



**IPSWICH**  
BOROUGH COUNCIL

# Complaints Policy

**June 2026**

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## INTRODUCTION

Whilst Ipswich Borough Council strives to provide high quality services sometimes things can go wrong. We welcome feedback to help improve our services and are committed to providing the highest levels of customer service putting our customers at the heart of everything we do. We aim to provide efficient services for every customer, whether they are customers of the borough, businesses, or other service users, we ensure that our policies are openly accessible and widely published.

Any individual, group, or organisation that receives or seeks services from the council is entitled to complain regarding acts or failures stemming from administrative or operational action. We are committed to making it easier for you to provide feedback to us and use your feedback to improve our services.

When dealing with complaints, it is our aim to work with you so that we understand what your issues are and what you would like to happen to resolve it.

If you require additional support in submitting a complaint, then you should be advised to contact the Customer Services Team on 01473 432000 where we will provide reasonable assistance or adjustments to enable you to make your complaint in a fair and equitable way.

This policy sets out how complaints can be made about our council services.

## WHO CAN COMPLAIN

Any person, group or organisation receiving or seeking to receive a service from the council, or its contractors has the right to complain. A complaint made by anyone other than the aggrieved party will only be accepted when it is made by a third party on behalf of the complainant and with their permission. This may arise for example in the case of a minor, someone suffering from illness or incapacity. Customers can complain about any of our services, facilities, venues, and staff. Including, all departments and employees, agency staff, contractors and consultants who work for the council.

## DEFINITIONS OF A COMPLAINT

A formal complaint is defined by the Housing Ombudsman as:

*“an expression of dissatisfaction, however made, about the standard of service, actions or lack of action by the landlord, its own staff, or those acting on its behalf, affecting a customer or group of customers.”*

A formal complaint is defined by the Local Government and Social Care Ombudsman as:

*"an expression of dissatisfaction, however made, about the standard of service, actions or lack of action by the organisation, its own staff, or those acting on its behalf, affecting an individual or group of individuals."*

The Council is keen to resolve disputes at the earliest possible opportunity providing the opportunity to put things right for the customer. With the acceptance of the complainant, and working with service partners across the Council, we aim to quickly resolve what went wrong. This will usually involve liaising with the relevant officers or service to arrange actions to be taken to the satisfaction of the person raising the issue.

However, if the customer remains dissatisfied or makes it clear that they wish to complain, then the matter will be logged as a complaint. Where a customer does not explicitly use the word complaint, this should not prevent the Council from identifying their concerns.

The Council's definition of a complaint can relate to, but is not limited to:

- Failure by the Council to provide an agreed service
- Failure by the Council to respond to a request for a service
- The attitude or conduct of an employee or Councillor
- Failure to follow an agreed procedure

### **What is not a complaint**

The following are not considered complaints and are not covered by this policy:

- Requests for a service, change or improvement - Please let us know by using the online [General Enquiry](#) or [Comment](#) forms.

A service request may be defined by the Local Government & Social Care Ombudsman as: "A request that the organisation provides or improves a service, fixes a problem or reconsiders a decision"

A service request is defined by the Housing Ombudsman as: "A request from a resident to the landlord requiring action to be taken to put something right"

- Requests for information or an explanation of Council policy or practice – this is a [Freedom of Information](#) request
- Investigating a decision where there is a formal right of appeal (such as a [planning decision](#), a [parking penalty charge notice](#) or [benefit decision](#))
- Matters that have previously been considered under the complaints policy
- Legal proceedings have started. This is defined as details of the claim, such as the claim form and particulars of claim, having been filed at court

A complaint is different from a whistleblowing concern, where an individual raises information as a witness about danger, wrongdoing or illegality that affects others. Where this is the case, the matter should be raised under the council's [Whistleblowing Policy](#).

If a complaint is not accepted as a formal complaint, the customer will be notified of the decision and provided with a clear explanation outlining why the complaint has been closed. This notification will also include the relevant Ombudsman's contact details.

## OUR APPROACH TO HANDLING SERVICE REQUESTS

An Enquiry or Service Request – Whether raised by a customer, or via advocates, such as a Councillor or MPs, may not be classed or recorded as a complaint if the matter has not yet been raised with the service themselves as an initial service request or the service has not had a reasonable opportunity to respond or resolve. In addition, some of this demand may be 'business as usual' requests or queries that have been sent in via the 'complaints' route if the sender was uncertain where to direct it.

Most of this type of demand will either be 'diverted' by providing the customer with an alternative means of raising a service request (e.g., links on website, advice and guidance from Council Officers or Members, etc.), or distributed to frontline officers to progress as service requests or enquiries in the normal way. The customer will be advised accordingly and informed of the 'business as usual' service and transaction expectations. If the service request was made by an advocate, this will be captured as being reported by the advocate for future reference.

### **A service request may be defined by the Local Government and Social Care Ombudsman as:**

*"A request that the organisation provides or improves a service, fixes a problem or reconsiders a decision"*

### **A service request is defined by the Housing Ombudsman as:**

*"A request from a customer to the landlord requiring action to be taken to put something right."*

### **What we cannot deal with as a Service Request.**

- Requests for information or an explanation of Council policy or practice
- Investigating a decision where there is a formal right of appeal (such as a planning decision, a parking penalty charge notice or benefit decision).

Examples of the type of concerns often raised as a 'complaint' that may be considered 'first-time service requests' could be:

- Fly-tipping
- Missed bin collections
- Housing repairs
- Road sweeping/cleansing

However, it will be noted that the customer has made the service request through the complaints route, and if appropriate expectations have not been delivered and the resident remains dissatisfied then this can be dealt with at Stage 1 of our complaints process.

If a complaint is raised this will not prevent/stall or impact on actions required to resolve any immediate issues (ie the service request).

## HOW TO MAKE A COMPLAINT

These can be made:

- Online: [www.ipswich.gov.uk/contactus](http://www.ipswich.gov.uk/contactus)
- In writing: Customer Services (Complaints), Ipswich Borough Council, Grafton House, 15-17 Russell Road, Ipswich, Suffolk, IP1 2DE
- In person: Talking to a member of staff at any of our council venues.
- By phone: Telephone our Customer Services team on 01473 432000

Social media should not be used to make a complaint.

If a customer makes contact to raise a complaint in person, or by phone, they will be supported by a member of staff who will capture all relevant details using the online complaints form. This is to ensure that there is a full audit trail of information captured to allow the Council to follow the complaints procedure, fully investigate and to provide a full response. Complaints will be accepted within twelve months of the customer being made aware of the issue, or the issue occurring. Discretion will be applied for acceptance of complaints made outside of the twelve-month timescale.

## HOW COMPLAINTS WILL BE HANDLED

Complaints will be handled in accordance with the Council's Complaints Policy and Complaints Procedure which are published on the Council's website.

The Council has nominated Complaint Champions in each service area who are responsible for complaint handling. Complaint Champions will:

- Act sensitively and fairly
- Be trained to receive complaints and deal with upset and distressed customers
- Have access to staff at all levels to facilitate quick resolution of complaints
- Have the authority and autonomy to act to resolve disputes quickly and fairly

### **Stage 1**

Our Corporate complaints process involves a two-stage complaints process. Once your complaint has been received and logged, you will receive an acknowledgement within five working days, including a unique reference for any future correspondence.

This acknowledgement will outline the Council's understanding of your complaint and how you would like the issue resolved. It will outline what happens next, including the relevant timescales and escalation route to the Ombudsman should you be dissatisfied with the response.

If any part of the complaint falls outside of the landlord's responsibility, you will receive a separate email or letter explaining this before your Stage 1 response is issued.

We will provide you with a written response to your Stage 1 within 10 working days of the acknowledgement, following a full investigation by our complaint champions employed in that service area.

Our complaint response will outline

- Our understanding of your complaint
- The outcome you are seeking to achieve
- Any clarification required should we be unclear on any aspects of your complaint
- Which aspects of your complaint that we are responsible for and which we are not responsible for, if this is the case.
- The complaint stage
- The complaint definition
- The decision on the complaint
- The reasons for any decisions made
- The details of any remedy offered to put things right
- Details of any outstanding actions
- Details of how to escalate to stage 2 if you are not satisfied with the response

If it is not possible to respond in this timeframe you will receive an explanation with the date that the Stage 1 response will be responded by, which will be no longer than an additional 10 working days. The Council will explain the rationale for the decision to extend and the expected timescale for response. The Council will agree with you on suitable intervals for providing updates on the progress of the complaint response, including maintaining contact if the response extends beyond the extended timescale.

In this situation, you have the right to approach the relevant Ombudsman Service, and the contact details will be provided in your notification of extension letter or email.

The Stage 1 response will be provided to the resident when the answer is known. If there are any outstanding actions following the response, the Council will provide you with updates. The Stage 1 response is signed off by the relevant Head of Service and Assistant Director and in most cases, matters are resolved at this point.

Should you raise a further complaint during the investigation you will be contacted to confirm receipt of the additional information. If this information relates to your original stage 1 complaint, this will be incorporated into your Stage 1 response if it has not already been issued. If any new issues are raised which do not relate to the original complaint, or which would unreasonably delay the response this will be logged and handled as a new complaint.

## **Stage 2**

If you are not satisfied with the stage 1 response received, you can request an escalation to stage 2 without reason within a 12-month period of receiving the stage 1 response. Further contact will be made to gain a full understanding if required.

Your stage 2 complaint will be acknowledged, defined and logged within five working days of the complaint being received, providing you with a unique reference for any future correspondence.

This acknowledgement will outline the Council's understanding of your complaint and how you would like the issue resolved. It will outline what will happen next, including the relevant timescales and escalation route to the Ombudsman should you be dissatisfied with the response.

If any part of the complaint falls outside of the landlord's responsibility, you will receive a separate email or letter explaining this before your Stage 2 response is issued.

Your complaint will be sent to the Director of the relevant service area who will carry out a review of your concerns. We will provide you with a response to your Stage 2 escalation within 20 working days where the final stage of our complaints process will be signed off by an Executive Director of the Council.

Your stage 2 response will outline

- Our understanding of your complaint
- The outcome you are seeking to achieve
- Any clarification required should we be unclear on any aspects of your complaint escalation
- Which aspects of your complaint that we are responsible for and which we are not responsible for, if this is the case
- The complaint stage
- The complaint definition
- The decision on the complaint
- The reasons for any decisions made
- The details of any remedy offered to put things right
- Details of any outstanding actions
- Details of how to escalate to either the Housing Ombudsman or the Local Government and Social Care Ombudsman

If it is not possible to respond in this timeframe you will receive an explanation with the date that the Stage 2 response will be responded by, which will be no longer than an additional 20 working days. In these circumstances the Council will explain the rationale for the decision to extend and the expected timescale for response. The Council will agree with you suitable intervals for providing updates on the progress of your complaint response, including maintaining contact if the response extends beyond the extended timescale.

Your response will be sent to you as soon as an answer is known. For any outstanding actions you will be provided with updates once they have been fully investigated, and the answer is known.

You have the right to approach the Housing Ombudsman or the Local Government and Social Care Ombudsman where extension timescales exceed those stated by the Code. If you remain dissatisfied with our decision at Stage 2 you are entitled to proceed with your complaint to the relevant Ombudsman within 12 months of receiving the Council's final stage 2 response.

### **Local Government & Social Care Ombudsman**

The Local Government & Social Care Ombudsman looks at complaints about Councils and some other authorities and organisations. It is a free service. Their job is to investigate complaints in a fair

and independent way. As of 1st May 2026, all residents have the right to raise concerns about how social housing landlords manage social housing in their area to the Local Government & Social Care Ombudsman.

Contact details:

- By phone: 0300 061 0614
- In writing: PO Box 4771, Coventry CV4 0EH
- Online: [www.lgo.org.uk](http://www.lgo.org.uk)

## **Housing Ombudsman**

The Housing Ombudsman looks at complaints involving the tenants and leaseholders of social housing landlords and other housing organisations registered with them. The service is free, independent, and impartial.

Contact details:

- By phone: 0300 111 3000
- In writing: Housing Ombudsman Service, PO Box 1484, Unit D, Preston, PR2 0ET.
- Online: [www.housing-ombudsman.org.uk](http://www.housing-ombudsman.org.uk)

## **WHERE A COMPLAINT IS UPHELD**

There will be a written apology and explanation. Where possible the error will be corrected, or the satisfactory service will be provided as a matter of urgency.

Where something has gone wrong the Council will acknowledge this and set out the actions it has already taken, or intends to take, to put things right. Examples of where action to put things right may be required are:

- There was an unreasonable delay
- Inaccurate or inadequate advice, explanation or information was provided to the customer
- The Council's policy or procedure was not followed correctly without good reason
- There was unprofessional behaviour by staff

Any remedy offered will reflect the extent of all service failures, and the level of detriment caused to the customer as a result. These shall include:

- Acknowledging where things have gone wrong
- Providing an explanation, assistance, or reasons
- Apologising
- Taking action if there has been a delay
- Reconsidering or changing a decision
- Amending a record
- Providing a financial remedy
- Changing policies, procedures, or practices

Factors that will be considered in formulating a remedy can include, but are not limited to the:

- Length of time a situation has been ongoing
- Frequency with which something has occurred
- Severity of any service failure or omission
- Number of different failures
- Cumulative impact on the customer
- A customer's particular circumstances or vulnerabilities

## LEARNING FROM COMPLAINTS

A key function of the complaint's procedure is to facilitate continuous improvement and ensure that the Council learns from complaints and uses them to improve services.

A summary of outcomes and recommendations from complaints, including progress on implementing them, will be reported quarterly to the council's lead Member responsible for complaints (MRC) and to the Council's Senior Leadership Team and annually we will self-assess against the new Complaint handling codes in line with its requirements.

## WHERE A COMPLAINT IS NOT UPHELD

Where a complaint is not upheld there will be a letter of explanation setting out the reasons for not upholding the complaint. The complainant will be advised that if they are unhappy they have the right to contact the relevant Ombudsman.

## MANAGING UNACCEPTABLE BEHAVIOUR

As part of the Council's commitment to engage with the community and our customers the Council does not normally limit the amount of contact any customer may have with the Council through its councillors or its employees. However, a small minority of customers' own conduct can cause problems in certain circumstances, which can impact upon the provision of service to others or upon employees and councillors. For example, some customers make complaints vexatiously or persist unreasonably with their complaints or issues or make unwarranted or unsubstantiated complaints or demands rather than genuinely seeking to resolve a grievance or other issues.

The Council recognises that it is important to distinguish between people who make a number of complaints because they genuinely believe things have gone wrong on more than one occasion, and people who are simply being vexatious. The Council acknowledges that complainants will often be frustrated and aggrieved if they have received a poor-quality service or where things have simply gone wrong, and therefore, it is important that the Council recognises that the merits of their case should be considered, rather than just their attitude or behaviour.

In July 2025 the Council adopted a new policy for Managing Unacceptable Behaviour which outlines the Council's approach to the few people who come into contact with the Council, whose

behaviour is considered unacceptable. This policy aims to ensure that our resources are used efficiently, and that employees and customers do not suffer unwarranted stress. The policy has been written with the proposed Anti-Social Behaviour Policy – Community Safety in mind. Both policies will work to ensure the safety of Council employees, residents and customers experiencing unacceptable or antisocial behaviour. As a result of the application of this policy, any restrictions placed on a customer's contact due to unacceptable behaviour will be appropriate to their needs and demonstrate regard for the provisions of the Equality Act 2010.

## EQUALITY AND DIVERSITY

The Council values diversity and is committed to promoting equality of opportunity to ensure all residents are treated fairly. The Council's Equality & Diversity Policy sets out our approach to promoting and upholding the principles of equality, diversity, fairness, and inclusion.

The Council is committed to promoting equality by ensuring equal access to our complaint's procedure, including making reasonable adjustments to allow for flexibility in the procedure to accommodate an individual's need. For example:

- If a customer requires assistance to take forward their complaint, they can appoint a representative to deal with their complaint on their behalf (verification will be sought before the complaint is investigated)
- Any individual representing or assisting a customer with a complaint can accompany them at any meeting with the Council if a meeting is required to consider the complaint
- If a customer requires assistance with their complaint but does not have anyone to help them, they can let the Council know by contacting our customer service team on 01473 432000, where a staff member will assist them in formulating their complaint.

The Council will ensure it considers all requests for the complaints policy and procedure to be available in an accessible format. The complaint policy and procedure are available on our website. If a staff member takes a complaint on a customer's behalf either in person or via phone call, the customer will be asked if they would like a hard copy of the policy and procedure sent to them.

## PROCESSING OF PERSONAL DATA

By submitting a complaint, the customer is consenting to the Council processing and storing their data in accordance with the General Data Protection Regulations. The Council will retain their information for three years and may pass their details to other departments within the Council to investigate the complaint. We will not share a customer's data with any third parties unless permitted to do so by law such as the Ombudsman.

For further information about how we use personal data, including someone's rights as a data subject, please see our privacy statement on the Council website. Our Data Protection Officer can be contacted at [data.protection@ipswich.gov.uk](mailto:data.protection@ipswich.gov.uk).

## COMMUNICATING THE POLICY

The complaints policy will be clearly published on the Council's website to ensure transparency and accessibility for all residents and service users. As outlined under the Equality and Diversity section, a hard copy of the policy will be made available to customers upon request to accommodate individual needs. Internally, the policy will be distributed via staff newsletters. Any updates to the policy will be promptly communicated through these channels to ensure all stakeholders remain informed.

## HOUSING SERVICES – COMPENSATION POLICY

There is a separate Housing Services Compensation Policy that can be found [here](#).

## POLICY MONITORING AND REVIEW

This Complaints Policy will be reviewed annually along with the Complaints procedure in the event of any regulatory changes.

Version number	Comments	Written / Amended by	Approved by	Date
1		Head of Customer Service & Channel Shift	CMT	April 24
2	Policy updated in response to recommended enhancements from the Housing Ombudsman	Head of Customer Service & Channel Shift	Executive	January 26
3	Policy updated in response to further recommended enhancements from the Housing Ombudsman, Additional updates also include: inclusion of an update from the Local	Head of Customer Service & Channel Shift	Portfolio Holder for Culture & Customer Portfolio Holder for Housing Director for Communities and Operations	June 26

	Government Social Care Ombudsman on who can raise concerns, a change of sign off process for Stage 2 complaints and enhancement of the introductory statement.			
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