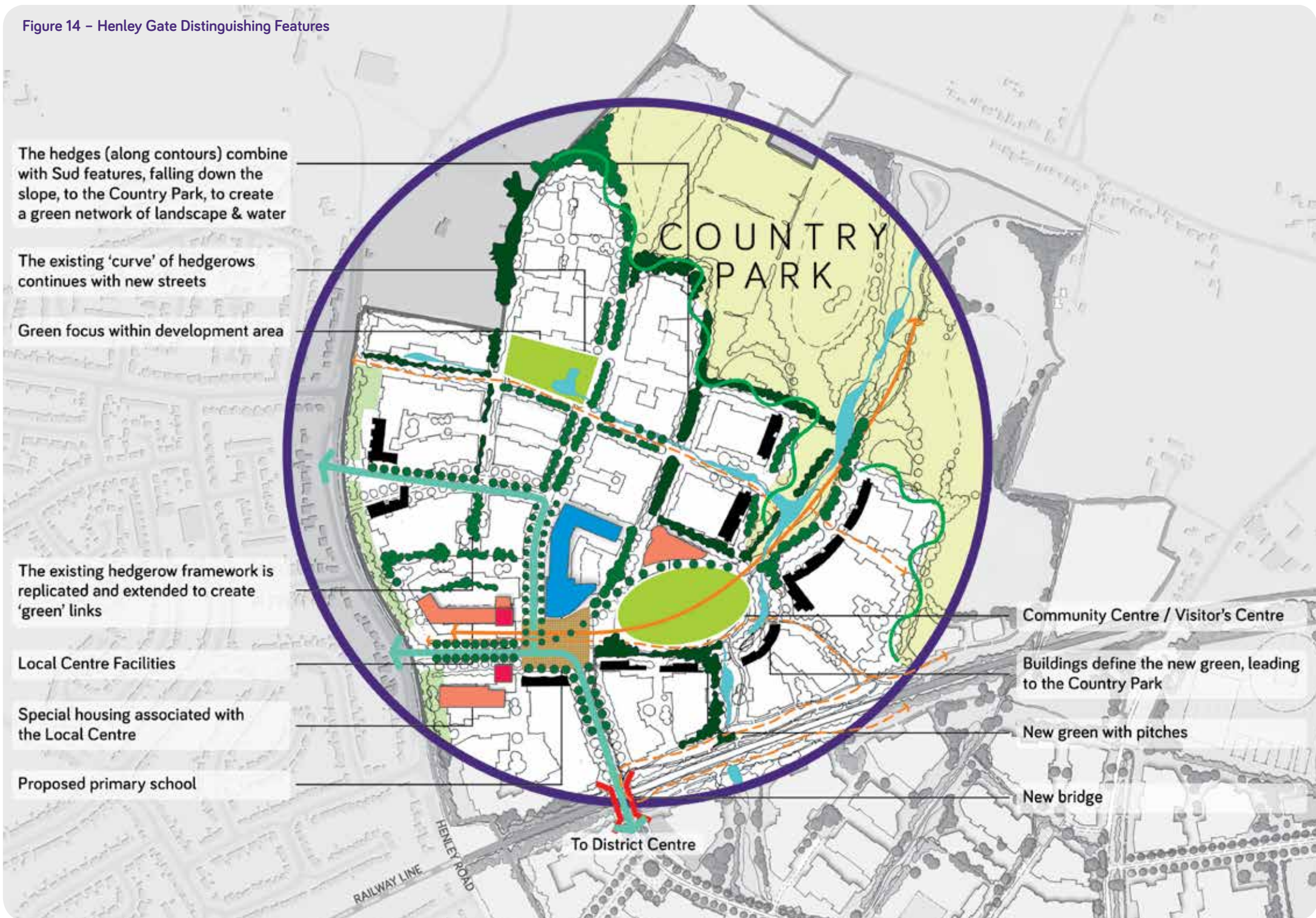




Figure 14 - Henley Gate Distinguishing Features



### *Fonnereau*

- 5.8 The following distinguishing features will enhance the south-west neighbourhood of Fonnereau (see Figure 15):
- the integration of Fonnereau Way as an ancient track, along with its intersection with a new pedestrian and cycle leisure route planned for the development;
  - the establishment of a new district centre on Westerfield Road, providing a principal community and commercial focal point within Ipswich Garden Suburb; and
  - a new public park, framed by formally laid out housing.

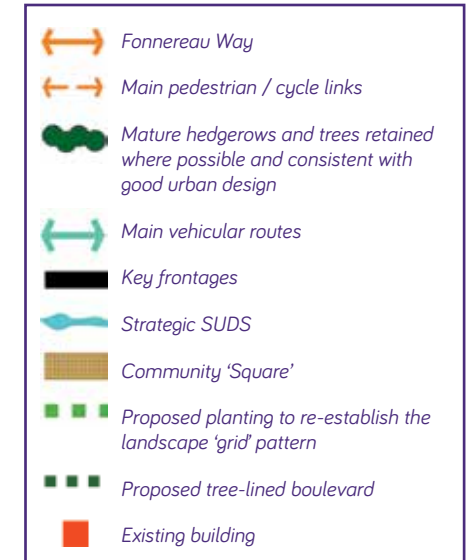
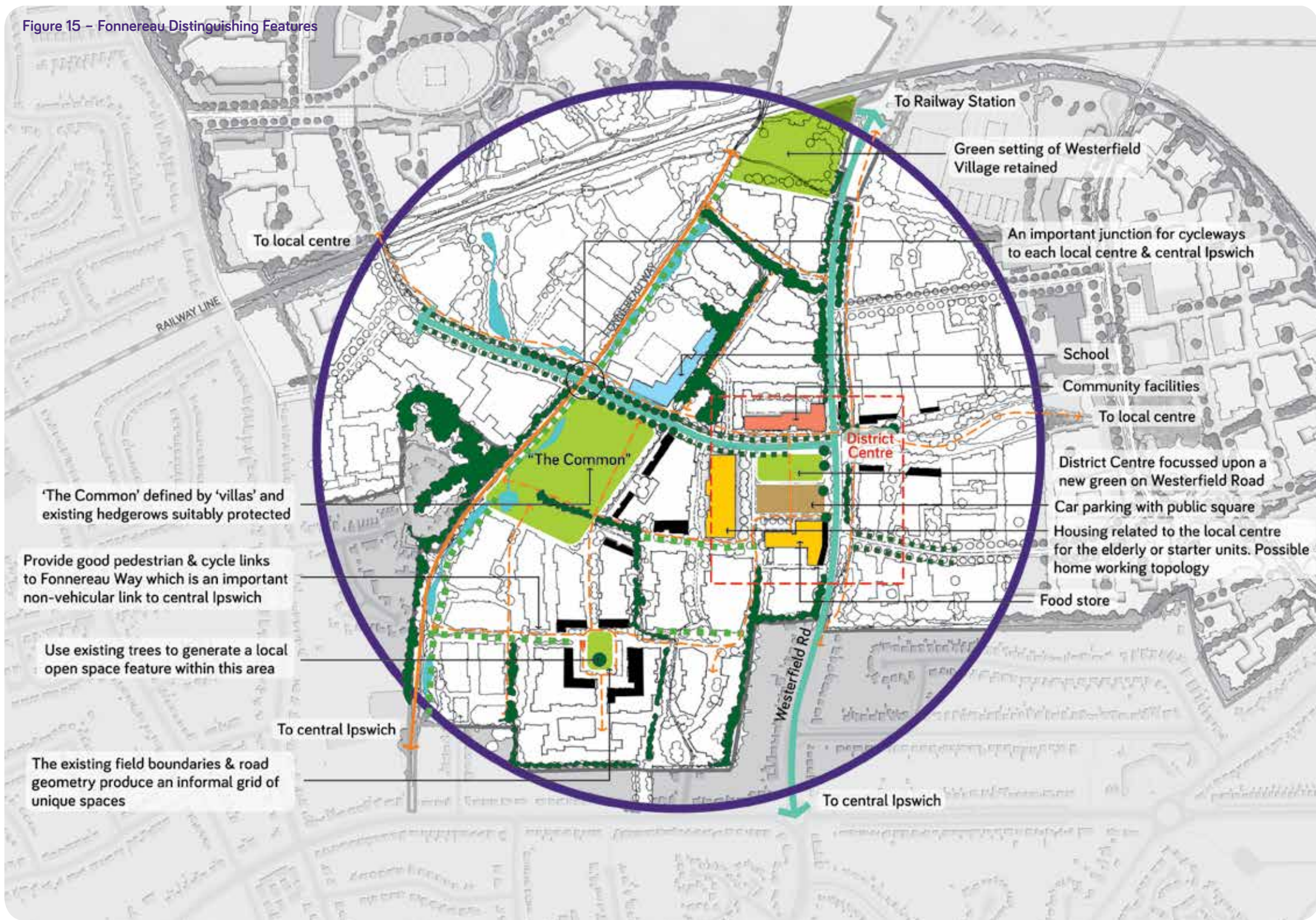




Figure 15 – Fonnereau Distinguishing Features





## Red House

- 5.9 Several features will add to the distinct identity of the Red House neighbourhood (Figure 16):
- the inclusion of the remaining trees from the Red House estate into the layout and open space of the residential development;
  - the integration of the remaining Red House Farm buildings into the layout; and
  - the linear route leading north-south through the neighbourhood, serving as a focus for community activity.
- 5.10 The heritage significance of Red House should be considered as part of any future masterplanning and detailed site layout and design. The following points should be taken into account.
- 5.11 Red House Farm was part of the Red House Park country estate which originally occupied much of the south eastern portion of the garden suburb development area. The 18<sup>th</sup> century mansion has been demolished, but the Victorian farm group remains largely intact (though not in use as a farm for many years) (see Figures 17 and 18).
- 5.12 The farm, which is included on Ipswich's Local List, dates from 1870 approximately. It includes the main farmhouse and grounds and a compact group of farm outbuildings. A gated main entrance in the south east corner of the site leads under mature trees to the front of the main farmhouse. A track skirts the south and west sides of the building group and views to the north are closed by a block of mature deciduous woodland.

- 5.13 The main farmhouse has been much altered. Its original character is still recognisable, however, and selective removal of south frontage features such as the modern dormer would improve its appearance. It is positioned slightly to one side of the farm outbuildings group and the visual separation is reinforced by a distinctive main (south) elevation of Suffolk white brick and flint. Further development is possible close to the farmhouse, but its status should be reflected in the position and scale of new development and existing landscape assets should be taken into account (for instance the driveway approach, formal garden spaces and walls).
- 5.14 The farm outbuildings are an interesting example of a 19<sup>th</sup> century farm group. The distinctive use of red brick, flint and clay pantile roof coverings is fairly unusual in this part of Suffolk, and provides a useful reference for a palette of new build materials, certainly within the farm area and possibly within the wider Red House Park neighbourhood. Some of the original buildings are partially preserved, particularly on the north side of the group where an entire range is still in use for stabling. This group should be restored and adapted for new uses in a way which

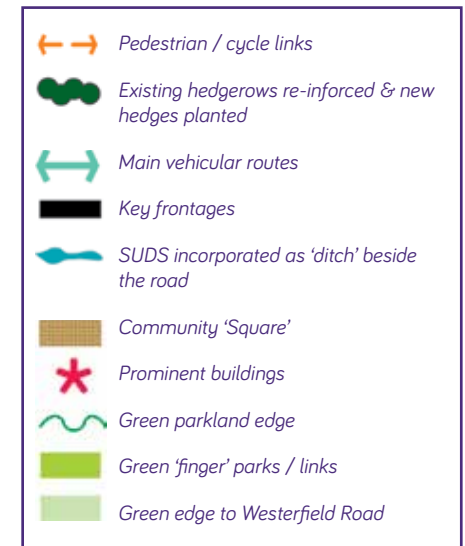
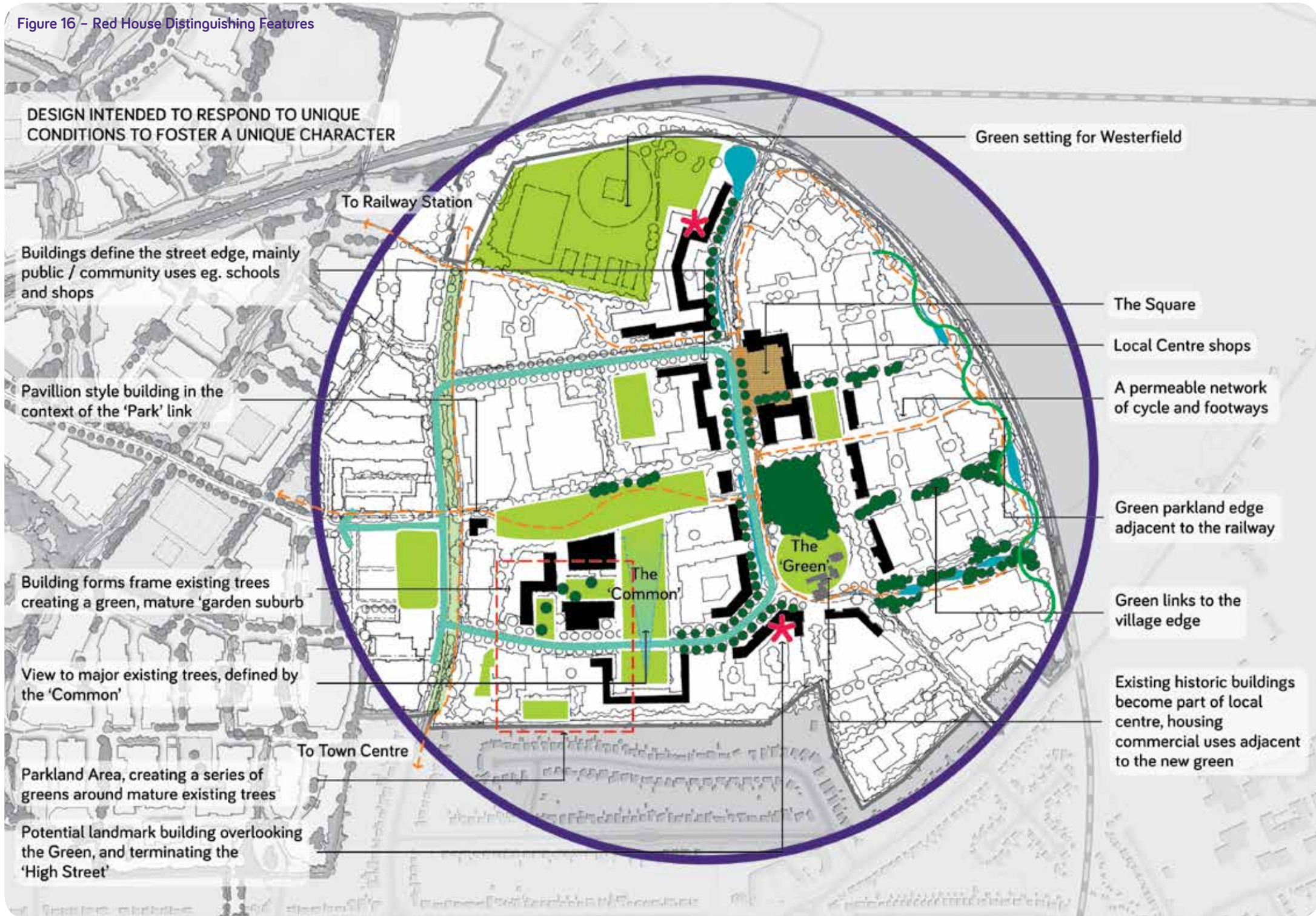


Figure 16 - Red House Distinguishing Features



protects as much as possible of their original character, scale and detail, including the retention of adjacent spaces.

- 5.15 The southern section of the farm outbuilding group is less well preserved. More recent buildings of lower quality have replaced original structures. Original walling survives around the perimeter of the group, however, and the foundations of partially demolished structures. New build is possible in this area, replacing existing structures where this can be justified and up to 2 storeys in height, reflecting the scale of existing buildings. It should retain existing fabric where possible, and the overall extent of the original building group.
- 5.16 Red House Farm is a heritage asset which should be integrated into the overall design. The group provides opportunities for sensitive adaptation and the creation of new floorspace for a variety of uses. The surrounding gardens and landscape features such as the woodland and site of the former pond provide the most varied set of open space assets within the garden suburb area, and these should be imaginatively adapted for both private use and public access.
- 5.17 It is expected that planning applications on the farm site will be supported by heritage appraisals providing clear justification for proposals, including any removal of existing structures, new build and changes to the garden / farmyard setting.
- 5.18 The Red House area is situated in a valley bottom with a watercourse from the Millennium Cemetery flowing around and towards the north. This is thought to have fed a large pond, which could be reinstated, and so form part of the strategic SuDS system. There is a need to provide a green corridor from the watercourse and Strategic SuDS as shown on Figure 12.



Figure 17 – Photographic Study of Red House Farm



g. Farmhouse viewed from within the garden. Suffolk stock brick and flint construction, partially rendered.



h. Glasshouse overlooking formal garden area. Date uncertain.



a. Farmhouse viewed from main entrance. The house was built approx 1870.



f. Outbuildings, subsequently adapted for commercial use.



b. Red brick and flint walling



e. Farmhouse, garden wall and stable block viewed from west.

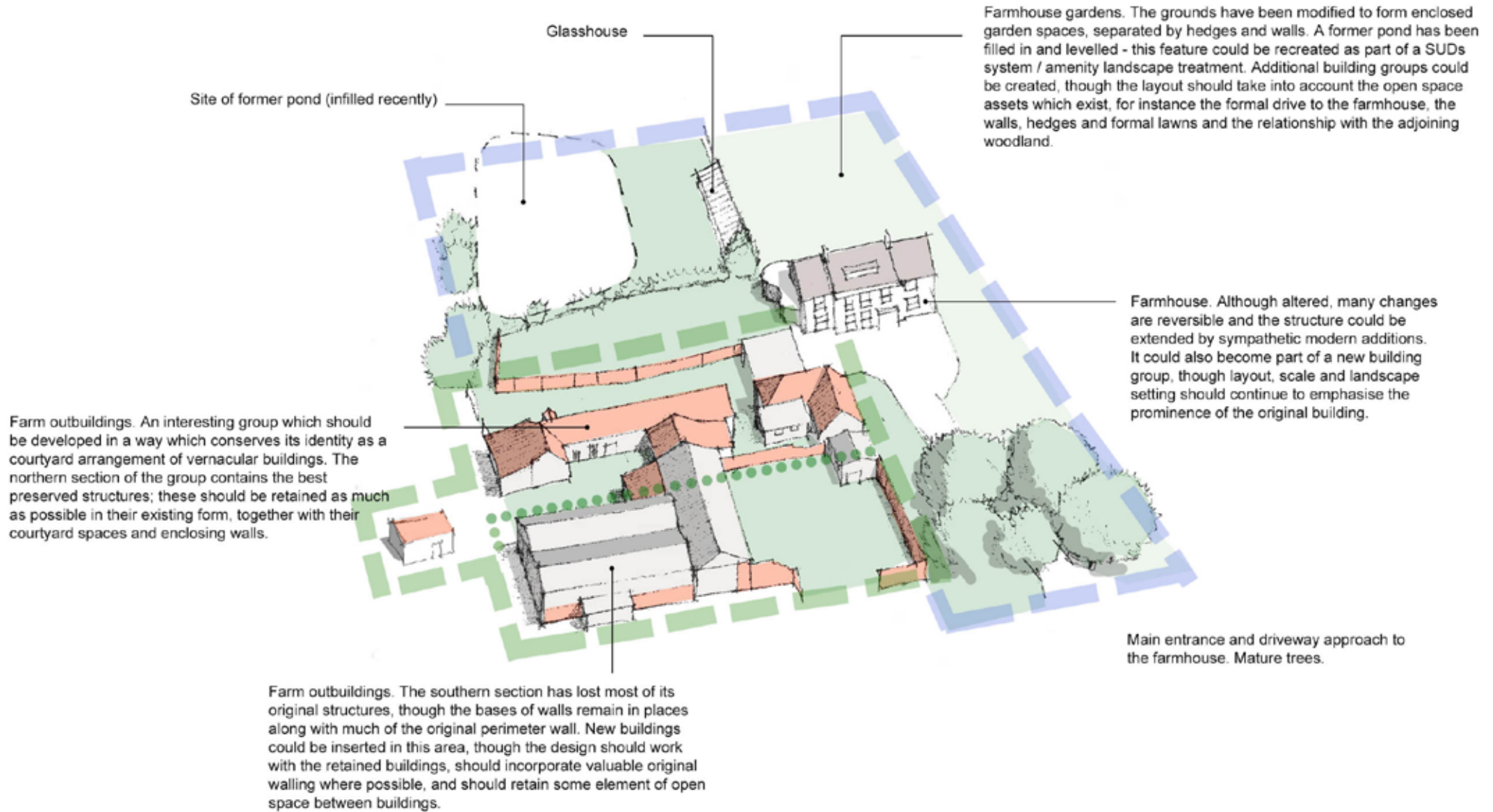


d. Farm outbuildings forming courtyard group. Red brick and flint. Clay pantile roof covering.



c. Red brick and flint outbuildings and walls

Figure 18 – Red House Farm Notes





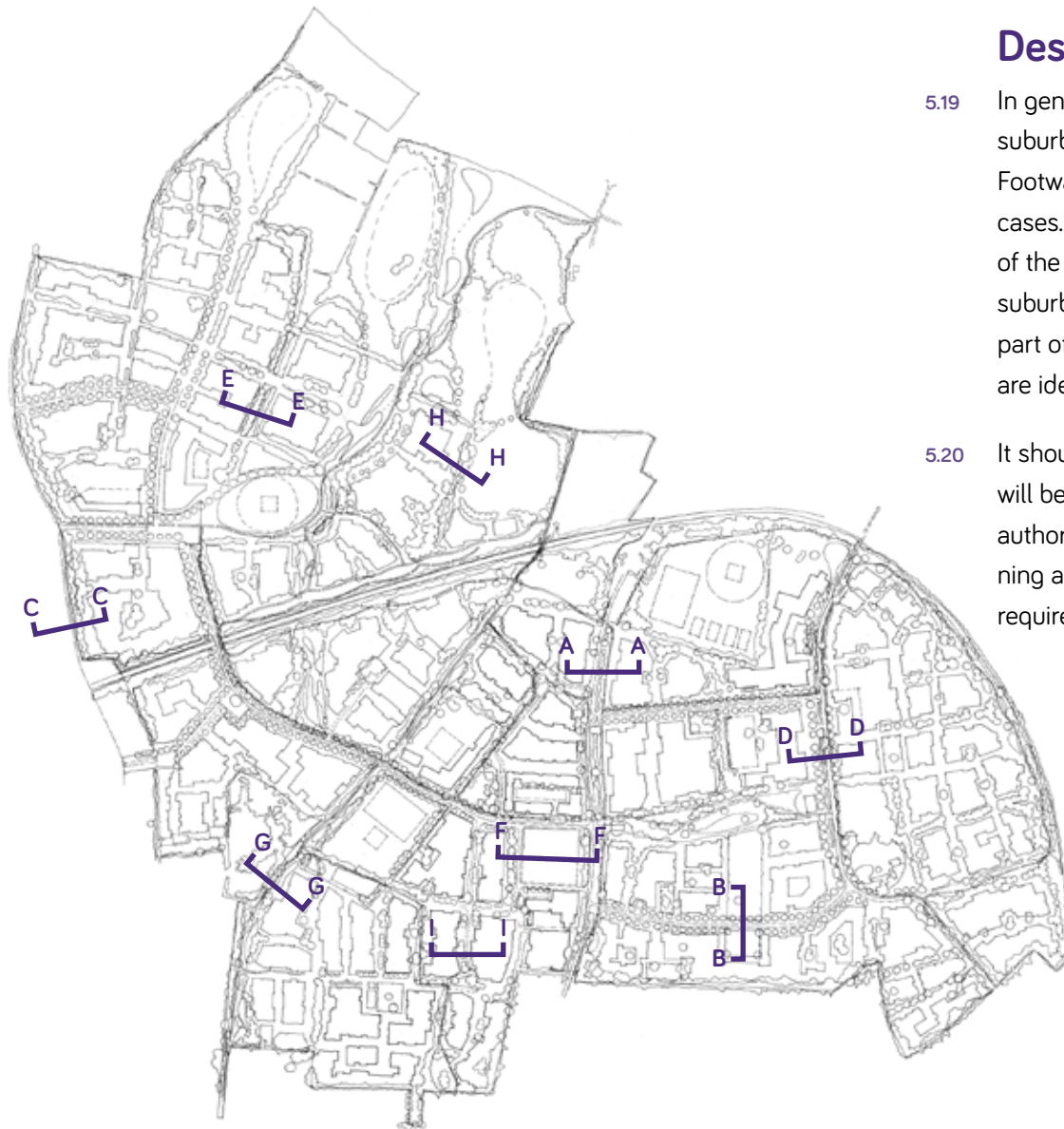


Figure 19 - Locations of Illustrative Sections

## Designing Garden Suburb Streets

- 5.19 In general terms streets will observe the grid approach to garden suburb layout, but following the site contours where possible. Footways and swales will run in line with the streets in most cases. Private front gardens will be regarded as an integral part of the design of the street; they will contribute to the garden suburb feel of the development, and may incorporate swales as part of their design. Guidance relating to verges and street trees are identified in the following paragraphs.
- 5.20 It should be noted that all dimensions shown are indicative, and will be subject to discussions with the highways and drainage authorities at the planning stage to ensure both outline planning applications and detailed planning applications meet the requirements of the site.



### *Primary Street*

- 5.21 Ipswich Garden Suburb's central spine road will be planned and designed as a tree-lined avenue, in keeping with the garden suburb tradition. It will be a wide and generous street, incorporating verges, hedges and long-lived tree planting on each side. The following sections convey the character and components of the street as well as indicative dimensions.

### *Secondary Streets*

- 5.22 Secondary streets will be designed as attractive residential streets, incorporating formal and informal landscape treatment in response to the location and setting.

### *Tertiary Streets*

- 5.23 Tertiary streets will be low key and should be designed as pedestrian friendly streets which serve the core of the neighbourhoods. They will be characterised by informal landscape. In some instances, tertiary streets could be designed as shared surfaces following home zone principles, affording equal priority to pedestrians, cyclists and vehicles.



# Primary Streets

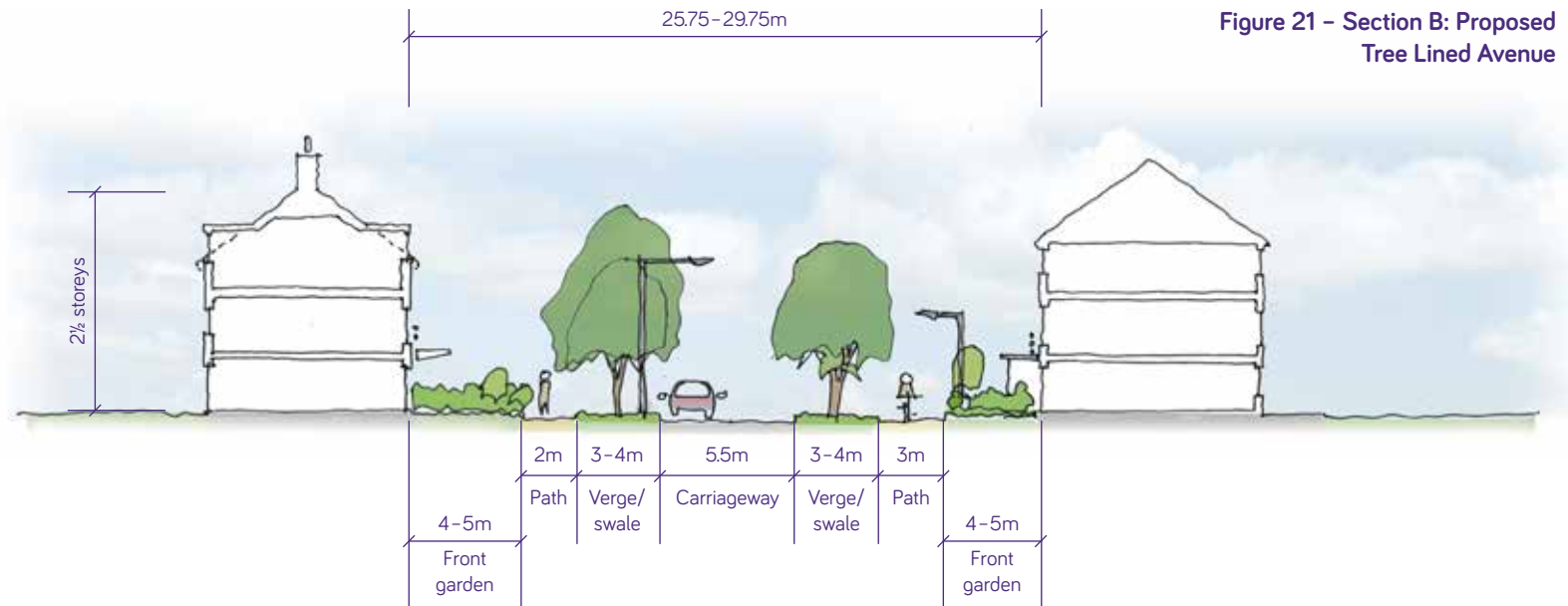
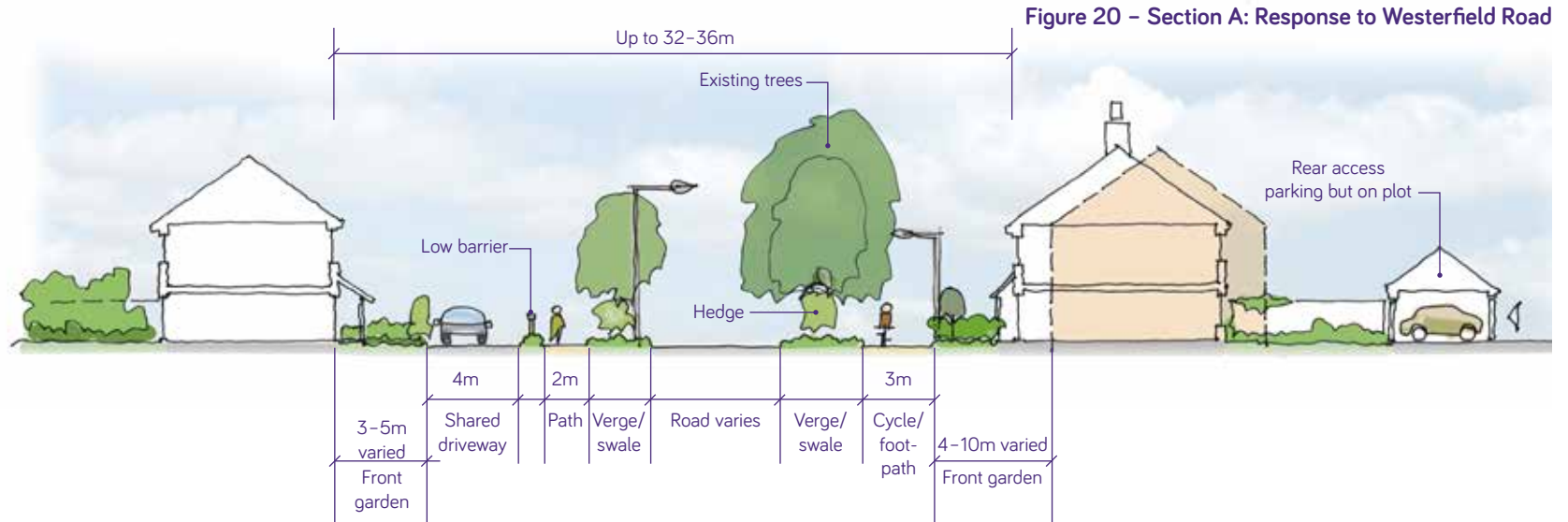


Figure 22 – Section C:  
Response to Henley Road

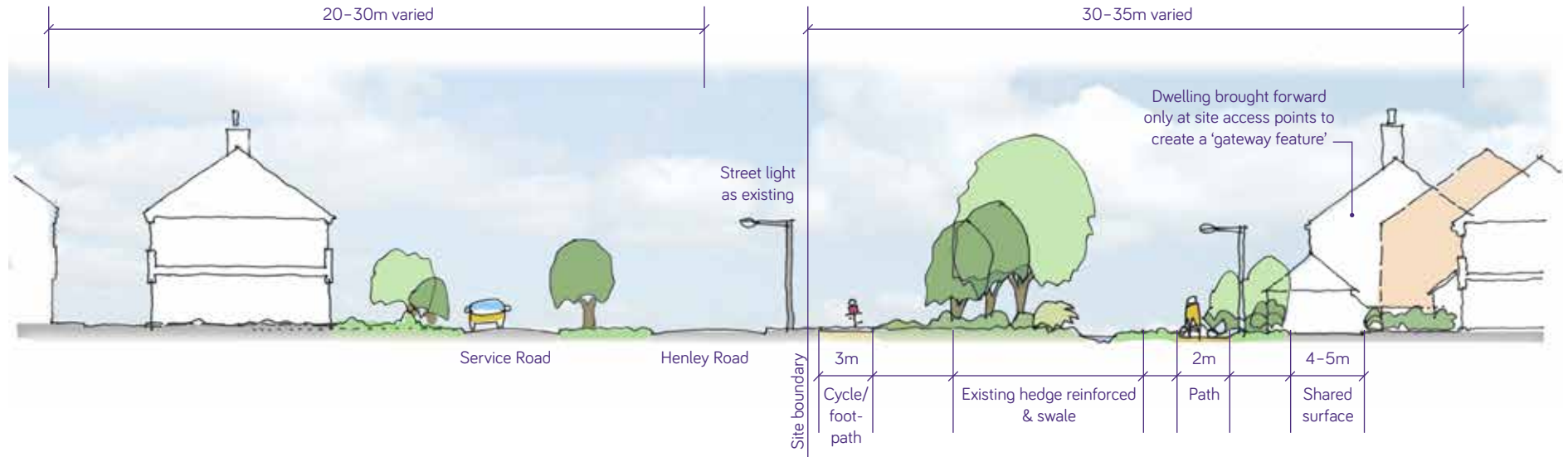
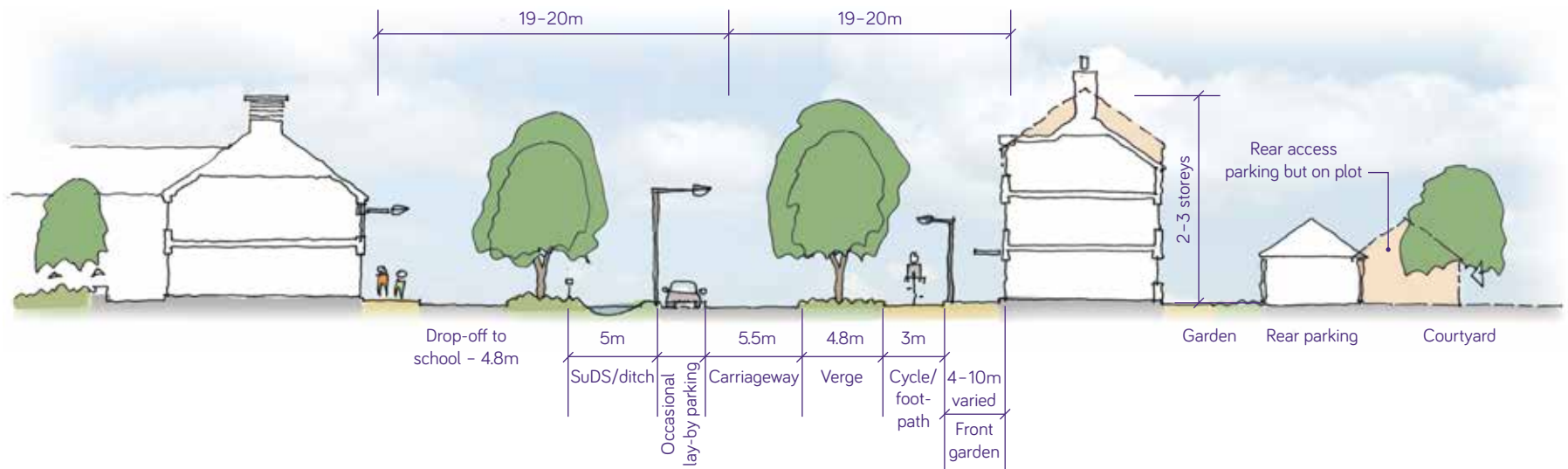


Figure 23 – Section D: Village Street





## Secondary Streets

### TYPICAL SECONDARY STREETS WITHIN RESIDENTIAL AREAS

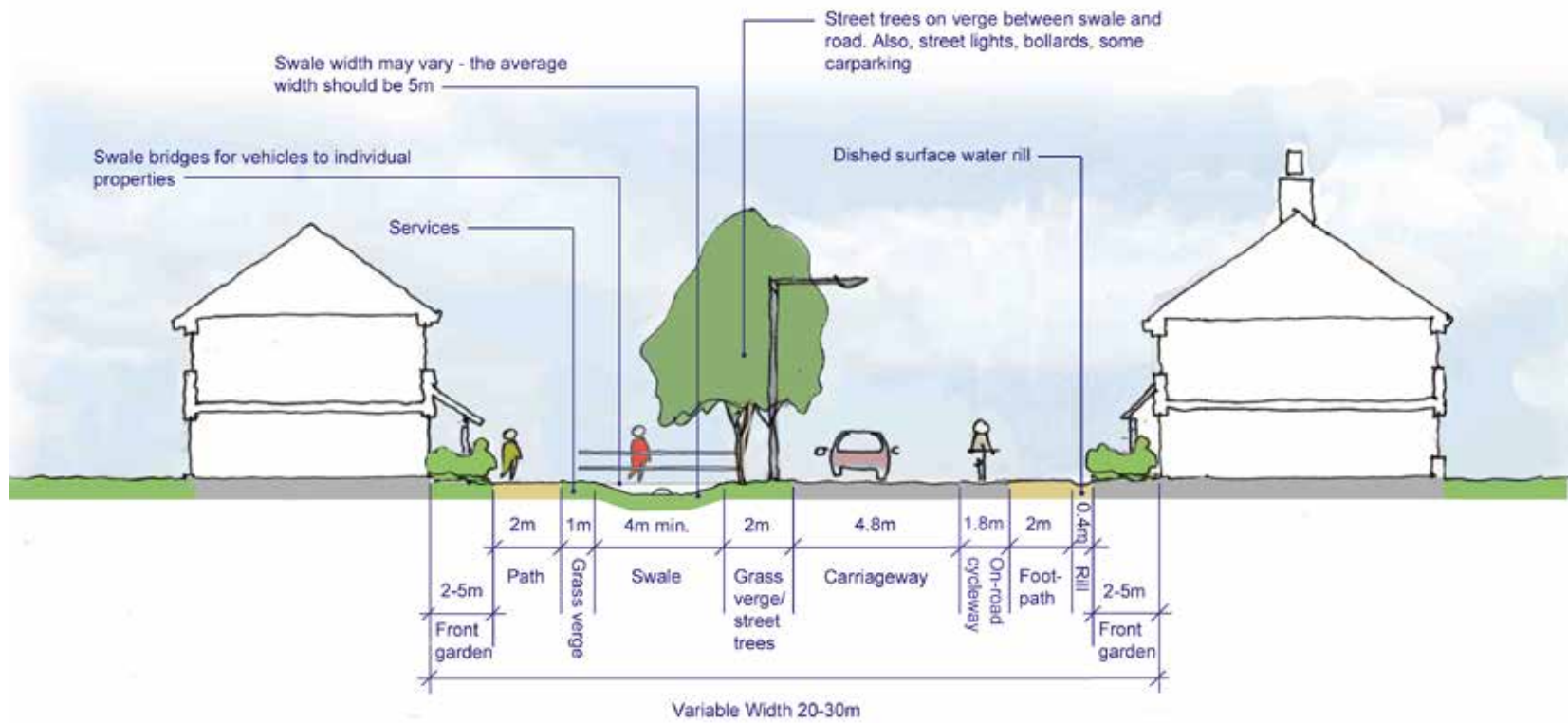


Figure 24 – Section E: New street incorporating existing trees and hedges

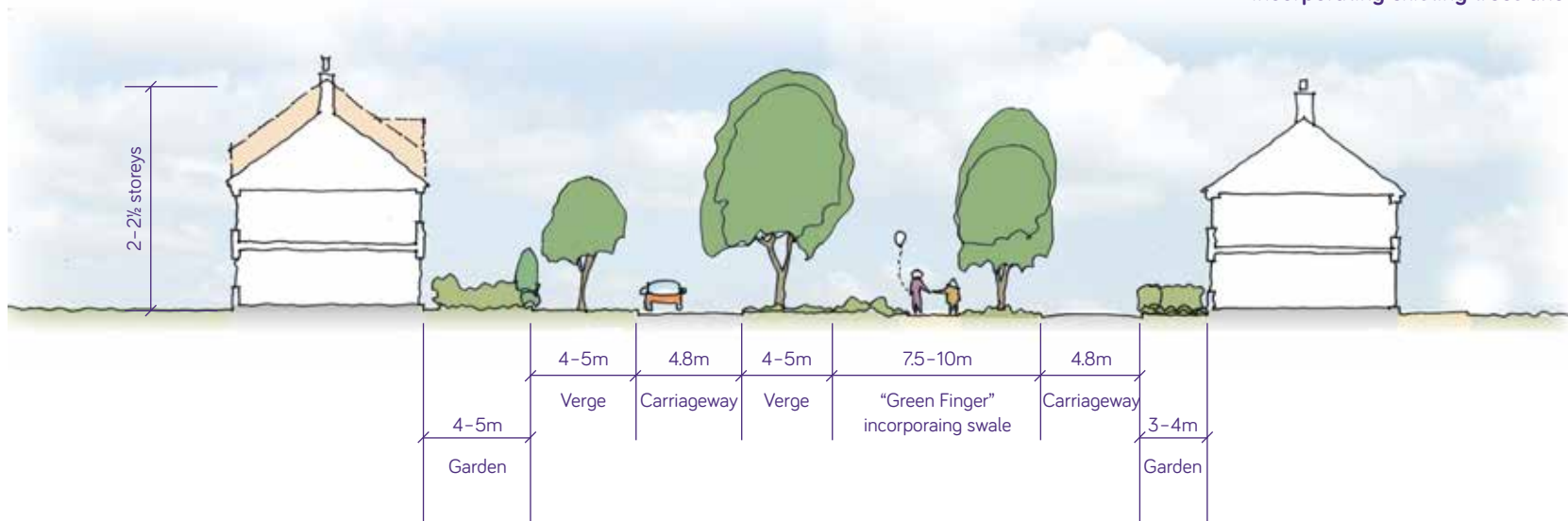
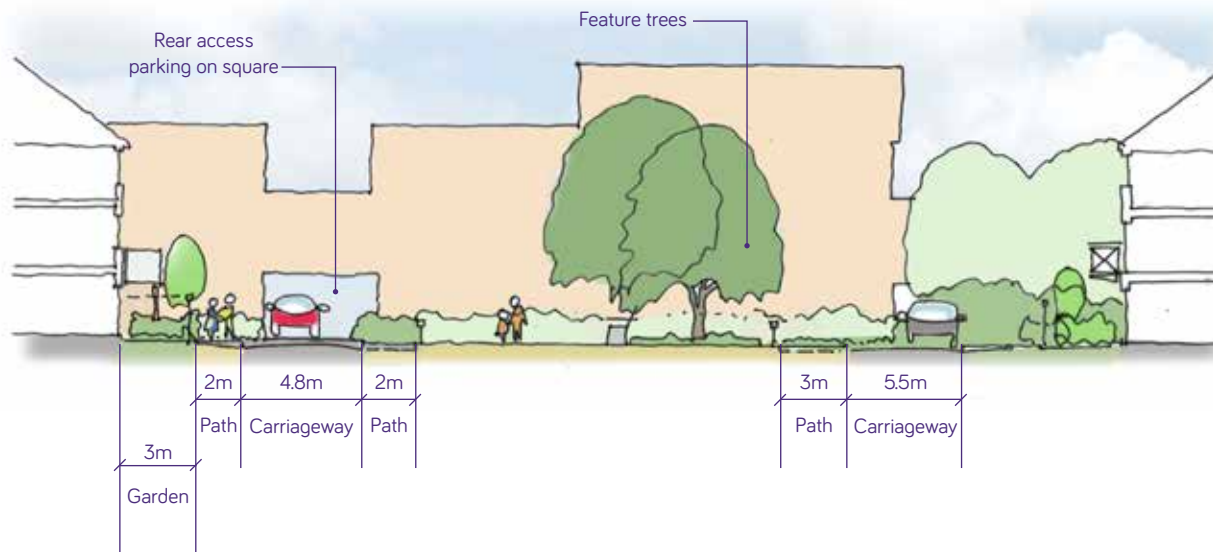


Figure 25 – Section F: Proposed District Centre square



# Tertiary Streets

## TYPICAL TERTIARY STREETS WITHIN RESIDENTIAL AREAS

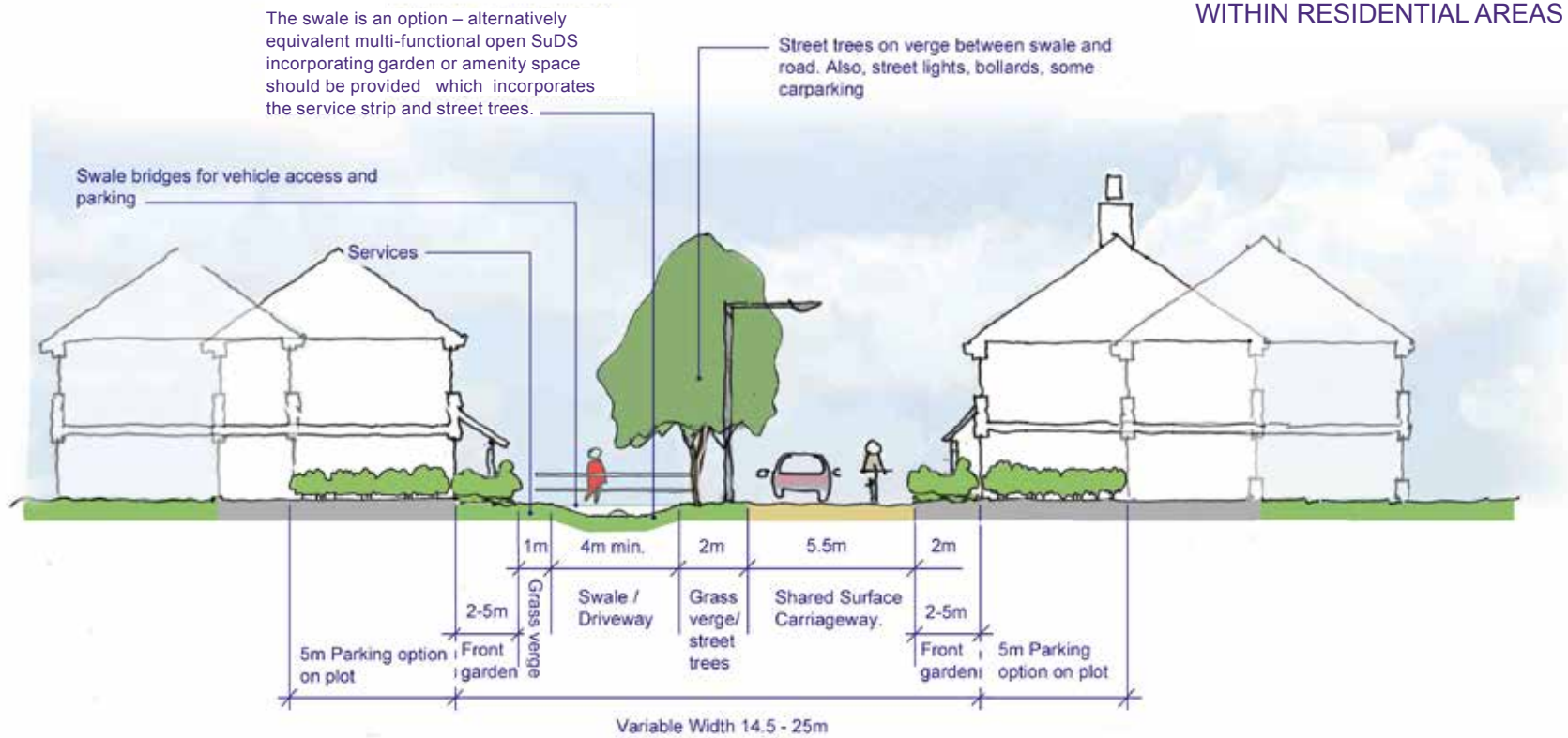




Figure 26 – Section H: New street overlooking part of the country park

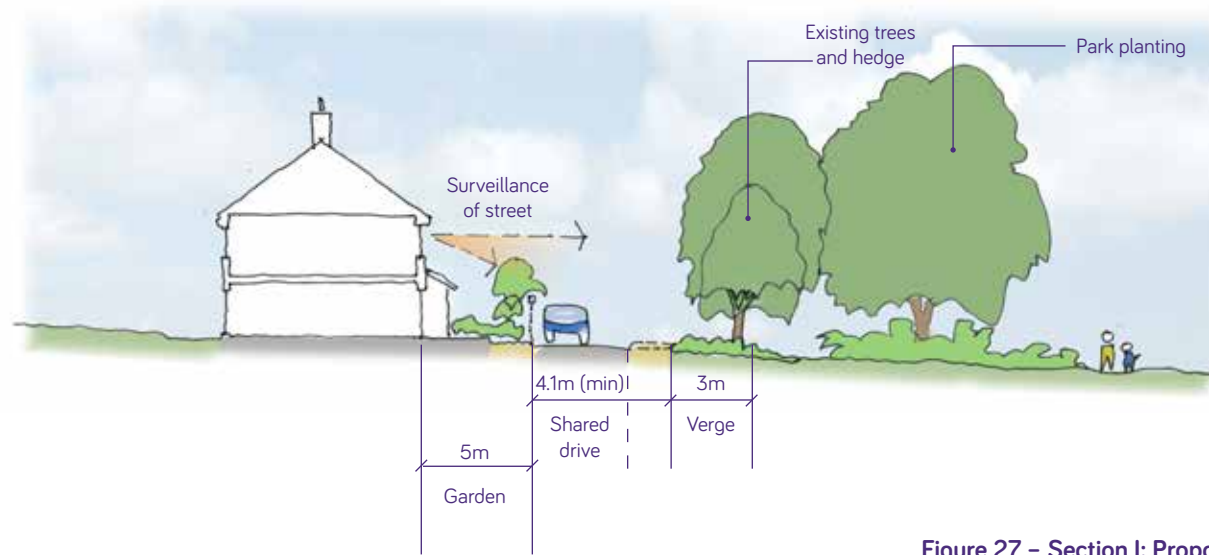
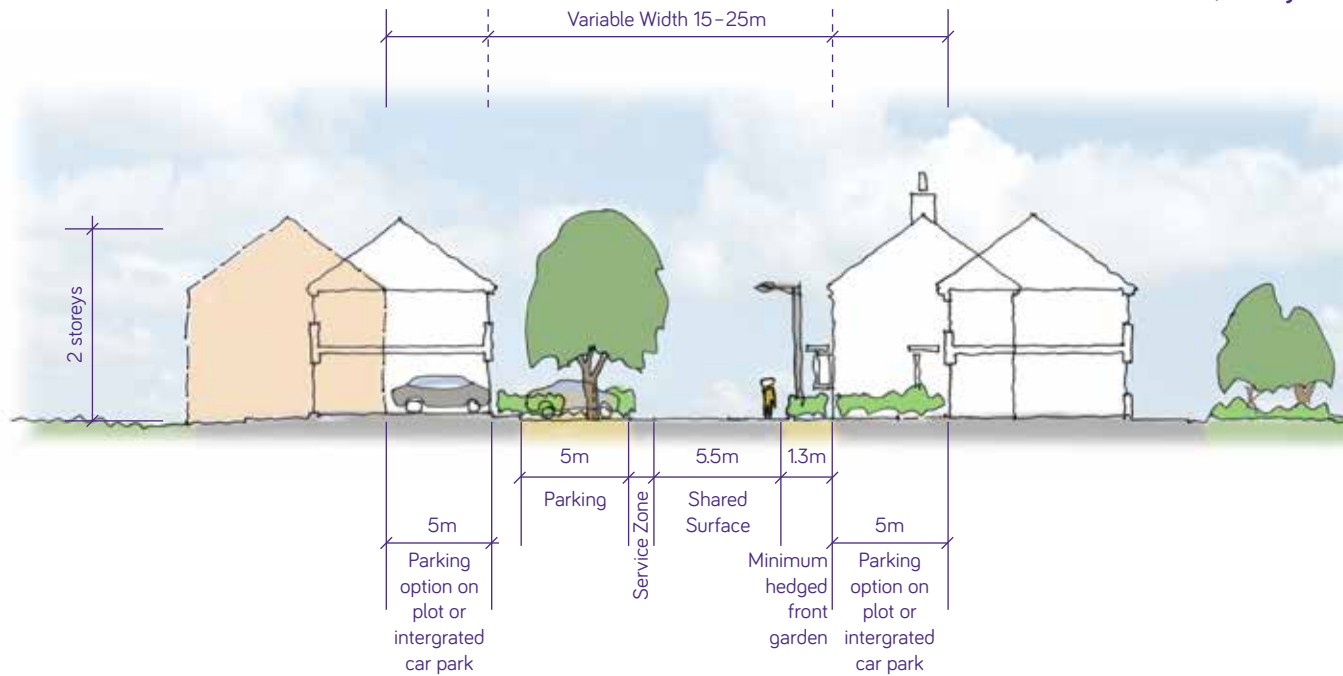


Figure 27 – Section I: Proposed Mews/Courtyard



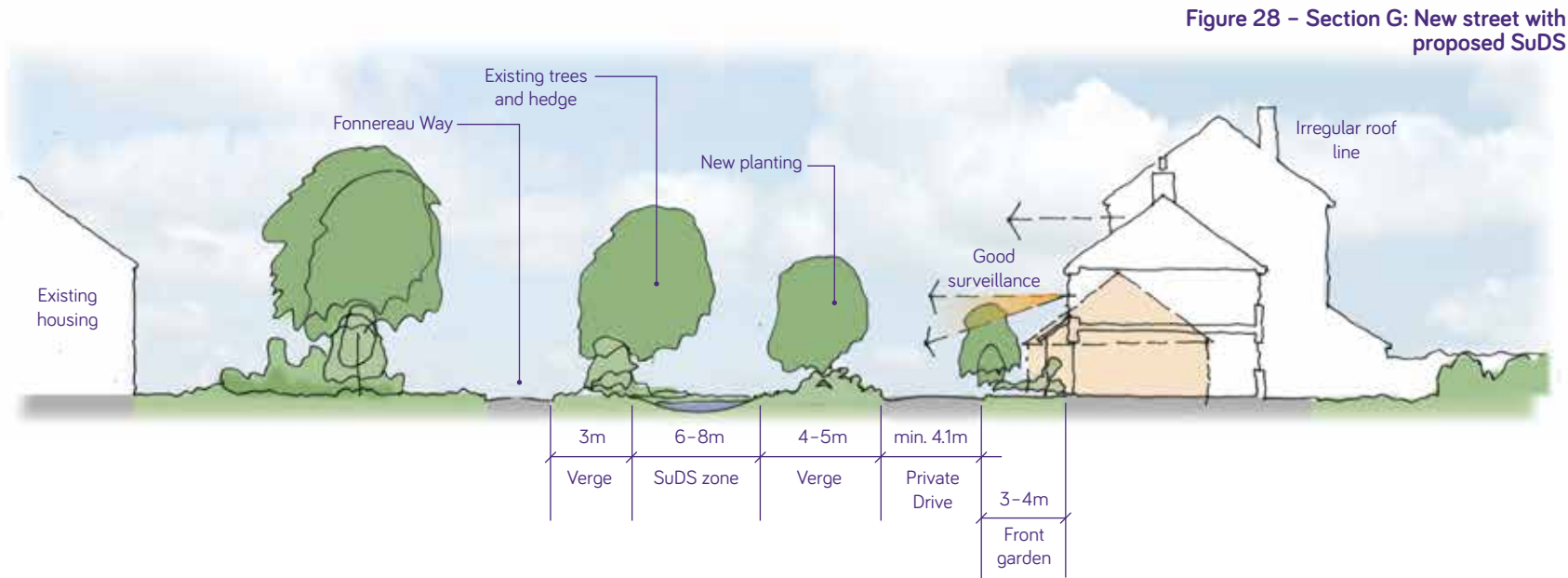


Figure 28 – Section G: New street with proposed SuDS

## Blocks & Block Principles

- 5.24 The development will be laid out in a series of development blocks, which will support the creation of a connected network of streets. The use of culs-de-sac is strongly discouraged. The diverse character of the site, its physical edges and the proposed features of the development will encourage different design responses. Therefore, whilst a number of guiding principles will govern the design of the blocks, it is acknowledge that there can be considerable variety across the site.

### *Guiding Principles*

- 5.25 All blocks should be designed as “perimeter blocks”, where buildings front the street or public space and there is a clear distinction between the public and private realm. This will ensure each dwelling has a private rear garden. It will also provide “eyes on the street” and create a safer and more secure environment.
- 5.26 Incursions may be made into the block, for example to accommodate car parking where frontage access is prohibited along primary streets. However, this will only be acceptable where these spaces are designed as “living courtyards” or mews and include dwellings. They may accommodate shared gardens for residents of the block, providing play spaces, areas for food production or social gathering.
- 5.27 Block size should be considered alongside the need to maximise the permeability of the development and encourage walking and cycling while providing for the effective layout of homes and the efficient use of land.

- 5.28 The block structure around the edges of the site should support connections to existing streets, at the very least for pedestrians and cyclists, in order to encourage travel beyond the site by more sustainable means.
- 5.29 Incorporating well thought out strategies for car parking and bin storage that will support attractive frontages and well designed streets will be a key requirement.
- 5.30 Block design should have regard to sustainable drainage. Any internal courtyards should have permeable surfaces and/or rills as part of the required SuDS system to reduce surface water.

### *Accommodating variety*

- 5.31 The following illustrations highlight the scope for variety within the site, and indicate where different house types might influence the nature of the development block. These are intended as a guide; however, design responses which adhere to the principles set out in the illustrations should be demonstrated.





Figure 29 - Locations of Illustrative Block Types

**Block Type 1: Overlooking Fonnereau Way**

5.32 The design of the block incorporates an informal and varied setback as a response to the public right of way. The area between Fonnereau Way and new built development will incorporate drainage basins and planting to retain a green corridor and ecological network for the footpath. This will have the effect of setting development away from the path, giving it a more generous width.



Figure 30 - Block Type 1 - Overlooking Fonnereau Way

**Block Type 2: District/Local Centre Housing**

- 5.33 Scope exists to accommodate a range of dwelling types in close proximity to centres, including homes for the elderly who will benefit from easy access to local facilities and public transport routes.
- 5.34 Changes in dwelling types should typically occur down the centre of the block to encourage more uniformity of house type along each side.
- 5.35 Where apartments are developed, or where houses front the primary street, internal courtyards to accommodate car parking will be permissible. However, these must contain dwellings as well as parking provision.

**Large block, scaled to accommodate different building typologies**

Homes with private gardens

Small mews homes clustered around central courtyard

Terraces with 'on-street' or courtyard parking

Larger apartment buildings with dedicated courtyard parking



**Figure 31 – Block Type 2 – District/local centre housing**



### **Block Type 3: Adjacent to Existing Housing**

5.36 Where blocks abut or lie in close proximity to existing development, an attempt should be made to continue the existing block pattern and extend existing routes into the site for pedestrians and cyclists.

**New housing should back on to the rear boundaries to complete the block**

**Where possible, new blocks should be of a similar scale to existing blocks**

**Planting areas between old and new development should be planned**

**As a minimum, pedestrian access between old and new development should be provided**

**New blocks should be aligned with existing blocks to ensure direct and easy connections**



Figure 32 – Block Type 3 – Adjacent to existing housing

**Block Type 4: Primary Street Frontage**

5.37 Primary streets should be designed as broad, green corridors. To reinforce their significance and to maintain a sense of enclosure, a more continuous form of development is encouraged, particularly close to local and district centres. Direct vehicle access to individual plots will generally be discouraged and therefore internal courtyards are anticipated.

Homes overlook the green space. A perimeter arrangement is maintained

Inhabited internal courtyard also accommodate parking where frontage access is not permitted

Away from the primary street, flexibility exists in dwelling types

Private gardens to all dwellings

Continuous built frontage to enclose the primary street



Figure 33 – Block Type 4 – Primary Street Frontage

**Block Type 5: Incorporating Existing Trees**

- 5.38 Those trees that are protected by Tree Preservation Orders must be retained. An arboricultural survey will be required at the Outline planning stage to inform the retention of other on-site trees. Wherever possible, all trees should be kept.
  
- 5.39 Where existing trees are not incorporated into public open spaces, they will be a key consideration in the design and the layout of the block structure. They should be located within the public realm, where they can be managed appropriately and maintained over the long term.

Block is sized and structured to ensure a generous setting for the tree

Road access is available at the perimeter of the green, allowing frontage access

Existing tree is the focal point of a formal open green space

Existing tree is located within the public realm to ensure its protection



Figure 34 – Block Type 5 – Incorporating existing trees



### **Block Type 6: Transition Blocks**

5.40 As the development progresses from the centre of the neighbourhoods towards the edges of the site, and in particular towards the country park, the proposed block structure should assist in managing a transition from a more intense, formal layout to a looser form of development.

Transition in character should occur down the middle of the block rather than on the frontage

Internal courts should include dwellings as well as parking to ensure activity and safety



Larger blocks provide scope for a variety of house types to be accommodated

Figure 35 – Block Type 6 – Transition Blocks

**Block Type 7: Informal Edge**

5.41 Potential for informal, low density housing layouts to front onto and overlook the country park providing additional points of access and passive surveillance.

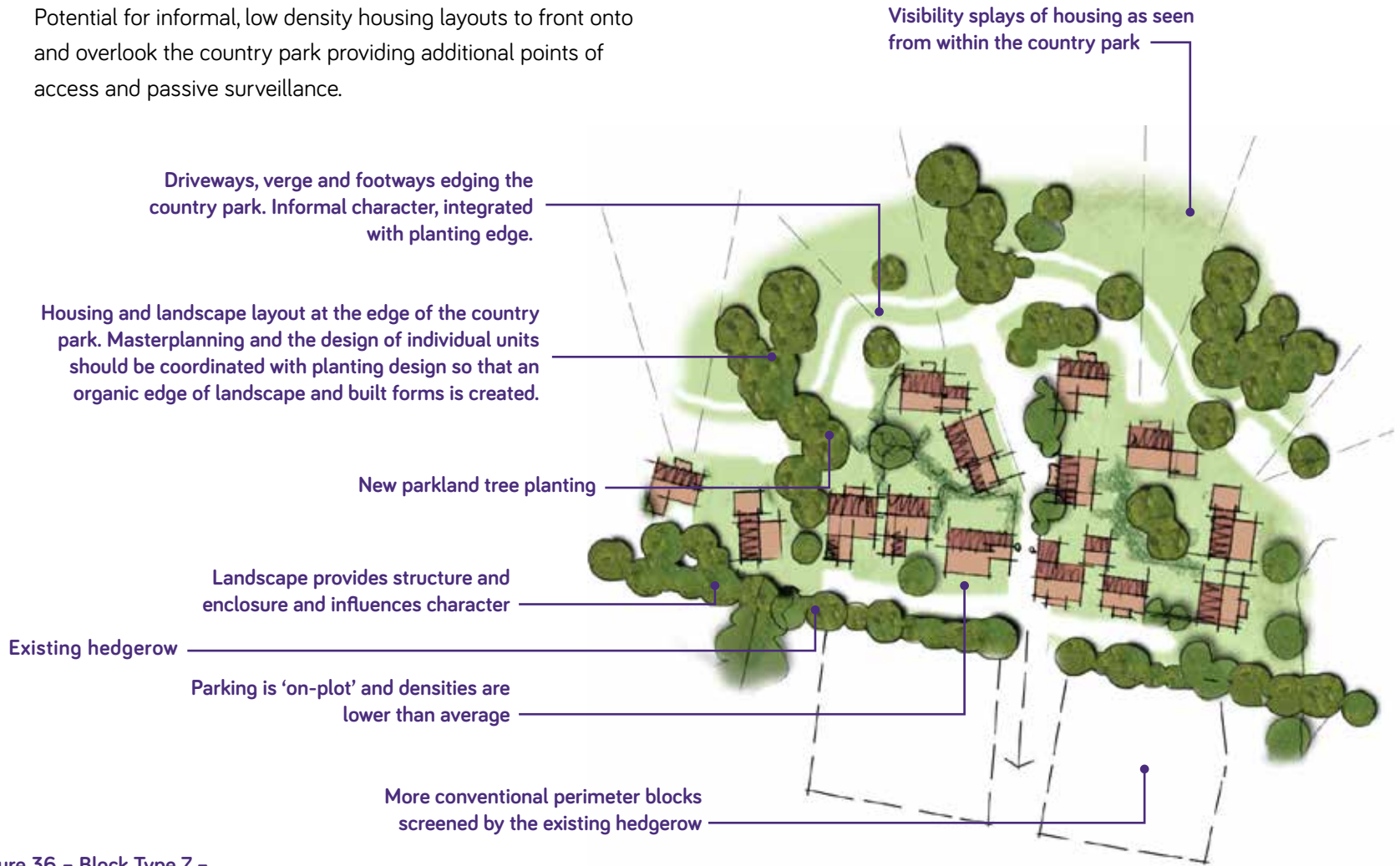


Figure 36 – Block Type 7 – Informal edge

### **Block Type 8: Addressing the Country Park**

5.42 The Development Framework seeks to draw the country park into the development so that it meets the local centre within Henley Gate. This will create a green gateway to the country park. The form and character of the buildings in this location will frame this area of the country park to reinforce the connection with the community.

Blocks should accommodate a strong frontage onto the park to provide clear definition of space and maximise views

Rear mews parking should be provided to avoid the need for cars along the park edge

A soft edge can be created through an informal layout



Figure 37 – Block Type 8 – Addressing the Park



## Individual Homes & Plot Design

- 5.43 A variety of house types will be required at Ipswich Garden Suburb in order to support the growth of a mixed community. The design of each plot should seek to reinforce the principles and character of garden suburbs by following the principles contained in the following illustrations.
- 5.44 Core Strategy Policy DM3, *Provision of Private Outdoor Amenity Space in New and Existing Developments* requires:
- All houses, bungalows, or ground floor maisonettes with 3 or more bedrooms should have a rear garden measuring a minimum of 75 square metres;
  - All houses, bungalows, or ground floor maisonettes with 1 or 2 bedrooms should have a rear garden measuring a minimum of 50 square metres;
  - All apartments or upper floor maisonettes should have an average of 25 square metres of private outdoor amenity space.
- 5.45 For the purposes of considering proposed garden sizes against minimum policy requirements for rear garden sizes, any rear parking spaces should not be included as part of the rear garden dimensions.
- 5.46 In addition, the Council has agreed minimum spacing between dwellings to ensure adequate privacy and amenity for individual dwellings. The degree of spacing required will vary depending on the type and height of each dwelling. The following guidelines should be followed:
- A minimum of 21 metres between main elevations to the rear of dwellings should be provided. Individual back gardens should usually have a minimum length of 9 metres.
  - There should be a minimum distance of 12 metres between the main elevation of one dwelling and the side elevation of an adjacent dwelling where they occupy and form a corner to a block.
  - Greater distances may be required where buildings exceed three storeys, or where the site's topography will lead to one dwelling being sited above another.

Figure 38 – House Type A: Semi-Detached, 2 storey



Figure 39 – House Type B: Semi-Detached, 3 storey

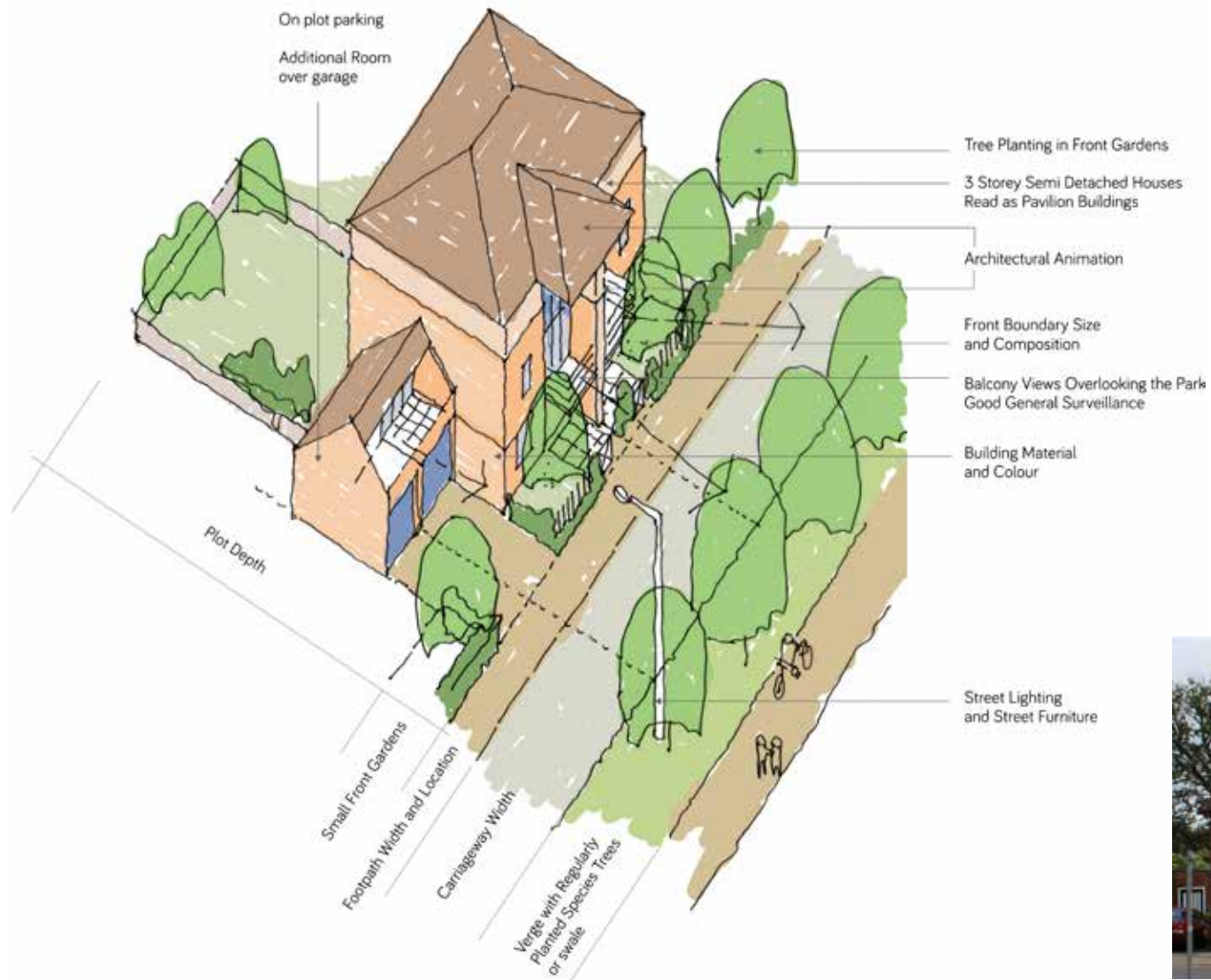




Figure 40 – House Type C: Cluster/Detached



Figure 41 – House Type D: Terraced





Figure 42 – House Type E: Town House

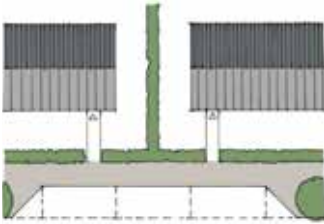
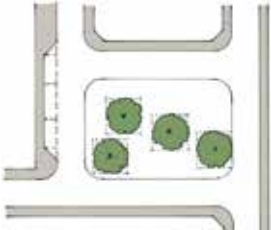
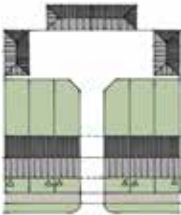



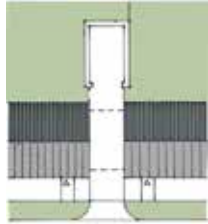
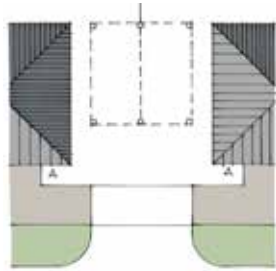
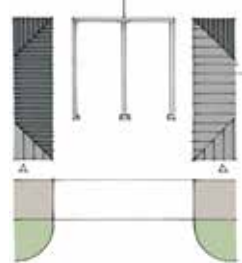


## Residential Car Parking


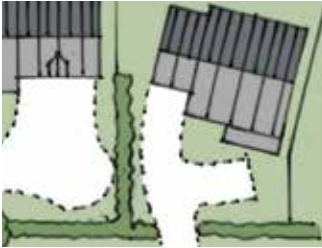

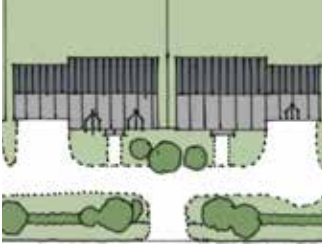
- 5.47 Core Strategy Policy DM5 Urban Design Quality requires all development to be well designed. This includes the careful planning and integration of car parking to ensure that it does not visually dominate the streetscene, and does not give rise to parking on footpaths and verges. Given its critical importance to achieving a garden suburb character the Council will require a well thought out car parking strategy, fully integrated into scheme design that embodies best practice and innovative design rather than standard solutions.
- 5.48 The Council's preference is for a combination of well integrated on-street and on-plot parking that supports a safe and attractive street-scene and reflects garden suburb traditions, but some well designed small-scale mews courtyard parking may be acceptable where this is designed in combination with mews style dwellings.
- 5.49 A range of parking solutions is identified here. The Council expects further work to be undertaken as part of future design codes and/or design briefs to confirm acceptable residential parking solutions for the Ipswich Garden Suburb.



| Parking type                 |   | Description   | Primary streets | Local streets | Minor streets |
|------------------------------|---|---|-----------------|---------------|---------------|
| On street-Parallel           |    | <p>Kerbside parking parallel to street. Bays may be marked or unmarked.</p> <p>Typically unallocated (must be if on a public highway).</p> <p>Can also be used in shared surfaces/homes zones.</p> <p>Vehicles enter and leave the parking space in the same direction.</p> <p>Marked bays are generally more efficient.</p>  | ✓               | ✓             | ✓             |
| On street-Residential square |    | <p>Parking arranged around landscaped central space where streets meet.</p> <p>Typically unallocated (must be if on public highway).</p> <p>Can also be used in less formal arrangements within shared surfaces, public squares and home zones</p>  | ✓               | ✓             |               |
| Court-Mews                   |   | <p>Terraced garages or carports with accommodation over (flat over garage units). Garages are positioned on plot where possible or remotely where not.</p> <p>Spaces are allocated.</p> <p>Often used within perimeter blocks or mews streets to add visual interest and improve security.</p> <p>Rows of garage doors on the street reduces active frontage, can be unattractive and provide a venue for antisocial behaviour.</p> | ✓               | ✓             | ✓             |
| Court-Front                  |  | <p>Surface level parking bays in private area overlooked by fronts of dwellings.</p> <p>Not part of public highways.</p> <p>Spaces should be allocated to dwellings (permanently or on limited term permit), or unallocated.</p> <p>Normally well overlooked and likely to be well used.</p>  |                 | ✓             | ✓             |

| Parking type                          |  | Description   | Primary streets | Local streets | Minor streets |
|---------------------------------------|--|---|-----------------|---------------|---------------|
| On plot-<br>Cut through               |   | <p>Parking bay accessed from the front of the property past (or under) the dwelling.</p> <p>The driveway may or may not be shared by the adjacent property.</p> <p>Maintains a continuous frontage and removes cars from the street scene, but access to the rear of the property can be limited by the restricted opening.</p>   |                 | ✓             | ✓             |
| On plot-<br>Car port                  |   | <p>Parking bay accessed from the front of the property past the dwelling.</p> <p>The driveway may or may not be shared by the adjacent property.</p> <p>The space is more likely to be used for the car than an enclosed garage but other opportunities for cycle storage must be explored.</p> <p>If possible the positioning of the car port should allow for a car parked in front of the garage to be behind the building's façade.</p> |                 | ✓             | ✓             |
| On plot-<br>Detached<br>shared garage |  | <p>Parking bay accessed from the front of the property past the dwelling.</p> <p>The driveway may or may not be shared by the adjacent property.</p> <p>If possible the positioning of the garage should allow for a car parked in front of the garage to be behind the building's façade.</p>  |                 | ✓             | ✓             |



| Parking type             |   | Description  | Primary streets | Local streets | Minor streets |
|--------------------------|---|--|-----------------|---------------|---------------|
| On plot-Integral garage  |    | Garage within the footprint of dwelling gives direct access to house, accommodation continues above and around.<br>Allocated.<br>Risk of inactive streets, so better used with double fronted bay windows for surveillance.<br>Garage doors placed close to highway. |                 | ✓             | ✓             |
| On plot-Attached garage  |    | Garage is located to side of house, giving access to dwelling, often with bonus rooms over.<br>May be paired with neighbour.<br>Allocated.<br>Garage placed close to highway.  |                 | ✓             | ✓             |
| On plot-Detached garage  |   | Garage is located to side of house giving direct access to dwelling.<br>Option of accommodation over.<br>May be paired with neighbour.<br>Allocated.   |                 | ✓             | ✓             |
| On plot-Shared driveways |  | Residential properties share a drive reducing crossings across the footway and grass verge.<br>This reduces the impact of the car on the public realm and improves the environment for pedestrians for pedestrians and cyclists.                                     | ✓               | ✓             |               |

## Designing the District & Local Centres

- 5.50** As focal points of the proposed walkable neighbourhoods, the district and local centres will be particularly prominent within Ipswich Garden Suburb. It is essential that they are designed as high quality places which attract customers and other users and function as vibrant, commercially successful gathering points.
- 5.51** The built form at these locations should be compact, and with a greater degree of intensity than found elsewhere within the garden suburb. Buildings should provide a strong sense of enclosure to the public realm. Varied heights and roof-lines are encouraged to add interest.
- 5.52** The design of the buildings should ensure that their primary frontages face onto the street or public space, with their main entrances accessible from these points. Ground floors should be animated, with opportunities for shop displays, and outdoor “spill-out” space for cafes and restaurants.
- 5.53** Streets and spaces should include specific landscape schemes which demonstrate the use of high quality materials, planting and street furniture, in order to create an environment which is attractive. Attention should be given to the micro-climate of any public spaces to provide comfort. Spaces for outdoor seating should be designed and located to capture the sun.
- 5.54** Car and cycle parking within district and local centres shall be provided on a shared use basis for all users. An integrated car parking strategy will be required that supports good urban design within the centres and avoids undue visual or functional dominance of car parking. Surface parking for a foodstore will be permitted provided it is well landscaped and does not present an unattractive outlook, and ensures access to the foodstore from the main street frontage.
- 5.55** Upper floor uses may include dwellings, and potential for business space and community space.
- 5.56** Within the Henley Gate neighbourhood, the local centre will include a visitor centre related to the proposed country park. This may be shared with the community centre.
- 5.57** A design brief should be agreed with the Council before any detailed proposals for either the district or the local centres are progressed.



Figure 43 - Henley Gate Local Centre Illustrative Perspective





Figure 44 - Fonnereau District Centre Aerial Perspective





Figure 45 - Red House Farm Local Centre Illustrative Perspective











# PART B

## Implementation & Delivery

# 6

## Transport Strategy

### Overview

- 6.1 This Transport Strategy provides guidance to ensure that Ipswich Garden Suburb is a fully integrated sustainable urban extension which offers real travel choices for its residents and retains travel demand within the development, insofar as possible, through the provision of key community services and facilities and a well-connected internal street network.
- 6.2 The principles and spatial strategy for access and movement are highlighted in Chapter 4 of this SPD. This Chapter focuses on how these principles and spatial plan can be delivered through planned intervention and traffic management, in order to further reduce the impact of the development on the existing highway network.
- 6.3 Key to the successful integration of the development will be the introduction of the Urban Traffic Management Control system (UTMC), which will provide computerised signal control and traffic management across the town centre and wider area. This system will be extended to cover the junctions around the site and will assist in giving priority to pedestrians, cyclists and public transport over private vehicles, in order to encourage travel by sustainable modes.
- 6.4 The transport strategy effectively combines incentives to encourage sustainable travel, and disincentives to discourage car use. Where travel by car is necessary, its impact on the local network will need to be carefully managed.
- 6.5 Incentives to travel by sustainable modes will include:
- High quality provision for pedestrians and cyclists;
  - Convenient provision for bus travel;
  - Measures to encourage travel by train;
  - Travel planning to improve information on and opportunities for travel by sustainable modes;
- 6.6 Disincentives to travel by car, and to manage traffic impact will include:
- An approach to car parking provision at destinations within the development (such as schools and the district centre) which balances practical and commercial needs with the ability to walk, cycle and travel by bus;
  - Limiting points of vehicle access onto the existing highway network to a small number of controlled junctions at Henley Road and Westerfield Road, and potentially Tuddenham Road;
  - Providing access to the development for cars in such a way that the traffic impacts can be distributed across the network;
  - Limiting the potential use of the site as a through route to other destinations;

- A series of off-site highway works to manage capacity at existing junctions; and
- Measures to manage traffic speed in nearby Westerfield village and on surrounding residential streets to discourage their use as alternatives to the strategic highway network.

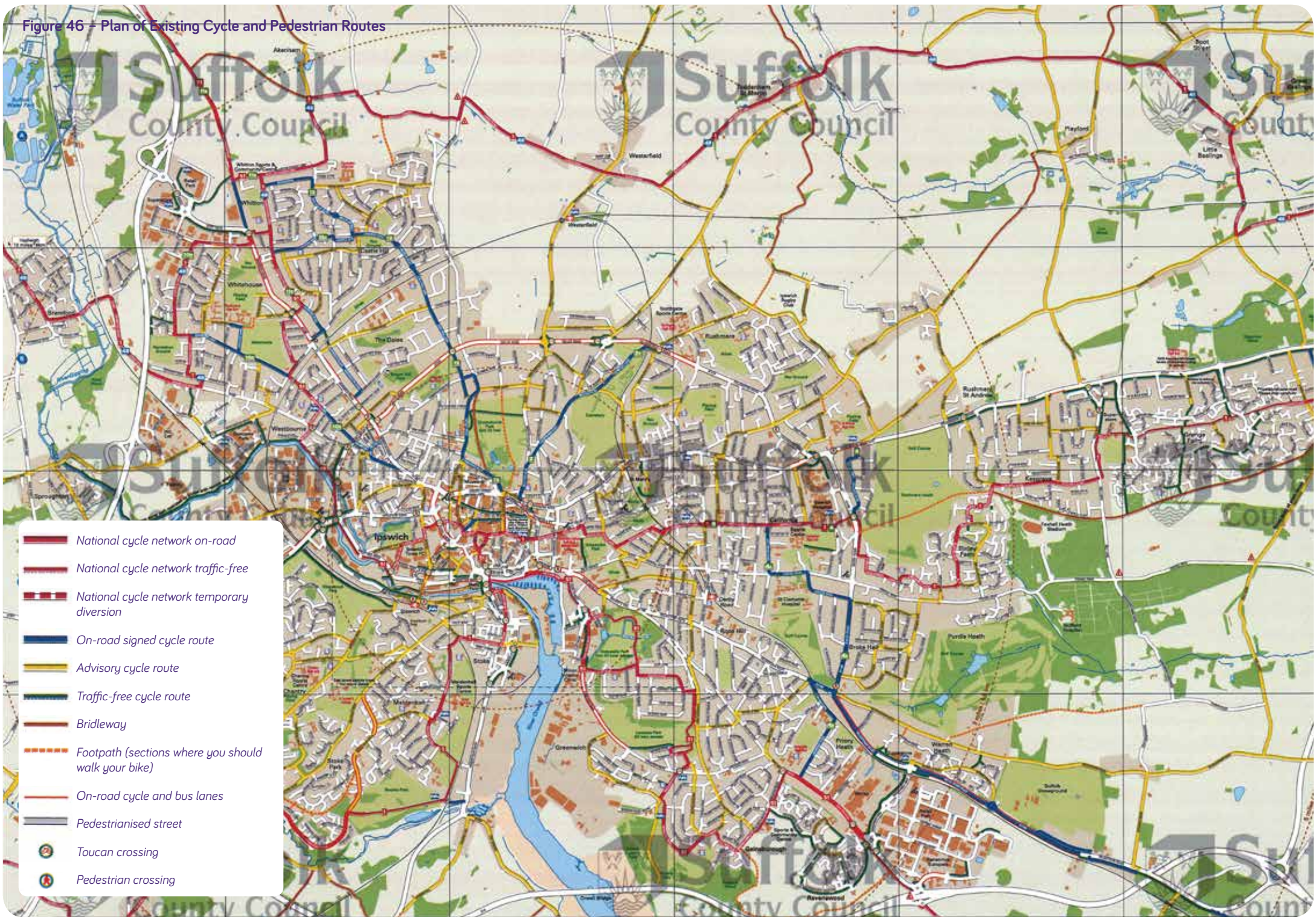
### *Accommodating Pedestrians and Cyclists*

- 6.7 Existing signed cycle routes from North Ipswich to the town centre, including Route 2 from Castle Hill, Route 12 from Rushmere, and the alternative signed Bridle Way will be enhanced to encourage cycling between Ipswich Garden Suburb and the town centre.
- 6.8 Christchurch Park is considered to be a direct and convenient route between the site and Ipswich town centre for pedestrians. A route for cyclists will be defined from Park Road and then incorporating the existing east-west cycle route across the park and the existing bridleway linking Henley Road and Fonnereau Road. It is acknowledged that the park has restricted opening hours but this should form part of the cycle strategy for use at certain times. An alternative route for cyclists via Ellesmere Road, Henley Road and the bridleway should be available at these times.
- 6.9 Westerfield Road will be designed to enable speeds to be reduced to a 30 miles per hour speed limit with toucan crossings provided at the new junctions to improve connectivity between Fonnereau and Red House neighbourhoods, and, most importantly, to ensure safe access to the proposed secondary school. The option of an underpass will be further investigated.





Figure 46 – Plan of Existing Cycle and Pedestrian Routes





- 6.10 A comprehensive cycle and pedestrian network within the Ipswich Garden Suburb will be provided, and this should ensure direct connections to existing cycle routes (see Figure 46).
- 6.11 Leisure users will be catered for through the incorporation of Fonnereau Way into the movement network, to provide access through the garden suburb to the proposed country park and National Cycle Route 1 which runs along Lower Road to the north. A signalised toucan crossing will be provided over Valley Road to link the Fonnereau Way, and a new pedestrian and cycle bridge over the railway will be installed.
- 6.12 In agreement with Suffolk County Council as Highways Authority, new cycle routes will be properly signposted.
- 6.13 New cycle routes within Ipswich Garden Suburb will be provided on-road where traffic speeds are controlled by design. On the primary streets, which will serve as bus routes, segregated cycle paths will be provided. Typical street sections illustrating how this should be achieved are included in Chapter 5 of this SPD.
- 6.14 Signalled controlled toucan crossings on Valley Road will be provided to facilitate safe connections to the wider network. These crossings should be located to coincide with points of connection to pedestrian and cycle routes within Ipswich Garden Suburb.
- 6.15 The network of footpaths will ensure that the majority of new dwellings are within a 5 minute walk (400m) of a bus stop.



### *Convenient Bus Travel*

- 6.16** High frequency bus services between Ipswich Garden Suburb and the town centre are required. Priority measures at the points of access into the site and at the key junctions along the route must be planned to assist in reducing travel times.
- 6.17** Onward travel beyond the town centre will occur at the Tower Ramparts interchange; this will allow connections to Ipswich hospital and the railway station plus surrounding residential and employment areas. However, in addition, the potential to secure a direct service to Ipswich rail station and a new cross-town orbital route linking Ipswich Garden Suburb with other main employment centres and key destinations both in the town and nearby such as Ipswich hospital, and Martlesham will be investigated within the context of future transport assessments and travel plans, and secured where feasible.
- 6.18** Both the County and Borough Councils anticipate two services between Ipswich Garden Suburb and the Tower Ramparts bus station. These should utilise Westerfield Road, with one service looping to the east and another looping to the west and north making use of the proposed railway bridge crossing (see Figure 47). This will ensure that all parts of the site are served by frequent, direct services. The bus routes through the site will serve both the District Centre and the secondary school as key destinations.
- 6.19** Discussions with local bus operators have confirmed that a frequency of between 10–15 minutes at peak times may be

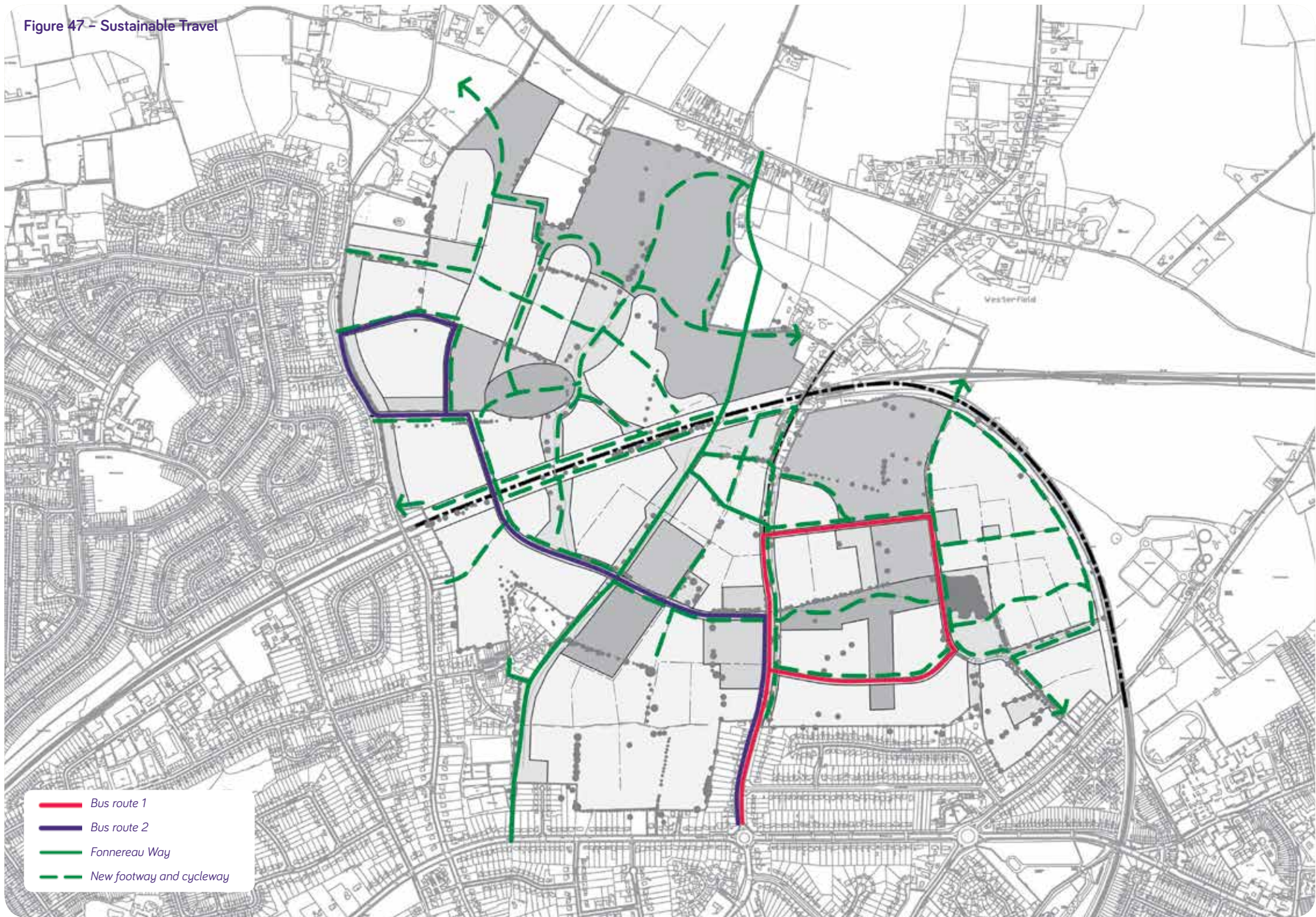






achieved if bus priority measures at the points of access into the site and at Valley Road are provided. Applicants for planning permission should work in partnership with bus operators to identify and implement measures that will encourage new residents to use the services. This could be achieved through the provision of free/subsidised fares and the provision of real-time information.

- 6.20** Bus services should be in place from the first phase of the development. This should be achieved through running shorter bus routes or temporary services during the early stages of development, potentially at lower frequencies; service subsidies may be needed.



Figure 47 - Sustainable Travel



-  Bus route 1
-  Bus route 2
-  Fonnereau Way
-  New footway and cycleway

### *Encouraging Travel by Train*

- 6.21 Pedestrian and cycle links between the Ipswich Garden Suburb and Westerfield Station will be improved and extended to encourage onward connections by train to Ipswich Station and the coastal towns. In particular, the Council are keen to see improved cycle parking at Westerfield Station.
- 6.22 There is an 8 minute journey between Westerfield Station and Ipswich Station. Increased demand from the Garden Suburb could lead to a review of the frequency of services at the station.
- 6.23 Network Rail and Greater Anglia are committed to future improvements to passenger services on the Lowestoft and Felixstowe lines, using the opportunities that might be presented by signalling and level crossing improvements, as well as major development at Felixstowe Port and potentially Sizewell. These opportunities should enable improvements to services at Westerfield, with the aim being to combine the minimum hourly service on each route to provide a frequency which is as close as possible to half hourly from Westerfield station. The timescales for such improvements will however be largely determined by other external factors.
- 6.24 Contributions to level crossing improvements, improved passenger facilities and the provision of some car parking at Westerfield Station will be sought.

### *Travel Planning*

- 6.25 The 'Travel Ipswich' major scheme (formerly Ipswich – Fit for the 21<sup>st</sup> Century) aims to achieve a change in travel behaviour by changing existing patterns of travel and providing a foundation for Ipswich in the future. The scheme includes improvements to walking and cycle routes, and public transport infrastructure along with improved information provision. An area wide travel plan is required for Ipswich Garden Suburb to fulfil the objectives of Travel Ipswich. Individual Travel Plans will also be required for each component of the new development.
- 6.26 Travel Plans and 'smarter choices' programmes can reduce reliance on the private car, and encourage walking, cycling, public transport, car sharing and reduce the demand for travel.
- 6.27 In addition reductions in car driver mileage by existing residents can provide the capacity to absorb population growth and employment growth without unduly increasing congestion. Good travel planning can therefore enable growth without causing any deterioration in quality of life or road network efficiency.
- 6.28 In line with this, given the finite capacity of the local highway network, it is necessary that the sustainable transport improvements delivered are promoted to the wider area, and efforts to further reduce background traffic levels are made.

- 6.29 DfT Good Practice Guidelines: *Delivering Travel Plans through the Planning Process, 2009* should be followed in travel planning for Ipswich Garden Suburb. The Guidelines highlight that *'research has also shown that it is important to establish sustainable travel behaviour from the beginning'* of a development.
- 6.30 The travel plan for Ipswich Garden Suburb should include provision for "Personal Travel Planning" (PTP). The DfT's *Making PTP Work 2008* should be utilised. This will help to establish good travel behaviour by engaging directly with new residents in order to promote the availability of sustainable travel options.
- 6.31 In addition, the travel plan must encompass the travel needs of local schools to encourage cycling and walking to school.

### *A Balanced Approach to Parking*

- 6.32 Residential car parking provision will be in line with the adopted Council's standards. There will be an emphasis on on-plot parking for new homes, with on-street parking for visitors accommodated in designated bays.
- 6.33 A specific parking strategy will be produced in negotiation with Suffolk County Council and Ipswich Borough Council for non-residential uses within the site. This strategy should seek to balance commercial and practical need with the walkable and convenient layout of Ipswich Garden Suburb, in order to encourage walking and cycling.
- 6.34 Secure cycle parking will be conveniently located within the district and local centres and at schools. Car parking will be integrated into the public realm design; it should be unobtrusive and well landscaped.



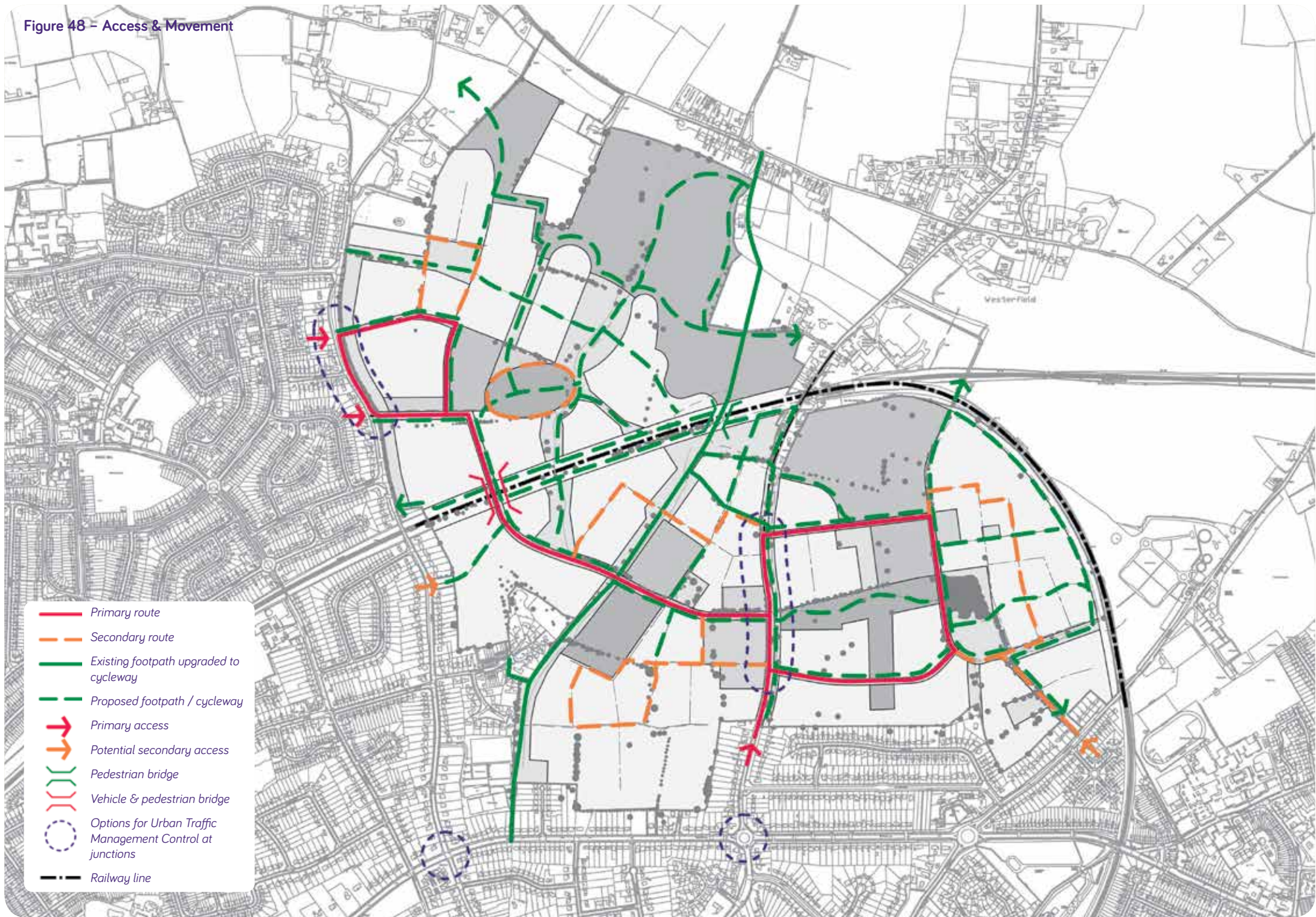
### *Managed Access*

- 6.35 New points of access should be designed and located to minimise the impact on existing trees and hedgerows.
- 6.36 Primary vehicular access points will be provided at Westerfield Road and Henley Road. Primary access points should be connected by the internal Primary Streets and the proposed new railway bridge in order to enhance the strategic road network within north Ipswich. The new railway bridge could be designed with a facility to prevent access by private cars at certain times should the need arise in the interests of good traffic management, this will be further investigated through future transport assessments and secured where appropriate.
- 6.37 Limited local access from Tuddenham Road and Henley Road south of the railway may potentially be provided for emergency vehicles or public transport, subject to satisfactory design. Pedestrian and cyclist accesses at these points are required.

### *Westerfield Road*

- 6.38 The character of a significant section of Westerfield Road is likely to change as a consequence of its integration into the Ipswich Garden Suburb. In urban design terms, it is critical that Westerfield Road connects rather than separates the proposed new neighbourhoods of Red House and Fonnereau. In this regard, that section of Westerfield Road that falls inside the SPD boundary will function in part as an internal route within the development, in addition to continuing as a route to Westerfield village and beyond.
- 6.39 Successful movement by car and cycle between the new neighbourhoods, particularly for those people accessing the secondary school and district centre will be determined to a significant extent by safe and convenient crossing of Westerfield Road; any works to upgrade or change Westerfield Road should therefore ensure that pedestrian and cycle movement is afforded sufficient priority. The option of an underpass for the key pedestrian / cycle route linking to the new secondary school will be further investigated.
- 6.40 Guidance on potential access arrangements is highlighted in Figure 48 (Access & Movement), which shows two points of access from Westerfield Road into Red House, and a further three points of access into the Fonnereau neighbourhood.

Figure 48 - Access & Movement



- 6.41 The design of these junctions will be subject to detailed testing at the Outline Planning Application stage, when a full Transport Assessment will be required. The detailed design should take account of the requirement to utilise the Urban Traffic Management Control system to manage the impact of travel demand at Westerfield Road on the wider network. Controlled junctions are anticipated by the Highway Authority (potentially signal controlled) in order to balance local, (east-west) and through (north-south) traffic, including pedestrian and cycle traffic.

### *Henley Road*

- 6.42 Provision should be made for up to two traffic signal controlled junctions onto Henley Road from the proposed Henley Gate (Figure 47 Access & Movement). The Urban Traffic Management Control system will be employed at this point to manage traffic Impact.

### *Off-Site Highway Works*

- 6.43 Improvements to a number of junctions within Ipswich will be necessary to manage increased demand for travel. The required Transport Assessment must quantify the level of increased travel arising from the development, and must confirm the extent and location of the off-site works required.
- 6.44 Current anticipated off-site works include:
- Upgrading the existing junctions of Valley Road with Henley Road and with Dale Hall Lane as part of the UTMC network and improvements to facilities for pedestrians and cyclists.
  - Replacing the Westerfield Road and Valley Road roundabout with a traffic signal controlled junction including facilities for pedestrians and cyclists and priority for bus services.
  - Replacing the Tuddenham Road and Valley Road roundabout with a traffic signal controlled junction that includes facilities for pedestrians and cyclists and bus priority.
  - A new Toucan crossing for Fonnereau Way on Valley Road linked to the UTMC system.
  - Potentially, improvements at the junction of Bolton Lane with the town centre gyratory to provide priority for buses and improved bus journey times to Tower Ramparts.
- 6.45 This list of offsite highway improvements set out is not exhaustive and the wider implications of the proposed housing will be considered in detail through a Transport Assessment(s).



6.46 Offsite highway improvements will benefit both new residents on the site and existing residents in the areas around the site as generally traffic levels increase.

6.47 Likely impacts on air quality will need to be carefully assessed and proposals for mitigation made where appropriate.

### *Traffic Calming*

6.48 The potential benefits of traffic calming schemes in Westerfield village and in the roads to the north of the site must be explored and tested as part of any Transport Assessment(s).

6.49 Existing roads where traffic calming may be required include:

- East-west residential streets connecting Westerfield Road and Tuddenham Road and avoiding Valley Road;
- Rural and residential streets providing orbital routes between Henley Road and Woodbridge Road;
- Rural routes connecting Westerfield Road to the A12 through Great Bealings, and residential streets through Castle Hill to Norwich Road, Bramford Road and the A14; and
- Residential streets connecting to the town centre.

6.50 Any proposed schemes should be developed in consultation with local residents and shall take into account any existing road safety issues and safety audit findings. Any required works should be proportionate to the level of impact, and shall take into account likely increases in traffic from existing development. Measures could include, but are not limited to, enhanced gateways, widened footways, or surface treatments.

### *Construction Traffic*

6.51 During the construction of each phase of development there will be construction traffic to and from the site. This traffic will be managed through the production of Construction Management Plans for each phase of development that will include details such as start and end dates of phases of work, hours of operation, vehicular accesses and routes to the site. In the event of multiple starts to development, the Construction Management Plan for any given parcel of development must have regard to the arrangements for, and impacts of, construction on other parcels with a view to minimising disruption to the local community overall.

6.52 This will ensure that the impacts of construction traffic are managed and controlled as the development progresses to minimise disruption for both existing and new residents.

6.53 To secure an approach that addresses the impacts of the construction phase, the outline planning application(s) must be accompanied by a Construction Strategy

### *Light Pollution*

6.54 In the interests of minimising additional light pollution from the development of Ipswich Garden Suburb (and in the interests of energy conservation) street lighting shall be designed to achieve best practice in this regard.

# 7 Infrastructure to Support the Growth of a Community

## Approach to infrastructure planning & delivery

- 7.1 Policy CS10 and Table 8B of the Ipswich Local Plan reference the detailed strategic and neighbourhood infrastructure requirements for the Ipswich Garden Suburb development. The policy states that the SPD will (i) amplify these infrastructure requirements and (ii) provide guidance on the sequencing and infrastructure delivery required for the development. This SPD identifies the infrastructure that developments will need to deliver on a comprehensive basis alongside new housing, including community facilities and, at an appropriate stage, the provision of railway crossing to link potential development phases, in the interests of sustainability and integration.
- 7.2 Policy CS10 has allocated the whole of the Ipswich Garden Suburb area as a strategic housing allocation for comprehensive development anytime within the plan period together with the necessary infrastructure. This SPD develops the planned approach to be taken to identify the appropriate supporting infrastructure required to be delivered on a comprehensive basis alongside new housing in the interest of sustainability and integration. It provides a clear framework for the delivery of infrastructure in the Fonnereau Village, Henley Gate and Red House Farm neighbourhoods.
- 7.3 The Council has commenced work on setting its Community Infrastructure Levy (CIL) rates, which will introduce charges on new developments to fund infrastructure projects across the Borough. However, at this stage it is considered that the best option for securing infrastructure for the Garden Suburb site would be through planning conditions and a site-specific Section 106 Agreement with the landowners to ensure that their commitment of either direct delivery of or financial sums towards infrastructure relates directly to the development site. On strategic sites such as the Ipswich Garden Suburb, an exemption from CIL rates can be included within the Council's Charging Schedule. Notwithstanding the above, the Council will continually review whether CIL should be levied on part of or the entire site where it feels that the forthcoming changes to the pooling of Section 106 contributions may adversely impact upon infrastructure delivery, which could arise where multiple full/outline applications are submitted.

- 7.4 Future CIL payments from other developments elsewhere in Ipswich could in theory contribute to some small-scale infrastructure items within the Garden Suburb that have not been secured by the landowners' Section 106 Agreement; however the CIL regulations make clear that CIL and Section 106 Agreement contributions cannot partially fund the same infrastructure item. As such, where the delivery of new infrastructure is considered necessary but the development itself would generate only a partial need (for example where there are capacity issues in existing provision), then alternative funding sources to CIL will need to be found in order to secure the item.

## Assumptions around the rate of housing delivery

- 7.5 It is assumed that the development in the Garden Suburb could start on site in 2017 and that following initial site preparation and enabling works, new homes could be completed from 2018 onwards. It is currently estimated that the rate of delivery would be 50 in the first year, potentially ramping up to 200 per year from 2020 onwards assuming more than one house builder being active on site at any one time.
- 7.6 The guide to the sequencing of development and delivery of infrastructure set out in this SPD has been structured to provide some flexibility over where and when development takes place within the site bearing in mind the provisions of policy CS10, yet ensures that appropriate and accessible infrastructure is provided to deliver a sustainable and integrated development.

- 7.7 It is estimated that development of the site will take up to 20 years to complete.

## Assumptions on housing mix & population profile

- 7.8 Information on the potential overall housing mix has been provided elsewhere in the SPD. Subject to development viability, Local Plan policy CS10 outlines the Council's ambition to seek 31% affordable housing across the Ipswich Garden Suburb. It is expected that affordable housing will be distributed throughout the Ipswich Garden Suburb, and that each neighbourhood will have a proportionate share of affordable housing. However, in the light of the provisions within the National Planning Policy Framework relating to the viability and deliverability of proposed developments, some flexibility around the provision of affordable housing in the garden suburb may be necessary to deliver a wider package of infrastructure to support a phase of development. Furthermore, variances in the provision of affordable housing within each development may be necessary where developers experience a significant difference in the costs of providing necessary infrastructure.
- 7.9 The Housing and Growth ministerial statement of September 2012 reaffirms the need for affordable housing provision within new developments but with flexibility through negotiation, if full compliance with affordable housing policy makes the scheme unviable. Any departure from the Local Plan policy position will only be considered by the Council if robust viability evidence



is presented at the planning application stage. However, the quantum of affordable housing has a bearing on whether the development would be considered sustainable.

- 7.10 The potential housing numbers and mix envisaged for the garden suburb, and the patterns of household occupancy associated with large-scale new developments in Suffolk (at approximately 2½ residents per household) have been used to inform the sequencing and timing of delivery of new infrastructure to support new housing development within the garden suburb.

## Approach to development sequencing

- 7.11 This guidance on the delivery framework sets out the infrastructure required to support new housing in the garden suburb and to mitigate the impacts of development. Given the complexity of the infrastructure required and the need to have an appropriate balance between certainty and flexibility in how delivery of development and infrastructure is managed, it is critical that a coherent approach to development sequencing, construction management and infrastructure delivery is taken by landowners in conjunction with IBC. This will be a key consideration at all stages of the planning process and reflects the thrust of policy CS10.
- 7.12 In general, the approach set out here seeks to avoid development of isolated parcels of land as far as is feasible, and secure delivery of a well-planned and logically sequenced development (acknowledging that this may necessitate multiple starts) with

the supporting infrastructure it needs in the interests of sustainability and integration and to establish a sense of place for the new garden suburb as a whole.

- 7.13 It is intended that the Ipswich Garden Suburb will be developed as three linked neighbourhoods or villages. Policy CS10 permits development to commence in any of the three neighbourhoods of the garden suburb, providing that the proposals adhere to the SPD and do not prejudice future development. As such, this SPD provides guidance for the sequencing of development across the SPD area.
- 7.14 In accordance with the allocation embodied in the adopted policy CS10, development is permitted to commence in any of the three designated neighbourhoods. This said, it is also acknowledged that strategic infrastructure such as the secondary school, rail crossings, country park and key sustainable drainage links may need to be delivered on land within other neighbourhoods, perhaps in advance of residential development taking place. The lead-in times for site preparation, procurement and construction of some of these elements of infrastructure may be significant, requiring implementation to start well in advance of when they are required to be operational.
- 7.15 Therefore, the infrastructure and development sequencing assumptions used to inform this framework are:
- Development is anticipated to start in either the Henley Gate or Fonnereau neighbourhoods (or indeed simultaneously).

These neighbourhoods will be accessed from Henley Road or Westerfield Road respectively.

- Early commencement on the Fonnereau site will allow the initial components of the district centre, primary school and district park to be delivered, thus forming a community focus for the residential development delivered in this neighbourhood from an early stage.
- Early commencement on the Henley Gate site will enable development of the initial stages of the country park and the first local centre and primary school as a 'heart' to this neighbourhood. The trigger for delivery of the railway crossings are to be set out in a forthcoming Infrastructure Delivery Plan that reflects the desire to achieve integrated development.
- With the exception of facilitating the transfer of the required secondary school site, development in the Red House area is expected to commence later in the planned period.

7.16 To provide some flexibility in the development sequencing approach, and ensure that necessary infrastructure is delivered on a comprehensive basis alongside new housing, the following measures will be put in place:

- A process of regular monitoring and review of development delivery at the Ipswich Garden Suburb will be led by IBC in conjunction with the landowners / developers.
- Each outline planning application submitted for development will be required to include a detailed Development Sequencing and Infrastructure Delivery Plan that covers

the whole of the garden suburb. This will set out how it is proposed to sequence delivery of the development proposed in the application and the supporting infrastructure outlined in this SPD; and who will be responsible for securing procurement and delivery of the infrastructure identified.

7.17 In considering proposals for sequencing of development that varies from the general approach set out in this SPD, IBC will be mindful of the following factors:

- how the proposed sequencing complies with the review of the Core Strategy in relation to the provisions of policy CS10;
- how the supporting infrastructure specified in this SPD for the number of units proposed in each application will be secured;
- how appropriate sustainable access can be achieved for new residents between the housing development and supporting infrastructure (e.g. primary school), where appropriate;
- whether the development proposed will prejudice delivery of other land within the garden suburb or the whole master plan, or result in an unacceptable impact on existing residents or result in development that is not sustainable or integrated.

NB the provision of a functional sustainable urban drainage network for each phase of development may have implications for sequencing of development, land release, and scheme design.

## Infrastructure required

- 7.18 The key elements of infrastructure required to support a sustainable form of development within the Ipswich Garden Suburb site have been based on the provisions of the adopted Core Strategy and informed by stakeholders. In compiling this infrastructure list, the Council has been mindful of the infrastructure tests set out in legislation and the National Planning Policy Framework, i.e. that it must be:
- necessary to make the development acceptable in planning terms;
  - directly related to the development; and
  - fair and reasonably related in scale and kind of development.

The adopted “Section 106 Developers Guide to Infrastructure Contributions in Suffolk” is also of relevance (SCC 2014).

- 7.19 The overall approach taken to infrastructure delivery in the interest of securing sustainable and integrated development is to ensure that each neighbourhood is as self-sufficient as possible in terms of infrastructure to support its residents while ensuring that the more strategic elements of infrastructure are delivered in a timely way to mitigate the cumulative impacts of the Garden Suburb development.

- 7.20 For this reason, the infrastructure required for the garden suburb development and set out below has been divided into two categories:

- **Strategic infrastructure** that may be located in a single neighbourhood but is required to mitigate the cumulative impact of and serve the whole of the Garden Suburb development (and in some cases the wider community), and therefore is likely to require a comprehensive approach from all landowners to secure its delivery. These are listed in Table 1 below alongside contributions towards off-site infrastructure improvements that are considered strategic in nature.
- **Neighbourhood infrastructure** which refers to local infrastructure required primarily to serve the needs of the residents of the neighbourhood in which it is located and which will be delivered by the landowners / developers developing in a specific neighbourhood. These are listed in Tables 2–4 below.

- 7.21 The lists do not include localised physical infrastructure such as secondary and tertiary streets and footpaths, bus stops and shelters, local SuDS networks, superfast broadband, acoustic fencing, local habitat mitigation measures or section 106 and air quality monitoring which will be delivered by individual developers in accordance with a detailed planning permission for the phase to which they related.



7.22 Triggers for ensuring the delivery of both strategic and neighbourhood infrastructure will be established within a separate Infrastructure Delivery Plan. This is noted in the supporting text to Policy CS10: *'The trigger points for the delivery of the infrastructure items identified through Table 8B will be determined as part of the preparation of the Infrastructure Delivery Plan.'*

7.23 Committing to triggers in advance of commencing development is crucial to ensuring that the arising needs of the new population are met and the measures needed to mitigate their cumulative impacts are delivered in a timely fashion. Once established, the triggers will reflect the latest point by which infrastructure elements (or infrastructure contributions) are required, and they may be delivered before that if desired. This process will require close monitoring to ensure that targets are met.

7.24 The triggers will be informed by:

- advice from key stakeholders in light of available evidence concerning existing capacity, likely impact and mitigation required;
- the likely sequencing and management of development;
- the desire to create cohesive neighbourhoods in the interest of securing a sustainable development pattern and consideration of what is necessary at various stages of the development in order to deliver a sustainable form of development;
- ensuring that the development is viable and deliverable; and
- the availability of appropriate land.

Table 1: *Strategic infrastructure requirements for Ipswich Garden Suburb*

| Infrastructure theme          | Strategic infrastructure   |
|-------------------------------|--|
| Access & transport            | Off-site junction improvements in surrounding road network   |
|                               | Connection to the Urban Traffic Management and Control (UTMC) system   |
|                               | Vehicular rail crossing with road access connecting housing in Fonnereau and Henley Gate neighbourhoods and the District Centre in the Fonnereau neighbourhood.                            |
|                               | Fonnereau Way cycle / pedestrian bridge across rail line.  |
|                               | Phased delivery of bus services & bus priority measures.   |
|                               | Improvements to strategic town centre & east-west footpaths / cycleways.   |
|                               | Improvements to Westerfield Station and level crossing.  |
| Education                     | 1200 space secondary school (including sixth form facility) with site providing playing fields and recreational facilities that would be secured for use by the community.                 |
| Open space, recreation & play | Country Park with visitor / community centre (with potential for dual community centre use) for Henley Gate.   |
|                               | Swimming contribution (off-site)   |
| Community facilities          | District & Local Centres including community buildings with integrated library facilities & police office (where required) alongside new health centre & reserved sites for community use. |
|                               | Funding for community development support officer(s).  |
| Utilities                     | Any strategic improvements to electricity & gas supply.  |
|                               | Any strategic improvements to water supply.  |
|                               | Any strategic improvements to sewerage system.   |
|                               | Any strategic infrastructure needed to deliver low carbon development.   |
|                               | Strategic SuDS infrastructure & connections.   |

Table 2: Neighbourhood infrastructure requirements for Fonnereau

| Infrastructure theme          | Strategic infrastructure  |
|-------------------------------|---|
| Access & transport            | Travel Plan development, implementation & monitoring.   |
|                               | Improvements to Fonnereau Way (complete section linking Valley Road & railway line).  |
|                               | Pedestrian and cycle signage (monoliths).   |
| Education & early years       | 2FE (form of entry) primary school & nursery with the potential for some facilities to be shared with the community.  |
| Open space, recreation & play | Neighbourhood parks, allotments & open spaces with equipped sports & play facilities as per Core Strategy Policy.   |
| Community infrastructure      | District Centre supporting infrastructure (CCTV, electric charging points, recycling facility, cycle parking etc. as detailed in agreed infrastructure framework. |
|                               | Community centre in District Centre with integrated library facilities, workspace hub and police office (where required by Suffolk Constabulary).                 |
|                               | Health Centre.  |
| Other items                   | Household waste facilities (sum).   |
|                               | Superfast broadband infrastructure.   |



*Table 3: Neighbourhood infrastructure requirements for Henley Gate*

| Infrastructure theme          | Strategic infrastructure  |
|-------------------------------|---|
| Access & transport            | Travel Plan development, implementation & monitoring.   |
|                               | Improvements to Fonnereau Way (complete section linking railway line and Lower Road).   |
|                               | Pedestrian and cycle signage (monoliths).   |
| Education & early years       | 2FE (form of entry) primary school & nursery with the potential for some facilities to be shared with the community.  |
| Open space, recreation & play | Neighbourhood parks, allotments & open spaces with equipped sports & play facilities as per Core Strategy Policy.   |
| Community infrastructure      | Local Centre supporting infrastructure (CCTV, electric charging points, recycling facility, cycle parking etc. as detailed in agreed infrastructure framework). |
|                               | Community centre (may include workspace hub).   |
|                               | Health Centre.  |
| Other items                   | Household waste facilities (sum).   |
|                               | Superfast broadband infrastructure.   |

*Table 4: Neighbourhood infrastructure requirements for Red House*

| Infrastructure theme          | Neighbourhood infrastructure  |
|-------------------------------|---|
| Access & transport            | Travel Plan development, implementation & monitoring.   |
|                               | Improvements to Fonnereau Way (complete section linking railway line and Lower Road).   |
|                               | Pedestrian and cycle signage (monoliths).   |
| Education & early years       | 2FE (form of entry) primary school & nursery with the potential for some facilities to be shared with the community.  |
| Open space, recreation & play | Neighbourhood parks, allotments & open spaces with equipped sports & play facilities as per Core Strategy Policy.   |
| Community infrastructure      | Local Centre supporting infrastructure (CCTV, electric charging points, recycling facility, cycle parking etc. as detailed in agreed infrastructure framework). |
|                               | Community centre (may include workspace hub).   |
|                               | Health Centre.  |
| Other items                   | Household waste facilities (sum).   |
|                               | Superfast broadband infrastructure.   |

## Viability & Deliverability

- 7.25 Paragraph 173 of the National Planning Policy Framework emphasises consideration of viability and costs in plan-making and decision-taking – plans should be deliverable. The requirements around infrastructure provision and triggers for delivery set out in this SPD have been subject to viability testing that will continue to be reviewed throughout the preparation of this SPD and beyond, to ensure that the garden suburb development as envisaged will deliver the Council's aspirations for delivery of affordable homes and a highly sustainable development.
- 7.26 Given the long timescale for delivery of the site and uncertainty about the economy over that period, it will be appropriate to retest the viability of the scheme at later stages, likely when subsequent planning applications are submitted. This may mean that the level of affordable housing provision required or the timing of provision of elements of infrastructure as set out in this SPD may need to be reviewed which may have implications for full provision of affordable housing, sustainable design standards and renewable energy aspirations. Where landowners / developers wish to review scheme viability, the Council will require an open book approach to be taken. Any viability appraisals and supporting information received will be validated by an independent assessor to be appointed by the council and whose fees will be paid by the landowner / developer.
- 7.27 The outcomes and implications of viability testing at application stage will be evaluated by IBC in the light of the aspirations and requirements set out in this SPD.

## Implementation, Delivery and Monitoring

- 7.28 The success of the development of the Garden Suburb will depend to a large extent on the continued partnership working of the landowners, IBC and other key stakeholders to secure delivery of a high quality and sustainable garden suburb and supporting infrastructure in a timely way.
- 7.29 Planning permission for the garden suburb can be secured in a number of ways:
- A single outline planning application submitted by the landowners / promoters in partnership;
  - Separate outline planning applications submitted by individual landowners / promoters. These must be compliant with the provisions of this SPD and must make appropriate provision for the delivery of the strategic infrastructure requirements for the garden suburb as a whole.
- 7.30 IBC wishes to avoid submission of any planning applications for development of the Ipswich Garden Suburb which may prejudice its quality or its sustainability or the provision of the local and strategic infrastructure necessary to support it. Therefore, the Council will require, inter alia, the following material to be submitted with any planning applications that do not cover the entire area:
- A detailed master plan for the entirety of the neighbourhood to which it relates that is in accordance with this SPD.



- The application must be accompanied by an Infrastructure Delivery Plan for the whole SPD site to secure delivery of comprehensive infrastructure that relates to both strategic infrastructure listed in this SPD and the local infrastructure required for the relevant neighbourhood, prepared in conjunction with all landowners .
- A Transport Assessment for the whole of the SPD area shall be submitted to enable transport requirements, traffic impacts and associated appropriate mitigation measures for the development as a whole to be properly assessed.
- Separate design codes / design and development briefs for all residential development and the major non-residential components (e.g. district centre and local centres, schools, spine road, Country Park and visitor centre, and rail bridges).

**7.31** To oversee the delivery phases of the garden suburb, IBC intends to establish a Delivery Board comprising the key landowners, developers, stakeholders and community representation. The key purpose of the Delivery Board will be to:

- Manage and secure a co-ordinated approach to delivery of strategic infrastructure, and ensure that the infrastructure required will be delivered by the specified trigger;
- Secure delivery of a high quality form of development in this garden suburb in accordance with the guidance set out in this SPD;

- Secure, where appropriate, external funding to help deliver infrastructure;
- Secure agreement and delivery of long term management and governance arrangements for the development;
- Monitor progress with delivery of the Garden Suburb and inform the Authority Monitoring Report (see below).

**7.32** The Borough Council will monitor the implementation of this SPD and assess the extent to which the strategy, vision and spatial objectives are being achieved through its Authority Monitoring Report. Where implementation is considered to be failing, an explanation will be provided in addition to the steps that will be taken to address this. To aid monitoring, a garden suburb monitoring framework will be created. This framework will identify the key targets and indicators to be monitored in order to ensure the delivery of high quality, sustainable, mixed use neighbourhoods in the garden suburb based on the objectives and guidance set out in this SPD and other relevant indicators and development management policies set out in the Local Plan.



# Community Development

- 8.1** Establishing the new community and developing its links with the surrounding neighbourhoods will be a key on-going objective for Ipswich Borough Council. This will bring significant benefits to the area, including:
- Effective communication with and between residents through a consistent effort to inform and consult the local community on key relevant issues;
  - Support for the establishment of one or more Residents' Association(s) to provide a key focus for the new community and an important vehicle in its development and progress;
  - Better care for the local environment, including keeping litter and vandalism down, and alerting the relevant organisations when necessary, achieved by generating a sense of ownership and responsibility for residents' home environment;
  - Reducing the risk of crime and anti-social behaviour, by establishing good liaison and communication between community representatives and PCSOs, and by generating a shared sense of neighbourliness;
  - Increased patronage of local facilities, and involvement in local schools, achieved through a desire to help support a successful community.
- 8.2** The Council will look to work with the promoters and developers of Ipswich Garden Suburb to devise a Community Development Strategy, which will centre on creating a place where people choose to live and on promoting community well-being. A key factor to delivering the Strategy will be funding to support community development, including the appointment of a Community Development Officer. Such funding is expected to form part of a Section 106 Agreement related to outline planning permission(s) for the proposed development. Ensuring the timely provision of adequate meeting places for community activities will also be key.
- 8.3** The Council will also investigate the feasibility of championing and supporting neighbourhood groups within the Garden Suburb in order to ensure that new residents have a role to play in the long-term governance of the site. This may include supporting the establishment of a Community Trust-type organisation.
- 8.4** As part of the Community Development Strategy, the Council will encourage the inclusion of strategies to provide training, employment and business opportunities for local people and businesses.







# 9 Long Term Management & Maintenance

## Management Arrangements

- 9.1 To maintain a high quality of green infrastructure and community facilities at Ipswich Garden Suburb it is important that robust and consistent management arrangements are put in place. These will need to be holistic and flexible, given the range of open space types and community infrastructure requirements, and the long construction phase of the development.
- 9.2 This will be achieved through a Management Plan which will be required prior to the development commencing which has been jointly prepared by IBC and the landowners. The Management Plan should cover all open spaces and buildings and cite all management objectives. The aim of this approach is to deliver effective integration of management objectives and management activities.
- 9.3 The Management Plan should establish medium and long-term objectives and set management procedures. The effectiveness of the plan should be reviewed at regular intervals.
- 9.4 Arrangements for the on-going management of the sustainable urban drainage systems, including road side swales, will need careful consideration and agreement.

## Governance Structure

- 9.5 In conjunction with the landowners and community, the Council will explore the feasibility of transferring the open space and community assets of the garden suburb to a management trust(s) which will be responsible for protecting them in perpetuity. A key factor in this will be the submission of comprehensive estate management strategies designed for self-sustaining stewardship. A management company would then implement these with appropriate funding on behalf of the trust, which should have a board of Trustees comprising local stakeholders. Notwithstanding this, the adoption and management of the open spaces by Ipswich Borough Council has not been precluded as an option for ensuring the appropriate future management and maintenance of the public open spaces within the Ipswich Garden Suburb.

## Funding

- 9.6 Revenue will be generated from an annual service charge levied upon residents and business occupiers. Hire costs or permanent shared uses of community buildings should cover general upkeep and overheads.
- 9.7 Revenue should be subsidised by the developer in the early stages of construction to cover the cost shortfall until sufficient revenue is derived from the site occupants. Additional revenue sources should also be explored (e.g. grant funding, sponsorship and commercial opportunities).



## Ongoing Stakeholder Liaison and Monitoring

- 9.8 The trust should ensure that there is an on-going opportunity for local residents to play an active role in the planning, design and use of the open space and community buildings. This should include mechanisms for local people to make specific requests about the type and use of open space that the local community would like. A calendar of trust meetings should include specific opportunities for local consultation.

# 10

## Requirements for Future Planning Applications

- 10.1** Ipswich Garden Suburb will be planned and delivered over many years, and the proposals will require both outline planning applications, reserved matters applications and potentially Full planning applications at different stages. Each of these stages will be accompanied by supporting documentation, and will give rise to planning conditions which in themselves will require the preparation of further details and strategies to govern the design, construction and management of the garden suburb.
- 10.2** Figure 49 gives a broad outline of the process as currently envisaged by the Council as local planning authority. In particular it highlights where further work on the design of the scheme will take place.
- 10.3** Either a single outline planning application or a number of separate outline planning applications will be submitted to cover the proposed development. All outline planning applications will need to assess both the transport implications of the level of development proposed and how they will be mitigated within the overall context of the development of the whole of the area covered by the SPD showing how the objectives for the area can be met and will not be prejudiced.

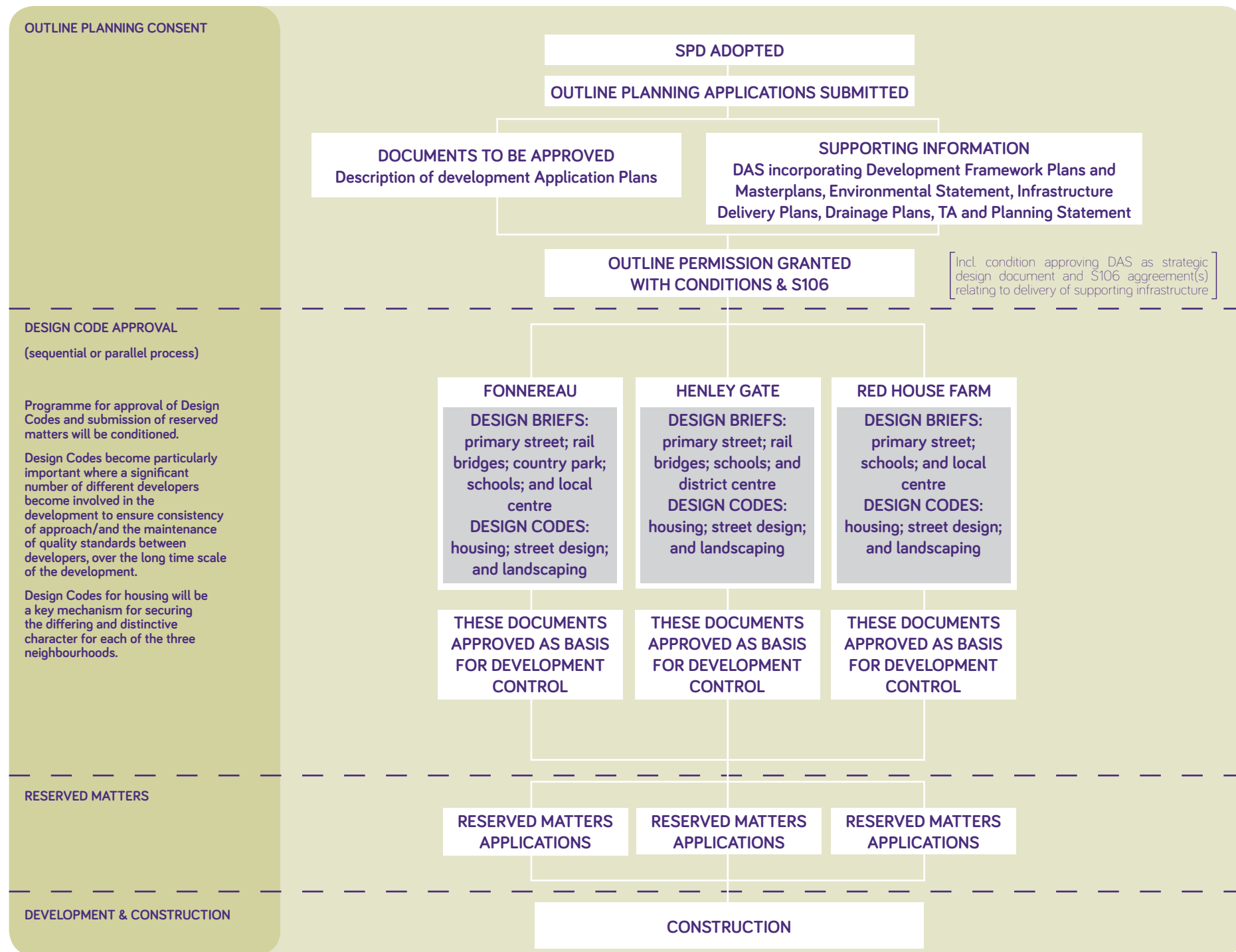
- 10.4** In addition to the standard national requirements that are required to be submitted as part of a planning application (application form, plans, fee, Design & Access Statement and a summary of documents), the following information should be submitted as part of an outline planning application for the development of the site. This list is not exhaustive and further requirements may be identified through pre-application discussions, whilst some items may be more appropriate for consideration at reserved matters stage dependent on the extent of approval sought by the applicant(s) at outline stage:

### *Masterplanning & Design*

- Illustrative master plan of site, whilst a series of site plans should identify open space networks and different land uses with sequencing, and also outline indicative densities and building heights by land area
- Design & Access Statement also to include design details for District and Local Centres, schools, spine road, country park and visitor centre and rail bridges, and a car parking strategy
- Landscape and green infrastructure strategy, including play and sports provision strategy



Figure 49 – Anticipated Planning & Design Process



### *Planning*

- Planning Statement
- Retail Impact Assessment – to include floorspace schedule outlining indicative scale of proposed land uses at District & Local Centres
- Draft Heads of Terms for Section 106 Agreement
- Viability Appraisal and independent review with details to be agreed with Ipswich Borough Council
- Affordable Housing Statement
- Statement of Community Involvement (SCI)
- Whole-site Infrastructure Delivery Plan
- Neighbourhood Management Plans – to cover future maintenance of community spaces and buildings
- Community Development Strategy

### *Sustainability*

- Sustainability & Energy Assessment – outlining the approach taken to integrate sustainability during the design process. This can include topics such as water use, materials, surface water run-off, waste, pollution, health and wellbeing, management, ecology and transport. This should also include estimated energy loads and consumption as well as predicted CO<sub>2</sub> (carbon) emissions of the overall development, in addition to BREEAM assessments (if appropriate). The Council's Sustainability Development Checklist should be included as an appendix to such assessments.

### *Traffic & Transport*

- Whole-site Transport Assessment
- Whole-site Framework Travel Plan – outlining measures to encourage new residents and employees on site to use sustainable modes of transport
- Whole-site Public Transport Strategy – outlining a strategy for providing viable sustainable transport options
- Public Rights of Way Statement – assessing the impact on existing access routes
- Highway/Home Zone design report and any other reports & modelling as required in consultation with Suffolk County Council Highways department

### *Environmental Impact*

- Environmental Statements
- Landscape Assessments
- Arboricultural Survey & Landscape Plan, including tree and hedgerow removal details
- Biodiversity & Ecological Reports including Management Plan – survey timings to be agreed with Ipswich Borough Council in consultation with Suffolk County Council & Natural England
- Archaeology Assessments
- Air Quality Assessment – to include Low Emission Strategy
- Noise & Vibration Assessments
- Flood Risk Assessment
- Sustainable Drainage Strategy (subject to both planning and SAB approval)
- Heritage Statement – with particular regard to the setting of Red House Farm complex
- External lighting Assessments – to include assessment on habitat areas and where details of high-intensity lighting (e.g. MUGA floodlights) are included or indicatively shown near to sensitive/residential areas
- Land Contamination Assessments
- Site Waste Management Statement
- Construction Management Plans
- Utility Infrastructure Report







# APP 1

## Relevant Planning Policy

## APPENDIX 1

*SCHEDULE OF POLICIES FROM THE ADOPTED IPSWICH CORE STRATEGY AND POLICIES DEVELOPMENT PLAN DOCUMENT (edited where appropriate for relevance to development at Ipswich Garden Suburb). TO READ ANY OF THE EDITED POLICIES IN FULL, PLEASE REFER TO THE IPSWICH LOCAL PLAN (2017).*

### STRATEGIC POLICIES

*POLICY CS1: SUSTAINABLE DEVELOPMENT (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

In Ipswich a comprehensive approach will be taken to tackling climate change and its implications through the policies of this plan.

When considering development proposals the Council will take a positive approach that reflects the presumption in favour of sustainable development contained in the National Planning Policy Framework. It will always work proactively with applicants jointly to find solutions which mean that proposals can be approved wherever possible, and to secure development that improves the economic, social and environmental conditions in the area.

...

*POLICY CS2: THE LOCATION AND NATURE OF DEVELOPMENT (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

The regeneration and sustainable growth of Ipswich will be achieved through (amongst other things):

...

h. Development demonstrating principles of very high quality architecture and urban design and which enhances the public realm.

A sustainable urban extension to north Ipswich is planned subject to the provision of suitable infrastructure (see policy CS10).

...

*POLICY CS4: PROTECTING OUR ASSETS (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

The Council is committed to conserving and enhancing the Borough's built, heritage, natural and geological assets.

...

The Council will also seek to conserve and enhance local biodiversity in accordance with the National Planning Policy Framework and national legislation by:

...

b. Requiring new development to incorporate provision for conserving



and enhancing local biodiversity, canopy cover and geodiversity interests; ... and

...

f. Identifying an ecological network across Ipswich and linking into adjacent areas, and protecting and enhancing it in accordance with policy DM31 to maximise the benefits of ecosystem services.

The Council will encourage the use of local reclaimed, renewable, recycled and low environmental impact materials in construction, in order to conserve finite natural resources and minimise environmental impacts. New development will also be required to minimise the amount of waste generated during construction and through the lifetime of the building.

### *POLICY CS5: IMPROVING ACCESSIBILITY (Policy reproduced in full)*

Development should be located and designed to minimise the need to travel and to enable access safely and conveniently on foot, by bicycle, and by public transport (bus and rail). This will encourage greater use of these modes. The Council will support the implementation of the Travel Ipswich Scheme and will work with the Highway Authority to manage travel demand in Ipswich and in so doing will prioritise the introduction of an integrated cycle network

### *POLICY CS8: THE BALANCE BETWEEN FLATS AND HOUSES (Policy reproduced in full)*

The Council will plan for a mix of dwelling types to be provided, in order to achieve mixed and sustainable communities. All major schemes over 10 dwellings will be expected to provide a mix of dwelling types and sizes in accordance with the Council's Housing Needs Study and Strategic Housing Market Assessment where they remain up to date.

Exceptions to this approach will only be considered where:

- a. A different approach is demonstrated to better meet housing needs in the area; or
- b. The site location, characteristics or sustainable design justify a different approach; or
- c. A different approach would expedite the delivery of housing needed to meet targets and is acceptable in other planning terms.

The Council will support Self Build, Custom Build and Co-Housing developments for residential accommodation in appropriate locations, in the interests of supporting high quality homes which meet the identified needs of the Borough.

For affordable housing provision, the most appropriate type, size and mix for each development will be guided by the Council's Affordable Housing Position Statement, where it remains up to date, and the particular characteristics of the site.

***POLICY CS10: IPSWICH GARDEN SUBURB (Policy reproduced in full)***

Land at the northern fringe of Ipswich, which is referred to as Ipswich Garden Suburb, will form a key component of the supply of housing land in Ipswich during the plan period.

The site, identified on the policies map, consists of 195ha of land which will be developed comprehensively as a garden suburb of three neighbourhoods: Henley Gate neighbourhood (east of Henley Road and north of the railway line), Fonnereau neighbourhood (west of Westerfield Road and south of the railway line) and Red House neighbourhood (east of Westerfield Road). Over the plan period, the site will deliver land uses as set out below:

| <b>Land use</b>   | <b>Approximate area in hectares</b> |
|---|-------------------------------------|
| Public open space, sport and recreation facilities including dual use playing fields  | 40                                  |
| A Country Park (additional to the public open space above)  | 24.5 (minimum)                      |
| Residential development of approximately 3,500 dwellings  | 100                                 |
| A District Centre located within Fonnereau Neighbourhood, providing: <ul style="list-style-type: none"> <li>i. A maximum of 2,000 sq m net of convenience shopping, to include a medium/large supermarket between 1,000 and 1,700 sq m net;</li> <li>ii. Up to 1,220 sq m net of comparison shopping;</li> <li>iii. Up to 1,320 sq m net of services uses including non-retail Use Class A1, plus A2 to A5 uses;</li> <li>iv. A health centre;</li> <li>v. A library;</li> <li>vi. A police office;</li> <li>vii. A multi-use community centre; and</li> <li>viii. Residential accommodation in the form of appropriately designed and located upper floor apartments.</li> </ul> | 3.5                                 |

|   |   |
|---|---|
| Two Local Centres located in Henley Gate and Red House neighbourhoods, together providing:<br>i. Up to 500 sq m net of convenience retail floorspace<br>ii. Up to 600 sq m net of comparison retail floorspace; and<br>iii. Up to 500 sq m net of service uses including non-retail Use Class A1, plus Classes A2 to A5; and<br>iv. Community Centre use (which could include Country Park Visitor Centre use) located in Henley Gate | 1.5 including 0.5ha per local centre in the Henley Gate and Red House neighbourhoods and 0.5ha within the Henley Gate neighbourhood for the country park visitor centre and community centre. |
| A secondary school within the Red House neighbourhood with access from Westerfield Road   | 9   |
| Three primary schools (one in each neighbourhood)   | 6   |
| Primary road infrastructure, including a road bridge over the railway to link the Henley Gate and Fonnereau neighbourhoods  | 5   |

The broad distribution of land uses is indicated on the policies map. The detailed strategic and neighbourhood infrastructure requirements for the development are included in Table 8B in Chapter 10. Triggers for their delivery will be identified through the Ipswich Garden Suburb Infrastructure Delivery Plan.

Future planning applications for the site shall be supported by an Infrastructure Delivery Plan based on the identified infrastructure requirements set out in Table 8B. The Infrastructure Delivery Plan shall set out in detail how the proposed development and identified strategic and neighbourhood infrastructure will be sequenced and delivered within the proposed schemes.

Overall, the Council will seek 31% affordable housing at Ipswich Garden Suburb. For each individual application, the level of affordable housing should be the maximum compatible with achieving the overall target and achieving viability, as demonstrated by an up to date viability assessment which has been subject to independent review. The re-testing of the viability will occur pre-implementation of individual applications within each neighbourhood. Each phase of development will be subject to a cap of 35% affordable housing. The Council will seek a mix of affordable dwelling types, sizes and tenures in accordance with policies CS8 and CS12.

An interim supplementary planning document has been prepared, with the expectation that a final version will be adopted following adoption of this Core Strategy. The supplementary planning document (SPD) will:

- a) guide the development of the whole Ipswich Garden Suburb area;
- b) amplify the infrastructure that developments will need to deliver on a comprehensive basis alongside new housing, including community facilities and, at an appropriate stage, the provision of a railway crossing to link potential development phases, in the interests of sustainability and integration;



- c) identify the detailed location of a district and two local centres and other supporting infrastructure; and
- d) provide guidance on the sequencing of housing and infrastructure delivery required for the development.

Development proposals will be required to demonstrate that they are in accordance with the SPD. They should positively facilitate and not prejudice the development of other phases of the Ipswich Garden Suburb area and meet the overall vision for the comprehensive development of the area as set out in the SPD.

Any development will maintain an appropriate physical separation of Westerfield village from Ipswich and include green walking and cycling links to Westerfield station, and provide the opportunity for the provision of a country park as envisaged by CS16 and is more particularly identified in the SPD.

The land to the west of Tuddenham Road north of the railway line is allocated for the replacement playing fields necessary to enable development of the Ipswich School playing field site as part of the Garden Suburb development.

*POLICY CS12: AFFORDABLE HOUSING (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

(Please note: Specific affordable housing targets for Ipswich Garden Suburb are set out within Policy CS10)

The Council will seek to ensure that a choice of homes is available to meet identified affordable housing needs in Ipswich.

...

At least 80% of affordable housing provision shall consist of affordable rented homes or homes for social rent.

The Council will only consider reducing the requirement for the proportion of affordable housing on a particular development site, or amending the tenure mix to include more intermediate housing, where:

- a. Alternative provision is outlined by the applicant within a site-specific viability assessment (using a recognised toolkit) and the conclusions are accepted by the Council; or
- b. An accepted independent review of development viability finds that alternative provision on viability grounds is justifiable; and
- c. The resultant affordable housing provision would ensure that the proposed development is considered sustainable in social terms through its delivery of housing integration, with particular regard to meeting the identified need for small family dwellings where these can reasonably be integrated into the scheme.

The presumption will be in favour of on-site provision rather than the payment of commuted sums in lieu of provision. Affordable housing should be integrated into developments and should not be readily distinguishable from market housing.

*POLICY CS15: EDUCATION PROVISION (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

...

Education needs associated with development at the Ipswich Garden Suburb are identified, a secondary school site allocated and broad locations for primary schools safeguarded through policy CS10 of this plan and the policies map. The sports facilities associated with the secondary school will be required to be made available for dual use by the community.

*POLICY CS16: GREEN INFRASTRUCTURE, SPORT AND RECREATION (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

The Council will safeguard, protect and enhance biodiversity and the environment by working in partnership with others to ensure that our parks and open spaces are well designed, well managed, safe and freely accessible, encouraging use and benefitting the whole community. The Council will enhance and extend the ecological network and green corridors, open spaces, sport and recreation facilities for the benefit of biodiversity, people and the management of local flood risk. It will do this by:

a. requiring all developments to contribute to the provision of open space necessary for that development according to the Borough's standards, identified strategic needs and existing deficits in an area;

b. requiring major new developments to include on-site public open spaces and wildlife habitat. On-site provision must create a network or corridor with existing green infrastructure where such an ecological network or green corridor exists beyond the site boundaries;

...

f. support the enhancement of canopy cover and ecological networks;

g. working with partners to improve green infrastructure provision and link radial ecological networks and green corridors with a publicly accessible green rim around Ipswich;

h. working with partners to ensure the provision of a new country park and visitor centre within the Ipswich Garden Suburb...

...

*POLICY CS17: DELIVERING INFRASTRUCTURE (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

The Council will require all developments to meet the on and off-site infrastructure requirements needed to support the development and mitigate the impact of the development on the existing community and environment.

...

There will be specific requirements linked to the Ipswich Garden Suburb that will be identified in the Ipswich Garden Suburb

supplementary planning document that has been prepared in advance of any development taking place there.

The Council will seek contributions to ensure that the mitigation measures identified in the Habitats Regulations Assessment and in the Recreational Avoidance and Mitigation Strategy can be addressed and delivered, including for any measures not classified as infrastructure.

### *POLICY DM1: SUSTAINABLE DESIGN AND CONSTRUCTION (Policy reproduced in full)*

New development shall be required to achieve a high standard of environmental sustainability. This will be achieved by the following standards:

- a. New build residential development should achieve reductions in CO<sub>2</sub> emissions of 19% below the Target Emission Rate of the 2013 Edition of the 2010 Building Regulations (Part L); and
- b. New build residential development should meet water efficiency standards of 110 litres/person/day.

Development will also be expected to incorporate sustainable drainage and water efficiency measures as required by DM4.

The above standards should be achieved as a minimum unless, in exceptional circumstances, it can be clearly demonstrated that this is either not feasible or not viable.

The Council will also encourage non-residential development of 500 sq. m and above to achieve a minimum of BREEAM Very Good standard or equivalent.

### *POLICY DM2: DECENTRALISED RENEWABLE OR LOW CARBON ENERGY (Policy reproduced in full)*

All new build development of 10 or more dwellings or in excess of 1,000 sq. m of other residential or non-residential floorspace shall provide at least 15% of their energy requirements from decentralised and renewable or low-carbon sources. If it can be clearly demonstrated that this is not either feasible or viable, the alternative of reduced provision and/or equivalent carbon reduction in the form of additional energy efficiency measures will be required. The design of development should allow for the development of feed in tariffs.

### *POLICY DM3: PROVISION OF PRIVATE OUTDOOR AMENITY SPACE (Policy reproduced in full)*

To ensure that new residential developments deliver a suitably high quality and environmentally sustainable living environment all such developments will be required to incorporate well designed and located private outdoor amenity space of an appropriate type and amount. Provision will be in accordance with the following standards unless this would unavoidably conflict with the need to meet other density and urban design requirements of the plan or an applicant is able to demonstrate that a lower figure would be acceptable having regard to the particular circumstances of the proposals. In all cases applicants will be expected to demonstrate that adequate provision of private outdoor amenity space will be provided for the likely occupancy of the proposed dwellings.

For all houses, bungalows, or ground floor maisonettes with 3 or more bedrooms a minimum private garden area of 75 sq. m.



For all houses, bungalows, or ground floor maisonettes with 1 or 2 bedrooms a minimum private garden area of 50 sq. m.

For all apartments or upper floor maisonettes an average of 25 sq. m of private outdoor amenity space.

All private gardens and other outdoor amenity spaces should be safely accessible to occupants, designed to take advantage of sunlight and daylight and provide a functional space having regard to the mix of housing/types to be provided. In this regard the principles within the Space and Design Guidelines SPD should be applied.

#### *POLICY DM4: DEVELOPMENT AND FLOOD RISK (Policy reproduced in full)*

Development will only be approved where it can be demonstrated that the proposal satisfies all of the following criteria:

- a. it does not increase the overall risk of all forms of flooding in the area through the layout and form of the development and appropriate application of Sustainable Urban Drainage Systems (SUDS);
- b. it will be adequately protected from flooding in accordance with adopted standards wherever practicable;
- c. it is and will remain safe for people for the lifetime of of the development; and
- d. it includes water efficiency measures such as rainwater harvesting, or use of local land drainage water where practicable.

#### *POLICY DM5: DESIGN AND CHARACTER (Policy reproduced in full)*

The Council will require all new development to be well designed and sustainable. In Ipswich this will mean:

- a. layouts and designs that provide a safe, attractive, permeable, legible and useable public realm for all users, which is pedestrian and cycle orientated;
- b. areas which function well and where possible integrate residential, working and community environments and fit well with adjoining areas;
- c. the promotion of safe and secure communities;
- d. greener streets and spaces to contribute to local biodiversity, visual amenity, and health and well-being, and offset the impacts of climate change;
- e. protecting and enhancing the special character and distinctiveness of Ipswich including significant views that are recognised as being important and worth protecting, the setting of any nearby listed buildings, and helping to reinforce the attractive physical characteristics of local neighbourhoods and the visual appearance of the immediate street scene;
- f. developments that exhibit good architectural quality, are sustainable and accessible and are designed for long life by being capable of adaptation to accommodate changing needs and uses over time;
- g. ensuring that new development incorporates cycle and waste storage, public transport infrastructure and car parking if appropriate, all designed and integrated in a way that supports the street scene and safeguards amenity;

h. new buildings in or around Air Quality Management Areas will be designed so that their size and layout will preferably reduce, and at the very least not increase, localised retention of polluting emissions, and will include ventilation systems that protect the health of users of the buildings; and

i. provision of public art where this would be required to enhance the public realm and/or reinforce a sense of place, which may include new installations where this would be commensurate to the scale and type of development or otherwise take the form of bespoke paving, street furniture and landscaping.

Design that is considered not to adequately meet all these criteria will be refused.

In new residential development of 10 or more dwellings, 25% of new dwellings will be required to be built to Building Regulations standard M4(2). The Council will consider waiving or reducing the requirement where the circumstances of the proposal, site or other planning considerations mean it is not possible to accommodate the requirement and/or in cases where the requirement would render the development unviable.

### *POLICY DM8: HERITAGE ASSETS AND CONSERVATION (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

#### a. Designated and Non-designated Assets

In considering proposals for external or internal alterations and extensions to a listed building, the Council will seek to ensure that this would enhance the character, features and setting of the building and resist

development that would adversely affect its significance.

An application for the change in the use of a listed building will only be permitted if the applicant can demonstrate that the use proposed and any consequent alterations will not be detrimental to the structure, character, appearance or setting of the building. Applications that provide insufficient information to assess the impact of alterations associated with the proposed change of use will be refused.

The Council will resist the demolition or partial demolition of designated heritage assets leading to substantial harm, as outlined in the National Planning Policy Framework. In relation to less than substantial harm to designated assets, and in relation to any harm caused to non-designated assets, the Council will have regard to the scale of any harm or loss and the significance of the heritage asset.

The Council will seek the preservation of scheduled monuments, registered parks and gardens and other remains of national importance and their settings, in a manner appropriate to their significance.

...

#### c. Archaeology

Development will not be permitted which may disturb remains below ground, unless the proposal is supported by an appropriate assessment of the archaeological significance of the site and, if necessary, a programme of archaeological investigation in accordance with that assessment. Such assessments should be proportionate to the importance of the site. Sites within the Area of Archaeological Importance

are highly likely to contain significant archaeology.

Planning permission will not be granted if the remains identified are of sufficient importance to be preserved in situ and cannot be so preserved in the context of the development proposed, taking account of the necessary construction techniques to be used.

Where archaeological potential is identified but there is no overriding case for any remains to be preserved in situ, development which would destroy or disturb potential remains will be permitted, subject to an appropriate programme of archaeological investigation, recording, reporting and archiving.

d. Climate Change

Proposals that aim to mitigate the effects of climate change should in the first instance explore all opportunities of enhancing energy efficiency and forms of providing renewable energy without harming the significance of heritage assets. Where conflict between climate change objectives and the conservation of heritage assets is unavoidable, the public benefit of mitigating the effects of climate change will be weighed against the likely harm to the heritage asset.

*POLICY DM10: TREES AND HEDGEROWS (Policy reproduced in full)*

The Council will protect and ensure the care of trees and increase canopy cover in the interests of amenity and biodiversity by:

a. making Tree Preservation Orders;

b. in relation to applications for works to trees, only granting consent for felling, topping, lopping or uprooting if a sound arboricultural reason is provided;

c. adhering to the principles of BS3998 'Tree work – Recommendations' 2010 for established tree management options (including soil care and tree felling);

d. refusing planning permission for development resulting in the loss or deterioration of aged or veteran trees found outside ancient woodland unless the need for, and benefits of, the development in that location clearly outweigh the loss; and

e. encouraging tree planting to help achieve a target of 22% canopy cover by 2050.

Applications for development should retain existing trees and hedgerows of amenity or biodiversity value where possible. Where development affecting trees or hedgerows is proposed, the application must be accompanied by:

f. an accurate survey and assessment of all existing trees and hedgerows on site in accordance with BS5837 'Trees in relation to design, demolition and construction – Recommendations' 2012 by a competent arborist; and

g. details of protective measures to be put in place during the development process to ensure the health and safety of each specimen and hedgerow to be retained; and

h. where removal of a mature tree is proposed, a plan for replacement



planting on a two for one basis and using semi-mature specimens, unless otherwise agreed by the Council.

Design in new development should have proper regard to the setting of protected trees. Landscaping and tree planting should be integrated into new development.

*POLICY DM17: TRANSPORT AND ACCESS IN NEW DEVELOPMENTS (Policy reproduced in full)*

To promote sustainable growth in Ipswich and reduce the impact of traffic congestion, new development shall:

- a. not result in a severe adverse impact on rights of way or the local road network in respect of traffic capacity, highway safety;
- b. not result in a significant impact on air quality or an Air Quality Management Area;
- c. incorporate electric vehicle charging points and a car club scheme, or if not viable the infrastructure to secure their future delivery, where this would be consistent with the scale and location of the development;
- d. promote pedestrian and cycle accessibility to and permeability within the site, ensuring that any new routes are coherent and in accordance with the design principles of policy DM5;
- e. provide high quality, secure cycle storage, and in non-residential developments of more than 1,000 sq. m or where more than 50 people will be employed, high quality shower facilities and lockers; and

f. have safe and convenient access to public transport within 400m, and facilitate its use through the provision of services, infrastructure and/or tickets where required.

Applicants will be required to demonstrate how any adverse transport impacts would be acceptably managed and mitigated.

*POLICY DM18: CAR AND CYCLE PARKING (Policy reproduced in full)*

The Council will require adopted standards of car and cycle parking to be complied with in all new development (except in the IP-One area), and will expect parking to be fully integrated into the design of the scheme to provide secure and convenient facilities and create a safe and attractive environment. The Council will also require the provision of secure cycle parking in any new car parks in the town.

Cycle parking across the Borough is required to be secure, sheltered, conveniently located, adequately lit, step-free and accessible.

Outside the IP-One area, car parking must be designed so as not to dominate the development or street scene or to result in the inefficient use of land.

There will be reduced maximum standards of car parking provision for residential development within the IP-One Area, which has frequent and extensive public transport networks, and easy access to a wide range of employment, shopping, and other facilities.

A central car parking core will be defined in the town centre, through the Site Allocations and Policies (incorporating IP-One Area Action

Plan) development plan document. Within the central car parking core, only operational car parking will be permitted in connection with non-residential development, so that the stock of long-stay parking is not increased. New, non-residential long-stay car parks will not be permitted.

*POLICY DM28: PROTECTION OF OPEN SPACES, SPORT AND RECREATIONAL FACILITIES (Policy reproduced in full)*

Development involving the loss of open space, sports or recreation facilities will only be permitted if:

- a. the site or facility is surplus in terms of all the functions an open space can perform, and is of low value and poor quality, as shown by the Ipswich Open Space, Sport and Recreation Facilities Study 2009 and subsequent update; or
- b. alternative and improved provision would be made in a location well related to the users of the existing facility; or
- c. the development is for alternative sports and recreation provision, the need for which clearly outweighs the loss.

*POLICY DM29: PROVISION OF NEW OPEN SPACES, SPORT AND RECREATION FACILITIES (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

The Council will ensure that public open spaces and sport and recreation facilities are provided through new developments to meet the

needs of their occupiers and, where appropriate, contributions are provided to strategic accessible natural greenspace.

In all new residential developments of 15 dwellings or more (or on sites of 0.5ha or more), at least 10% of the site area, or 15% in high density residential developments, should consist of on-site green space that is usable by the public, which will contribute to meeting the overall requirement. Where possible, public green spaces should be well overlooked, and the provision within large-scale developments should be distributed throughout the site.

These developments would also be expected to mitigate their own impact through the provision of the various open space and facility typologies. Where the need for provision is triggered, there will be a presumption in favour of on-site provision. Where this is not practicable or the Council prefers enhancement opportunities at existing facilities, or the area generated by applying the standard is smaller than the Council's minimum size, then an in lieu contribution to new or existing off-site provision should be secured through a planning obligation. There may be circumstances where development would more suitably accommodate greater provision of one typology at the expense of another. Such circumstances will be considered on their merits.

...

For non-residential developments of 1,000 sq. m floor space or more, the provision of or a contribution to public open spaces and outdoor sports facilities will be negotiated on a case-by-case basis.

*POLICY DM30: THE DENSITY OF RESIDENTIAL DEVELOPMENT (Policy reproduced in full)*

The density of new housing development in Ipswich will be as follows:

- a. within the town centre, Ipswich Village and Waterfront, development will be expected to achieve a high density of at least 90 dwellings per hectare (dph);
- b. within the remainder of IP-One, District Centres and an 800m area around District Centres, development will be expected to achieve a medium density of at least 40 dph (the average will be taken as 45 dph); and
- c. elsewhere in Ipswich, low-density development will be required (the average will be taken as 35 dph).

Exceptions to this approach will only be considered where:

- d. the site location, characteristics, constraints or sustainable design justify a different approach; or
- e. a different approach is demonstrated to better meet all housing needs in the area.

To ensure that dwellings, and especially flats, provide versatile and attractive living space that appeals to a wide audience and is therefore more sustainable in changing market conditions, the Council will require developers to meet the Nationally Described Space Standards set out in

Technical Housing Standards – Nationally Described Space Standard (Communities and Local Government, 2015) unless it can be demonstrated that it would not be viable.

*POLICY DM31: CONSERVING LOCAL NATURAL AND GEOLOGICAL INTEREST (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

All development is expected to incorporate measures to enhance conditions for biodiversity within and around the development.

...

Development will be required to conserve the nature conservation and geodiversity interest of County Wildlife Sites, Local Wildlife Sites, RIGS and County Geodiversity Sites identified on the policies map, and protected and priority species and habitats, by controlling the type and intensity of development. Proposals which would result in significant harm or net loss to biodiversity, having appropriate regard to the 'mitigation hierarchy', will not normally be permitted. Enhancements for protected sites and protected and priority species will be expected where possible.

The Council will seek to establish and enhance an ecological network across the Borough as identified on Plan 5. The designated sites referred to within the paragraphs above are rank 1 and 2 core areas. Within the remaining core areas of the ecological network and the corridors which link them, development proposals will be required to have regard to existing habitat features and the wildlife corridor function, through their design and layout, and achieve net biodiversity gains



commensurate with the scale of the proposal, through measures such as retaining existing habitat features, habitat restoration or re-creation and comprehensive landscaping, which is appropriate to local wildlife. Development which would fragment the corridor function will not be permitted unless there is adequate mitigation.

...

*POLICY DM32: PROTECTION AND PROVISION OF COMMUNITY FACILITIES (edited where appropriate for relevance to development at Ipswich Garden Suburb)*

The Council will work with partners to ensure that a range of local community facilities is made available and retained to meet local needs. Where possible and appropriate, opportunities will be taken to provide shared space for the delivery of community services.

...

*POLICY DM33: GREEN CORRIDORS ((edited where appropriate for relevance to development at Ipswich Garden Suburb)*

...

The Council will seek to establish and extend a publicly accessible green rim around the edge of the Borough as illustrated on Plan 6 in order to address the need within the Borough for access to Natural and Semi Natural Greenspace. The green rim will provide an ecological corridor and a recreational resource for people to use. Development at the edge of the built up area will be required to provide links within the green rim as part of their on-site open space provision.





APP 2

# Urban Context Study



# Urban Context Study: Introduction

This urban context study has been prepared to help inform the preparation of the masterplan for North Ipswich. The study investigates **urban morphology** within Ipswich to understand how the town has grown and managed expansion with planned development in the past. The Borough's large post war housing estates on the edges of the town demonstrate one method of planned growth and some of these (Whitton,

Rushmere) are studied in more detail in the **Urban Context Study Areas**. Other urban context study areas include residential areas of interest that are close to the North Ipswich site, including the environs of Valley Road and Christchurch Park. The purpose of the urban context study is not about copying, rather it is to develop an understanding of what makes these study areas work, what are the planning and urban design lessons

that can be carried through to inform the development of the North Ipswich Masterplan.

Key lessons for the masterplanning of North Ipswich are identified in each urban context study and in conclusion the most important key lessons are identified at the end of this section. These key lessons can provide design cues to inform the development of North Ipswich.

## Garden Suburb Character

One design aspiration for the North Ipswich masterplan is to develop as a planned Garden Suburb. The study areas have been chosen as they demonstrate elements of Garden Suburb character – for instance planned street networks and block patterns which accommodate generous public realm, and a variety of residential densities, all set within a rich green landscape character which has matured over time. Such issues can present design cues for the development of the North Ipswich Masterplan.

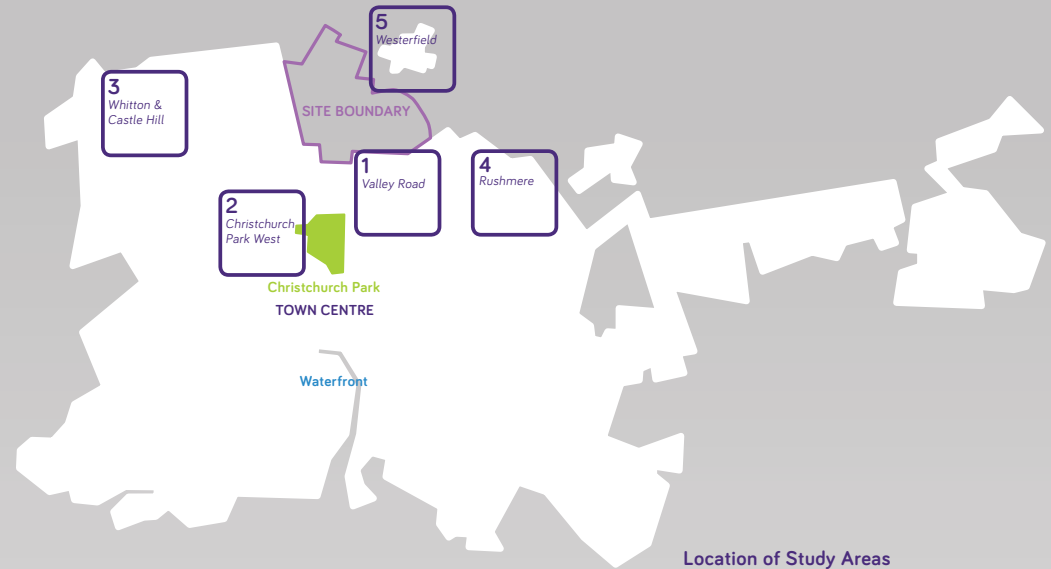


## Common Sized Area of Study

Each study area is contained within a commonly sized area to enable true comparison between the study areas and the plans presented for each. The study area used is a square area measuring 750m x 750m – this size was chosen after analysis of each location and selecting areas of specific interest, for instance street patterns that may provide design cues for the structuring of the North Ipswich master plan. At this size of study area a range of street types can be examined, whilst developing an understanding of the form and structure of the area, for instance the balance between the density of built development compared with the landscape features, public and private space: as illustrated in the aerial photographs, figure ground and block structure plans in each study area.



# Urban Context Study: Study Areas



Location of Study Areas

The location plan shows the position of the Urban Context Study Areas in relation to the North Ipswich masterplan site and the wider Ipswich Borough. The sites were chosen for their planning and urban design

interest and their relative proximity to the North Ipswich site. Four sites focus on residential areas within the town that demonstrate elements of Garden Suburb character. The fifth urban context study – Westerfield – is included

to study the village as a contrast to urban character, which is relevant as the North Ipswich master plan has the opportunity to blend from the urban fringe to the rural edge. The context study areas comprise:

**1. Valley Road** – the area around Valley Road is an important location for study given its immediate proximity south of the North Ipswich site, and its suburban low density residential character.



**2. Christchurch Park (west)** – located between the Ipswich Garden Suburb and the town centre this area is of interest as it demonstrates a greater density of residential development, (as appropriate for the urban location) whilst retaining a rich, green character with its landscape elements in the public and private realm.



**3. Whitton & Castle Hill** – areas of post-war housing which demonstrate planned residential expansion, with elements of garden suburb character. Residential estates located to the west of the North Ipswich site.



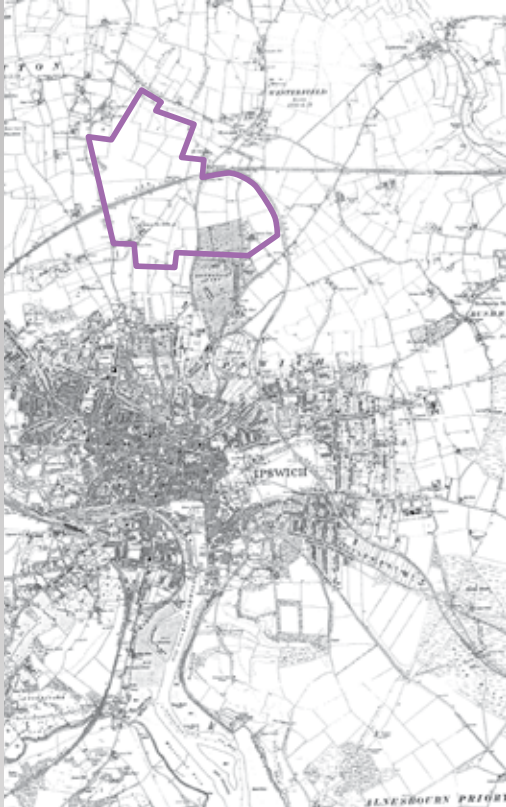
**4. Rushmere** – similar to Whitton & Castle Hill another post-war housing extension with generous public realm and landscape character. Located to the south east of the North Ipswich site.



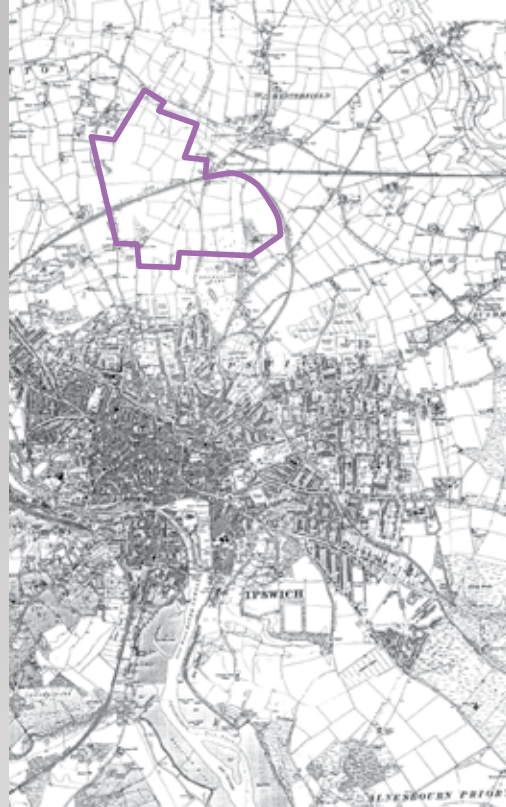
**5. Westerfield** – the village is chosen as a comparison and contrast to the urban study area sites. Design cues taken from looking at Westerfield village are intended to help the masterplan to blend from the urban to rural, in recognition of the North Ipswich site location on the urban / rural fringe.



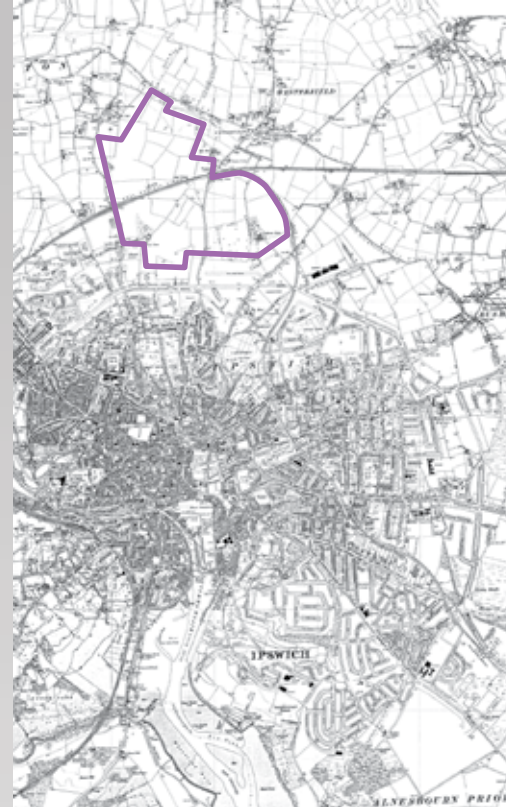
# Urban Context Study: Urban Morphology



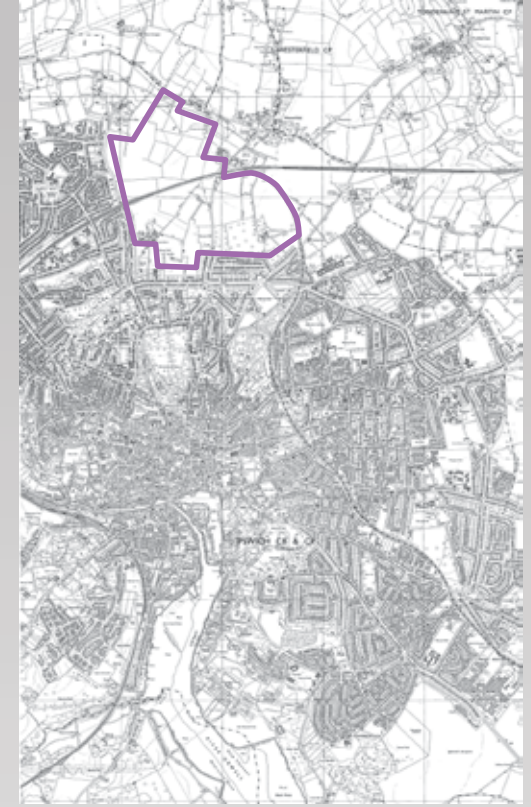
**1905:** The first in our sequence of historic maps illustrates the extent of the development within the Ipswich borough at the start of the twentieth century. The map clearly illustrates the still predominately compact form of development centred on the historic core of the town. The densest development is clearly around the town centre and Wet Dock, which at the time would have been the beating industrial heartbeat of the town. Relatively little development had taken place around Christchurch Park, with the single streets of residential homes lining the north and eastern edges of the park providing the northern edge to the town.



**1928:** This historic map of the inter-war period illustrates that the urban core has expanded with densification of urban development in the heart of the town, notably expanding south-west across the river at a higher density than the residential streets constructed on the eastern side of the town. Ribbon development along key routes a strong pattern of expansion, particularly along Woodbridge Road (north east from the town centre) and Felixstowe Road (south east from the town centre), and streets extending from Norwich Road (north west from the town centre). Some smaller settlements including Westerfield and Rushmere remain separate from the town, with large areas of open agricultural land wrapping around the north and east of the town



**1938:** The Pre-Second World War map shows the continued expansion of town development of an increasingly suburban form. The density of residential development is notably lower in the latest phases of expansion on outer edges of the then town boundaries, with the pattern of development showing wider development blocks with lower density detached and semi-detached housing set in gardens - as opposed to the denser development of predominately terraces, townhouses and villas in the earlier periods around the town core. A significant infrastructure development to note adjacent the North Ipswich land is the construction of Valley Road - Colchester Road route which created a northern relief road around the town.



**1973:** The scale of development has significantly increased by the period illustrated in this map, with notable areas of expansion including the growth north from the town centre up to, and beyond the Valley Road - Colchester Road route. Large areas of post-war development are illustrated with the significant expansion of the town in the form of planned housing estates including Rushmere to the north-east, Whitton and Castle Hill to the north-west which take the area of the Ipswich Borough north of the railway line. Similar town planning interventions occur to the south of the town centre with further large housing estates shown at Gainsborough / Prior Heath (south east), Stoke Park and Chantry (south west).



# Urban Context Study: Urban Morphology

The historic maps on the previous pages illustrate the gradual development of the Ipswich during the twentieth century, and to supplement this further the diagram below illustrating the growth of Ipswich presents an overview of the

sequential development of the town. Understanding the pattern of the development in the town can help inform the understanding of the shape and form of the North Ipswich masterplan. By understanding how the town has grown it is clear that

the North Ipswich expansion area is the next logical step in the process of town development, following the established pattern of planned expansion, most notably of planned Garden Suburbs.



- River Orwell
- Town parks
- Rail line
- Strategic road routes
- Town development phase 1: Historic Cores
- Town development phase 2: Christchurch Park and suburbs
- Town development phase 3: Expansion and ribbon development
- Town development phase 4: Planned expansion of post-war housing estates
- Town development phase 5: Urban infill and expansion
- Town core development phase 5: Waterfront regeneration
- Town development phase 6: North Ipswich master plan

**Sequential development overview:** numbers correspond with annotations on diagrammatic plan on page opposite.

## 1. The Historic Town Core

The town has grown from the banks of the Orwell (see 1a on plan opposite), with early development focused on the bridging of the river and the adaptation of a strategic curve in the river to create the Wet Dock and thus enable the development of industrial port (1c) which brought trade to the town, dealing with exchange between the exports from the agricultural lands of East Anglia and the imports from continental Europe, notably The Netherlands. The town centre (1b) which its rich collection of medieval churches and market places grew to the north of the river and port along regional trading routes – east to the fens, west to Woodbridge and coast, north to Norfolk and south to London.

## 2. Early expansion from the core

Expansion of the town saw the development move north from the historic town core with grander housing and affluent residential streets set on the higher ground to the north (2a), removed from the industry south of the town centre. The grandest residential development was set around the town park, Christchurch Park (2b), immediately north of the town centre. Other settlements noted on the plan include Westerfield village to the north of town and Martlesham to the east.

## 3. Wider town development

Further development in the late nineteenth and early twentieth century focussed around expansion from the town core along key routes predominantly in the form of ribbon development, with infill blocks and streets creating interconnections (3a). Further town parks established to create setting for development

such as Holywells Park to the east of the town core (3c). Villages expanded (such as Westerfield and Martlesham) and Kesgrave (3b) grew as a large ribbon development settlement on the Woodbridge Road route between between Ipswich – Martlesham – Woodbridge.

## 4. Large Scale Planned Housing Expansion of Inter-war and post-war periods

The next major phase of development was the planned expansion of the town in the form of large residential housing estates on all sides town. Developed inter-war and post war these large suburbs include:

- Whitton and Castle Hill to the north west (4a);
- Rushmere (4b) and Foxhall area (4c) to the east;
- Gainsborough and Priory Heath to the south east (4d); and
- Chantry, Stoke Park and Maidenhall to the south west (4e).

All of these large estates include characteristics of garden suburbs with residential housing developed around Local Centre with schools and community facilities. The family housing (predominantly semi-detached and detached, with some terraces) is largely set in landscaped private gardens with wide streets and tree lined public spaces. Further town parks were established including Gippeswyk Park (4f) and Chantry Park (4g). The overall feel is spacious with wide streets, public spaces and building set backs – all offering design cues for North Ipswich.

## 5. Urban Regeneration and infill

Development at the end of the twentieth century and early twenty-first century has largely focussed on urban infill development and regeneration and a few planned housing schemes.

The most significant urban regeneration project has been the transformation of the former industrial wet-dock and hinterland south of the Town Centre into the Ipswich Marina area (5a). Just to the west has been the regeneration of industrial land creating the Ipswich village area and additional housing infill projects (5b). Other examples of urban infill include the redevelopment of infill land between Bramford Road and Sproughton Road (5c). All of these sites have delivered higher density residential development, with the Marina in particular focussing on apartments and high-rise living. The other urban infill sites have predominantly delivered townhouses, terraces and apartments. Large scale family housing sites have been in shorter supply with the notable exceptions including Ravenswood, a master-planned community developed on the urban infill site of the former Ipswich airfield (5d). Ribbon development along the Woodbridge Road has continued with the expansion of Kesgrave and the Grange Farm family housing estate (5e), and prior to that the planned estate of Martlesham Heath (5f). East of the A12 lies Adastral Park and Martlesham Business Park (5g).

**6. North Ipswich** – the next phase of Ipswich's planned expansion in the form of a garden suburb.



# Urban Context Study: Study Area Content

Urban context studies are presented for the above listed areas on the following pages. A consistent method of study is used for each location, with the following content:

**Aerial photograph** illustrating the context study area, with key routes annotated and the location of typical character area photographs identified. The aerial photograph gives a strong illustration of the character of the study area, showing the richness of green space, depth of gardens and public space, in relation to built form and road infrastructure.

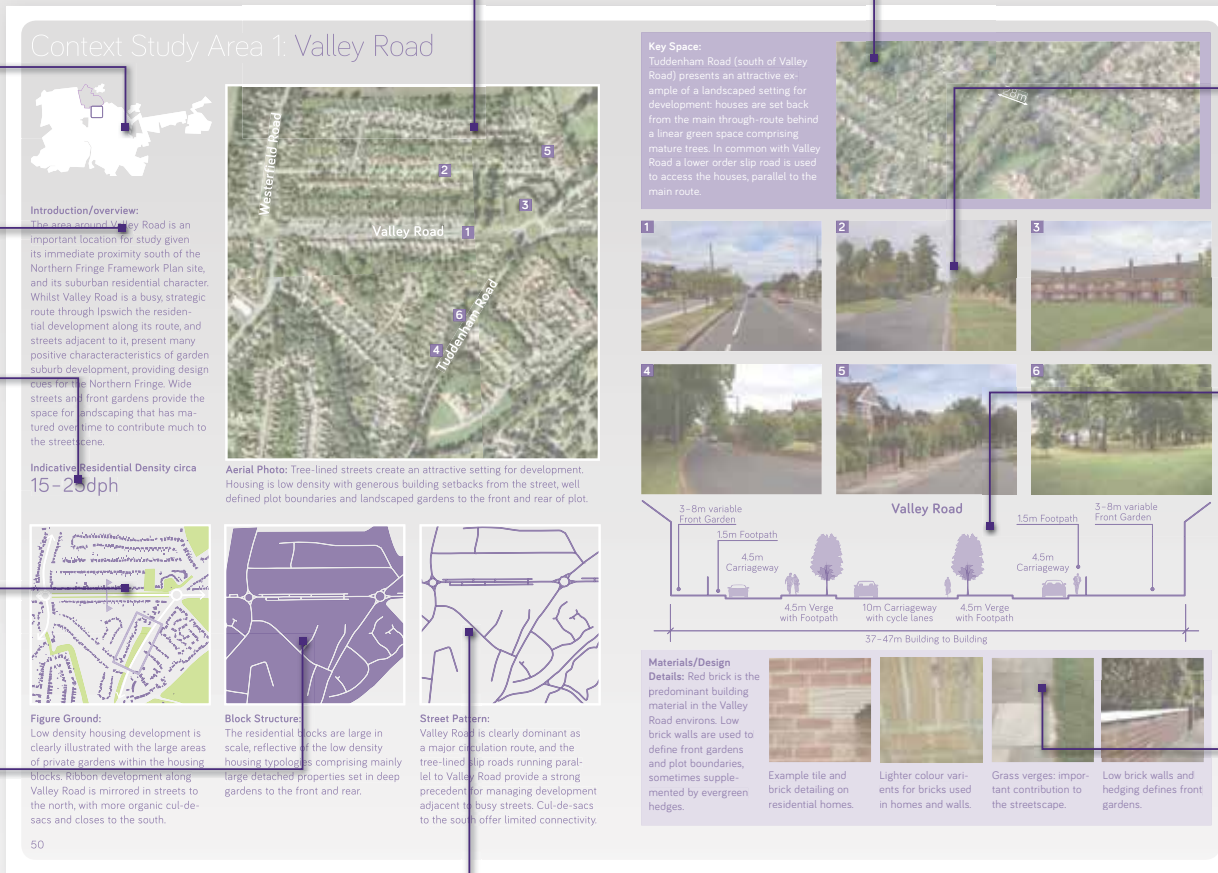
**Location map** – identifying the position of the context study area within the context of the Ipswich town location plan, and the North Ipswich masterplan area.

An **introduction** to the study area, including an overview of its key characteristics, what defines it as a place and what are its distinguishing design features – which may provide design cues for the development of the North Ipswich masterplan.

**Density analysis** – an indicative residential density (dwellings per hectare) is given for each study area to allow comparison between the sites.

The **figure ground plan** illustrates the pattern of built form in relation to the proportion of open space. This creates a powerful image demonstrating the density of built development compared with the amount of public and private open space. Strategic green spaces (parks, woods etc) are highlighted in green and schools are highlighted in blue. The location of the street cross section drawings are also annotated on the Figure Ground plan.

**Block Structure** – this plan highlights the scale of the development blocks within the study area – illustrates if the blocks are large (more common with suburban development with larger private gardens) or a finer grain of block structure more commonly found in historic cores.



**Key Spaces** – key spaces are identified within the study areas to highlight particularly interesting public realm interventions that may be inspire similar designs at North Ipswich. The width of the key spaces are annotated on plan. The quality and quantity of landscaped public open spaces is an important design consideration in the design and delivery of Garden Suburbs.

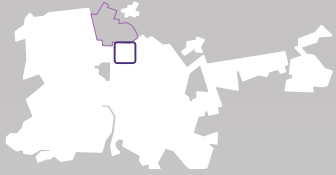
**Character Photographs** – are presented to give an illustration of the overall character and appearance of the study area. Photos are chosen to best reflect the most common characteristics of the study areas, including the types of streets, landscaping, public realm, the depth of and quality of set back for development from the street and variety of housing and built form.

**Street Section** – the street section diagram is presented to illustrate a cross section through a typical street in the study area. The sections clearly demonstrate the width of public realm in relation to the private realm, and commonly demonstrate the importance of landscaping in both the public and private realm. Sections give an important design cue for the north Ipswich master plan by identifying the importance of including landscaping within the street scene, including tree lined streets with verges, and front gardens of sufficient depth.

**Materials** – each study area has a key materials palette identified. This section seeks to identify the important materials and design details used in each area, which when applied consistently to built form can help to unify a development character and contribute to the sense of identity.

*N.B. The plans presented (figure ground, street pattern, block structure and aerial photograph) all use the same area coverage to allow meaningful relative comparison between the Context Study Areas.*

# Context Study Area 1: Valley Road



## Introduction/overview:

The area around Valley Road is an important location for study given its immediate proximity south of the North Ipswich masterplan site, and its suburban residential character. Whilst Valley Road is a busy, strategic route through Ipswich the residential development along its route, and streets adjacent to it present many positive characteristics of garden suburb development, providing design cues for North Ipswich. Wide streets and front gardens provide the space for landscaping that has matured over time to contribute much to the streetscene.

**Indicative Residential Density circa 15–25dph**



**Aerial Photo:** Tree lined streets create an attractive setting for development. Housing is low density with generous building setbacks from the street, well defined plot boundaries and landscaped gardens to the front and rear of plot.



## Figure Ground:

Low density housing development is clearly illustrated with the large areas of private gardens within the housing blocks. Ribbon development along Valley Road is mirrored in streets to the north, with more organic cul-de-sacs and closes to the south.



## Block Structure:

The residential blocks are large in scale, reflective of the low density housing typologies comprising mainly large detached properties set in deep gardens to the front and rear.

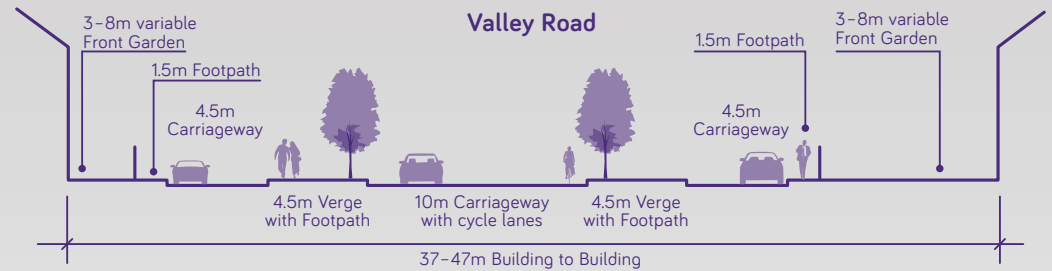


## Street Pattern:

Valley Road is clearly dominant as a major circulation route, and the tree-lined slip roads running parallel to Valley Road provide a strong precedent for managing development adjacent to busy streets. Cul-de-sacs to the south offer limited connectivity.

## Key Space:

Tuddenham Road (south of Valley Road) presents an attractive example of a landscaped setting for development: houses are set back from the main through-route behind a linear green space comprising mature trees. In common with Valley Road a lower order slip road is used to access the houses, parallel to the main route.



## Materials/Design

**Details:** Red brick is the predominant building material in the Valley Road environs. Low brick walls are used to define front gardens and plot boundaries, sometimes supplemented by evergreen hedges.



Example tile and brick detailing on residential homes.



Lighter colour variants for bricks used in homes and walls.



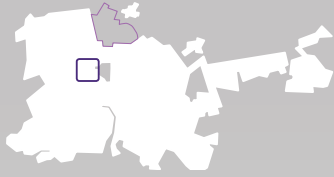
Grass verges: important contribution to the streetscape.



Low brick walls and hedging defines front gardens.



# Context Study Area 2: Christchurch Park West



## Introduction/overview:

Located between the Ipswich Garden Suburb and the town centre this area is of interest as it demonstrates a greater density of residential development, (as appropriate for the urban location) whilst retaining a rich, green character with its landscape elements in the public and private realm. The southern end of this study area is urban with the rich mixture of uses along the Norwich Road, on the western edge of the Town Centre. Moving north the character is urban-suburban, with larger blocks and greater landscaping elements the further north. Front gardens contribute landscape richness to the streetscene.



**Aerial Photo:** Christchurch Park is the dominant public open space, with other significant land uses including the Ipswich School and the district centre function of Norwich Road. Landscaped gardens enhance the character of the area.

**Indicative Residential Density** circa 35-45dph



**Figure Ground:** The transition from higher density development in the south adjacent the town centre and Norwich Road, blends to medium-low density development to the north of the area with larger properties set in deep plots.



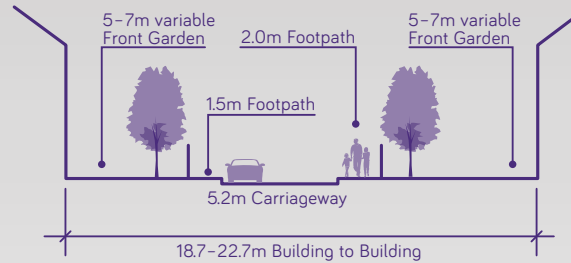
**Block Structure:** Shallower blocks of back-to-back rows of terraced properties to the south. Wider blocks accommodating larger detached and semi-detached homes to the north. The school with its playing fields occupies the large block in the north/east.



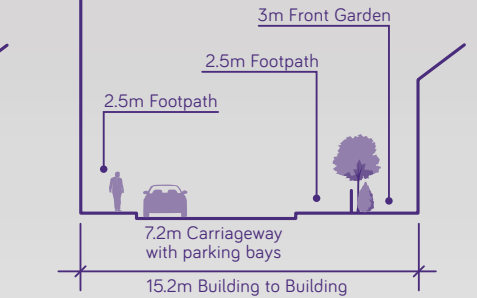
**Street Pattern:** Well connected traditional pattern of streets, with tighter urban grain of terraced rows to the south and wider perimeter blocks to the north. The oval shaped Geneva Road presents an interesting street typology.



**St. Edmunds Road**



**Ivry Street**



## Materials/Design

**Details:** A limited range of brick colours gives the defining colour and material palette for the area. Light cream / buff and red are two predominant themes, offset by use of black and white to define edges and details.



Contrasting red and black brick course detail.



Weathered buff brick with red brick footing detail.



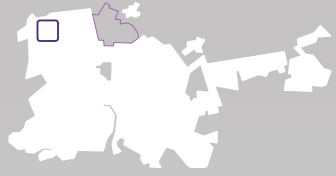
Brick boundary walls with hedging define plot frontages.



Fenestration picked out with white edging and black sill.



# Context Study Area 3: Whitton & Castle Hill



## Introduction/overview:

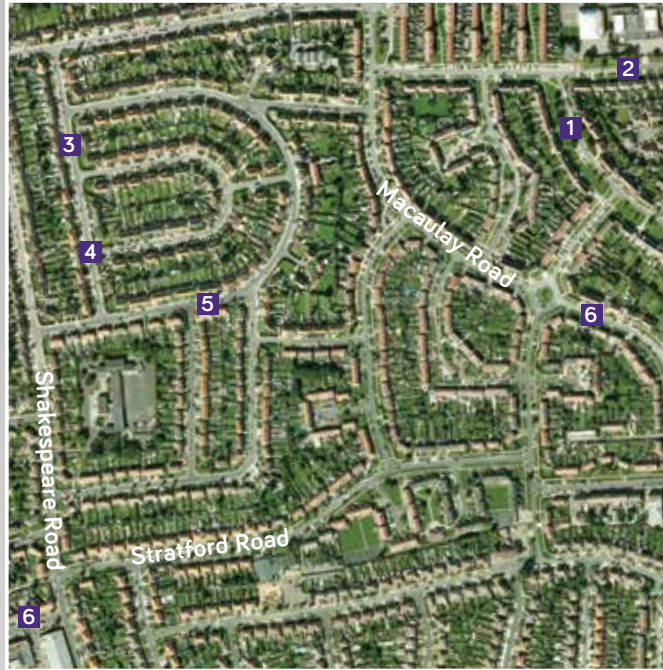
Whitton and Castle Hill are two neighbouring areas of post-war housing that demonstrate planned residential expansion. The layout of both estates includes elements of garden suburb character, comprising lower density family housing set in good sized private gardens (front and rear). Wide streets have space to accommodate street trees and verges and the street network is planned to allow inter-connectivity, whilst including more interesting crescents and gently curved routes. These residential estates located to the west of the North Ipswich site and provide a locally relevant precedent to study.

**Indicative Residential Density circa 25-30dph**



## Figure Ground:

The master planned suburb form is demonstrated in the clearly arranged form of streets, blocks and the consistent depth and set-back of residential properties from the street.



**Aerial Photo:** The garden suburb character is clearly apparent with green verges parallel to main routes creating a landscaped public realm, complimented by housing set in generous plots allowing for landscaping in front & back gardens.



## Block Structure:

The depth of residential blocks is broadly consistent throughout the area, demonstrating the application of a (generous) common depth of private gardens for all homes.

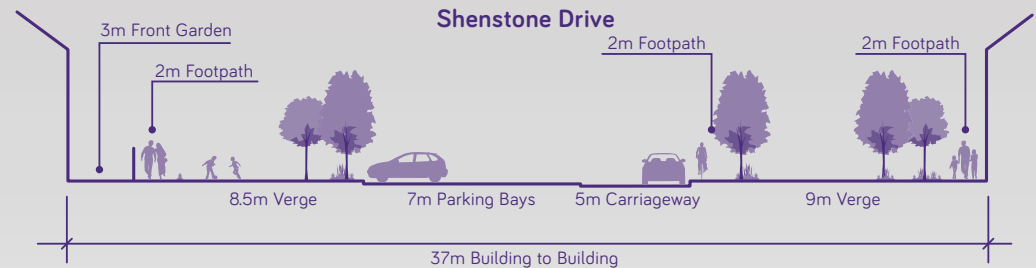


## Street Pattern:

A well-connected network of streets permeates throughout the area, with some small cul-de-sacs in larger blocks. Interest is created in the street scene with crescents and gently sweeping curved routes.

## Key Space:

Shenstone Drive presents a strong precedent for linear landscape features in the public realm. A wide grass verge of sufficient depth to accommodate street trees and car parking runs parallel to the lower-order road carriageway the length of the street. This creates a rich green setting for the housing that fronts the wide streetscape space.



## Materials/Design

**Details:** The garden suburb character is emphasised by the key materials - consistent use of red brick and brown-red roof tiles, some elevations picked out with light colour painted render. Hedges define plot boundaries.



Evergreen hedge-rows used to define plot boundaries.



Dominant red brick character with brick work detailing.



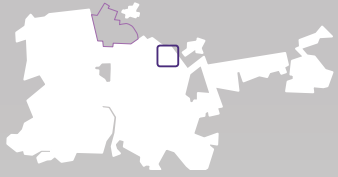
Red brick detail line through white painted render.



Chimneys and front gables emphasis family housing form.



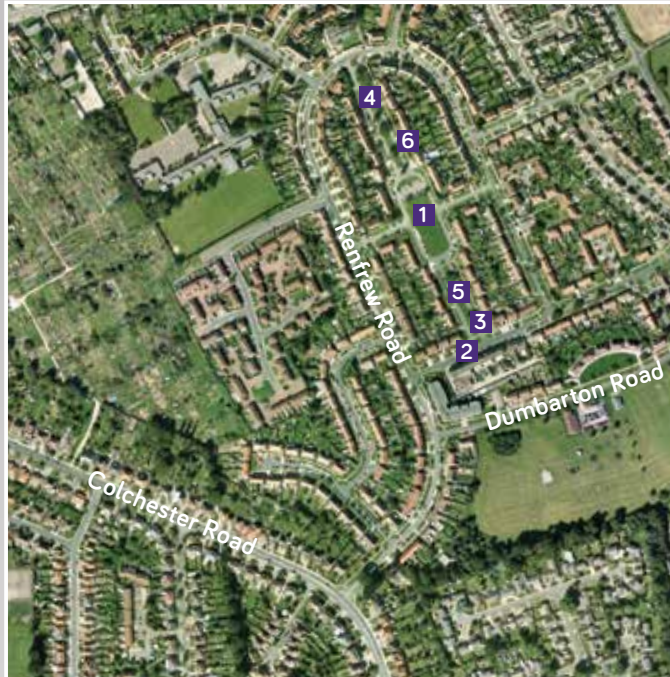
# Context Study Area 4: Rushmere



## Introduction/overview:

Rushmere displays similar characteristics to Whitton and Castle Hill as another planned post-war housing extension. Generous public realm landscaping and residential homes set in good plots with green front gardens combine to create garden suburb identity. The comprehensive planning of Rushmere is demonstrated by the good provision of local shops, services and schools, and public spaces including playing fields and a larger area of allotments. Rushmere is located to the south east of the North Ipswich site.

Indicative Residential Density circa  
25-30dph



**Aerial Photo:** The red roofs of lower density residential development are set in green private gardens and tree-lined streets and spaces. Playing fields south of Dumbarton Road. Allotments to the east of Rushmere Hall school.



## Figure Ground:

Lower density housing is arranged around a connected network of streets. Significant open spaces (including allotments and sports pitches) emphasize the green, garden suburb character. Schools and local centre facilities are centrally located.



## Block Structure:

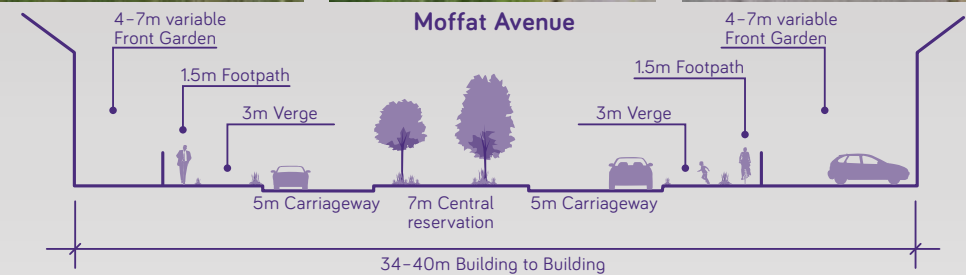
The significant land areas for the allotments, playing fields and Rushmere Hall Primary School are evident in the 'negative space' shown in this diagram. The block structure of Renfrew Road / Moffat Avenue presents an interesting precedent for North Ipswich.



## Street Pattern:

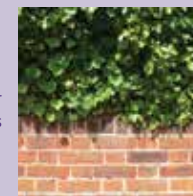
The master planned 'loop' route of Renfrew Road is the most dominant street form, accessed from the primary infrastructure through route of Colchester Road. The linear space of Moffat Avenue is visible as the route dissecting the Renfrew Road block.

**Key Space:** Moffat Avenue is a central boulevard street that runs through the residential block to the east of Renfrew Road. The Boulevard is strong precedent for North Ipswich with its central median of grass verge and street trees, complemented by verge on either side of the parallel street corridor. Houses fronting the boulevard benefit from the wide green streetscape setting.



## Materials/Design

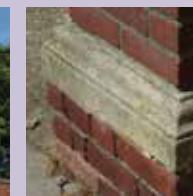
**Details:** Red brick and red-orange roof tiles are the dominant material palette components for built form. Low brick walls define block boundaries, particularly front gardens.



Low red brick walls and hedging define plot boundaries.



White render used as contrast to red brick.



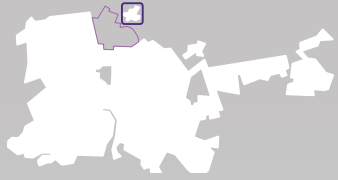
Red brick and concrete plinth detail in brick pier.



Tree lined boulevard character of Moffat Avenue.



# Context Study Area 5: Westerfield



## Introduction/overview:

The village of Westerfield is chosen as a comparison and contrast to the urban study area sites. Design cues taken from looking at Westerfield village are intended to help the masterplan to blend from the urban to rural, in recognition of the North Ipswich site location on the urban - rural fringe. The study uses the same scale grid as the urban sites, and thus focuses on the village core at the cross roads of Westerfield Road and Lower Road / Church Lane. The village extends further than this study area, notably to the south with Westerfield rail station and public house.



**Aerial Photo:** The rural setting of Westerfield is apparent with agricultural fields surrounding the village.

## Indicative Residential Density circa 10dph



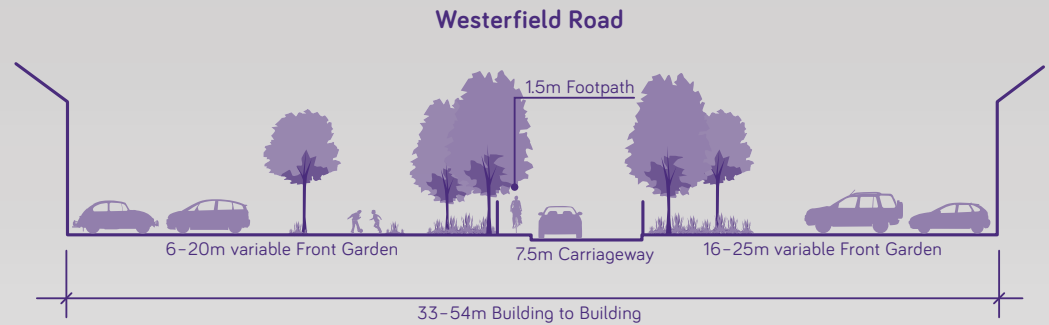
**Figure Ground:** The village demonstrates a considerably lower density of development than the urban context studies. Residential density is lower, with less homes in total within the study. Ribbon development along the main streets has been supplemented by infill behind.



**Block Structure:** Four core block quarters correspond with the street pattern of the village cross roads. Blocks are divided in some parts by short cul-de-sacs.



**Street Pattern:** The village structure, comprising the main street structure, comprising the main north-south Westerfield Road route, dissected by the east-west route of Lower Road - Church Lane.



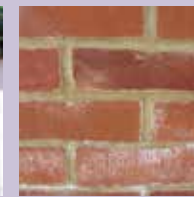
**Materials/Design Details:** It is notable that the material palette is broadly consistent with the urban study areas, with red brick the core material. Painted render is an additional material feature applied to some elevations.



Low brick walls and hedging define some plot boundaries.



Painted render in light pastel shades contrasts with brick.



Red brick is the dominant material for homes.



Light buff brick is an alternative material variation.



# Urban Context Study: Key Lessons

## Block Layout

Garden Suburbs can accommodate a variety of housing types within well proportioned development blocks that are of sufficient depth to provide front and back gardens for all properties. Block layouts should incorporate the principles of perimeter blocks and connected streets, but should avoid repetitive grid-iron patterns, looking more towards gently curving streets and crescents that create interesting vistas and attractive settings for homes.



## Street Trees & Verges

Streets need to be of sufficient width to accommodate landscape design elements including street trees, grass verges and central medians. Green streets with these landscape features can make positive contribution to the streetscene, establishing an attractive setting for development. Tree-lined verges and are a good means of screening lower order slip roads from higher order routes.



## Front Gardens – Building Set Backs

Housing plots and blocks should be of sufficient depth to accommodate gardens to the front and rear of homes. Front gardens make a particularly important contribution to the street scene, especially where sufficient depth is provided to allow landscape features to mature and enliven the street scene. Front gardens and consistent building set backs from the street are important characteristics of Garden Suburbs.



## Materials Palette

Consistent application of a small but well defined material palette can help unify development and reinforce the sense of identity. The precedents identified in the context studies give clear guidance on the core materials and colours that should be used to maintain consistency with existing built form in north Ipswich. Red and buff brick are the key materials, with some edged details using dark brick and light render.



## Boundary Definition

A strong sense of identity and ownership can be established by ensuring homes and plots are defined clearly using consistent boundary treatments. North Ipswich can ensure consistency with existing areas by using low brick walls to define front and side gardens. Hedgerows planted and trees in front gardens compliment the low brick walls and make an important contribution to the Garden Suburb character.



## Landscape Character

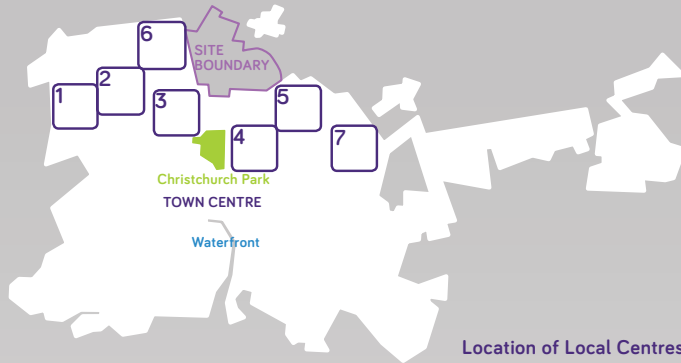
Provision of space for integrating landscape elements in both the public and private realm is an important design tool in the creation of garden suburb character. Front gardens offer the potential for individual variation in landscape design. Common street tree planting and landscape verges in wider streets creates a consistent approach to the whole streetscene. Street trees and low evergreen hedgerows in front gardens are key.





# Urban Context Study: Local & District Centres

This part of the urban context study focuses on Local and District Centres in North Ipswich. Lessons can be drawn for the Ipswich Garden Suburb by studying the existing surrounding centres. The objective is to replicate positive features while avoiding mistakes that have been made in the past. A detailed analysis of these centres will enable the Council and future developers to create successful places and supplement the existing offer without competing with existing facilities and services.



Location of Local Centres

The location plan shows the position of the Study Areas in relation to the North Ipswich masterplan site and the wider Ipswich Borough. The centres were chosen for their relative proximity to the site and the potential impacts the future Ipswich Garden Suburb development might have. The study areas comprise the following:

- 1 District Centre at Meredith Road
- 2 Local Centre at Garrick Way
- 3 Local Centre at Dales Road
- 4 Local Centre at Brunswick Road
- 5 Local Centre at Colchester Road
- 6 Local Centre at Fircroft Road
- 7 Local Centre at Selkirk Road

## Local Centre 1: Meredith Road



Meredith Road is the closest District Centre to the Ipswich Garden Suburb site, located to the west of it.

The main distinguishing feature separating Meredith Road as a District Centre is the provision of a large shopping store in the form of Aldi and the BP petrol garage on the corner of Meredith Road and Norwich Road (A1156) as well as Whitton Clinic.

Whereas the Local Centre shopping parades have been located on one side of the road, this District Centre, has both sides of the road lined with shop units and businesses. Once again where a traditional shopping parade has been used, flats are located above, some of these are available to let.

Two of the retail units were currently vacant at the time of the site visit.

Meredith Road was busy with people and the off road parking was occupied showing the use. This was helped by the fact Meredith Road links the residential area of Whitton to the Norwich Road. It also appeared to be a through route for a number of bus routes, increasing the pedestrian movement around the shops.

Other shops included a number of convenience stores and hot food takeaways, a hospice charity shop, a betting shop, fruit & veg/florist and bakery.

## Local Centre 2: Garrick Way



Garrick Way Local Centre is a parade of shops serving the surrounding post war semi detached dwellings.

Existing shops include:

- Co-op with ATM
- Greengrocers and florist
- Hair dressers
- Tanning salon
- Take-aways
- Hardware store
- Butcher
- William Hill betting shop

This Local Centre has dedicated off street parking, with generous on street parking on the other side of the road.

The area is landscaped with grass verges and generous common areas which are well maintained.

The area was relatively lively with shops workers interacting with each other.

## Local Centre 3: Dales Road



Located on two sides, Dales Road is fairly large in relation to the number of units. Semi detached family houses and bungalows are located around the local centre. The first impression is that the area is slightly run down. It comprises:

- Co-op supermarket
- Computer shop
- Hair salon
- Post office
- The Dales pub
- Motor and Engineers
- Bakery
- Estate agents
- Co-op bank

There is limited parking surrounding the shops and some off street parking. The majority of patrons are likely to come from the surrounding residential area.

The shops do not appear to be particularly busy compared to other Local Centres.

This Local Centre acted as a divide for two distinct residential areas with detached family dwelling located in one area and smaller bungalow style dwellings in the other. The latter appeared neglected, whereas the family dwellings looked in better condition.

## Local Centre 4: Brundswick Road



Brundswick Road is located off the main Colchester Road. The post war parade of shops, located on a large residential street contains:

- a Mace convenience store,
- a post office,
- two take-aways, and
- a few businesses including a hair salon and electrical store.

Above the shopping parade are a number of flats, which appear to be occupied. The residential area surrounding the Local Centre consists of semi detached housing with off street parking.

The area appears to be a less desirable area to live with street verges and open spaces not particularly well maintained.



The housing around the local centre is set out in a linear pattern. The majority of houses appear to be looked after but the condition does vary along the street.

The local centre appears to have limited passing trade and seems to serve mainly the immediate population. There is a sufficient supply of on street parking to serve to the Local Centre. The location may have influenced how well the shops are being utilised, as there is little movement around the area.

## Local Centre 5: Colchester Road



Colchester Road Local Centre is a short shopping parade located off the Colchester Road, to the South East of the Ipswich Garden Suburb development site.

The Local Centre consists of:

- a co-op convenience store with a post box;
- a unisex hair dressers; and
- an electrical supply store.

The parade of shops is located in an area of semi detached Victorian properties which have been well maintained. Above the shops are residential flats which are currently occupied.

Located close to the local centre is Northgate High School, Arts and Social centre, as well as two churches - the Church of the Later Day Saints and Colchester Road Baptist Church.



Due to its location the shop has a lot of passing trade from the main Colchester Road as well as a local population to serve.

There is limited on street parking which is regulated by a parking restriction of 2 hours.

## Local Centre 6: Fircroft Road



Henley Rise does not follow the traditional shopping parade structure seen in the rest of the study areas. This Local Centre is set out in a precinct style development.

The Local Centre has a medium sized co-op food store including a co-op pharmacy. At the end of the shopping area is a pub known as the 'The Man on the Moon.' Other shops include a hot food takeaway, dry cleaners, bakery and a hair dresser.

The surrounding area is well maintained with detached family dwellings built during the 1960s.

Pedestrians dominate and car use is restricted through the use of landscaping.

The areas appeared to be well maintained and showing a reasonable footfall.



## Local Centre 7: Selkirk Road



This Local Centre was situated in a crescent style development, containing off street parking. It comprises:

- Co-op
- News Agent
- Fruit & Veg. shop
- Betting Shop
- The Selkirk pub
- Hospice shop
- Take away

There is a substantial number of green spaces which are kept to a high standard.

Surrounding houses are semi detached family dwellings which seem to be maintained to a high standard.



## Conclusions

Overall, the majority of centres were small shopping parades with only Meredith Road being of a more significant size to be classified as a District Centre. While most of the selected centres are traditional shopping parades with shop units being located on one side of the street, Meredith Road District Centre has shop units on both sides of the road, Fircroft Road is a precinct style development and Selkirk Road a crescent. In all cases, the products and services on offer meet mainly the daily needs of local people (e.g. food shop, butcher, bakery, florist, hair dresser, pharmacy, take away, betting shop, pub, post office, estate agent). In all cases, the space above the shop units is in residential use. Generally a limited amount of parking is provided in off street parking bays. At the time of the site visit most of the shop units were in use and only a limited number of units were empty, indicating good demand and take up. Overall, the majority of centres appeared busy and well used with the exception of Dales Road and Brundswick Road that, on the day of the site visit, appeared quieter and less well maintained than the other centres.







# APP 3

## Glossary of Terms

## Glossary of Terms

### *Active frontage*

Street frontages that bring interest, life and vitality to the public realm. They should have frequent doors and windows with few blank walls, articulated facades, and lively internal uses visible from the outside, or spilling onto the street.

### *Amenity*

Relates to the immediate environment around new development. Safeguarding residential amenity means that existing levels of privacy; degree of overlooking, and quality of environment are not compromised by adjacent or surrounding development.

### *Boundary Treatment*

Refers to various methods of defining boundaries (e.g. front and back gardens, open spaces, car parks and service areas). Boundary treatments can include walls, railings, hedges and fences, tree and shrub planting. Of particular relevance to urban design is the use of robust boundary treatments defining the boundary between public and private space.

### *Community Infrastructure Levy (CIL)*

A levy allowing local authorities to raise funds from owners or developers of land undertaking new building projects in their area.

### *Community Trust*

Trust set up by the developer/local authority to hold grants or Section 106 agreement contributions. These trusts can act as the mechanism through which the community owns and manages assets within the community.

### *Density*

A measure of the average number of persons, households or units of accommodation per area of land.

### *Design Code*

A document providing detailed guidance on aspects of design which developers of individual parts of the site will be expected to adhere. Guidance is usually provided on highway design, open space, public realm and landscape design, and the layout of new housing/employment development. Guidance on architectural detailing and materials is sometimes also provided. It typically includes details of dimensions and street cross-sections.

### *Design Speed*

Refers to the maximum vehicular speed which has governed the detailed design of the highway.

### *Desire Line*

The ideal route for movement, usually the most direct route between two destinations. Usually referring to pedestrian movement, desire lines often do not relate to existing streets.

### *Enclosure*

The use of buildings to create a sense of defined space. Enclosure is achieved where the buildings form a strong continuous edge and where the ratio of the width of the space or street to the height of the buildings enclosing it is sufficient for the observer to feel that they are in an enclosed rather than an open space.



### *Environmental Impact Assessment (EIA)*

A procedure to be followed for certain types of project to ensure that decisions are made in full knowledge of any likely significant effects on the environment.

### *Flood Risk Assessment (FRA)*

A study to assess the risk to an area or site from flooding, now and in the future, and to assess the impact that any changes or development on the site or area will have on flood risk to the site and elsewhere.

### *Floorspace*

The square meterage/footage of any given floor area multiplied by the number of storeys of a building. Often used to determine the minimum/maximum size of residential/commercial activity required where the total quantum of built development is restricted. Can also be used as a means of calculating density (e.g. square metres per hectare).

### *Formal Open Space*

Usually refers to areas of open space which are permanently laid out or enclosed for certain sports activities (e.g. sports pitches, courts, greens).

### *Frontage*

That part of a building/group of buildings which significantly contributes to the character of an area and defines the street.

### *Garden City*

'A Garden City is a town designed for industry and healthy living; of a size that makes possible a full measure of social life, but not larger; surrounded by a permanent belt of rural land; the whole of the land being in public ownership or held in trust for the community.'

Formal definition adopted by the Garden Cities and Town Planning Association in 1919.

### *Gateway*

Refers to a point on a key route which creates a sense of arrival, often through the enclosure of existing buildings, or through techniques such as changes in surfacing or tree planting.

### *Green Infrastructure*

A network of multi-functional green space, urban and rural, which is capable of delivering a wide range of environmental and quality of life benefits for local communities.

### *Home Zones*

A street or group of streets where pedestrians, cyclists and vehicles share the space on equal terms, with cars travelling at little more than walking pace.

### *Informal Open Space*

Usually refers to areas of open space which are laid out for informal activity (e.g. parkland, village greens, lakeside areas, 'kickabout' areas).

### *Landscaping*

Refers to the use of materials for landscaping purposes. Usually incorporates the use of paving, street furniture, public art, trees, shrubs, and water features.

### *Legibility*

The degree to which a place (its structure, form and function) can be easily understood and communicated.

### *Master Plan*

A plan or illustration which sets out the overall structure or layout of new development. Often used to convey a development concept or image of the development rather than specify elements of detailed design.

### *Mixed Use Development*

Development which encompasses a variety of different land uses within close proximity. Can refer to adjacent buildings which accommodate different land uses, or different land uses which are accommodated within a single building or group of buildings.

### *On-Plot*

Refers to activities located within the curtilage of a building, usually in private ownership (e.g. on-plot parking, on-plot landscaping).

### *On-Street*

Refers to activities located within the public highway, usually in public ownership (e.g. on-street parking).

### *Perimeter Block*

All buildings need two faces: a 'front' onto public space (for entrances and the most public activities) and a 'back' where the most private activities occur. Applied consistently, designing development with a 'front' facing outwards onto the public space (street, square or park) and a 'back' which faces inwards to the centre of the block (with private outdoor space), leads to the creation of 'perimeter block' development.

### *Permeability*

The degree to which an area has a variety of pleasant, convenient and safe routes through it.

### *Primary Street*

A street which by its design can be identified as the most important and connected route through an area. Often accommodating public transport, street planting and higher levels of public activity, primary streets can define and contribute greatly to the character of an area.

### *Public Realm*

Streets and spaces available for use by everyone without charge - shaped by buildings, landscaping, structures and activities alongside or within them.

### *Secondary Street*

A street which by its design can be identified as a lower key route than

the primary street (see above), whilst still providing important connections through the development. Secondary streets have lower levels of public activity, and tend to provide a second (alternative) route between destinations. Secondary streets can also contribute greatly to the character of an area, particularly in creating a sense of enclosure and human scale.

### *Section 106 Agreement*

The legal document which sometimes forms part of a planning consent, and which specifies the obligations which a developer must enter into or satisfy as part of the development permitted.

### *Secured by Design*

Initiative from the Association of Chief Police Officers (ACPO) which sets out basic principles to be followed in achieving neighbourhood safety and security).

### *Sense of Place*

A person's perception of a location's indigenous characteristics, based on the mix of uses, appearance and context. That which makes a place memorable.

### *Shared Surface*

These are streets within which a single surface treatment is employed. Vehicular movement, parking and pedestrian areas are integrated with no segregation of movement/space.

### *Soft Landscaping*

Refers to the use of materials for landscaping purposes. Usually incorporates the use of paving, street furniture, public art, trees, shrubs

and water features.

### *Street Furniture*

Objects desired or required as part of the laying out of a street. Includes seating, lighting, bins, cycle storage, signage, boundary treatments and planters). Street furniture can also incorporate public art.

### *Sustainable Development*

The UK Sustainable Development Strategy Securing the Future set out five 'guiding principles' of sustainable development: living within the planet's environmental limits; ensuring a strong, healthy and just society; achieving a sustainable economy; promoting good governance; and using sound science responsibly.

### *Sustainable Drainage Systems (SuDS)*

An approach to managing rainfall and run off in developments, with a view to replicating natural drainage. SuDS also aim to control pollution, recharge ground water, control flooding, and often provide landscape and environmental enhancement.

### *Town and Country Planning Association (TCPA)*

Founded in 1899, the TCPA is the UK's oldest independent charity focused on planning and sustainable development.

### *Topography*

The arrangement of the natural and artificial physical features of an area.



### *Transport assessment*

A comprehensive process that sets out transport issues relating to a proposed development. It identifies what measures will be required to improve accessibility and safety for all modes of travel, particularly for alternatives to the car such as walking, cycling and public transport and what measures will need to be taken to deal with the anticipated transport impacts of the development.

### *Travel plan*

A long-term management strategy for an organisation or site that seeks to deliver sustainable transport objectives through action and is articulated in a document that is regularly reviewed.

### *Viability testing*

An objective test of the ability of a project to meet its costs including the cost of planning obligations, whilst ensuring an appropriate site value and competitive returns for the landowner and developer.

### *Walkable Neighbourhood*

The area defined by a 400m or 5 minute walk from a local or neighbourhood centre. Walkable neighbourhoods have an interconnected and safe walkable street network, where shops, schools, public transport, community facilities and other buildings front the street.









# APP 4

## Spatial Options for the Ipswich Garden Suburb

## Generating Spatial Options

The process of generating options occurred between July - November 2012, and led to the preparation of the Issues and Options Report, which was subject to informal consultation in January and February 2013.

The options were generated through an iterative design process, which sought to progressively identify a smaller number of options which could best fulfil the Borough Council's objectives for the site, and accommodate the land use and infrastructure requirements in a manner which embodied best practice in urban design and place making.


Two key stages of work were undertaken:

- i) A Community Planning Day in July 2012 – working in groups the participants identified a range of design and development principles and then applied these in generating spatial plans. This resulted in six spatial options, many of which have striking similarities, which is thought to stem from the fact that participants were informed about the site's character and constraints, had visited the site and knew the area well, and had spent time considering the principles that should be applied to the plan. This indicated a degree of consensus, at a conceptual level, about how the site might be arranged .


- ii) Testing and refining the six spatial options by the project master-planners (David Lock Associates) to identify three options which embodied similarities emerging from the Community Planning Day, and which were considered as having reasonable potential to be evolved through ongoing detailed design.


The outputs of these two stages are described here, and the reasons for carrying forward or discounting ideas are explained.


## Options Generated at the Community Planning Day

| Spatial Option   | Description  | Notable Points   | Conclusion  |
|--|--|--|---|
| <p>Group 1</p>  | <p>Landscape – Country Park located in the north.</p> <p>Fonnereau Way retained. Green buffer to Westerfield village identified. Public open spaces located within each neighbourhood.</p> <p>Community infrastructure – district centre located at rail crossing to link neighbourhoods. One local centre in eastern neighbourhood. Primary school in each neighbourhood, in proximity to centres. Secondary school in eastern neighbourhood.</p> <p>Residential – Three neighbourhoods, each with a focal point.</p> | <p>The location of the country park provides the opportunity to establish a transition between town and countryside, and avoids development on the most visible parts of the site when viewed from the north.</p> <p>The retention of Fonnereau Way and the green buffer to Westerfield are consistent with IBC’s objectives for the site.</p> <p>Secondary school is potentially marginalised and may be better brought to a more central location.</p> <p>District centre may be difficult to develop if it straddles the railway, and not commercially attractive.</p> <p>The concept of walkable neighbourhoods is well established.</p> | <p>With the exclusion of the district centre, all ideas are considered worthy of testing at the next iterative stage of the masterplanning process.</p> |





| Spatial Option   | Description  | Notable Points  | Conclusion  |
|--|--|---|---|
| <p data-bbox="389 320 483 347">Group 2</p>  | <p data-bbox="725 320 1131 523">Landscape – Country Park located in the north. A series of green corridors connect smaller public open spaces. Green buffer to Westerfield village established.</p> <p data-bbox="725 564 1137 895">Community infrastructure – District centre located in south-west neighbourhood, adjacent to railway line. Local centres in northern and eastern neighbourhoods. Primary school in each neighbourhood, secondary school in eastern neighbourhood. No co-location of schools and centres.</p> <p data-bbox="725 936 1149 1056">Residential – Three neighbourhoods. Focal points tend to be towards the margins rather than centrally located</p> | <p data-bbox="1171 320 1585 564">Again, the location of the country park is positive. However, other public open spaces are peripheral within the neighbourhoods, reducing accessibility for some residents. Green corridors could support wildlife.</p> <p data-bbox="1171 606 1594 767">Secondary school is close to existing Westerfield Road and playing fields can contribute to green buffer for Westerfield village.</p> <p data-bbox="1171 809 1594 970">Lack of co-location of local centres and primary schools may undermine the ability to establish walkable neighbourhoods.</p> | <p data-bbox="1617 320 2033 608">The potential of the secondary school location should be further tested. Location of local centre in northern neighbourhood relates well to Henley Road, where it can also serve existing residents is worthy of further consideration.</p> <p data-bbox="1617 649 2024 767">Green corridors should be further considered to promote ecology and biodiversity.</p> |

| Spatial Option   | Description  | Notable Points  | Conclusion   |
|--|--|---|--|
| <p data-bbox="389 320 483 347">Group 3</p>  | <p data-bbox="725 320 1149 523">Landscape – Country Park to the north. Fonnereau Way retained. Small public open spaces in each neighbourhood. Green buffer to Westerfield village established.</p> <p data-bbox="725 564 1149 938">Community Infrastructure – District centre located adjacent to Westerfield Road, and local centres in northern and eastern neighbourhoods. Secondary school located on site of Ipswich School playing fields. Primary school adjacent. Other primary schools co-located with local centres</p> <p data-bbox="725 979 1149 1098">Residential – Three neighbourhoods established, each with a centrally located focal point.</p> | <p data-bbox="1171 320 1594 438">Landscape structure is positive, with a good distribution of open space and retention of Fonnereau Way.</p> <p data-bbox="1171 480 1594 683">The co-location of parks, primary schools and local centres within the northern and eastern neighbourhoods is a positive response to the concept of walkable neighbourhoods.</p> <p data-bbox="1171 724 1594 884">The location of the district centre adjacent to Westerfield Road balances access to new and existing residents and makes good use of existing road.</p> <p data-bbox="1171 925 1594 1128">Secondary school uses existing school site, but may be contrary to land owners intentions, which could hamper its delivery at the appropriate time.</p> | <p data-bbox="1617 320 2040 438">Ideas for landscape, and local and district centres should be considered further at the next iteration.</p> |

| Spatial Option   | Description   | Notable Points  | Conclusion  |
|--|---|---|---|
| <p data-bbox="389 323 483 352">Group 4</p>  | <p data-bbox="725 323 1151 568">Landscape – Country Park located to the north. Green buffer to Westerfield village established. Small public open spaces within each neighbourhood, and green corridor alongside railway embankments.</p> <p data-bbox="725 611 1151 1070">Community Infrastructure – District Centre located close to Westerfield Road in south-west neighbourhood. Local centres centrally located within northern and eastern neighbourhoods. Secondary school in south-west neighbourhood adjacent to railway and as part of district centre. Primary schools co-located with local centres in northern and eastern neighbourhoods.</p> <p data-bbox="725 1114 1151 1222">Residential – Three neighbourhoods established each with a central focal point.</p> | <p data-bbox="1173 323 1590 480">Many green corridors would support good access throughout the site and help generate a garden suburb character.</p> <p data-bbox="1173 523 1590 724">Location of secondary school within south-west neighbourhood, adjacent to district centre, offers a more central and accessible location for new residents.</p> | <p data-bbox="1621 323 2024 435">Location of district centre and secondary school should be further considered.</p> <p data-bbox="1621 478 2002 552">Concept of green corridors should be further considered.</p> |



| Spatial Option   | Description  | Notable Points   | Conclusion  |
|--|--|--|---|
| <p data-bbox="389 323 483 347">Group 5</p>  | <p data-bbox="725 323 1149 608">Landscape – Country Park located in the east, contained by the railway. Green corridors link through the site with green open spaces adjacent to existing residential properties to function as a green buffer. Buffer to Westerfield village established.</p> <p data-bbox="725 651 1149 983">Community Infrastructure – District centre adjacent to Westerfield Road. Local centre in northern neighbourhood only. Secondary school located in northern neighbourhood, with primary school and local centre adjacent. Two primary schools located in south-west neighbourhood.</p> <p data-bbox="725 1026 1149 1182">Residential – three neighbourhoods established, each with a different approach to landscape and community infrastructure provision.</p> | <p data-bbox="1171 323 1599 523">This is the most distinctive approach, which would perhaps create greater variety between the neighbourhoods. However, there are several perceived disadvantages:</p> <ul data-bbox="1171 566 1599 1217" style="list-style-type: none"> <li data-bbox="1171 566 1599 678">• access to the open countryside through the country park is hampered by the railway;</li> <li data-bbox="1171 699 1599 810">• development will be more visible from open countryside to the north;</li> <li data-bbox="1171 831 1599 986">• concept of walkable neighbourhoods is reduced – no local facilities are proposed in the eastern neighbourhood;</li> <li data-bbox="1171 1007 1599 1118">• green buffer to Westerfield village is reduced through proximity of district centre; and</li> <li data-bbox="1171 1139 1599 1217">• public open space is marginalised within neighbourhoods</li> </ul> | <p data-bbox="1617 323 2022 568">This spatial option is not perceived as meeting sufficient number of objectives, and because it fails to establish a walkable neighbourhood structure is considered a less sustainable form of development.</p> <p data-bbox="1617 611 2022 722">However, the ideas relating to green corridors are positive and should be carried on to the next iteration.</p> |

| Spatial Option   | Description   | Notable Points   | Conclusion  |
|--|---|--|---|
| <p data-bbox="389 323 483 352">Group 6</p>  | <p data-bbox="725 323 1153 735">Landscape – Country Park located in the south-east adjacent to Tuddenham Road area. Fonnereau Way retained, and a landscape peripheral edge established to northern/eastern boundaries, including green buffer to Westerfield village. Small parks in eastern and south-west neighbourhood, with larger park in northern neighbourhood.</p> <p data-bbox="725 783 1153 1110">Community infrastructure – District centre located in south-west neighbourhood adjacent to Henley Road properties. Local centres in northern and eastern neighbourhoods, mainly co-located with schools. Secondary school located on Ipswich School playing fields.</p> <p data-bbox="725 1158 1153 1227">Residential – three neighbourhoods established, each with a focal point.</p> | <p data-bbox="1171 323 1599 523">Again, the location of the country park and the visual impact of the development on open countryside are not perceived as meeting the Council's objectives.</p> <p data-bbox="1171 571 1599 770">Secondary school uses existing school site, but may be contrary to land owners intentions, which could hamper its delivery at the appropriate time.</p> <p data-bbox="1171 818 1599 970">District centre is perceived as having poor exposure to new or proposed road infrastructure and therefore may not be commercially attractive.</p> | <p data-bbox="1617 323 2040 392">Ideas for landscape should not be tested at the next iteration.</p> <p data-bbox="1617 440 2040 552">Location of secondary school is worthy of further consideration to test land owners intentions.</p> |

## Testing and Refining the Spatial Options

Following the workshop, further masterplanning sought to consolidate the strongest ideas emerging from the Community Planning Day. Given the similarities between the plans on matters such as the location of the country park, it was possible to reduce the number of options from six to three, and thereafter focus attention on testing the advantages and disadvantages on the remaining variables.

Added to this, the process of testing the options was increasingly informed by further understanding of the drainage requirements for the site by the Borough Council.

A detailed account of the three options arising from this stage of the process, how and why they were generated, and the assessment of those options is presented in Chapter 5 of the Issues and Options Report, which can be viewed at:

<https://www.ipswich.gov.uk/sites/www.ipswich.gov.uk/files/Issues%20and%20Options%20Report%20Dec%202012.pdf>

It is important to note that the options were assessed in the following ways:

- in the context of the Council's policies and objectives for the Ipswich Garden Suburb;
- against the principles established at the Community planning Day;
- through the SA/SEA process.

In the event, the early degree of consensus derived from the Community Planning Day reduced the extent of the differences between the three options. The selection of the preferred option was therefore influenced by the relative abilities of the options to satisfy the broadest number of objectives arising from all participants in the process.

Option 2 was therefore identified as the preferred option on the basis that it:

- provides a suitable spatial framework for meeting the Council's objectives for the Ipswich Garden Suburb;
- achieved the broad support of the landowners, which is considered key to achieving delivery;
- achieved a majority support through the public consultation process;
- was found through the SA/SEA process to provide a reasonable basis for the delivery of a sustainable development.







# APP 5

## Preliminary SuDS Strategy

**Northern Fringe of Ipswich**

**Preliminary SuDS Strategy  
August 2013**

**PRODUCED BY:  
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### Limitations

It is the responsibility of the developer to ensure that all risks relevant to a particular property development are fully considered.

Information contained or used has been gathered from a range of different sources, the providers of such information should be contacted before making any irreversible decisions based upon it.

Ipswich Borough Council provides no warranty as to the accuracy, completeness, or suitability for any purpose of the information contained herein.

Ipswich Borough Council will not accept responsibility for any errors, omissions or misleading statements in this guidance or for any loss, damage or inconvenience caused as a result of relying on this guidance.

## 1 INTRODUCTION

This initial Sustainable Surface Water Drainage Strategy is intended to be included in a new supplementary planning document (SPD) which will guide the preparation of a master plan for a number of sites (195 Ha) on the Northern Fringe of Ipswich.

This initial strategy has been prepared broadly in accordance with the proposal dated March 2013 which was circulated to the SPD steering group.

David Lock Associate's (DLA's) draft layout received in June 2013 which includes a road layout has been used in the preparation of this strategy. Changes to this layout are suggested that would help reduce SuDS requirements.

This initial strategy and the allocation of green space need to be developed further before it can support an outline planning application. The resultant strategy will require further updates as the development progresses and as the National SuDS guidance and Standards and any local requirements become effective.

The initial strategy:

- Highlights how road / SuDS layouts affect spatial requirements for SuDS,
- Demonstrates how the SuDS strategy helps prevent worsening of flood risk and could reduce flooding in Westerfield.
- Provides information to enable typical street cross sections including swales to be provided in the SPD. Provides illustrations depicting SuDS.
- Identifies approximate space requirements for SuDS within a) Residential development areas and b) Green spaces and so informs the SPD regarding allocations of green space and development areas and achievable housing density.
- Identifies the approximate volume of excavated material arising from SuDS construction (to be disposed of on site?).
- Highlights issues associated with phasing and construction of the development – including pollution prevention and protection of SuDS that need to be addressed in the developing SuDS strategy.
- Some other issues that need to be resolved during subsequent stages of planning are identified (such as drainage of Westerfield Road and flooding at the Mersea Homes site due to limited railway culvert capacity).

## **2 BROAD STRATEGY**

The site has predominantly clayey soil, so attenuation type SuDS which attenuate, treat and convey runoff are required. Open landscaped SuDS are proposed so some runoff will also be intercepted – i.e. lost by infiltration into the topsoil and transpiration via vegetation (up to 5mm of rainfall is absorbed).

Soakage tests have not been undertaken across the whole development area but in places there may be some limited infiltration capacity which might usefully further reduce the spatial requirement for SuDS.

Peak flows from the SuDS system will drain to the Westerfield Watercourse at no more than the green field (pre development rate) for all storms with less than a 100 year return period. An increase in volume of discharge will be prevented by provision of long term storage.

This will prevent the development from worsening flooding and water quality in the Westerfield Watercourse.

In some locations surface runoff from higher land in one ownership will have to be conveyed through lower parts of the site in another ownership.

## **3 EXISTING SURFACE WATER DRAINAGE**

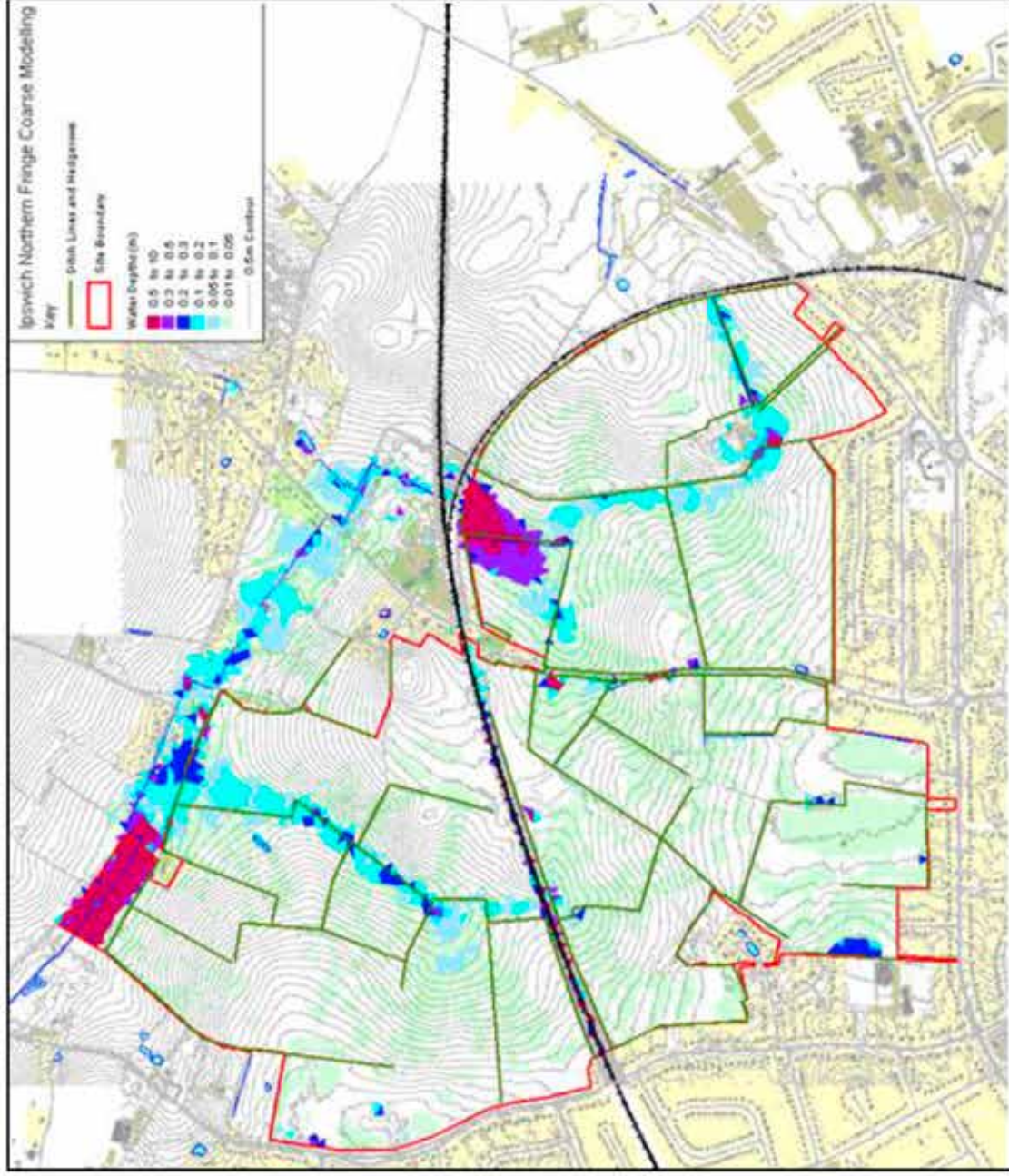
Low resolution 2D modelling undertaken using LiDAR ground level data obtained from the Environment Agency has been used to produce the following plan.

Coloured areas indicate locations most likely to flood. The areas are indicative because LiDAR data does include ditch or culvert details and 100% runoff is assumed, however they do indicate areas that are most of risk of flooding and should be used for siting strategic SuDS.

Ditches should be generally retained or improved and utilised as strategic routes for flow conveyance.

Ground level contours at 0.5m intervals are also shown





The large purple / red area just south of the railway is the area that could flood if the 634mm diameter railway culvert were to block. This culvert has limited capacity.

At present not all the development site drains to the Westerfield Watercourse; Part of the South West site including parts of Ipswich School and CBRE land drains in / on to the railway cutting and then into Ipswich and on to Dales Rd / Norwich Rd junction where it drains into the combined sewerage system. This is pumped and can overflow into the river Gipping and Orwell Estuary Orwell and flooding has occurred at Dales Rd area.

This is not an acceptable discharge route for surface water from the development.

### 3.1 Flooding at Westerfield

Flooding of gardens and the highway at Lower Road has been reported by several residents. Ipswich Borough Council staff visited and inspected the watercourses and now have photos and a video of flooding. Reported flooding affects the area opposite Sandy lane.

It is apparent the Ordnance Survey maps and the EA flood zone map are incorrect. They do not show the main watercourse which is routed to the South of homes in Lower Road.

The roadside watercourse with bridges / piped crossings is a tributary that flows towards the West and connects into the main watercourse just before the bridge to the property called "Westbrook". This bridge is partially blocked by sediment.

This tributary carries flows from the highway, Sandy Lane & AW's water supply pumping station, and another small roadside ditch that intercepts highway drainage and runoff from fields on the North side of Lower Road.

One resident, at "Chilterns", reported flooding from the main watercourse that has occurred twice in about 30 years.





The video supplied showed flooding in December 2012. Floodwater was flowing from the ditch on the North side of Lower Rad, across and along the road towards the tributary ditch on the south side as shown below:



An ICM model developed by IBC uses Mersea Homes' survey data for culverts and bridges along the Westerfield watercourse. However, the downstream invert level of the 80m long culvert under the railway is unknown and was interpolated.

The channel is very overgrown and a constant trapezoidal channel section assumed with 1m base and 1 in 1 side slopes and 0.5 m depth at nodes and a "Manning's n" roughness value of 0.05.

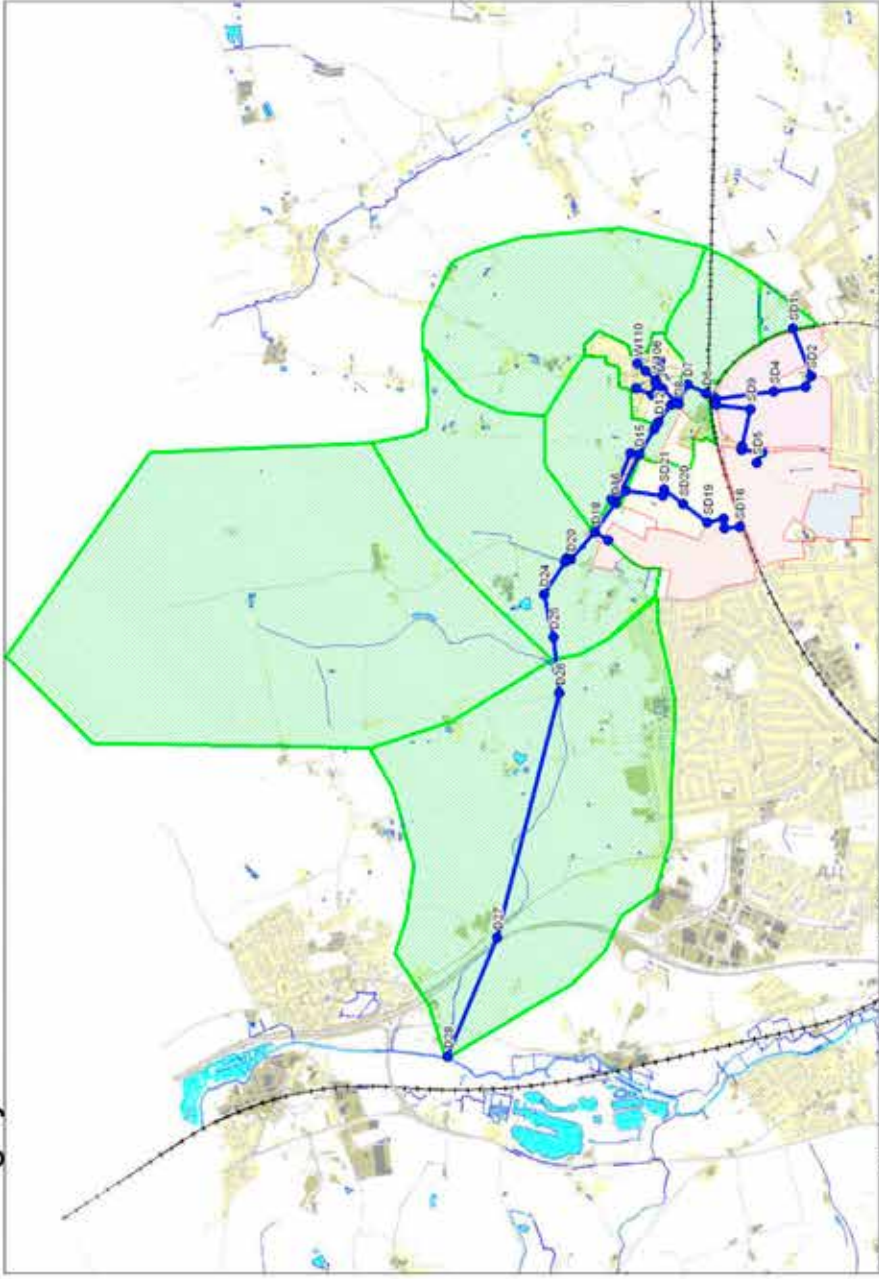
Field ditches in the development site are also overgrown and no accurate survey data exists. Following a site inspection these were represented using 0.5m deep trapezoidal channels with 1 in 1 side slopes and 1.25m wide base and Manning's roughness 0.05.

Flows from the urbanised part of Westerfield derive from subcatchment areas with 10% road, 20% roof and 70 % pervious.

Rural inflows, including those from the proposed but undeveloped site, are represented by the following hydrographs derived using the FEH CD-ROM v3. These were initially found to use catchment descriptors relevant to permeable soils whereas local Geological Mapping and local knowledge indicates the development site is predominantly clayey. The BFI HOST was adjusted accordingly.



### Existing System Model and catchments



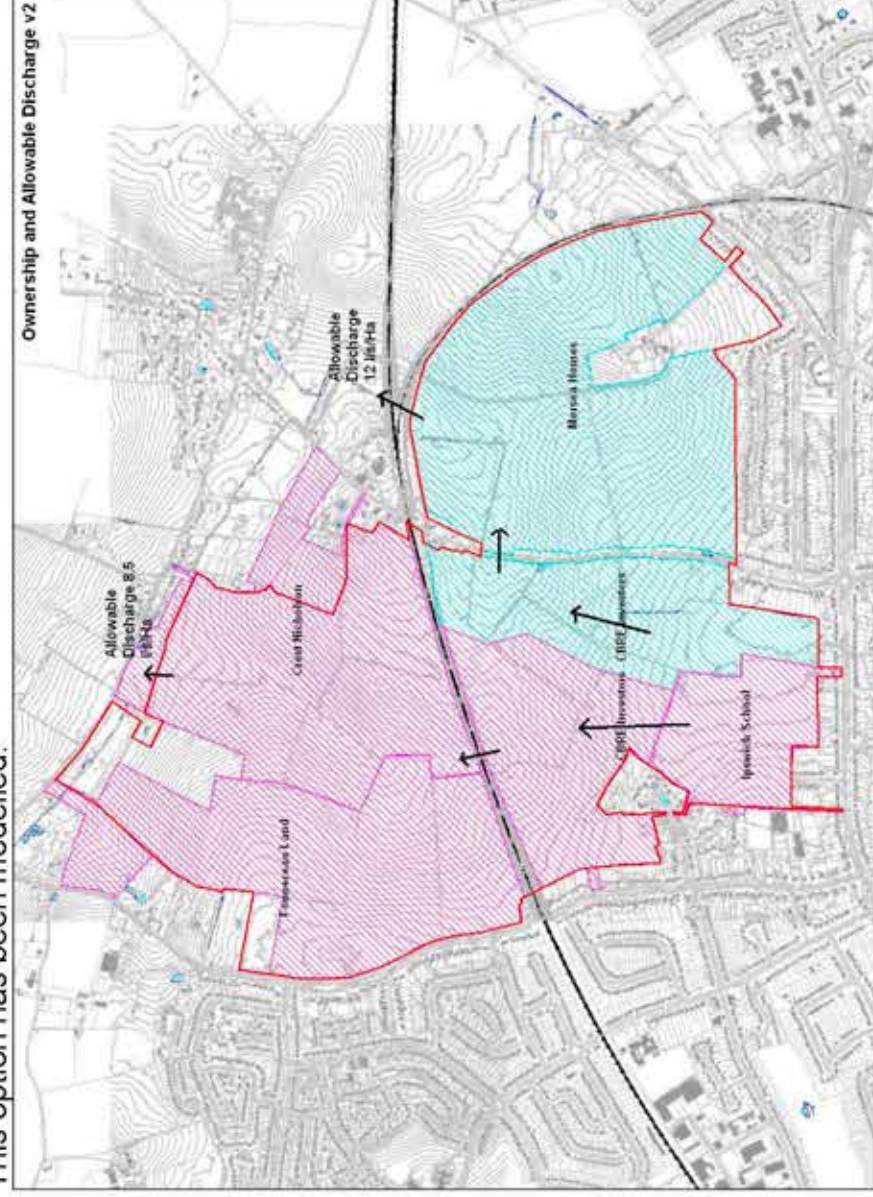
The critical duration rainfall event for flooding at Lower Rd Westerfield was found to be 720 minutes.

The model predicts flooding at Lower Rd in a 30 year return period but not a 10 year return period which is consistent with reports from residents. The base (existing) model was considered verified and then edited and copied to create a model of the developed site. (using ICM's Scenario Manager)

#### 4 OPTIONS FOR SITE SW DRAINAGE ROUTES

Two options exist as shown on the following plans. These indicate allowable discharges in a 100 year return period based on a 12 l/sec/ha greenfield rate from the existing development site catchment (estimated using IH124 as per JBA's FRA for Mersea Homes).

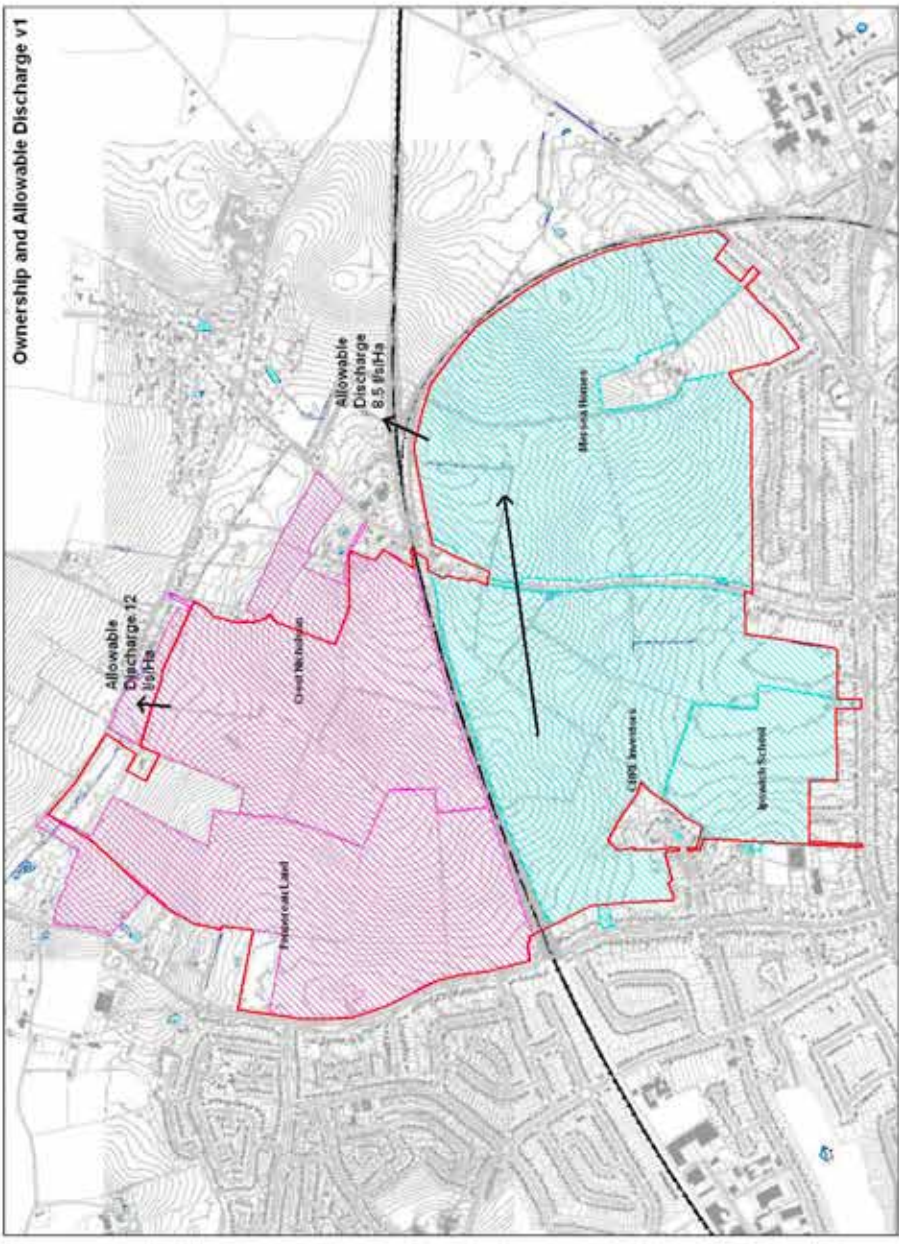
**Option1** – Surface water from parts of Ipswich School and CBRE is drained back to the natural, pre-railway route, discharging into the watercourse downstream of Westerfield. A new pipe under the railway would be required. A lower allowable greenfield flow (8.5 l/sec/ha) would apply to the Western sites to ensure the additional catchment does not add to flooding problems. This option has been modelled.



A swale up to 4 metres deep and 35m wide would be required to drain surface water (SW) from the Western part of the Ipswich School site.



**Option 2** shown below, drains surface water from Ipswich School and CBRE land eastwards into Mersea Homes' site and into the watercourse upstream of Westerfield. A lower allowable greenfield flow per hectare would apply to the Eastern sites to ensure the additional catchment does not add to flooding problems. This has not yet been modelled.





## 5 TYPE OF SUDS AND SPACE REQUIRED

For the development to proceed, both planning and SuDS Adoption Body approval will be required.

If the space requirement for SuDS and affect on street scene is not properly considered there is a high risk that any future SuDS / SW drainage application would be refused by the future SuDS Adoption Body (SAB – Suffolk CC).

National SuDS standards are expected to require open swales and basins at source which will attenuate, treat, and convey surface runoff. Wherever possible these should be multifunctional. Suffolk CC has indicated it will not adopt underground storage systems such as plastic crates in this type of development.

The proposed development will have large areas of green space and is intended to have a “garden city character” so there is expected to be sufficient space for open SuDS at source.

SUDS at source will reduce the size of downstream drainage.

## 6 SUDS WITHIN RESIDENTIAL AREAS

An excel workbook has been developed and used to estimate the space requirements and capacity of open swales sited in residential areas. The overall achievable housing density is also estimated. Various factors can be varied if necessary to look at local variations.

Assumptions

- Detached homes with 98 sq. m floor area and an average of 2.3 storeys
- Rear garden minimum length 9m, minimum area 75 sq. m
- Road width 5.5m
- Verge / service strip 1m wide
- Road side swales 3.7m wide 400mm deep 1 in 4 side slopes (This is the minimum size to comply with guidance and permit driveway crossings using pipes) – one each side of residential streets.

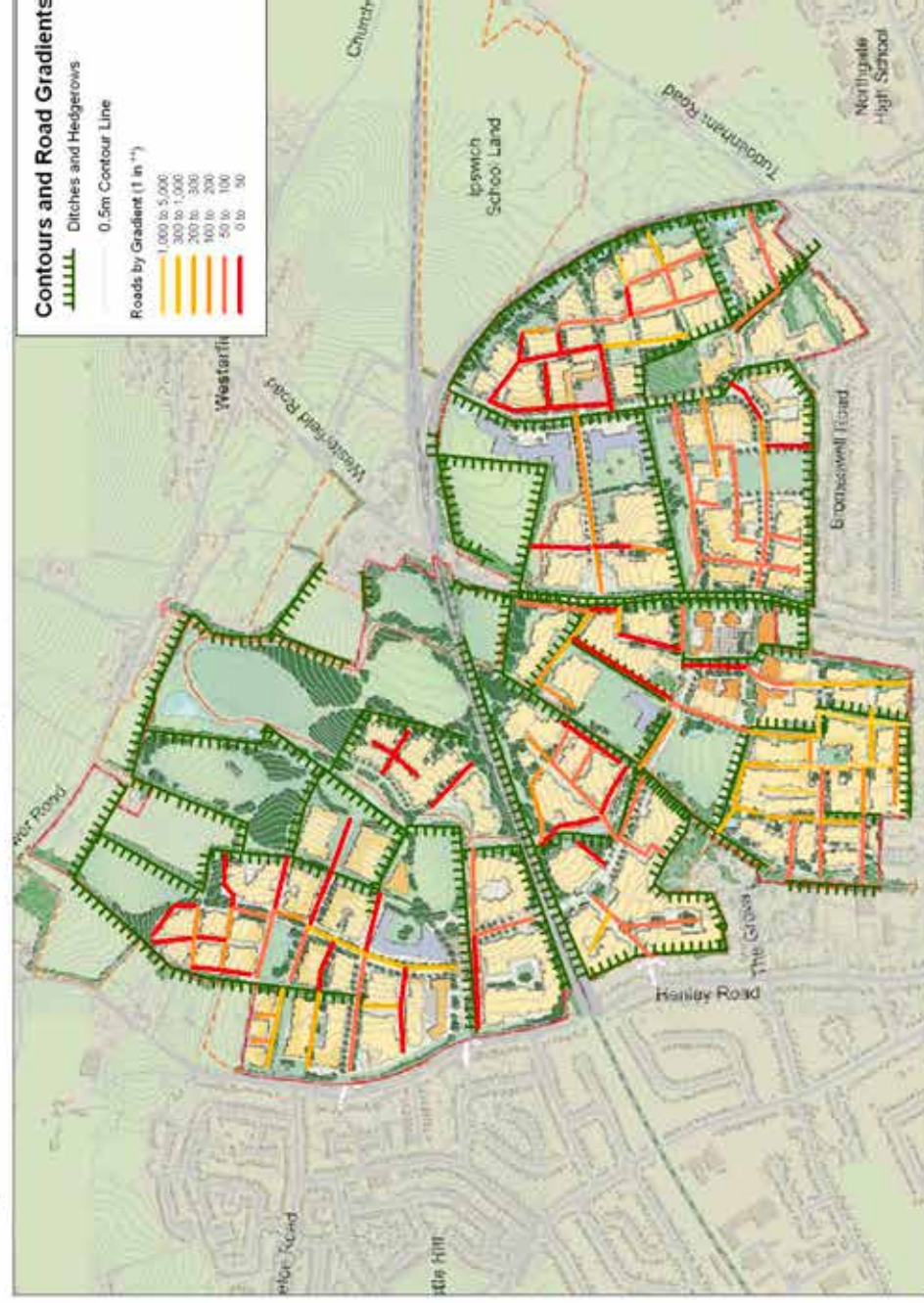
Two generic housing layouts were considered, both with road side swales as above:-

- Conventional street layout with every two homes sharing a driveway / swale crossing.
- Layout with 6 homes around a mews court, the private courtyard is assumed to be permeable paving, which helps provide attenuation storage and treatment functions. There would be fewer driveways crossing swales - which therefore would store more water.

The conclusions are:

- **An overall housing density of about 32 homes / ha appears achievable** with either a conventional street layout or with mews courts.
- **12 % of residential areas would be greenspace including verges, swales and play areas.**

The road layout shown by DLA's layout received during June 2013 was used to estimate the storage provided in swales sited either side of residential streets. The following plan highlights some of the roads which are assumed to have swales. (An adjustment was carried out to allow for missing roads and roads adjacent to district centres or schools)



The excavated volume for road side swales in the residential areas is about 25,000 m<sup>3</sup> and area of swales 10.9 Ha (not including a 1m wide roadside grass service strip).

The amount of storage provided by road side swales (note they also have conveyance function) depends on the longitudinal gradient of the roads.

Roads & swales following contours will be more effective. More storage would be provided if the roads coloured red on the above plan could be aligned more closely with contours.

If all homes were sited conventionally alongside roads, the swales would provide at least 12,500 m3. (Attenuation + interception + treatment storage).

If all homes were sited in mews courts, the swales and permeable paving serving the courts would provide at least 20,000 m3

A mix of housing layouts with residential road side swales providing 10,680 cu m of attenuation storage, 818 cu m of interception storage and 5,085 cu m of treatment storage is assumed in the following estimates. (With interception and attenuation storage totalling 11,497 cum - for a mixed layout with approx. 50% mews and 50% conventional)

The following table shows the storage capacity in residential swales in each land area.

|                | Attenuation Volume Provided within Residential Swales (m3) | Interception Storage Volume Provided within Residential Swales (m3) | Attenuation + Interception Storage Provided within Residential Swales (m3) | Treatment Storage Volume Provided within Residential Swales (m3) |
|----------------|--|---|--|--|
| Mersea S       | 2361   | 153   | 2,514  | 739  |
| Mersea N       | 561  | 41  | 602  | 237  |
| CBRE E         | 1604   | 120   | 1,724  | 858  |
| Ipswich School | 2437   | 229   | 2,666  | 1,823  |
| CBRE W         | 1214   | 74  | 1,288  | 395  |
| Fonnereau S    | 2160   | 176   | 2,336  | 981  |
| Crest          | 168  | 12  | 180  | 0  |
| Fonnereau N    | 175  | 12  | 187  | 52   |
| Totals         | 10,680   | 817   | 11,497   | 5,085  |

The above figures include storage provided in permeable paving – which will drain into the swales. The area of permeable paving is about 7.45 Ha - assumed to be in the mews courts only - about 37 sq. m per home.



## 7 SUDS IN STRATEGIC GREENSPACE - SW ROUTE OPTION 1

### 7.1 Initial SUDS Requirements for SW route Option 1

Initial estimates of SuDS storage required in each site (land ownership) were made using UK Sustainable Drainage Guidance and Tools web site (HR Wallingford). <http://geoserver.gisweb2.hwallingford.co.uk/ukstd/>

Contributing areas were measured in MapInfo using a copy of Masterplan Option 2 from David Locks in October 2012.

The workbook found the percentage impermeable (PIMP) was similar for the Mews court and Conventional housing layouts - as shown below.

Roof and paved areas were estimated by applying the following percentages to the contributing areas:

|               | Residential Land | School | District / Local Centre | Green Space |
|---------------|------------------|--------|-------------------------|-------------|
| % Impermeable | 60%              | 40%    | 100%                    | 10% runoff  |
| % Paved       | 40%              | 20%    | 50%                     | 0%          |
| % Roof        | 20%              | 20%    | 50%                     | 0%          |
| % Pervious    | 40%              | 60%    | 0%                      | 90%         |

Initial SuDS storage requirements are listed below. Note some revisions are made to the storage requirements following testing using the ICM model.

### Initial estimated SUDS requirements for Residential Areas SW route - Option1

| Land area / main owner | Total Area (Ha) | Estimated SUDS storage requirement |                     |                    |                  |                  | 100 Yr RP Allowable Discharge l/s/ha | 100 yr RP Allowable Discharge l/s |                            |
|------------------------|-----------------|------------------------------------|---------------------|--------------------|------------------|------------------|--------------------------------------|-----------------------------------|----------------------------|
|                        |                 | Impermeable Area (Ha)              | Interception (cu m) | Attenuation (cu m) | Long Term (cu m) | Treatment (cu m) |                                      |                                   | Nr of homes based on 32/Ha |
| Mersea S               | 32.79           | 19.67                              | 767                 | 12,426             | 163              | 2,360            | 1049                                 | 12                                | 393                        |
| Mersea N               | 5.52            | 3.31                               | 132                 | 2,087              | 27               | 397              | 177                                  | 12                                | 67                         |
| CBRAE                  | 10.34           | 6.21                               | 248                 | 3,925              | 55               | 745              | 307                                  | 12                                | 124                        |
| CBREW                  | 14.43           | 8.66                               | 346                 | 6,059              | 74               | 1,039            | 486                                  | 8.5                               | 124                        |
| pswich School          | 10.40           | 6.24                               | 250                 | 4,371              | 52               | 749              | 333                                  | 8.5                               | 89                         |
| Crest                  | 7.08            | 4.25                               | 170                 | 2,980              | 37               | 510              | 226                                  | 8.5                               | 60                         |
| Fonnerau S             | 23.01           | 13.81                              | 552                 | 9,671              | 118              | 1,657            | 736                                  | 8.5                               | 196                        |
| Fonnerau N             | 1.19            | 0.71                               | 28                  | 499                | 4                | 85               | 38                                   | 8.5                               | 10                         |
| Totals                 | 104.76          | 62.86                              | 2,514               | 42,019             | 530              | 7,543            | 3352                                 |                                   | 1062                       |

## Initial estimated SUDS requirements for District centres and Schools

| Land area /<br>main owner | Total<br>Area<br>(Ha) | Impermeable<br>Area (Ha) | Estimated SUDS storage requirement |                       |                        |                     |   | 100 Yr RP<br>Allowable<br>Discharge<br>(l/s/ha) | 100 yr RP<br>Allowable<br>Discharge<br>l/s |
|---------------------------|-----------------------|--------------------------|------------------------------------|-----------------------|------------------------|---------------------|---|---|--|
|                           |                       |                          | Interception<br>(cu m)             | Attenuation<br>(cu m) | Long<br>Term (cu<br>m) | Treatment<br>(cu m) | 100 Yr RP<br>Allowable<br>Discharge<br>(l/s/ha) |   |  |
| Mersea S                  | 8.29                  | 0.15                     | 6                                  | 0                     | 0                      | 18                  | 12  | 98  |  |
| Mersea N                  | 12.45                 | 4.36                     | 174                                | 2,039                 | 0                      | 523                 | 12  | 150   |  |
| CBRAE                     | 17.17                 | 3.41                     | 136                                | 524                   | 0                      | 409                 | 12  | 206   |  |
| CBRE W                    | 1.01                  | 0.00                     | 0                                  | 0                     | 0                      | 0                   | 9   | 9   |  |
| Ipswich School            | 1.83                  | 0.00                     | 0                                  | 0                     | 0                      | 0                   | 9   | 16  |  |
| Crest                     | 27.41                 | 0.00                     | 0                                  | 0                     | 0                      | 0                   | 9   | 233   |  |
| Fonmereau S               | 8.96                  | 1.54                     | 62                                 | 151                   | 0                      | 185                 | 9   | 76  |  |
| Fonmereau N               | 2.91                  | 0.00                     | 0                                  | 0                     | 0                      | 0                   | 9   | 25  |  |
|                           | 7.89                  | 0.00                     | 0                                  | 0                     | 0                      | 0                   | 9   | 67  |  |
| <b>Totals</b>             | <b>87.93</b>          | <b>9.45</b>              | <b>378</b>                         | <b>2,715</b>          | <b>0</b>               | <b>1,135</b>        |   | <b>879</b>                                      |  |

This method overestimates storage requirements, especially for very large sites and the ICM model was used to refine the above storage estimates and demonstrate the development will not worsen flooding in Westerfield as follows.

### 7.2 Post Development ICM Model – SW Route Option1

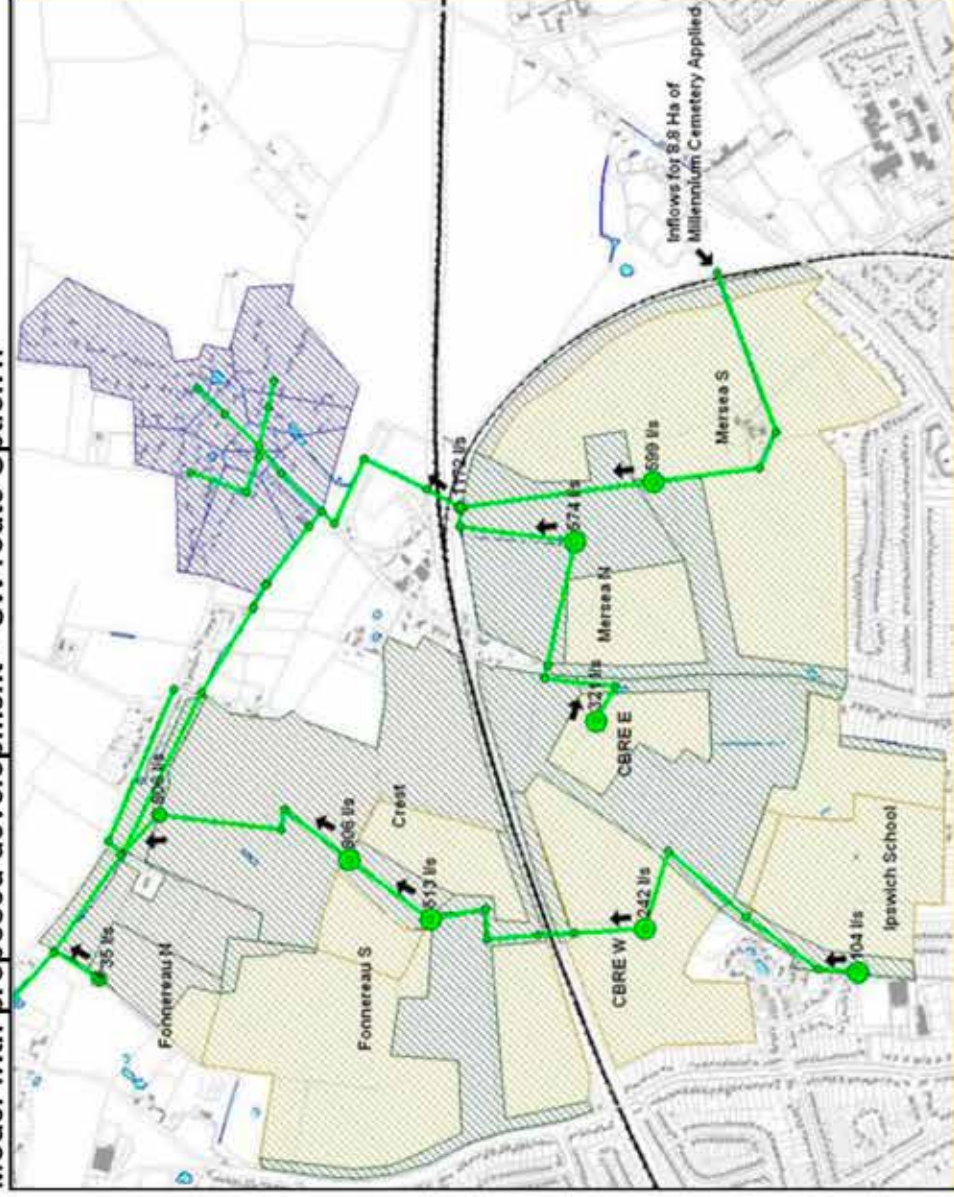
The model of the existing system was edited to represent the post development situation. SuDS are greatly simplified and represented as just 10 nodes i.e. - one or two for each land ownership. At each of these nodes multiple open swales or basins are represented by a 0.5m deep tank with a flow control. Interception storage is provided by reducing the floor level of the node below the outlet.

All inflows from the development are from subcatchment areas, all other flows are applied as for the existing scenario. Inflow hydrographs from rural areas are included later in this report.

Flow controls were set to pass the allowable discharges for the 100 year RP including 106 l/sec from the Millennium cemetery along the upstream part of the Westfield Watercourse. The resulting allowable, controlled flows gradually increase down the drainage system as shown below.

**Whilst an allowable flow of 1172 l/sec is shown from Mersea Homes N Site under the railway this flow cannot pass through the culvert without flooding. The culvert cannot be improved to increase pass forward flow because this will increase flooding in Westerfield.**

Model with proposed development – SW route Option1.



Large nodes represent SUDS in each land ownership. In reality SUDS would be spread across the development.

The two nodes adjacent to the two final discharge points to the Westerfield watercourse included long term storage to limit volumes. 250 cu m for the East outfall and 280 cu m for the Western outfall. Allowable discharge from these is set at 2 l/sec/Ha. Once full, these nodes overflow via a weir to the watercourse.



Ditch sections had to be upsized to 3.5 m wide at locations shown below in order to carry the allowable flows. These widened ditches would form part of the SuDS storage and are only included in post development models.



The proposed new pipe under the railway from CBRE land to Fonnereau land will need to be designed to carry the 242 l/sec greenfield flow without surcharging.

Initially storage volumes in the nodes representing SuDS were the sum of the attenuation volumes for residential areas, district centres and schools from the tables on the previous page. This storage was adjusted until each storage node just filled in a 30 year RP. Various storm durations were tested (the critical duration for most nodes within residential areas was 240 minutes). In most cases the storage requirement reduced as expected however for the Mersea Homes N and the CBRE E nodes it increased because the railway culvert restricts flows and causes “backing up”.

The critical storm duration for the post development scenario for flooding and flows in the Westerfield Watercourse was found to be 720 minutes with both pre and post development scenarios.

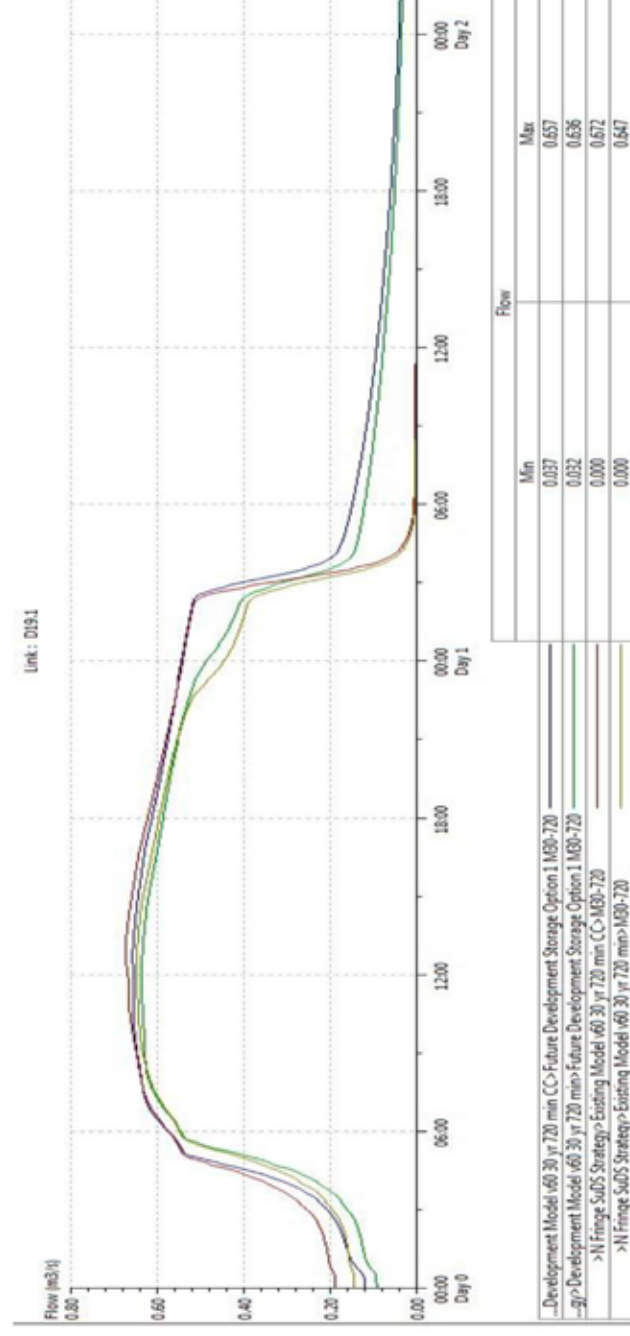
### 7.3 Affect of Development on Flooding at Westerfield – SW Route Option1

Simulations undertaken to compare pre and post development scenarios provided the following results with and without the expected effect of climate change over 100 years:

|   | No Development |              |              | With Development |              |              | Acceptability |
|---|----------------|--------------|--------------|------------------|--------------|--------------|---------------|
|   | Now            | 100 yrs time | 100 yrs time | Now              | 100 yrs time | 100 yrs time |               |
| Max Flow through Watercourse (Q) (l/s)      | 100 yr         | 676          | 706          | 658              | 681          | 681          | OK            |
|   | 30 yr          | 647          | 672          | 636              | 657          | 657          | OK            |
|   | 2 yr           | 591          | 615          | 580              | 606          | 606          | OK            |
| Water Depth in rear Garden of Chilthorn (m) | 100 yr         | 0.073        | 0.101        | 0.064            | 0.087        | 0.087        | OK            |
|   | 30 yr          | 0.039        | 0.071        | 0.037            | 0.063        | 0.063        | OK            |
|   | 2 yr           | 0            | 0            | 0                | 0            | 0            | OK            |

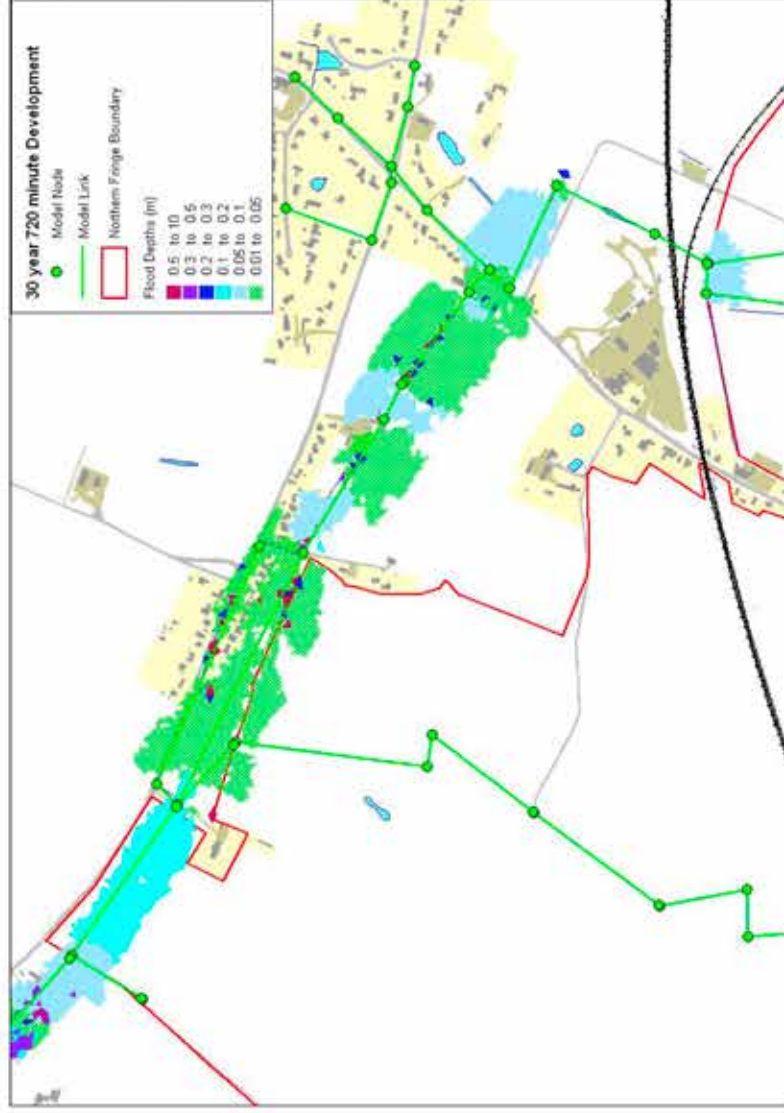
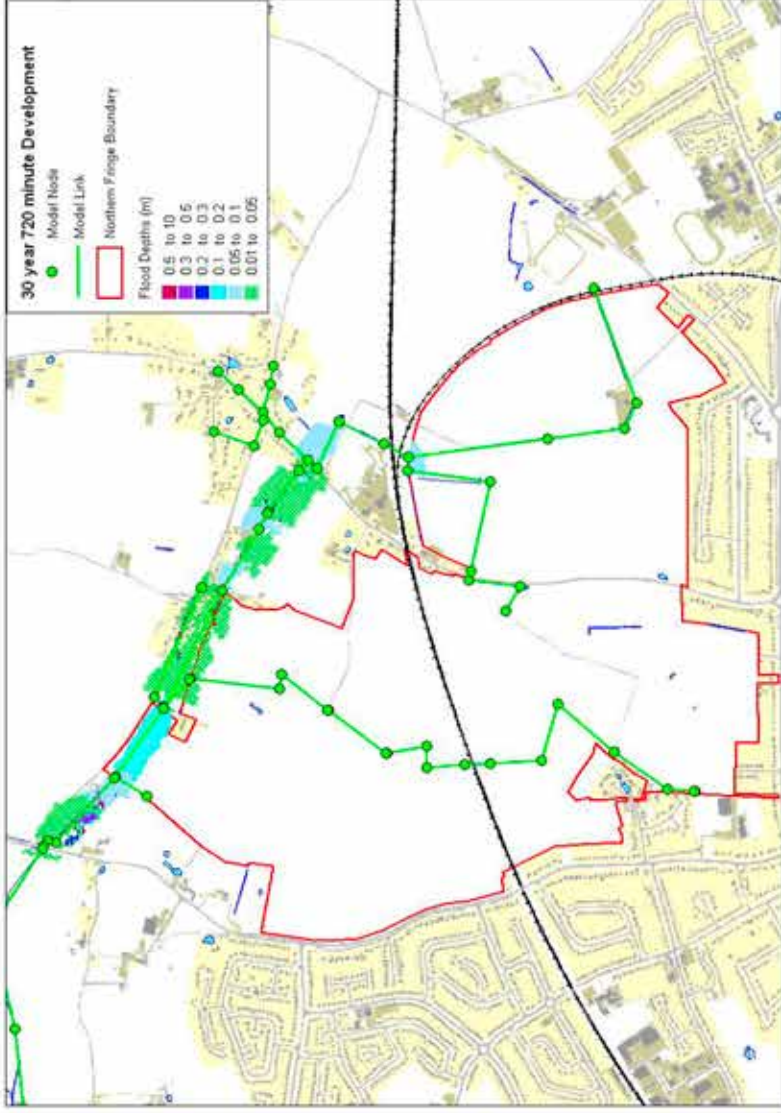
This table demonstrates the SuDS strategy can enable the development to proceed without worsening flooding at Lower Road, Westerfield.

The graphs below compare predicted flows for the pre development and post development scenarios for a 30 year return period with the critical duration of 720 minutes at a point just downstream of Westerfield. These confirm a reduction in peak flows.

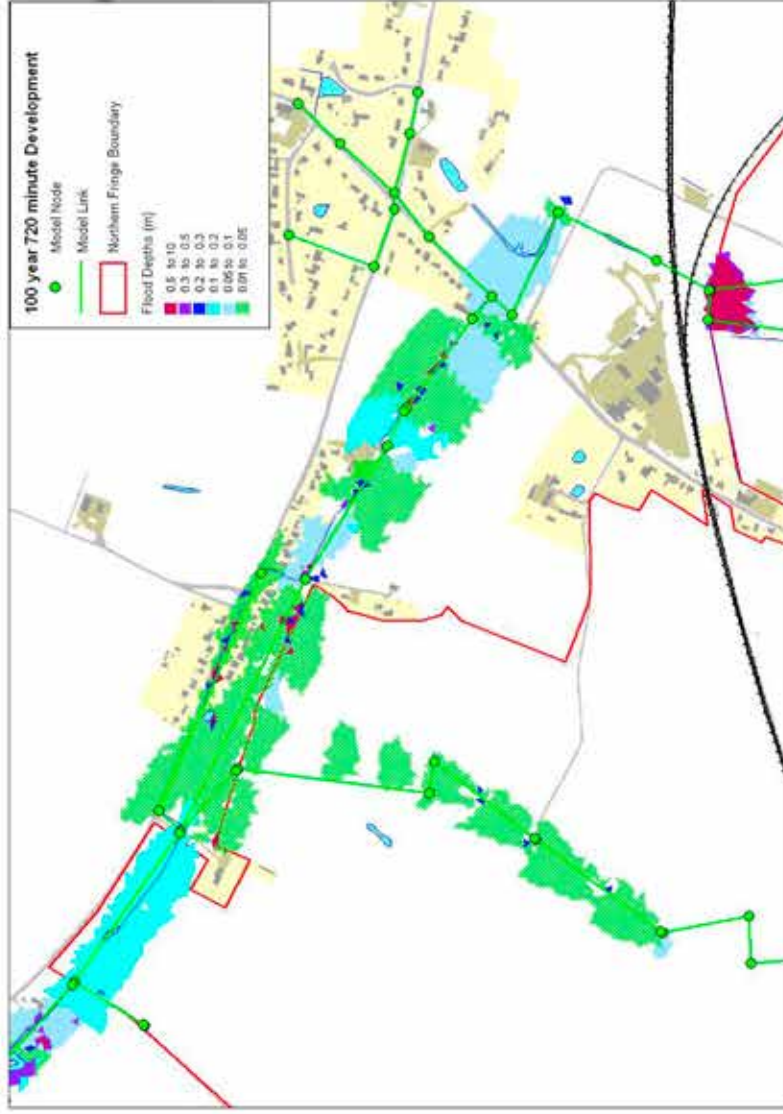
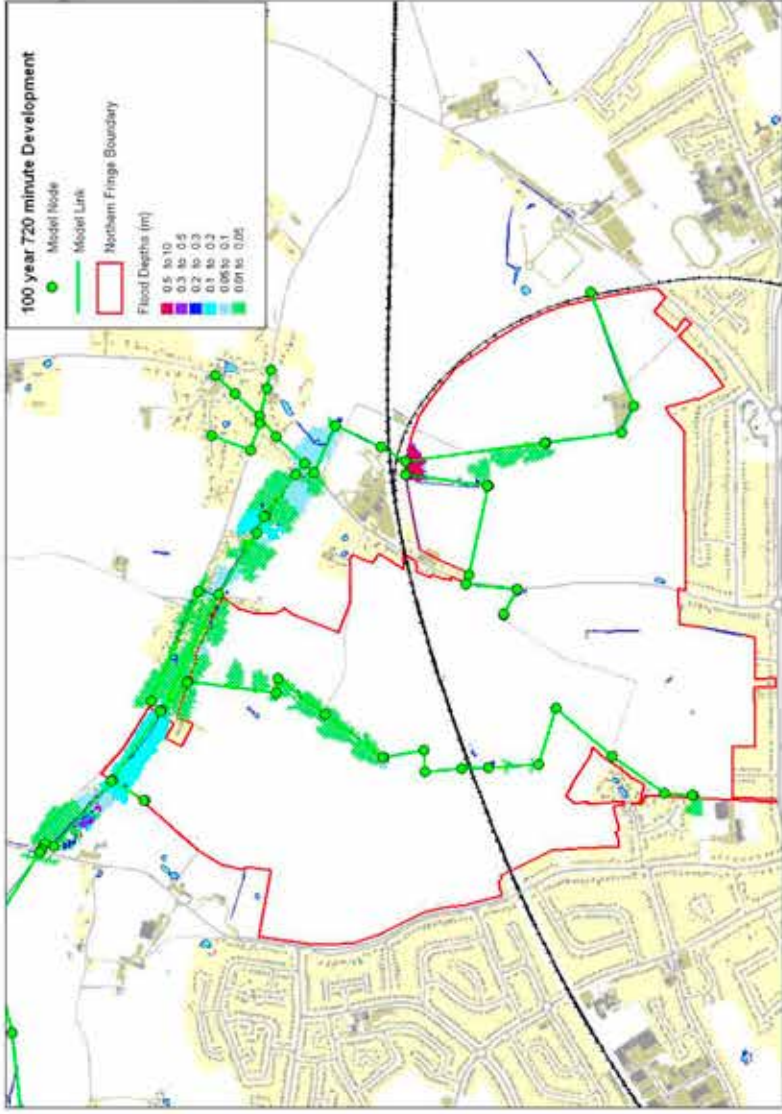


Graphs are similar for other return periods.

The following maps show predicted flooding in two extreme events in 100 years' time (allowing for climate change)







#### 7.4 Estimated SuDS Volumes and Areas – SW Route Option 1

The space taken up by swales in residential areas as described above was 10.9 Ha.

With the current road layout, the storage capacity of swales in residential areas in each land area is insufficient. Thus additional storage for residential areas will be needed in strategic green space and/or schools.

The residential swales will therefore drain into the strategic SuDS which would be interconnected by existing ditches and some strategic conveyance swales.

The volume of SuDS required in strategic green space and schools was estimated by subtracting the capacity of residential swales from the required modelled volumes in the ICM model as follows:

| Estimated volumes & areas required for SuDS in Strategic Green Space & Schools for attenuation and interception storage |  |  |  |  |   |
|---|--|--|--|--|---|
| Average depth of water stored in Strategic Green Space & Schools  |  |  |  |  | 0.45 m  |
|   | Attenuation + Interception Storage Provided within Residential Swales (m3) | Initial Estimate of Total Interception + Attenuation Storage Required (m3) | Adjusted Total Interception Storage requirement following modelling (m3) | Volume of Storage Required within Strategic Green Space (m3) | Approximate Area of SuDS Required within Strategic Green Space and schools (m2) |
| Mersea S  | 2,514  | 13,218   | 11,204   | 8,690  | 19,311  |
| Mersea N  | 602  | 4,432  | 4,529  | 3,927  | 8,726   |
| CBRE E  | 1,724  | 4,832  | 5,433  | 3,709  | 8,242   |
| Ipswich School  | 2,666  | 4,620  | 3,701  | 1,035  | 2,301   |
| CBRE W  | 1,288  | 6,405  | 4,709  | 3,421  | 7,602   |
| Fonnereau S   | 2,336  | 10,436   | 9,119  | 6,783  | 15,073  |
| Crest   | 180  | 3,146  | 3,344  | 3,164  | 7,031   |
| Fonnereau N   | 187  | 526  | 435  | 248  | 551   |
| <b>Totals</b>   | <b>11,497</b>  | <b>47,615</b>  | <b>42,474</b>  | <b>30,977</b>  | <b>68,837</b>   |

Areas of SuDS in green space are estimated based on an average depth of water stored of 0.45m. This depth was calculated assuming a typical SuDS basin would have a trapezoidal cross section with a flat base and side slopes of 1 in 4. The maximum depth of water would be 0.5m in a 100 year return

period. Such a basin would be typically formed by damming the main valley plus excavation.

Long Term storage requirements in the final SuDS basins sited close to the Westerfield Watercourse are 250 cum at the East outfall and 280 cum for the western outfall. However, up to about 4,700 cu m of additional treatment storage may need to be included if velocities of flow through the upstream attenuation and interception SuDS are too high (i.e. > 0.3m/sec in a 1 in 1 year storm event). The additional storage should be sited below the long term storage areas to help prevent pollution of the watercourse during the construction phase. These ponds could therefore be permanent water up to, say 2m deep. With this depth gentle side slopes would be required with deterrent emergent planting and other safety measures.

Thus the above permanent ponds may each need to be up to about 2,000 sq m (45m X 45m) with the water level fluctuating about 200mm as the long term storage fills and empties. However the pond at Mersea Homes (N) may also flood to a much greater depth and extent (see flood map) due to surcharging of the railway culvert.

Other swales or flood paths/ditch widening identified so far are:

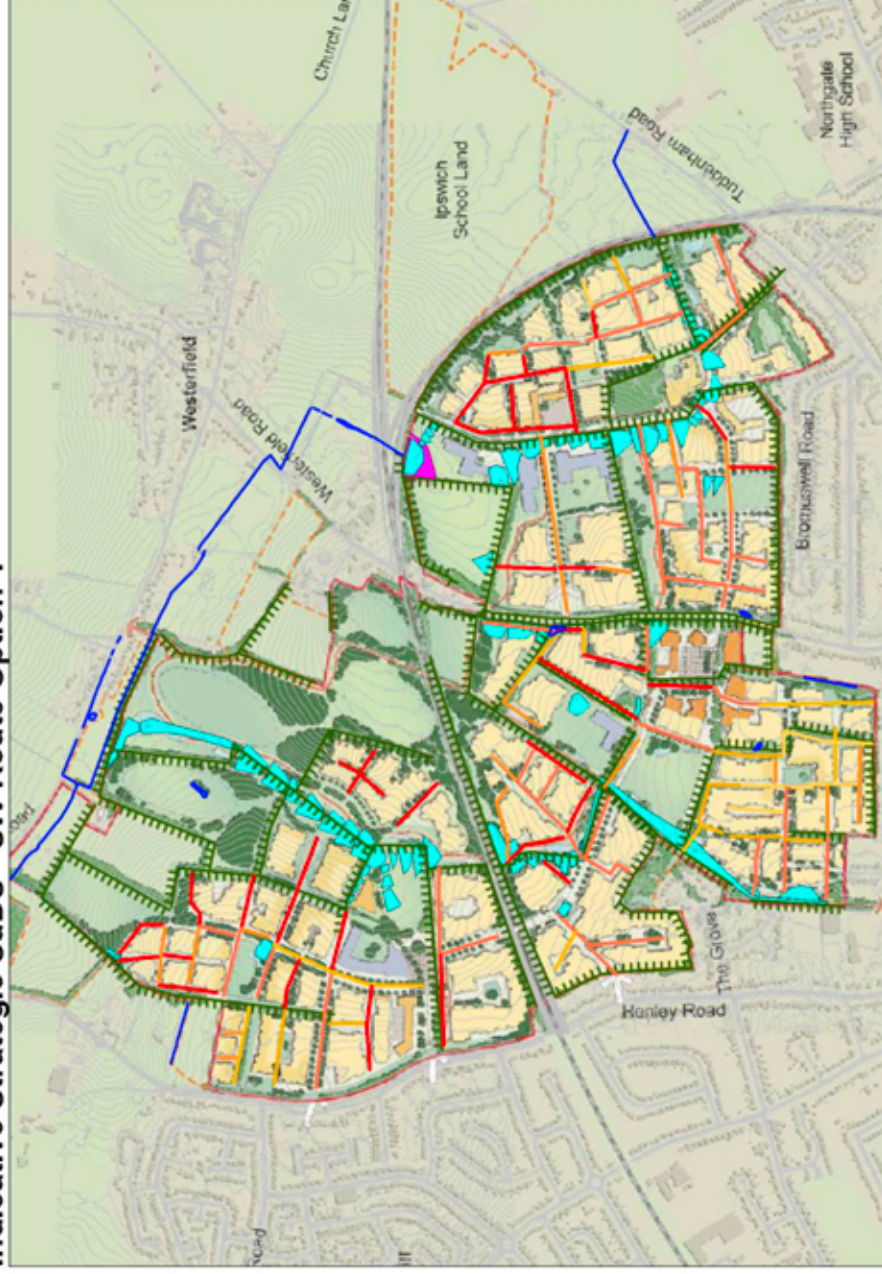
- To drain Ipswich School site as shown on pages 9 & 10 - Area 1.08 Ha
- To provide extra conveyance capacity in Crest land (proposed park) very approximate 0.6 Ha
- To convey attenuated flows from N Fonnerau land to Westerfield water course 0.13 Ha

**Thus, SuDS could take up about 8.6 Ha of strategic green space and school sites and 10.9 ha of residential land. Apart from the final treatment and long term storage ponds, most of the time the SuDS would be green spaces.**

A very preliminary layout showing 75 Strategic SuDS basins required in addition to the residential road-side swales follows.



### Indicative Strategic SuDS - SW Route Option 1



SuDS in Strategic green space are shown in light blue are required in addition to road side swales in residential areas.

The total area of SuDS shown on the plan approximates to the requirement estimated in the preceding table.

The purple area is the area flooded in a 100 year RP event with climate change due to lack of capacity in the adjacent railway culvert.

Dark blue indicates existing ponds (which should be retained) and some key watercourses.

Individual basins have been located and sized using engineering judgement guided by contours, the development layout plan and predicted flooding locations. No account has been taken of existing trees, hedges or of any potential soil infiltration.

The final size and location of basins would need to be determined using computer modelling for inclusion in detailed planning and SAB applications. Basins need to be close to the areas they serve in order to prevent high velocities of flow in the conveyance swales and ditches. SuDS will need to be located to avoid damaging protected hedges or trees.

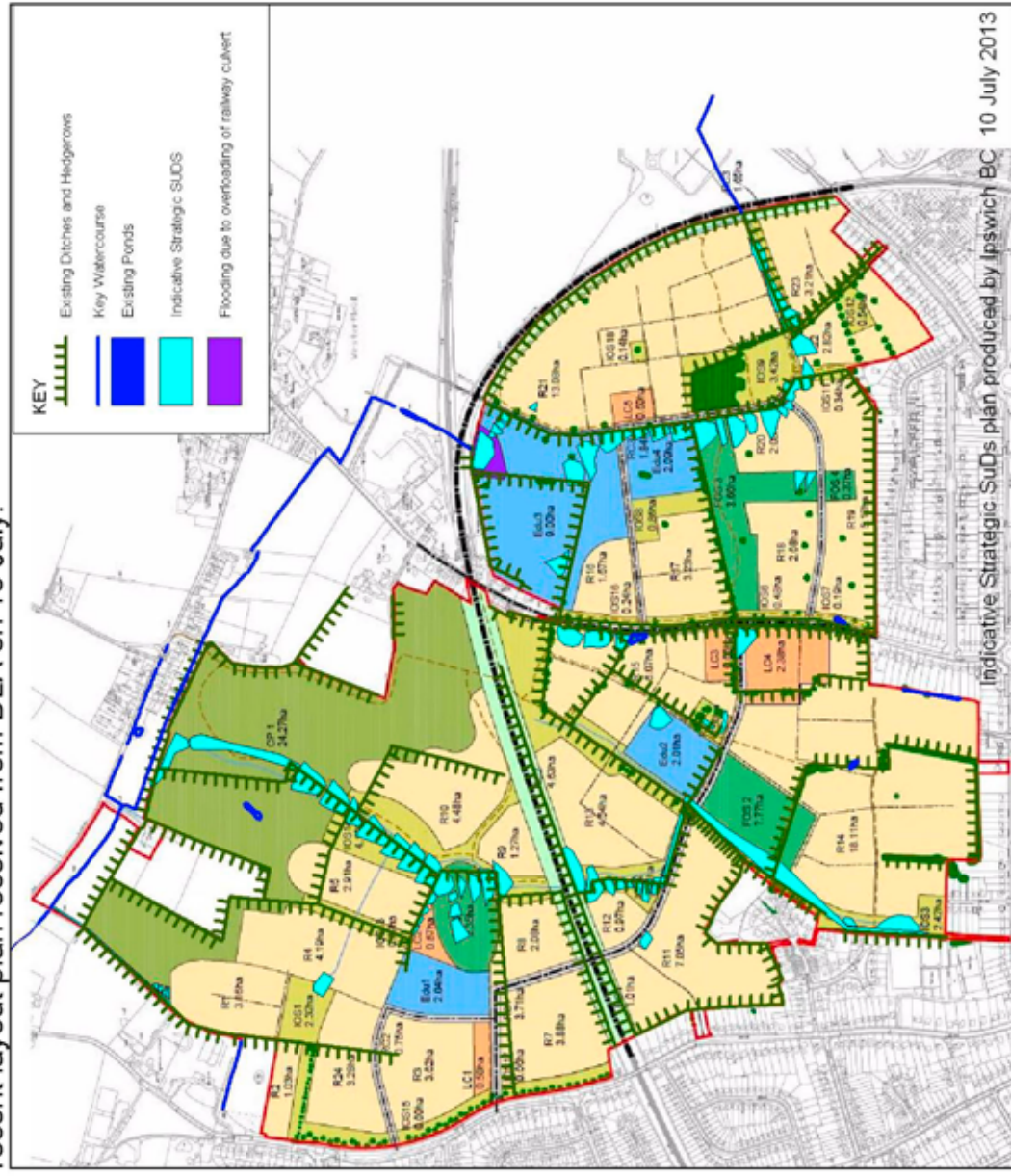


In several locations insufficient green space has been allowed in development layout plan in valley bottoms and the SuDS and flood paths impinge on proposed buildings.

Overall there is sufficient space for SuDS but some localised re-allocations of green space are necessary. The development master plan will be expected to show a layout with sufficient space in the correct locations.

Strategic SuDS requirements would probably reduce following detailed modelling and could be reduced if the roads coloured red or orange on the plan are aligned more closely with contours (this would increase storage within residential swales.)

The SuDS shown on the above plan are repeated below, overlaid on the most recent layout plan received from DLA on 10 July.



Road side swales and permeable paving required in residential areas are not shown on this plan.

## 7.5 Phasing – SW Option 1

The long term and treatment storage ponds adjacent to the Westerfield watercourse should be constructed first to prevent sediment laden site runoff from affecting the watercourse. No flows from the development should be allowed to enter the railway cutting or track drainage.

SUDS in strategic green spaces should be built as the green spaces are created in advance of the upstream development and installation of foul sewerage or other services that are required in close proximity to SUDS.

Water should not enter SUDS basins until vegetation is established.

As the development proceeds sufficient SUDS need to be provided to prevent an increase in downstream flood risk.

It appears only the small (4 Ha) Fonnereau N site and Mersea Homes Land can be drained independently of the others. In such a circumstance, within the Mersea Homes land, strategic swales, ditches etc. would need to be provided to enable flows from future upstream developments to connect.

If Phase 1 is to be the CBRE and Ipswich School land between Westerfield Road and Henley Rd, then the new railway culvert would be required as well as the deep swale to drain the Ipswich School Site. Some additional attenuation SUDS may be needed to prevent flooding of Mersea Homes' or Fonnereau / Crest land along with 2 long term storage/treatment ponds - these might be provided as additional temporary storage within CBRE land.

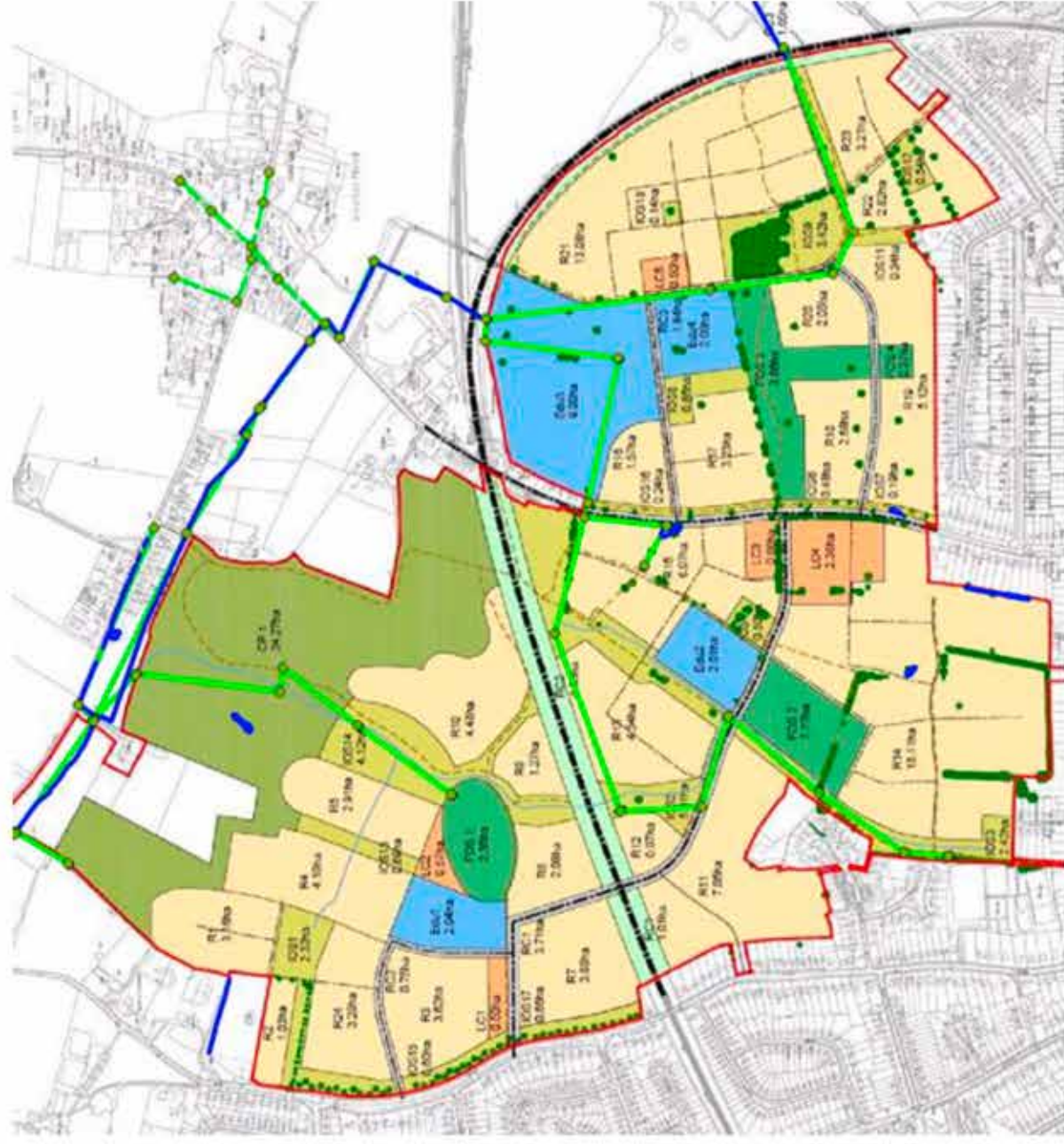


## 8 SUDS IN STRATEGIC GREENSPACE - SW ROUTE OPTION 2

This option drains surface water from Ipswich School and CBRE land eastwards through Mersea Homes' land and avoids the need for new pipe crossing the railway.

Residential swales are assumed to be the same as for Option1

The preliminary model network for this option is shown below in green overlaid on DLA's July 2013 layout.



SuDs will need to be larger in the eastern parts of the development - i.e. Mersea Homes and (CBRE East) land. Thus more land will need to be allocated as strategic green space along the valley bottoms.

In addition a new swale is required parallel to the railway. This could be up to 2-3m deep and 25m wide. Alternatively ground levels in the low area adjacent to the railway might be raised and the swale routed to the South

SUDS will be smaller in sites N of the railway.

Modelling for this option has not been completed but will need to be if the developers want a second option put forward in the development master plan

### Initial estimated SUDS requirements for Residential Areas – SW route Option 2

| Land area / main owner | Total Area (Ha) | Impermeable Area (Ha) | Estimated SUDS storage requirement |             |           |           | Nr of homes based on 32/Ha | Green field Discharge (l/s/ha) | 100 yr RP Green Field Discharge l/s |
|------------------------|-----------------|-----------------------|------------------------------------|-------------|-----------|-----------|----------------------------|--------------------------------|-------------------------------------|
|                        |                 |                       | Interception                       | Attenuation | Long Term | Treatment |                            |                                |                                     |
| Mersea S               | 32.79           | 19.67                 | 787                                | 13,793      | 163       | 2,360     | 1049                       | 8.5                            | 279                                 |
| Mersea N               | 5.52            | 3.31                  | 132                                | 2,313       | 27        | 397       | 177                        | 8.5                            | 47                                  |
| CBRA E                 | 10.34           | 6.21                  | 248                                | 4,342       | 55        | 745       | 0                          | 8.5                            | 88                                  |
| CBRE W                 | 14.43           | 8.66                  | 346                                | 6,059       | 74        | 1,039     | 0                          | 8.5                            | 123                                 |
| Ipswich School         | 10.40           | 6.24                  | 250                                | 4,371       | 52        | 749       | 333                        | 8.5                            | 88                                  |
| Crest                  | 7.08            | 4.25                  | 170                                | 2,677       | 37        | 510       | 226                        | 12                             | 85                                  |
| Fornereau S            | 23.01           | 13.81                 | 552                                | 8,707       | 118       | 1,657     | 736                        | 12                             | 276                                 |
| Fornereau N            | 1.19            | 0.71                  | 28                                 | 460         | 4         | 85        | 38                         | 12                             | 14                                  |
| Totals                 | 104.76          | 62.86                 | 2,514                              | 42,713      | 530       | 7,543     | 3352                       |                                | 1000                                |

### Initial estimated SUDS requirements for District centres and Schools – SW Route Option2

| Land area / main owner | Total Area (Ha) | Impermeable Area (Ha) | Estimated SUDS storage requirement |                    |                  |                  | 100 Yr RP Greenfield Discharge (l/s/ha) | 100 yr RP Greenfield Discharge l/s |
|------------------------|-----------------|-----------------------|------------------------------------|--------------------|------------------|------------------|---|------------------------------------|
|                        |                 |                       | Interception (cu m)                | Attenuation (cu m) | Long Term (cu m) | Treatment (cu m) |   |                                    |
| Mersea S               | 8.29            | 0.15                  | 6                                  | 0                  | 0                | 18               | 9                                       | 70                                 |
| Mersea N               | 12.45           | 4.36                  | 174                                | 2,328              | 0                | 523              | 9                                       | 106                                |
| CBRA E                 | 17.17           | 3.41                  | 136                                | 727                | 0                | 409              | 9                                       | 146                                |
| CBRE W                 | 1.01            | 0.00                  | 0                                  | 0                  | 0                | 0                | 9                                       | 9                                  |
| Ipswich School         | 1.83            | 0.00                  | 0                                  | 0                  | 0                | 0                | 9                                       | 16                                 |
| Crest                  | 27.41           | 0.00                  | 0                                  | 0                  | 0                | 0                | 12                                      | 329                                |
| Fornereau S            | 8.96            | 1.54                  | 62                                 | 62                 | 0                | 185              | 12                                      | 108                                |
| Fornereau N            | 2.91            | 0.00                  | 0                                  | 0                  | 0                | 0                | 12                                      | 35                                 |
| 0                      | 7.89            | 0.00                  | 0                                  | 0                  | 0                | 0                | 12                                      | 95                                 |
| Totals                 | 87.93           | 9.45                  | 378                                | 3,117              | 0                | 612              |   | 912                                |

More refined SuDS requirements including likely areas required for strategic SuDs will be required.

## 9 OTHER ASPECTS OF THE PRELIMINARY MASTERPLAN.

### Westerfield Road

No formal drainage system exists for the part of the road between Mersea Homes and CBRE land. This is partly within cutting and SW flows are known to flow onto the road from CBRE land as below.



This preliminary master plan assumes the road is drained equally into CBRE and Mersea land.

A district centre is proposed close to this point in CBRE land which would naturally drain towards the road.

It is suggested a new SW sewer is installed in the road to drain the district centre and highway. This has not been modelled or tested in any detail.

### Existing railway culvert

This 80m long 630mm diameter culvert appears to be too small to convey the greenfield runoff with deep flooding predicted in a 30 year and 100 year RP events even with the SUDS system in place.

A site level survey is required to provide data for up and downstream invert levels which will provide more certainty regarding the frequency, extent and depth of upstream flooding.

The SPD will need to demonstrate the acceptability of this flooding especially on a school site, bearing in mind the culvert will have to be provided with a grille to prevent access by children. The grille could block and cause severe flooding so it will need to be carefully designed.



### **Residential Swales**

The 400 mm deep residential swales should enable 100-225 mm diameter pipes to be used for driveway crossings. These crossing pipes will double as flow controls which mobilise storage and limit flow velocities along the swales and so prevent erosion. The maximum length of a swale will be limited and intermediate strategic SuDS may be required. Some are shown on the preceding plan however hydraulic modelling is needed to determine the locations/size required for such SuDS. - (if any are needed).

Whilst this master-plan has assumed 3.7m wide road side swales each side of all residential streets, there are likely to be circumstances where the swales could be narrower or even be replaced by an open rill or channel. These are unlikely to provide all the functions of the grassed swale but would reduce the spatial requirement for SuDS in residential areas.

The upstream ends of swales might also be shallower and therefore narrower.

If some smaller residential swales or rills/channels are used, then the Strategic SuDS shown on the plan on page 24 would need to be larger. Compensatory attenuation, interception and treatment storage would be required in addition to the volumes and areas shown in table on page 21

Residential swales might be sited in gardens, highway verges or in public open space. One side might be part of a garden the other perhaps a highway verge.

### **Strategic Swales**

The space requirement for Strategic SuDS is dependent on the form and layout of residential areas and also which drainage route option is chosen. If the option 2 SW drainage route is chosen Strategic SuDS will need to be even larger in the areas draining towards the East.

## **10 CONCLUSIONS**

It appears there is more than sufficient green space for open SuDS throughout the development but some alterations to allocation of areas are needed. More green space is needed in some valley bottoms.

The SuDS strategy should therefore be mainly open road side, landscaped swales, which convey runoff from both roads and homes towards more strategic SuDS sited close to the ditch routes, and finally through detention pond(s) before the Westerfield watercourse.

To reduce excavation volumes and land take, SuDS need to be shallow. To enable this and create an easily maintainable system, there should be little or

no SW drainage pipework or road gullies. Roof drainage should be conveyed overland via rills / channels to the swales.

Most “in development swales” will be a standard minimum size dictated by 1 in 4 allowable side slopes and a depth of about 400mm (probably 3.7m wide with a 1 m wide flatter service strip adjacent to the highway).

However there are likely to be some circumstances where the swales could be narrower or even be replaced by an open rill or channel. These would not provide all the functions of the grassed swale and additional strategic SUDS would be required.

Swales are most efficient at storing and attenuating flows if roads follow contours and have relatively flat gradients. Swales generally need to be flatter than 1/50 to limit velocities of flow and erosion risk (actual gradient depends on area drained), and 1/100 to provide interception storage. **However the addition of dividing walls may reduce velocities and allow steeper swales. A swale with a 1/1000 gradient will provide about 20 times more storage than one with a 1/50 gradient.**

Roads drained by swales, where the longitudinal gradient of the swale is less than 1:100 have been assumed to comply with the requirement for interception storage (no runoff from first 5mm of rain) where the impermeable surface area is less than 3.5x the vegetated surface receiving the runoff. If future National SuDS standards and guidance change this may affect SUDS requirements.

Driveways will need to cross swales; these crossings would also function as flow controls. The spacing between flow controls / crossings (and hence building layout) is another major factor on efficiency and cost of SuDS.

**Even if all roads could be reasonably flat (longitudinal), there is a need to provide some attenuation storage and the “long term storage” required to control volumes in the strategic public open space areas.**

At present it is envisaged these would be created by a combination of bunds and excavation with 2 final basins, including open water providing final treatment for the discharges to the watercourse.

Such a system will be visually different to previous developments in Ipswich, could be very attractive and will fit in with the garden city concept and good SuDS practise put forward in many recent publications. The SPD and outline planning application should contain typical cross sections and illustrations depicting this.

Topography will generally dictate location of strategic SuDS.

Certain small details will have a major effect e.g. use of rills for roof water, whether road gullies are needed, how driveways cross swales and side

slopes and depth of swales. Where runoff from roads drains directly into swales, side slopes may need to be gentler than elsewhere.

For the development of this master-plan, IBC assumed standards similar to its own, which have been applied successfully in Ipswich since 2001 and included requirements from the Consultation Draft National Standards and Guidance.

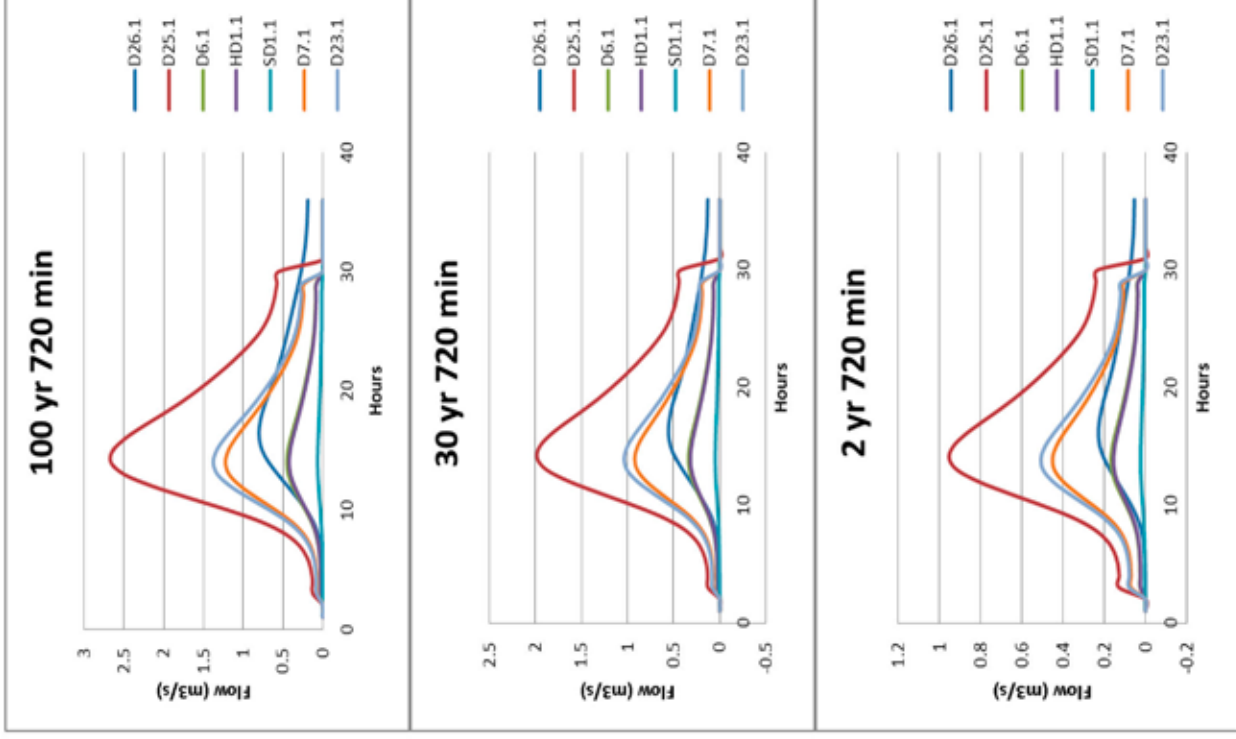
In Ipswich, SuDS standards are currently described in IBC's Drainage & Flood Defence Policy (2001). These are similar to those described in the "Framework for SuDS in England and Wales" and the CIRIA SuDS manual C697. However these are expected to be replaced shortly by the National SuDS standards, guidance and an updated C697.

This initial strategy and the allocation of green space need to be developed further before it can support an outline planning application. The resultant strategy will require further updates as the development progresses and as the National SuDS guidance and Standards and any local requirements become effective.



### 11 APPENDIX - RURAL INFLOW HYDROGRAPHS.

These are applied along the model links shown – for post development scenarios.





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